

their continued cooperation with the international community in resolving this deplorable situation.

Mr. President, the people of East Timor have made their feelings clear. They want a peaceful transition to independence. The Government of Indonesia has made a commitment that they would grant the people of East Timor independence and oversee a peaceful transition. As the Government of Indonesia has belatedly recognized, it must live up to its commitments. The international community can play a crucial role in providing support and helping guarantee the security of the people of East Timor in this transition to independence. We must not let them down.

#### EFFECTIVE EXPORT CONTROLS

Mr. AKAKA. Mr. President, as Ranking Member of the Governmental Affairs Subcommittee on International Security, Proliferation and Federal Services, I wish to call attention to an important briefing given to Senate staff just prior to the August recess by Administration officials from the U.S. Customs Service and the U.S. Census Bureau on the new Automated Export System (AES).

The AES is a joint venture between the U.S. Customs Service and the Foreign Trade Division of the U.S. Census Bureau. AES provides for the electronic filing of the Shipper's Export Declaration (SED) and electronic filing of the outbound manifest. AES is an information gateway designed to ensure compliance with and enforcement of laws relating to exporting. It will improve the collection of trade statistics and improve customer service. Its goal is a paperless reporting of export information by the year 2002.

I believe the AES will become the centerpiece of efforts to improve the effectiveness of the United States' export control program.

Last June Senator THOMPSON, Chairman of the Governmental Affairs Committee, held very important hearings on the findings and recommendations of reports issued by the Inspectors General from six U.S. agencies involved in the export control process: namely, the Departments of Commerce, Defense, Energy, State, Treasury (U.S. Customs), and the Central Intelligence Agency. One of the critical recommendations made by several of the Inspectors General was that licensing officials should perform "cumulative effect analysis" of proposed export transactions. The primary tool for this analysis will be information gathered in the AES.

Furthermore, the recent report from the Commission to Assess the Organization of the Federal Government to Combat the Proliferation of Weapons of Mass Destruction, chaired by former CIA Director John Deutch, entitled "Combating Proliferation of Weapons of Mass Destruction," also highlighted the AES program as a central tool for

improving the overall performance of our export control program. The Deutch Report observed that the AES could be used as a tool to identify trends in shipments of otherwise non-strategic items that might be used by rogue nations pursuing the development of weapons of mass destruction.

Based upon the Deutch Commission's recommendation, Senator SPECTER introduced a bill, S. 1372, entitled "Proliferation Prevention Enhancement Act of 1999." This bill mandates that U.S. companies electronically file Shipper's Export Declarations (SEDs) through AES for exports of items that are on the U.S. Munitions List of the Commerce Control List. I commend my colleague for his efforts to improve the overall effectiveness of our export control program which is so essential to preserving our nation's security. I am a cosponsor of this legislation and urge its support. Our continued oversight of exports of dual-use and munitions list items will help ensure that exports do not go awry to rogue nations or individuals.

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Williams, one of his secretaries.

##### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting a treaty and sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

#### REPORT ON THE UNITED STATES PARTICIPATION IN THE UNITED NATIONS—MESSAGE FROM THE PRESIDENT—PM 56

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Foreign Relations.

*To the Congress of the United States:*

I am pleased to transmit herewith a report of the activities of the United Nations and of the participation of the United States therein during the calendar year 1998. The report is required by the United Nations Participation Act (Public Law 79-264; 22 U.S.C. 287b).

WILLIAM J. CLINTON.

THE WHITE HOUSE, September 13, 1999.

#### MESSAGE FROM THE HOUSE

At 12:54 p.m., a message from the House of Representatives, delivered by Mr. Berry, one of its reading clerks, announced that the House has agreed to the following concurrent resolution, in which it requests the concurrence of the Senate:

H. Con. Res. 180. Concurrent resolution expressing the sense of Congress that the President should not have granted clemency to terrorists.

The message also announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 2684. An act making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 2000, and for other purposes.

The message further announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 2587) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against revenues of said District for the fiscal year ending September 30, 2000, and for other purposes.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-5111. A communication from the Assistant General Counsel for Regulatory Law, Department of Energy, transmitting, pursuant to law, the report of a rule entitled "Radioactive Contamination Control Guide" (DOE G 441.1-9), received September 7, 1999; to the Committee on Energy and Natural Resources.

EC-5112. A communication from the Acting Assistant Administrator, Office of Prevention, Pesticides and Toxic Substances, Environmental Protection Agency, transmitting, pursuant to law, a report relative to conditional pesticide registrations for 1997 and 1998; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5113. A communication from the Secretary, Securities and Exchange Commission, transmitting, pursuant to law, the Board's report under the Government in the Sunshine Act for calendar years 1996, 1997, and 1998; to the Committee on Governmental Affairs.

EC-5114. A communication from the Administrator, General Services Administration, transmitting, pursuant to law, a report relative to personal property furnished to non-Federal recipients; to the Committee on Governmental Affairs.

EC-5115. A communication from the Director of the Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, a report on direct spending or receipts legislation dated August 17, 1999; to the Committee on the Budget.

EC-5116. A communication from the Director, Regulations Policy and Management Staff, Food and Drug Administration, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Indirect Food Additives: Adjuvants, Production Aids, and Sanitizers", received September 9, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-5117. A communication from the Director, Regulations Policy and Management Staff, Food and Drug Administration, Department of Health and Human Services,

transmitting, pursuant to law, the report of a rule entitled "Listing of Color Additives for Coloring Bone Cement; FD&C Blue No. 2—Aluminum Lake on Alumina", received September 9, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-5118. A communication from the Director, Regulations Policy and Management Staff, Food and Drug Administration, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Indirect Food Additives: Adjuncts, Production Aids, and Sanitizers", received September 9, 1999; to the Committee on Health, Education, Labor, and Pensions.

EC-5119. A communication from the General Counsel, Federal Emergency Management Agency, transmitting, pursuant to law, the report of a rule entitled "Extension of Application Period for Temporary Housing Assistance; 64 CFR 46852; 08/27/99" (RIN3067-AC82), received September 7, 1999; to the Committee on Banking, Housing, and Urban Affairs.

EC-5120. A communication from the Secretary of Transportation, transmitting, pursuant to law, a report relative to the adequacy of the nation's marine transportation system; to the Committee on Commerce, Science, and Transportation.

EC-5121. A communication from the Chairman, Federal Election Commission, transmitting, pursuant to law, the report of a rule entitled "Public Financing of Presidential Primary and General Election Campaigns", received September 7, 1999; to the Committee on Rules and Administration.

EC-5122. A communication from the Assistant Secretary for Export Administration, Bureau of Export Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Chemical Weapons Convention, Revisions to the Export Administration Regulations; States Parties; Licensing Policy Clarification" (RIN0694-AB67), received September 7, 1999; to the Committee on Banking, Housing, and Urban Affairs.

EC-5123. A communication from the Chairman and Chief Executive Officer, Farm Credit Administration, transmitting, pursuant to law, the report of a rule entitled "Transfers of Capital from Banks to Associations" (RIN3052-AB80), received September 9, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5124. A communication from the Under Secretary, Food, Nutrition and Consumer Services, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Food Stamp Program: Food Stamp Provisions of the Balanced Budget Act of 1997" (RIN0584-AC63), received September 7, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5125. A communication from the Administrator, Farm Service Agency, Farm and Foreign Agricultural Services, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Final Rule: 1998-Crop Peanuts, National Poundage Quota, National Average Price Support Level for Quota and Additional Peanuts, and Minimum Commodity Credit Corporation Export Edible Sales Price for Additional Peanuts" (RIN0560-AF81), received September 7, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5126. A communication from the Congressional Review Coordinator, Regulatory Analysis and Development, Policy and Program Development, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "High-Temperature Forced-Air Treatments for Citrus" (Docket No. 96-069-4), received September 7, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5127. A communication from the Congressional Review Coordinator, Regulatory Analysis and Development, Policy and Program Development, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Mediterranean Fruit Fly; Removal of Quarantined Area" (Docket No. 98-083-6), received September 2, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5128. A communication from the Administrator, Agricultural Marketing Service, Marketing and Regulatory Programs, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Milk in the Southwest Plains Marketing Area—Suspension" (DA-99-06), received September 2, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5129. A communication from the Administrator, Agricultural Marketing Service, Marketing and Regulatory Programs, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Irish Potatoes Grown in Colorado; Increased Assessment Rate" (FV99-948-1 FR), received September 2, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5130. A communication from the Administrator, Agricultural Marketing Service, Marketing and Regulatory Programs, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Vidalia Onions Grown in Georgia; Fiscal Period Change" (FV99-955-1 IFR), received September 9, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-5131. A communication from the Administrator, Agricultural Marketing Service, Marketing and Regulatory Programs, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Oranges and Grapefruit Grown in Lower Rio Grande Valley in Texas; Changes to Pack Requirements" (FV99-906-3 IFR), received September 9, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

#### PETITIONS AND MEMORIALS

The following petitions and memorials were laid before the Senate and were referred or ordered to lie on the table as indicated:

POM-348. A resolution adopted by the Board of Supervisors of Latimer County, Oklahoma relative to the English language; to the Committee on the Judiciary.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. LUGAR, from the Committee on Agriculture, Nutrition, and Forestry, with an amendment in the nature of a substitute and an amendment to the title.

S. 566. A bill to amend the Agricultural Trade Act of 1978 to exempt agricultural commodities, livestock, and value-added products from unilateral economic sanctions, to prepare for future bilateral and multilateral trade negotiations affecting United States agriculture, and for other purposes (Rept. No. 106-157).

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. MCCAIN:

S. 1577. A bill to assure timely, rational, and complete Federal Communications Commission resolution of all pending proceedings reexamining the current radio and television broadcast stations ownership rules; to the Committee on Commerce, Science, and Transportation.

By Mr. SANTORUM:

S. 1578. A bill to suspend temporarily the duty on ferroniobium; to the Committee on Finance.

By Ms. SNOWE:

S. 1579. A bill to amend title 38, United States Code, to revise and improve the authorities of the Secretary of Veterans Affairs relating to the provision of counseling and treatment for sexual trauma experienced by veterans; to the Committee on Veterans Affairs.

By Mr. ROBERTS (for himself, Mr. KERREY, Mr. CRAIG, Mr. BURNS, Mr. BAUCUS, Mr. GRASSLEY, Mr. SANTORUM, Mr. CRAPO, Mr. JOHNSON, Mr. THOMAS, Mr. BROWNBACK, Mr. HAGEL, Mr. DASCHLE, Mr. HARKIN, Mr. ENZI, Mr. INHOFE, and Mr. CONRAD):

S. 1580. A bill to amend the Federal Crop Insurance Act to assist agricultural producers in managing risk, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LEVIN (for himself and Mr. COCHRAN):

S. Res. 182. A resolution designating October, 1999, as "National Stamp Collecting Month"; to the Committee on the Judiciary.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. MCCAIN:

S. 1577. A bill to assure timely, rational, and complete Federal Communications Commission resolution of all pending proceedings reexamining the current radio and television broadcast stations ownership rules; to the Committee on Commerce, Science, and Transportation.

BROADCAST OWNERSHIP REFORM ACT OF 1999

Mr. MCCAIN. Mr. President, I rise today to introduce legislation that will make federal radio and television ownership rules Y2K compatible.

When Congress passed the Telecommunications Act of 1996 almost four years ago, we recognized that the forty-year-old rules restricting broadcast station ownership were badly outdated and in need of change. They reflected a mass media industry made up of radio stations, TV stations, and newspapers—and that's all. None of the dominant new multichannel media like cable TV, satellite TV, or the Internet figured in, because they didn't exist.

But they exist now, and they have transformed the way Americans get their news, information, and entertainment. As more and more people turn to cable channels and the Internet as their preferred means of electronic