

Now that the war is over, I think that we owe all of those countless Americans, who helped in ways both large and small, a nod of thanks for their sacrifice and for their effort.

Today, I particularly want to acknowledge the unique contribution of several hundred men and women from my home state of Nevada.

The war in Kosovo was the first successful large-scale campaign waged exclusively by air. Much more than other wars, that kind of war relies heavily upon specialized ordnance—the laser-guided smart bombs and precision rockets that were so effective in destroying Slobodan Milosevic's infrastructure and weapons of war.

Many of those weapons were supplied by the hardworking men and women of Hawthorne Army Depot in Nevada.

Hawthorne Army Depot in Nevada is the largest ammunition storage facility in the world. It employs about 500 people in the state of Nevada, and stores munitions of all kinds for our Armed Forces.

For the past several weeks, many of those 500 men and women worked overtime—sometimes working 12 to 16 hour days, for days on end—to supply many of the bombs, rockets, shells, and missiles used to such devastating effect in Kosovo.

During the course of the war, Hawthorne Army Depot shipped about 10,000 tons of munitions to our troops in Kosovo, including hundreds of the 750-pound bombs used to destroy Slobodan Milosevic's infrastructure.

And even though the war is over, their job is not. They still have a long, tough job ahead of them to replenish the weapons and munitions expended during the closing days of the conflict, to supply the peacekeeping forces now entering Kosovo, and to return to storage the thousands of bombs and munitions being shipped back now that the fighting is over.

I take this opportunity to say to those hardworking men and women at Hawthorne, thank you for a job well done.

DRUG PROBLEM IN RIO ARRIBA COUNTY, NEW MEXICO

Mr. DOMENICI. Mr. President, I rise today to talk about the drug problem which is plaguing the northern part of my home state—a problem which has had particularly profound effects on the quality of life and the health of the citizens in an area known as Rio Arriba County, New Mexico.

Simply put, Rio Arriba County faces one of the most severe black tar heroin epidemics this nation has ever seen. In recent years, there have been 44 heroin overdose deaths in this small county—more per capita than any other area of the country. Last year, New Mexico led the nation in per capita heroin overdose deaths, and Rio Arriba County led New Mexico.

Just this weekend, one of the local papers printed a story about the black

tar heroin epidemic in northern New Mexico, and the reporter interviewed several heroin addicts. Two of these addicts died of overdoses between the time they were interviewed and the time the story was printed. That is how acute the problem is.

Rio Arriba County is a rural community with close to 40,000 inhabitants. Many of those who reside in this small county have family who have lived there for several generations. Neighbors don't just know each other—they know each other's entire families and their family's history in the area.

This is a close-knit community, one which recognizes that it must band together to beat this problem. Families, political leaders, community institutions and public safety and health experts must work together in cooperative fashion to rid this area of the scourge of heroin.

Earlier this year, I mentioned this problem to Attorney General Janet Reno, and she committed to help coordinate the federal response to the heroin epidemic in northern New Mexico.

After speaking with Attorney General Reno, I later convened a field hearing in Espanola, New Mexico in Rio Arriba County to begin to bring people together at the local, state and federal levels to see what could be done. The hearing was held under the auspices of the Commerce, State, Justice subcommittee of the Senate Appropriations Committee, chaired by Senator GREGG. I want to thank Senator GREGG for agreeing to the hearing, and for his commitment to providing the necessary federal resources to begin to address the problem.

At the field hearing, we heard from Laurie Robinson, Associate Attorney General for Justice Programs, who has since sent a technical assistance team to the area to meet with state and local officials, treatment providers, and community groups in order to begin to formulate a comprehensive plan to attack the problem. This technical assistance team returns to the county this week to continue its efforts, and I expect them to issue an action plan by mid-July.

This plan will include recommendations on how the county can best coordinate local drug treatment and intervention efforts, and take advantage of new federal resources made available in recent months.

I want to commend the Department of Justice, Attorney General Reno, and her partners in this effort—the National Institute on Drug Abuse (NIDA) and the Substance Abuse and Mental Health Services Administration (SAMHSA), as well as New Mexico's Department of Health and Human Services, which has worked closely with the federal team.

Their comprehensive effort will ensure that we don't simply throw money at this problem and hope that it goes away. I believe that the strategy they produce will have a lasting, positive

impact on the substance abuse problem in Rio Arriba County.

The strategy will include new federal resources for prevention, treatment and law enforcement, and I want to outline federal efforts to date to combat this problem.

In addition to bringing in the Department of Justice team to coordinate federal resources, in April, I convinced the Senate to include \$750,000 in the emergency supplemental appropriations bill to allow Rio Arriba, Santa Fe and San Juan counties to participate in the New Mexico High Intensity Drug Trafficking Area (HIDTA).

Expanding the New Mexico HIDTA will allow state and local law enforcement officials to enhance their efforts to rid northern New Mexico of drug traffickers, many of whom are Mexican nationals who bring the heroin to New Mexico through the crime corridor between the southwest border and Rio Arriba County.

Because a crime corridor exists in New Mexico, with the help of Senator GREGG, the Committee also included \$5 million in this year's Commerce, State, Justice appropriations bill for a pilot project through the United States Attorney's office in New Mexico.

Much of the heroin brought into northern New Mexico comes up Interstate 10 from Mexico between Las Cruces and Albuquerque. This pilot project will allow the U.S. Attorney to undertake federal prosecutions of illegal immigration and drug trafficking along that corridor. It is patterned after a similar successful initiative, called Project Exile, which significantly reduced illegal gun smuggling and violent crime in the corridor between Camden, New Jersey and Philadelphia.

Solving this problem will take more than just increased law enforcement. It also is critically important that we give children healthy and safe alternatives to drugs and crime.

With Chairman GREGG's help, the Senate Appropriations Committee has provided \$750,000 for an after-school program in Rio Arriba, and increased funding for the Boys' and Girls' Clubs nationwide. Northern New Mexico has long faced a true shortage of worthwhile crime and drug abuse prevention programs, particularly for children.

We need to provide kids with constructive outlets for their time and energy, so they do not become the next generation of addicts. I think that our efforts here recently are going to change that for the better.

Finally, let me talk a little bit about treatment, because that is the most difficult problem the county faces. Currently, there are 66 treatment beds in Rio Arriba County. Yet, all but six of them are reserved for alcoholics. There is no in-patient treatment for heroin addicted kids and no detox facility in Rio Arriba. So the county has a long way to go in dealing with the special health care needs of heroin addicts.

To assist with the efforts, I have requested \$2 million from the budget of

the Department of Health and Human Services to help expand drug treatment and prevention services in the county. Also, the state of New Mexico has provided \$500,000 for increased drug treatment in the area.

Successful treatment programs require more than a one-time infusion of federal or state funds. Communities, state and local governments and treatment providers must work together to keep them viable and operational once facilities are established. Federal dollars can help, but the bulk of the effort must come at the state and local level.

A big part of what the technical assistance team I have sent to Rio Arriba County is doing is figuring out how to coordinate federal, state and local treatment resources, and how to make these treatment options available for many years to come. This is a critical component in the strategy we have begun to develop.

As I see it, the federal response to the drug problem in Rio Arriba County has been swift and comprehensive. We have done much more in a short amount of time than simply throw money at the problem. We have begun to build upon the three main components of any successful anti-drug strategy: law enforcement, treatment and prevention, and the Department of Justice and other federal agencies have begun the process of working with the local community to improve in all three areas in Rio Arriba County.

It is my hope that in a few years, after our efforts and ideas have been implemented, we will look to northern New Mexico as an example of how small rural communities can overcome big drug problems. We have a long way to go, but I look forward to continuing my efforts to defeat the heroin problem in Rio Arriba County and help this proud community get it back on its feet.

Thank you, Mr. President.

TAIWAN'S HUMANITARIAN AID TO KOSOVO

Mr. JOHNSON. Mr. President, I would like to recognize the important contribution Taiwan has made to the international effort to provide humanitarian assistance to the refugees of Kosovo. Taiwan recently announced that it will grant \$300 million in an aid package to the Kosovars. The aid package will include emergency support for food, shelters, medical care, and education for Kosovar refugees who were driven from their homes and forced to live in exile. In addition, I am pleased that Taiwan has offered short-term accommodations for Kosovar refugees in Taiwan along with technical training in Taiwan to help the refugees be better equipped for the restoration of their homeland upon their return.

Slobadan Milosevic initiated a brutal and calculated effort to rid Kosovo of ethnic Albanians and fracture Europe. The United States and its NATO allies moved quickly and decisively to stop

the massacres of innocent women and children inside Kosovo, and the international community joined the effort to provide relief to the hundreds of thousands of refugees who fled homes burned by Yugoslav police.

Over two months of NATO bombings resulted in the withdrawal of all Yugoslav military and police from Kosovo and Milosevic's acceptance of a NATO-led peacekeeping force to secure Kosovo for the refugees return. The rebuilding and recovery efforts that are now beginning in Kosovo will take many years and many resources. Taiwan has contributed significant financial and technical resources to this effort. However, more importantly, Taiwan's generous actions should give comfort to the people of Kosovo that the world's leaders will help them through this difficult time.

CHALLENGE OF THE BALKANS

Mr. MCCAIN. Mr. President, as we have learned repeatedly over the last three months, few things seem to go as planned in the Balkans. In fact, I think the warning "expect the unexpected" is quickly becoming the first rule of statecraft in the post-cold-war world.

The provocative and disturbing occupation of the airport in Pristina by 200 Russian paratroopers has surely complicated our peacekeeping mission in Kosovo. Even more importantly, it exemplifies the huge challenge confronting us as we seek to build a relationship with a former superpower adversary that works to out mutual benefit and that of the world's.

I do not know if this action is evidence of a growing breach between Russia's political and military leadership or if Russia's political leaders sanctioned it. I don't pretend to be a scholar of Russian politics. I do know, however, that Russia's continued refusal to accept NATO's command over the entire peacekeeping effort in Kosovo, whether the Russian government or some independent-minded Russian generals issue that refusal, challenges the viability of the fragile peace we are committing 50,000 NATO troops to enforce. It is a challenge we must overcome immediately, with steady nerve and firm resolve.

Even though, NATO obviously has the power and authority to work its will in Pristina, overcoming the challenge should not require us to forcibly evict the Russians from the airport. But neither does it require us to pretend that the challenge is so insignificant that it doesn't merit our notice. It is a problem, although not yet a disaster, and it requires our swift and sure-footed response to resolve it as quickly as possible.

We must take the necessary steps to prevent the reinforcement of those troops. But, more importantly, we must make abundantly clear to Moscow that we consider this action to be evidence that Russia cannot yet be trusted as good faith partners in pre-

serving European stability. It even casts doubt on their efforts to convince Mr. Milosevic to accept NATO's terms for a settlement, raising the suspicion that there were hidden commitments to secure a de facto partition of Kosovo.

Until those suspicions can be allayed—which would require, of course, Russian troops to accede to NATO's authority at the airport—progress in constructing a new and mutually beneficial relationship between the United States and its allies and Russia will suffer. The coming G-7 meeting in Germany, which was intended to consider efforts to assist the collapsed Russian economy, must now result in a clear, unequivocal statement that no such assistance will be forthcoming while Russian leaders either tolerate or are unable to stop attempts by their forces to undermine our efforts in Kosovo.

Moreover, we should exact some specific and public assurance from the putative leader of Russia, Boris Yeltsin—since the word of his ministers is no longer credible—that Russia will play either a constructive role or no further role in Kosovo. A constructive role will entail, of course, Russia's acquiescence in the unified NATO command of the entire operation.

There must be no Russian sector in Kosovo even if we select some other euphemism to describe it because most Kosovars believe, quite understandably, it is a pseudonym for the partition of Kosovo. Few if any ethnic Albanians will return unarmed to an area where their security is the responsibility of troops whose loyalties were demonstratively pledged to the Serb persecutors.

The United States recognizes the importance of achieving stable, mutually beneficial relations with Russia. We expect Russia to recognize that its best interests lie in friendship with NATO and not in old hostilities that stretch back to the cold war and beyond. The Russian military should be capable of recognizing that its interests are best served by better relations as well. An army that cannot adequately feed and fuel itself, or that is unable to offer a minimum standard of life to its soldiers should see the error in nursing old enmities at the expense of progress toward the common goal of a more secure world.

The United States expects nothing more of Russia than that it acts in its own best interests, for its best interests are compatible with the cause for peace and justice in Kosovo, and everywhere else for that matter.

THE SOCIAL SECURITY LOCK BOX

Mr. GRASSLEY. Mr. President, I rise today to express my support for the Social Security "lock box." This legislation is vital to the future of the Social Security program. I commend my colleagues, Senators DOMENICI, ABRAHAM, and ASHCROFT on their leadership and dedication to the fiscal year 2000 budget resolution which establishes goals