

peace of mind to new parents in my home State.

Most recently, they have expanded their role in combating the sexual exploitation of children by going on-line. Last year, they launched their "CyberTipline" which allows Internet users to report suspicious activities linked to the Internet, including child pornography and the potential enticement of children on-line. In the second half of 1998, they received over 4,000 leads from the CyberTipline which resulted in numerous arrests. I applaud the ongoing work of the Center and hope that we will promptly pass this bill so that they can proceed with their important activities with fewer funding concerns.

The National Center established an international division some time ago and has been working to fulfil the Hague Convention on the Civil Aspects of International Child Abduction. Last year the National Center held a conference on international concerns with child abductions and international custody battles between separated parents from different countries.

The other important piece of this legislation is the reauthorization of the Runaway and Homeless Youth Act which distributes funding to local community programs on the front lines assisting the approximately 1.3 million children and youth each year who are homeless or have left or been forced from their families for a variety of reasons. Those who provide services pursuant to these programs and those who are the beneficiaries of those services are far too important to be left hanging. In a Congress in which the budget and appropriations processes have given way to short-lived spending authority, they all deserve the reassurance of reauthorization and a commitment to funding. Only then will our State youth service bureaus and other shelter and service providers be able plan, design and implement the local programs necessary to make the goals of the Act a reality.

In 1974, Congress passed the Runaway and Homeless Youth Act as Title III of the Juvenile Justice and Delinquency Prevention Act. The inclusion of the Runaway and Homeless Youth Act in this legislation recognized that young people who were effectively homeless were in need of shelter, guidance and supervision, rather than punishment, and should be united with their families wherever possible.

Since 1974, the programs that make up the Runaway and Homeless Youth Act have evolved to meet the complex problems faced by our young people, their families and our communities. Over the last decade, as a nation, we have witnessed an increase in teen pregnancy rates, drug and alcohol abuse beginning as early as grade school, child physical and sexual abuse, and a soaring youth suicide rate.

Since 1989, the transitional living program has been part of the Runaway and Homeless Youth Act. This pro-

gram, which was developed by my former colleague Senator Simon, has filled a gap in the needs of older youth to help them make the transition to independent living situations.

The majority of these program in Vermont are run by the Vermont Coalition of Runaway and Homeless Youth. The Vermont Coalition is a community-based network comprised of member programs that provide crisis response, emergency shelter, counseling, and other services to troubled youth throughout Vermont counties.

The programs we are seeking to reauthorize include those directed at young people who have had some kind of alcohol or other drug problem. The isolation in rural areas can lead to serious substance abuse problems. It is difficult to reach young people in rural areas and it is difficult for them to find the services they need. In Vermont, these drug abuse prevention programs provide essential outreach services.

Service providers are being challenged as never before with an increasingly complex set of problems affecting young people and their families. Now is not the time to abandon them. There is consensus among services providers that young people seeking services and their families are increasingly more troubled—as evidenced by reports of family violence, substance abuse and the effects of an array of economic pressures. These services may well be the key to breaking through the isolation of street youth, their mistrust of adults, and their reluctance to get involved with public or private providers.

The programs embodied in S. 249, the Missing, Exploited, and Runaway Children Protection Act, are important and should not once again be held hostage to the controversial debate on juvenile crime.

EXHIBIT 1

UNITED STATES SENATE,
COMMITTEE ON THE JUDICIARY,
Washington, DC, May 26, 1999.

Hon. DONNA SHALALA,
Secretary of Health and Human Services,
Washington, DC

DEAR SECRETARY SHALALA: I am pleased that we are close to enactment of S. 249, the Missing, Exploited, and Runaway Children Protection Act of 1999, which will reauthorize programs under the Runaway and Homeless Youth Act (RHYA) and authorize funding for the National Center for Missing and Exploited Children. The Senate passed the Leahy-Hatch substitute to S. 249 on April 19, by unanimous consent. Yesterday, the House passed its version of this legislation.

I am concerned about language inserted into the bill during House consideration upon which the Senate was not consulted. That language provides for a "consolidated review of applications" of RHYA grants. Before agreeing to the new language, I need to be assured that this could in no way be construed as consolidating any of the RHYA programs under a single formula allocation.

As you know, under the RHYA, each year each State is awarded at a minimum \$100,000 for housing and crisis services under the Basic Center grant program. Effective community-based programs around the country can also apply directly for the funding available for the Transitional Living Program

and the Sexual Abuse Prevention/Street Outreach grants.

I hope that you can clarify that the new language inserted by House will do nothing to collapse the distinct programs authorized under the RHYA. These programs are very important and I would like to see the legislation passed without further delay.

I have been working since 1996 to enact this reauthorizing legislation. I worked to have the Senate pass this legislation during the last Congress and again earlier this year. With your assurance that Vermont and other small states will not be disadvantaged by the language inserted by the House in competing for national grant funding, I will seek to expedite enactment.

Sincerely,

PATRICK LEAHY,
Ranking Member.

DEPARTMENT OF HEALTH &
HUMAN SERVICES,
Washington, DC, June 7, 1999.

Hon. PATRICK LEAHY,
U.S. Senate, Washington, DC

DEAR SENATOR LEAHY: You have asked us to consider the impact of certain language recently inserted into the House version of S. 249, the "Missing, Exploited, and Runaway Children Act of 1999". Specifically, you have asked us to consider whether proposed section 385, Consolidated Review of Applications, will adversely affect the eligibility of small States to receive Runaway and Homeless Youth Act (RHYA) funding above the minimum grant allotment of the RHYA Basic Center Grant program.

I am advised by General Counsel that currently the Secretary has wide statutory discretion to prescribe the procedures which will be used in awarding various grants under the RHYA. The Secretary presently exercises this discretion by choosing to include in a consolidated grant announcement several discrete funding opportunities with distinct application requirements. After studying the pertinent language in S. 249, General Counsel has concluded that the proposed legislation provides for a similar level of discretion with respect to procedures to be used for various grant awards under the RHYA. Therefore, since the proposed legislation does not require the Secretary to change in any way her current procedures for awarding RHYA grants, it will not require the Secretary to commingle the current separate and discrete RHYA funding opportunities so as to adversely affect the eligibility of small States to receive RHYA funding above the minimum grant allotment of the RHYA Basic Center grant program.

I hope this information is helpful to you as you proceed with final consideration of S. 249. The Department deeply appreciates all your efforts to reauthorize the Runaway and Homeless Youth Act.

Sincerely,

RICHARD J. TARPLIN,
Assistant Secretary for Legislation.

AN EFFORT TO RAISE THE CAFE STANDARDS

Mr. ABRAHAM. Mr. President, I rise today to talk about an issue of critical importance to the families in my State. Throughout Michigan, men and women are working hard every day to produce the cars that make our economy and our Nation move. They and their families depend on the jobs produced by our automobile manufacturing industry, just as the rest of us can depend on the cars they produce.

But those jobs in Michigan's economy are jeopardized by efforts to increase the standards for Corporate Average Fuel Economy, or CAFE. I have come to the floor today because I want to make certain that my colleagues are aware of the extremely serious impact of increased CAFE standards, not just on Michigan but on every State in the Union. I also point out that these punitive measures will be ineffective and fly in the face of ongoing efforts on the part of our automakers to increase fuel economy, efforts that promise to produce fruit in the very near future.

The Federal Government currently mandates that auto manufacturers mandate a fuel economy of 27.5 miles per gallon for cars and 20.7 miles per gallon for sports utility vehicles and light trucks.

Since 1995, Congress has wisely refused to allow the Federal bureaucracy to unilaterally increase these standards. We have recognized that it is our duty as legislators to make policy in this important area of economic and environmental concern.

Now, however, I understand that a number of colleagues are calling for an end to this congressional authority. They are calling on the administration to unilaterally increase CAFE requirements for sports utility vehicles and light trucks to 27.5 miles per gallon.

This action is misguided. It will hurt the working families of Michigan. It will undermine American competitiveness. I want to put the Senate on notice that I will use every legislative means at my disposal to see that it does not happen.

CAFE requirements costs jobs with few tangible positive affects. It really is that simple.

Let me explain what I mean.

To meet increased CAFE requirements, SUVs and light trucks would have to be dramatically reengineered. Auto makers would be forced to implement and design radically new engine and autobody changes. Such changes would be enormously challenging, and would be reflected in decreased power and carrying capacity, coupled with an increase in price. The result would be a less desirable automobile. It would spell the doom of the line vehicles which are largely responsible for the resurgence and continued success of American automobile industry.

Of course, this is precisely the goal of CAFE advocates: reduced public demand and consumption of this line of vehicle, but it is an unwise course.

A government engineered campaign to steer the public away from the sport utility market, one which the U.S. producers dominate, will also be of enormous benefit to overseas competitors.

The fact is, the U.S. dominates the light truck market because sky-high gasoline prices in countries such as Japan have forced foreign auto makers to make smaller, lighter cars.

This matters because CAFE requirements are averaged over a producers entire fleet of vehicles. Since the Japa-

nese auto producers produce relatively few light truck models, these producers will have to make no changes in vehicle capacity or production in order to meet U.S. CAFE requirements.

Thus, foreign producers would avoid the cost and challenge of modifying their fleet fuel economy averages. And that means the government, not the market, will have placed an uneven burden on American workers.

Consumers also suffer when their choices are narrowed. And auto makers and their employees suffer when they are forced to make cars the public simply does not want.

In a statement before the Consumer Subcommittee of the Senate Commerce Committee, Dr. Marina Whitman of General Motors notes that in 1982: "we were forced to close two assembly plants which had been fully converted to produce our new, highly fuel-efficient compact and mid-size cars. The cost of these conversions was \$130 million, but the plants were closed because demand for those cars did not develop during a period of sharply declining gasoline prices."

This story could be repeated for every major American automaker, Mr. President. And the effects on our overall economy have been devastating.

During this time of economic prosperity, it is easy for some people to forget the massive dislocation of workers which occurred during the 1970's and 1980's.

But we should keep in mind, not only the thousands of jobs in the auto manufacturing industry that were lost during this period, but also the massive impact this downturn in a key industry had on our economy as a whole.

The story of plant closings were devastating for domestic automakers back in the 1970s and 1980s.

It is unfortunately the case, sometimes when we are in a period of economic prosperity, as we are now, it is easy to forget the massive dislocation of workers which did occur back at that time.

We should keep in mind not only the thousands of jobs in the auto manufacturing industry that were lost during that period, but also the massive impact that downturn in a key industry had on our economy.

The American auto industry accounts for one in seven U.S. jobs. Steel, transportation, electronics, literally dozens of industries employing thousands upon thousands of Americans depend on the health of our auto industry.

If we do again to our auto industry what was done to it during the 1970's and 1980's, we will quickly see our current prosperity turn to an era of significant unemployment, in my judgment.

Mr. President, the last thing our economy and our people need is a repeat of those hard times.

Our automakers simply cannot afford to pay the fines imposed on them if they fail to reach CAFE standards, or

to build cars that Americans will not buy. In either case the real victims are American workers and consumers.

Nor should we forget, Mr. President, that American automakers are investing almost \$1 billion every year in research to develop more fuel efficient vehicles.

Indeed, we do not need to turn to the punitive, disruptive methods of CAFE standards to increase fuel economy for American vehicles. Especially since domestic manufacturers have increased passenger car fuel economy 108 percent and light truck fuel economy almost 60 percent since the mid-1970s.

And more progress will soon be realized. Since 1993, the Partnership for a New Generation of Vehicles has brought together government agencies and the auto industry to conduct joint research—research that is making significant progress and will bridge the gap to real world applications after 2000.

By enhancing research cooperation, PNGV will help our auto industry develop vehicles that are more easily recyclable, have lower emissions, and can achieve up to triple the fuel efficiency of today's midsize family sedans. All this while producing cars that retain performance, utility, safety and economy.

By next year, Mr. President, technologies developed in the PNGV program will be incorporated into concept vehicles. These vehicles will help the auto industry determine their functional benefits, develop production infrastructure and determine commercial viability.

By 2004 we will have production-feasible prototypes that can be brought to mass production within 3-5 years.

Direct-injection engines, new forms of fuel cells, lithium batteries, new polymers, and many other technological developments are now in the works. They are in the works thanks to a strategy that places cooperation over punitive government mandates.

We have made solid progress, Mr. President. Progress toward making vehicles that achieve greater fuel economy without sacrificing the qualities consumers demand.

And we should remember, Mr. President, that we can remain competitive and retain American jobs only if people will actually buy the vehicles our industry produces.

Cooperation will produce the results we need. New punitive mandates will produce an economic downside none of us want to see.

Again, I will use every legislative means at my disposal as a U.S. Senator to stop bills or amendments to increase CAFE standards. I urge my colleagues to reject this misguided attempt to increase the destructive CAFE requirements.

As the son of a man would worked as a UAW member on the line for about 20 years of his life, and the son-in-law of a man who did it for 39 years in the State of Michigan, my family understands, as do thousands of other families in our State, exactly what happens

when people stop buying American-made cars. People in our State and people in other States start to lose their jobs.

We don't want that to happen. We can achieve the twin goals of keeping people at work and producing more fuel-efficient vehicles if we continue the course that has been working. The development, the research, the technology, which the Federal Government has participated in is going to produce the success we want. We can do it without government-imposed mandates of people losing their jobs.

This Senator plans to fight in every way he can to make sure that is the course we follow.

I yield the floor.

TRIBUTE TO GENERAL CHARLES C. KRULAK, USMC

Mr. WARNER. Mr. President, I rise today to pay tribute to a truly distinguished officer, gentleman, and patriot: General Charles C. Krulak, Commandant, United States Marine Corps. I do so, with humility and respect, on behalf of the six members of the Senate who served in the Marine Corps. Although today marks the end of his remarkable uniformed career, his legacy will live on throughout the Corps' history as a "guide-on" for future marines.

Today also marks the first time in 70 years that a Krulak will not be privileged to be in the ranks of the United States Marine Corps. General Krulak's father, General V.H. "Brute" Krulak, himself a legendary officer, served with distinction in three wars ultimately achieving the rank of Lieutenant General. All three of General "Brute" Krulak's sons graduated from the United States Naval Academy, but it was his son Charles, or Chuck, that followed very closely in his father's footsteps.

Mr. President, during the past four years, I have had the distinct honor and pleasure of working very closely with General Chuck Krulak. I first met General Krulak during an inspection tour in Vietnam where, as a young Captain, he had been wounded and was being evacuated. We later reminisced about that moment, which bonded us together forever, during his first courtesy call to me as the new Commandant of the Marine Corps. Today at the Change of Command, fittingly held on the historic grounds of the 8th and I Marine Corps Barracks, General Krulak, during his final address, recognized Congress, as did his father, that it was the Congress that created the Marine Corps and then saved the Marine Corps when its very existence was threatened by a former President, so many years ago. He then proclaimed that Congress will always preserve the Corps. He is correct!

I believe General Krulak embodies the very core values that reflect the Marine Corps' deepest convictions: Honor, Courage, and Commitment.

After 35 years of service, he remains passionate about his Marine Corps and his marines. In a farewell address to the Corps, General Krulak articulated his respect and understanding of the selflessness and pride of the many Marines he had known throughout his life. He spoke of the ethos of the corps and Touchstones of Valor and Values. Mr. President, I submit General Krulak's farewell address to the Corps in the record of the proceedings of the Senate as part of my tribute today.

I urge my colleagues to read his address and think about the young men and women Marines who so honorably serve everyday, everywhere around the world to protect this great nation.

General, as a former Marine myself, I salute you for a job exceedingly well done! You are a true patriot and the world is a better place because of your dedication to and belief in . . . Honor, Courage, and Commitment. Semper Fi.

[From Leatherneck Magazine, June 1999]

A FAREWELL TO THE CORPS (By Gen. Charles C. Krulak)

From my earliest days, I was always awed by the character of the Marine Corps, by the passion and love that inspired the sacrifices of Marines like my father and his friends. As a young boy, I admired the warriors and thinkers who joined our family for a meal or a visit . . . Marines like "Howlin' Mad" Smith, Lemuel C. Shepherd, Gerald C. Thomas, and Keith B. McCutcheon. I wondered about the source of their pride, their selflessness, and their sense of purpose. Now, at the twilight of my career, I understand those Marines. I know that they were driven by love for the institution to which they had dedicated their lives and by the awesome responsibility they felt to the Marines who shared their devotion and sacrifice. Today, that same motivation burns deep within the heart of each of us. The ethos of our Corps, purchased so dearly by these heroes of old, reaches into our souls and challenges us to strive tirelessly for excellence in all that we do. It profoundly influences the actions of every Marine that has ever stood on the yellow footprints at our Recruit Depots or taken the oath as an Officer of Marines.

The ethos of our Corps is that of the warrior. It is defined by two simple qualities . . . our two touchstones. The first is our Touchstone of Valor. When we are summoned to battle, we don our helmets and flak jackets; we march to the sound of the guns; we fight and we win—Guaranteed. The second is our Touchstone of Values. We hold ourselves and our institution to the highest standards . . . to our core values of Honor, Courage, and Commitment. These two Touchstones are inextricably and forever linked. They form the bedrock of our success and, indeed, of our very existence.

Our Touchstone of Valor is the honor roll of our Corps' history. Bladensburg, Bull Run, Cuzco Well, Belleau Wood, Guadalcanal, Tarawa, Iwo Jima, Inchon, the Chosin Reservoir, Hue City, Kuwait . . . the blood and sacrifice of Marines in these battles, and countless others, have been commemorated in gilded script and etched forever on the black granite base of the Marine Corps War Memorial. The names of these places now serve as constant reminders of our sacred responsibility to our Nation and to those whose sacrifices have earned the Marine Corps a place among the most honored of military organizations. The memory of the Marines who fought in these battles lives in us and in the core values of our precious Corps.

To Marines, Honor, Courage, and Commitment are not simply words or a bumper sticker slogan. They reflect our deepest convictions and dramatically shape everything that we do. They are central to our efforts to "Make Marines," men and women of character who can be entrusted to safeguard our Nation and its ideals in the most demanding of environments. We imbue Marines with our core values from their first moments in our Corps because we know that Marines, not weapons, win battles. We also know that success on the battlefield and the support of the citizens whose interests we represent depend on our ability to make moral and ethical decisions under the extreme stress of combat . . . or in the conduct of our daily lives.

As an institution, we have had to fight hard to maintain our standards. To some, they may seem old-fashioned, out-of-step with society, or perhaps even "extremist," but we know that our high standards are the lifeblood of the Corps, so we have held the line! In this regard, what individual Marines are doing everyday counts far more than anything that is done in Washington. The standards of our Corps are not simply maintained by generals, colonels, and sergeants major, but, far more importantly, by leaders throughout the Corps, at every level. The Marine conviction that Semper Fidelis is a way of life, not just a motto, speaks powerfully to the citizens that we serve. It also unites us with our fellow Marines, past and present—inspiring us to push harder, to reach further, and to reject the very notion of failure or compromise.

Sustained and strengthened by the ethos of our Corps, you have accomplished a great deal during the past four years. I have been humbled to be part of your achievements and witness to your selfless devotion. Time and again, Marines distinguished themselves in contingencies around the world, across the spectrum of conflict. Marines from across the Total Force were the first to fight, the first to help and the first to show America's flag—consistently demonstrating our resolve and readiness to win when called to action. With the involvement of the Fleet Marine Force and input from the entire Corps, the Warfighting Laboratory has looked hard at the 21st Century strategic environment. Marines "stole a march" on change by testing new concepts and emerging technologies, exploring new tools for developing leaders and decision makers, and experimenting in the "Three Block War." Our recruiters, drill instructors, and small-unit leaders have implemented the Transformation Process and are recruiting, training, and developing the "Strategic Corporals" for tomorrow's conflicts. Led by Marines at the Combat Development Command, we have deepened our understanding of Operational Maneuver From The Sea (OMFTS), its enabling concepts and technologies, as well as its many challenges. The men and women serving in the many thankless billets at Headquarters Marine Corps and in the joint arena have developed and articulated our requirements for the future and have secured the resources to translate OMFTS into a reality. Our supporting establishment, at every post and station, has epitomized selflessness and dedication while providing for our readiness requirements. All these things are important—and they are the accomplishments of every Marine. None of them, however, are as significant as maintaining our hands on the twin Touchstones of our Corps.

The words of my father ring as true today as when he first wrote them over fifty years ago. "We exist today—we flourish today—not because of what we know we are, or what we know we can do, but because of what the grassroots of our country believes we are and believes we can do . . . The American people