

Furthermore, off the baseball diamond, Tony has been a tremendous asset to the San Diego community. Tony, along with his wife Alicia, have given their time and effort in philanthropic efforts. He doesn't like to talk about his community efforts, but the Gwynn's are involved in more than two dozen organizations—San Diego Police Athletic Leagues, Sickle Cell Anemia Foundation, Padres Scholars, the Casa de Amparo, Neighborhood House, the Jackie Robinson Family YMCA to name a few—that benefit from his time, attention and money.

In 1998, Tony led all Padres players in community appearances and joined seven-time American League batting champion Rod Carew for a historic youth batting clinic in Culiacin, Mexico, in March 1998. In addition, Tony was named the Individual of the Year at the 1998 Equal Opportunity Awards Dinner. He also was the 1995 Branch Rickey Award winner, and 1998 Padres Nominee for Major League Baseball's Roberto Clemente Man of the Year Award.

These days kids, children often must pay to get a professional athletes' autograph, picture, or signed memorabilia. Tony Gwynn has no part of this. Tony stays late at events to sign autographs; he's nice to young people; he's nice to everybody. I hope my colleagues will join me in honoring this tremendous individual for his multitude of accomplishments.

Also, I want to thank my former staff members, Jeannette Shields and Chris Hayes for their work in drafting this resolution.

HELP FOR THE UNINSURED: THE LESSONS FROM NEW JERSEY: WHY H.R. 2185 SHOULD BE ENACTED

**HON. FORTNEY PETE STARK**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 8, 1999*

Mr. STARK. Mr. Speaker, the July/August 1999 issue of Health Affairs contained an interesting article entitled, "Hidden Assets: Health Insurance Reform in New Jersey," by Harvard professor, Katherine Swartz, and Brandeis professor, Deborah Garnick.

The information in the article strongly supports passage of H.R. 2185—a bill which gives people a refundable tax credit to buy individual health insurance through a community-rated, guaranteed-issue insurance pool.

The article describes how, because of the collapse of the major individual insurer in New Jersey in 1993, the State came up with an Individual Health Coverage Program (IHCP). The key reforms of the IHCP are described below. The article concludes with the observation that the reforms themselves have not done much to help reduce the number of uninsured, because the cost of insurance is still too high for the working poor who constitute the bulk of the uninsured. But, says the article, if the New Jersey reforms were accompanied by a refundable tax credit system, it could make a major difference.

What they are describing, Mr. Speaker, is H.R. 2185.

OVERVIEW OF THE REFORMS

The IHCP reforms forced changes in five areas. (1) To broaden the size of the potential market, insurers are sharply limited in their

ability to choose whom they will insure. The regulations, require guaranteed issue and renewal of policies, portability of coverage across carriers, and limited to preexisting condition exclusions. (2) To encourage indemnity insurance companies and managed care organizations (hereafter collectively referred to as carriers) to enter the market, all carriers selling health insurance in New Jersey must either offer policies in the individual market or share in the losses of carriers that do sell policies and incur losses. (3) To give consumers more leverage in the market, carriers in the market may only sell up to six types of policies with standardized benefit packages, a standardization that facilitates comparisons by consumers.

(4) To extend access to higher-risk persons, the state required carriers to use pure community rating in setting premiums for the standardized policies; age-rating bands or variations in premiums based on where a person resides in the state are not permitted. In setting premiums, carriers also are required to meet a minimum loss ratio, so that at least 75 percent of premiums are used for provision of services. However, carriers do not have to seek approval from a state agency for any changes in premiums that they might want to implement, which we discuss in more detail below. (5) To implement the IHCP and monitor industry compliance with the regulations, the authorizing legislation called for oversight by a board, which runs the program independently of the New Jersey Department of Banking and Insurance. Four of the nine board members are representatives of carriers and elected by the companies.

New Jersey's reforms are remarkable, particularly today, when states are assumed to have little power to bargain with corporations. In recent years mutual fund firms, automobile factories, professional baseball teams, and many other corporations have extracted large government concessions by threatening to move elsewhere. Yet New Jersey imposed major regulations and risk sharing on health insurers, with major carriers taking a leadership role in the process.

Additional efforts are needed to increase coverage. Even a well-functioning individual health insurance market has limits on what it can accomplish. The IHCP did not dramatically raise the number of New Jersey residents with individual coverage. Surely one reason more people have not purchased policies is that the premiums are not affordable for those with low incomes. The various congressional proposals to provide tax deductions or credits might induce some people to purchase individual policies who otherwise would not, but for people with low incomes, other efforts will be needed. The federal Earned Income Tax Credit offers a model of how the federal government could issue a tax credit that provides money during the year for the purchase of insurance. Such an "earned insurance tax credit" also would help to bring in younger workers, who typically earn low salaries, and thereby increase the proportion of healthy persons in each carrier's individual plans.

Similarly, if the tax code were revised and incentives for employer-sponsored coverage were replaced by tax credits for individuals purchasing insurance, large numbers of people would enter the individual markets. The result would be a sharp increase in the proportion of healthy persons in the individual markets. Either of these tax-induced increases in the proportion of healthy persons with individual coverage would lower the expected expenditures per insured person. Competition among carriers in this expanded market then would increase, keeping premiums close to costs.

New Jersey's IHCP is a model for other states wishing to increase access to health

insurance via market-oriented solutions that do not involve increased government financial obligations. States have assets they can trade upon to force competition in an expanded individual insurance market—a factor that should be of greater importance in states' strategies for increasing access to health insurance.

IN HONOR OF SAINT EDWARD HIGH SCHOOL

**HON. DENNIS J. KUCINICH**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 8, 1999*

Mr. KUCINICH. Mr. Speaker, I rise to honor the faculty, staff, and students, past and present, of Saint Edward High School as they celebrate the fiftieth anniversary of the school's founding.

The story of Saint Edward High School is one of community. Three Brothers of the Holy Cross opened the new school in 1949 with a mission of providing outstanding Catholic education to the young men of Cleveland's West Side. The Brothers of the Holy Cross recognize community as an invaluable resource to the individual, one from which valuable lessons of self and God are drawn. The school that they built would reflect this awareness of the human family's interconnectedness.

The story of Saint Edward High School is one of tradition. The school's tradition is one of excellence based in common values arrived at through honest contemplation. Saint Edward men confront the same questions that every human being with an honest thirst for justice and peace must confront. That they arrive at similar conclusions lends only more credence to the school's core of beliefs. The values have stood the test of time and so has Saint Edward High School. Saint Edward men are not committed to doing justice because that is their reputation. Saint Edward men are committed to doing justice because, by virtue of an honest, open, and on-going investigation into how life is to be lived, the way of love seems the only rational approach.

The story of Saint Edward High School is one of family. Saint Edward students tend to beget Saint Edward students, generation after generation of families growing up amongst the same faculty, the same staff—a growing community that never forgets what it is, what it was, and the values that have allowed for its progress. It comes as little surprise, then, that a listing of the school's achievements sounds so much like what proud parents might say of their children—the school possessing a selfless enthusiasm for its student's achievements. Indeed, Saint Edward High School has much reason to be enthusiastic. St. Edward men's excellence in the classroom transfers on to the playing field. The St. Edward Wrestling, Basketball, and Baseball teams delivered Ohio High School State Championships in 1998. Whether it be debate or band, Latin or chess, St. Edward students consistently prove to be the best amongst their peers.

My fellow colleagues, I ask you to join me in wishing the best to the community of St. Edward High School as it celebrates the school's first fifty years in existence.

TRIBUTE TO MAYOR EDWARD  
QUAGLIA

**HON. DAVID D. PHELPS**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 8, 1999*

Mr. PHELPS. Mr. Speaker, I rise today to pay tribute to Mayor Edward Quaglia of Herrin, Illinois. Mayor Quaglia served the people and city of Herrin faithfully for more than 20 years; seven of those years as an alderman on the City Council, and for 15 years as mayor. This year, on May 31, Mayor Quaglia retired as Mayor due to health concerns. In honor of his retirement, the City of Herrin, the City Council of Herrin, Mayor Victor Ritter, and City Clerk Marlene Simpson have proclaimed July 18, 1999 as "Mayor Edward Quaglia Day."

Mr. Speaker, Mayor Quaglia will be long remembered by the good people of the City of Herrin, southern Illinois, and the entire State for his determined dedication to making Herrin a better place to live and to raise a family. Mayor Quaglia will not only be remembered for his numerous achievements including improving the city's infrastructure, and his hard work on development and construction of the Civic Center, the Annual Mayor's Community-wide Thanksgiving Dinner, the High School Sport's Complex, and planning the city's premier annual event, Herrinfesta Italiana, but most importantly for his compassionate and straightforward leadership style. He always gave all he had for a good cause and put the welfare of the citizens and City of Herrin first. When speaking of Mayor Quaglia, it is impossible not to mention his family, which is so important to him. His wife, JoAnne, has always stood by his side and been the light of his life. He has five loving children and four beautiful grandchildren.

I know that Mayor Quaglia will be sorely missed by all of Herrin in his retirement. But it is a retirement well earned, and one that I am sure that Edward Quaglia and his family and friends will enjoy with him to the fullest. Mr. Speaker, I encourage all my fellow Members to share in my wish to extend Mayor Quaglia a long, healthy, and happy retirement along with God's Speed.

DEPARTMENTS OF COMMERCE,  
JUSTICE, AND STATE, THE JUDI-  
CIARY, AND RELATED AGENCIES  
APPROPRIATIONS ACT, 2000

SPEECH OF

**HON. RICK BOUCHER**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, August 5, 1999*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 2670) making appropriations for the Department of Commerce, Justice, and State, the Judiciary, and related agencies for the fiscal year ending September 30, 2000, and for other purposes:

Mr. BOUCHER. Mr. Chairman, the Federal Communications Commission has an accounting requirement that is no longer needed for any purpose, which costs companies subject to the requirement at least \$270 million annually. That money could and should be used

not for the compilation of useless accounting statements, but for the promotion of universal service and other consumer benefits, such as lower prices, better services, an investment in advanced technologies and investment in out-of-region facilities with which to offer competitive telecommunications services.

The old accounting requirement was for the purpose of giving the Commission the information it needed for oversight of the rate-of-return regulation that was employed for all companies prior to 1991.

But in 1991, the large companies became subject to price caps and were no longer subject to rate-of-return regulation. The accounting requirement as to these price-cap companies no longer has any purpose, and the Tausin-Dingell amendment would assure that it no longer applies.

The monies spent on these needless accounting reports can then be put to more productive purposes. I strongly urge the approval of the Tausin-Dingell amendment.

TRIBUTE TO MANUEL (MANNY)  
MÉNDEZ

**HON. JOSÉ E. SERRANO**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 8, 1999*

Mr. SERRANO. Mr. Speaker, I rise today to pay tribute to Mr. Manuel (Manny) Méndez, an outstanding individual who has devoted his life to his family and to serving the community. Mr. Méndez who left Phipps Community Development Corporation on Wednesday, August 4, 1999 after 10 brilliant years his post as executive director/chief executor officer.

Mr. Méndez is a community builder to creating and sustaining enduring communities. He is the principal administrator of the Phipps Community Development Corporation which is an affiliate corporation of Phipps Houses, New York's oldest and largest nonprofit developer/owner of housing for low and moderate income families. Founded in 1905 Phipps Houses provides secure and well-designed housing for the working poor and other needy families.

Mr. Speaker, Mr. Méndez's primary focus is on the management, design, implementation and community development of seven residential communities throughout New York City, providing homes to 14,000 individuals. The communities are West Farms and Crotona Park West in the South Bronx, Bellevue South in Manhattan and Sunnyside in Queens.

Manny believes that shelter is not enough. Hence, Phipps CDC—a Human Services/Educational/Employment Training Corporation—is committed to the development of the human spirit. Through a variety of program offerings in the fields of education, human services, employment readiness and community development, the Corporation under his leadership has assisted thousands of families. In early 1992 Mr. Méndez initiated efforts to provide Phipps residents and community members with regular and preventive medical care necessary for long term health and well being. Additionally this effort would help in ending the need for community members to use hospital emergency rooms as their primary care physicians in two South Bronx neighborhoods. In June of 1993, in a joint effort with the Bronx

Lebanon Hospital Center, the first family-based practice clinic was opened in Crotona Park West. In 1994, in concert with Montefiore Hospital, a second family-based practice was opened in West Farms.

Mr. Speaker, the contributions and accomplishments of Mr. Méndez in the field of human services, social policy and community development have been widely cited in the New York Times, New York Magazine, the Amsterdam News, the Washington Post as well as many other publications.

Before joining Phipps, Mr. Méndez held several senior executive level positions at the New York City Human Resources Administration, among them as Deputy Commissioner from 1988 to 1990. Mr. Méndez was responsible for the shelter of 12,000 homeless men and women, 4,000 prospective service for adults cases and 168 senior citizen centers. In 1995 he was appointed to a four-year term as commissioner of the New York City Equal Employment Practices Commission. He had served as special advisor to President Carter on the Atlanta Project and to the United States Catholic Conference of Bishops in Washington, D.C. and was an assistant professor at the Fordham University Graduate School of Social Services. He is a sponsor of the One Hundred Black Men's Youth Leadership Program and former president of the Puerto Rican Family Institute, a National Mental Health Organization. Mr. Méndez is presently a trustee and serves on the Executive Committee as assistant treasurer of Bronx Lebanon Hospital, a board member of the Association of Hispanic Arts, chairman of the New York City Human Resources Administration Advisory Board and a trustee of the Primary Care Development Corporation.

Mr. Méndez is a graduate of City College of New York and the Fordham University Graduate School of Social Services. He is a native of the Bronx, he and his wife, Joan, presently reside in the upper Westside of Manhattan.

Mr. Speaker, I ask my colleagues to join me in wishing best of luck to Mr. Manuel (Manny) A. Méndez in his new endeavors.

TRIBUTE TO COLONEL WILLIAM F.  
HINES

**HON. SCOTT McINNIS**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 8, 1999*

Mr. McINNIS. Mr. Speaker, Colonel Bill Hines is an outstanding example of the role models who lead Civil Air Patrol Wings. He has devoted a lifetime to quality aviation professionalism and service to his nation, particularly through Civil Air Patrol.

In 1952, Colonel Hines joined the Civil Air Patrol as a cadet in San Antonio, Texas. Two years later he completed his flight training. He was only 17 years old but he had already chosen his course in life. His family moved to Ohio and he received both his private and commercial pilot licenses. He earned his instrument rating and flight instructor rating while attending classes at Ohio State University. He taught flying at the University for two years. He then moved onto Purdue University where he continued in flight instruction. He also earned several degrees while at Purdue.

After working for the Indiana Aeronautics Commission and as an Emergency Services