

the Senate bill and section 101 of the House amendment:

Mr. KING is appointed in lieu of Mr. BACHUS.

Mr. ROYCE is appointed in lieu of Mr. CASTLE.

As additional conferees from the Committee on Commerce, for consideration of section 101 of the Senate bill and section 101 of the House amendment:

Mrs. WILSON is appointed in lieu of Mr. LARGENT.

Mr. FOSSELLA is appointed in lieu of Mr. BILBRAY.

The message further announced that pursuant to section 3 of Public Law 94-304 as amended by section 1 of Public Law 99-7, the Speaker appoints the following Members of the House to the Commission on Security and Cooperation in Europe to fill the existing vacancies thereon: Mr. PITTS of Pennsylvania, and upon the recommendation of the Minority Leader, Mr. FORBES of New York.

At 1:40 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the House of Representative to the bill (S. 1059) to authorize appropriations for fiscal year 2000 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribed personnel strengths for such fiscal year for the Armed Forces, and for other purposes.

At 5:02 p.m., a message from the House of Representatives, delivered by Mr. Berry, one of its reading clerks, announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 2490) making appropriations for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 2000, and for other purposes.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-5157. A communication from the Executive Director, Commission to Assess the Organization of the Federal Government to Combat the Proliferation of Weapons of Mass Destruction, transmitting, pursuant to law, a report entitled "Combating Proliferation of Weapons of Mass Destruction"; to the Select Committee on Intelligence.

EC-5158. A communication from the Inspector General, Railroad Retirement Board, transmitting, pursuant to law, the budget request for fiscal year 2001; to the Committee on Health, Education, Labor, and Pensions.

EC-5159. A communication from the Chief, Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Market Segment Specialization Program Audit Techniques Guide-Sports Franchises", received September 10, 1999; to the Committee on Finance.

EC-5160. A communication from the Chief, Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Notice 99-45, 1999 Section 43 Inflation Adjustment", received September 10, 1999; to the Committee on Finance.

EC-5161. A communication from the Acting Assistant Secretary for Import Administration, International Trade Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Regulation Concerning Preliminary Critical Circumstances Findings" (RIN0625-AA56), received September 10, 1999; to the Committee on Finance.

EC-5162. A communication from the President and Chairman, Export-Import Bank of the United States, transmitting, pursuant to law, a report relative to a transaction involving U.S. exports to India; to the Committee on Banking, Housing, and Urban Affairs.

EC-5163. A communication from the Assistant General Counsel for Regulatory Law, Department of Energy, transmitting, pursuant to law, the report of a rule entitled "DOE Authorized Subcontract for Use by DOE Management and Operating Contractors with New Independent States' Scientific Institutes through the International Science and Technology Center" (AL 99-06), received September 7, 1999; to the Committee on Energy and Natural Resources.

EC-5164. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of State Air Quality Plans for Designated Facilities and Pollutants; Delaware; Control of Emission from Existing Municipal Solid Waste Landfills" (FRL #6439-2), received September 10, 1999; to the Committee on Environment and Public Works.

EC-5165. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Final Determination to Extend Deadline for Promulgation of Action on Section 126 Petition" (FRL #6437-2), received September 10, 1999; to the Committee on Environment and Public Works.

EC-5166. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "National Primary Drinking Water Regulation: Consumer Confidence Report; Correction" (FRL #6437-6), received September 10, 1999; to the Committee on Environment and Public Works.

EC-5167. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Notice of Direct Final Rule Revisions to Emissions Budgets Set Forth in EPA's Finding of Significant Contribution and Rulemaking for Purposes of Reducing Regional Transport of Ozone for the States of Connecticut, Massachusetts and Rhode Island" (FRL #6437-36), received September 10, 1999; to the Committee on Environment and Public Works.

EC-5168. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Tennessee: Final Authorization of State Hazardous Waste Management Program Revision" (FRL #6437-9), received September 10, 1999; to the Committee on Environment and Public Works.

EC-5169. A communication from the Deputy Division Chief, Competitive Pricing Division, Common Carrier Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Access Charge Reform, CC Docket No. 96-262, Fifth Report and Order" (FCC 99-206) (CC Doc. 96-262 and 94-1), received September 10, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5170. A communication from the Special Assistant to the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Cedar Key, FL" (MM Docket No. 99-72), received September 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5171. A communication from the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Oraibi and Leupp, AZ (MM Docket No. 98-179), received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5172. A communication from the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Cherry Valley and Cotton Plant, AR (MM Docket No. 98-223; RM-9340; RM-9481; RM-9482), received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5173. A communication from the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Kensett, AR; Somerton, AZ; Augusta, KS; Wellton, AZ; Center, CO; LaVeta, CO; Walsenburg, CO; Taft, CA; Cimarron, KS; (MM Docket No. 99-99, RM-9484; MM Docket No. 99-100, RM-9491; MM Docket No. 99-101, RM-9494; MM Docket No. 99-102, RM-9495; MM Docket No. 99-105, RM-9508; MM Docket No. 99-107, RM-9510; MM Docket No. 99-109, RM-9512; MM Docket No. 99-111, RM-9539; MM Docket No. 99-113, RM-9544), received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5174. A communication from the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; LaJara, CO; Westcliffe, CO; Carmel Valley, CA; Nanakuli, HI; Wahiawa, HI; Hanapepe, HI; Hualaloa, HI; Honokaa, HI; Kihei, HI; Kurtistown, HI (MM Docket No. 99-106, RM-9509; MM Docket No. 99-110, RM-9513; MM Docket No. 99-171, RM-9574; MM Docket No. 99-172, RM-9575; MM Docket No. 99-173, RM-9576; MM Docket No. 99-175, RM-9578; MM Docket No. 99-176, RM-9579; MM Docket No. 99-177, RM-9580; MM Docket No. 99-178, RM-9581; MM Docket No. 99-179, RM-9582)", received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5175. A communication from the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to

law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Judsonia, AR; Del Norte, CO; Dinosaur, CO; Poncha Springs, CO; Captain Cook, HI (MM Docket No. 99-98, RM-9483; MM Docket No. 99-148, RM-9556; MM Docket No. 99-149, RM-9557; MM Docket No. 99-150, RM-9558; MM Docket No. 99-152, RM-9560)", received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5176. A communication from the Associate Administrator for Procurement, National Aeronautics and Space Administration, transmitting, pursuant to law, the report of a rule entitled "Implementing Foreign Proposals to NASA Research Announcements on a No-Exchange-of-Funds Basis", received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5177. A communication from the Acting Assistant Administrator, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Emergency Interim Rule for Restricted Reopening of Limited Access Permit Application Process for Snapper-Grouper Permits in the South Atlantic Region" (RIN0648-AM92), received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5178. A communication from the Acting Assistant Administrator, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "International Fisheries Regulations; Pacific Tuna Fisheries" (RIN0648-AL28), received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5179. A communication from the Acting Assistant Administrator, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Closure of the Red Porgy Fishery in the Snapper-Grouper Fishery Off the Southern Atlantic States" (RIN0648-AM55), received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5180. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Inseason Adjustment (Prohibits Pollock Fishing in Statistical Area 610 of the Gulf of Alaska and Extends C Fishing Season Until Further Notice)", received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5181. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Inseason Adjustment (Prohibits Pollock Fishing in Statistical Area 630 of the Gulf of Alaska and Extends C Fishing Season Until Further Notice)", received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5182. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Inseason Adjustment (Prohibits Pollock Fishing in Statistical Area 620 of the Gulf of Alaska and Extends C Fishing Season Until Further Notice)", received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

EC-5183. A communication from the Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Fisheries of the

Exclusive Economic Zone Off Alaska; Species in the Rock Sole/Flathead Sole/Other Flatfish' Fishery Category by Vessels Using Trawl Gear in the Bering Sea and Aleutian Islands Management Area", received September 7, 1999; to the Committee on Commerce, Science, and Transportation.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. DURBIN (for himself and Mr. FITZGERALD):

S. 1583. A bill to convert 2 temporary Federal judgeships in the central and southern districts of Illinois to permanent judgeships, and for other purposes; to the Committee on the Judiciary.

By Mr. SANTORUM (for himself and Mr. SPECTER):

S. 1584. A bill to establish the Schuylkill River Valley National Heritage Area in the State of Pennsylvania; to the Committee on Energy and Natural Resources.

By Mr. BAUCUS:

S. 1585. A bill to establish a Congressional Trade Office; to the Committee on Finance.

By Mr. CAMPBELL:

S. 1586. A bill to reduce the fractionated ownership of Indian Lands, and for other purposes; to the Committee on Indian Affairs.

S. 1587. A bill to amend the American Indian Trust Fund Management Reform Act of 1994 to establish within the Department of the Interior an Office of Special Trustee for Data Cleanup and Internal Control; to the Committee on Indian Affairs.

S. 1588. A bill to authorize the awarding of grants to Indian tribes and tribal organizations, and to facilitate the recruitment of temporary employees to improve Native American participation in and assist in the conduct of the 2000 decennial census of population, and for other purposes; to the Committee on Indian Affairs.

S. 1589. A bill to amend the American Indian Trust Fund Management Reform Act of 1994; to the Committee on Indian Affairs.

By Mr. CRAPO:

S. 1590. A bill to amend title 49, United States Code, to modify the authority of the Surface Transportation Board, and for other purposes; to the Committee on Environment and Public Works.

By Mr. MURKOWSKI (for himself and Mr. SCHUMER):

S. 1591. A bill to further amend section 8 of the Puerto Rico Federal Relations Act as amended by section 606 of the Act of March 12, (P.L. 96-205) authorizing appropriations for certain insular areas of the United States, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. DURBIN (for himself and Mr. KENNEDY):

S. 1592. A bill to amend the Nicaraguan Adjustment and Central American Relief Act to provide to certain nationals of El Salvador, Guatemala, Honduras, and Haiti an opportunity to apply for adjustment of status under that Act, and for other purposes; to the Committee on the Judiciary.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. DURBIN (for himself and Mr. FITZGERALD):

S. 1583. A bill to convert two temporary Federal judgeships in the central and southern districts of Illinois to

permanent judgeships, and for other purposes; to the Committee on the Judiciary.

#### THE ILLINOIS JUDGESHIP ACT

Mr. DURBIN. Mr. President, today joined by colleague Senator FITZGERALD, I am introducing a bill that will make two temporary federal judgeships in Illinois permanent. The Southern District of Illinois, and the Central District of Illinois each have 3 permanent judgeships and one temporary judgeship.

The Judicial Improvement Act of 1990 created these temporary judgeships to respond to a sharply increasing caseload, especially in the area of drug related crimes. President Bush appointed Judge Joe Billy McDade to fill the temporary judgeship in the Central District of Illinois and he was confirmed by the Senate in November of 1991. In September of 1992 the Senate confirmed another Bush nominee, Judge J.Phil Gilbert to fill the temporary judgeship in the Southern District of Illinois.

In 1997, Congress extended the temporary judgeships until 10 years after the confirmation of the judge appointed to fill the vacancy. As a result, the temporary judgeship in the Central District is due to expire in November of 2001 and the temporary judgeship in the Southern District will expire in September of 2002. Since the judges that serve in these positions are Article III judges with lifetime appointments, they will not be affected, but the next vacancy within each district after the expiration date will not be filled.

The Central District and the Southern District of Illinois are small courts and the loss of even one judgeship will have a dramatic impact on the caseload of the remaining judges. The statistics on this issue are compelling.

The Administrative Office of the United States Courts keeps statistics on the average amount of time that it takes a civil case to come to trial. Even with 4 judgeships, the Central District of Illinois has a substantial wait for civil litigants—24 months, which is five months longer than the national average. In the Southern District of Illinois, the numbers are equally convincing—22 months on average for a civil case to go to trial, which is three months longer than the national average.

If these courts lose one judgeship, which is the equivalent of 25% of their judges, justice for federal court litigants will be substantially delayed. This delay will be felt most by civil litigants because judges will give priority to criminal cases. At a time when Congress is seeking to expand Federal court jurisdiction, a loss of judgeships, even temporary ones is a step in the wrong direction.

Again, the numbers tell the story. Assuming court filings remain at the 1998 level, the number of cases per judge in the Central District would increase by 33% from 383 to 511. In the