

have had a major impact on biology, and he authored nearly 400 scholarly papers.

Although ailing with cancer, Dr. Salmon set aside time to educate me about a fatal flaw—literally—in our health care system that contributes to cancer's carnage. He informed me that our system discourages patients eligible for cancer clinical trials, the most effective type of care for many with cancer, from enrolling. I learned that if it were not for clinical trials, we wouldn't have the successful treatments that we enjoy today.

Dr. Salmon inspired me to develop the Access to Cancer Clinical Trials Act, which today I rename the "Dr. Sydney E. Salmon Access to Cancer Clinical Trials Act" in his memory. I am both proud and duty bound to honor a great man with this legislation. The act guarantees cancer patients access to any federally approved cancer clinical trial by requiring insurers to pay the routine patient costs—blood work, physician visits, etc.—that would be covered if the patient was in the standard treatment of care. The measure would not require health insurers to pay for the cost of new drugs, securing informed consent, collecting and managing data or complying with research-related paperwork. All of these costs would be paid by the sponsor of the clinical trial.

For many cancer patients, cancer clinical trials are not only the best option, they are the only option. If we increase participation in cancer clinical trials we increase the survival rate and provide hope for those afflicted with this horrible disease.

Unlike the managed care bill that recently passed the House, the Sydney Salmon Clinical Trials Act isn't limited to trials sponsored by government agencies, but also covers FDA trials. Coverage of FDA trials is a critical component of anti-cancer legislation. Two-thirds of trials are FDA-approved trials. Moreover, it is not enough to only cover trials conducted by government agencies when we know that many of the most important advances occur in private trials. The proper policy is to encourage participation in all trials that meet stringent guidelines, not just those sponsored by government agencies. I will urge the House-Senate Conference that ultimately develops the final managed care reform package to include language guaranteeing all cancer patients access to safe and federally approved clinical trials.

Participation in cancer clinical trials is dangerously low. Twenty percent of cancer patients are qualified candidates for clinical trials, yet only 3 percent participate in them. One of the major reasons for this disparity is the uncertainty regarding whether routine patient care costs will be covered by managed care companies.

The decline in enrollment in trials at the Arizona Cancer Center corresponds with the rise of managed care. In 1995, the Center enrolled 398 cancer patients in 169 different clinical trials. In 1998, the numbers dropped to 246 patients enrolled in 158 studies.

Managed care companies might be excused for their policy on cancer clinical trials if studies suggested that the cost of covering routine expenses were prohibitive and would increase the ranks of the uninsured. This is not the case. A Mayo Clinic study revealed that the costs of clinical trials averaged a trivial five percent more than standard therapy.

But not trivial are the costs of not permitting patients to enroll in clinical trials. Research is

thwarted, the war on cancer is hindered and patients who have no other hope for treatment needlessly suffer. The advances in treatment that clinical trials develop—virtually all standard therapies evolved from clinical trials—ultimately reduce the cost of providing care by reducing treatment costs. As evidence of the effectiveness of clinical trials, consider that for most childhood cancers the survival rate is nearly 75 percent, in large part because 80 percent of children participate in clinical trials. Insurance companies seem to be suffering from an acute case of myopia when it comes to covering these state-of-the-art treatments.

As a conservative Republican, I've always been opposed to mandates. But the federal government has an obligation to support research and development. Unless Congress acts, and acts decisively, vital research opportunities will be lost. Some 40 major cancer groups support the approach taken in the Dr. Sydney E. Salmon Access to Cancer Clinical Trials Act. Congress should listen to the cancer community and ratify this approach.

#### LEASING RIGHTS FOR THE NAVAJO NATION

#### HON. TOM UDALL

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, October 28, 1999*

Mr. UDALL of New Mexico. Mr. Speaker, today I introduce legislation, which is being co-sponsored by my colleagues J.D. HAYWORTH of Arizona and CHRIS CANNON of Utah, that provides for the leasing of oil and gas rights on certain lands held in trust for the Navajo Nation or allotted to a member of the Navajo Nation. This legislation would correct a serious problem facing the Navajo people in Arizona, Utah and New Mexico—the issue of "fractionated lands."

From the late 1800's through the early 1900's, the Federal Government attempted to force Indian people to assimilate by allocating parcels of traditional tribal lands to individual tribal members. This practice resulted in alternating parcels of lands being owned by individual tribal members, the state, the federal government, or other private landowners. Navajo owners were granted an undivided interest of their entire allotment as were their heirs. An undivided interest meant that the heirs received an interest in the entire original allotment rather than a portion of the original land. For example, if four heirs were to receive equal interest to a 160 acre parcel, each heir would receive a 25 percent interest in the entire original allotment—not 40 acres. Over time the number of owners with an interest in an allotment is compounded or fractionated.

This unique system has not served the Navajo people well. After nearly a century, this allotment policy has become a nightmare for the Navajo people. Keeping records straight has become an impossible task. In many cases, owners can no longer be located while some individuals are completely unaware that they are heirs to an interest in a parcel. Many times, title to a parcel is clouded when just one owner dies without a legal will.

Over the years, Congress has tried to deal with fractionated lands and other issues governing Indian land ownership without success. These issues are complex and will not fully re-

solved overnight. In the mean time, I believe it is appropriate to consider a stop-gap measure aimed at stimulating near-term economic development on fractionated Navajo lands. The bill I am introducing today will facilitate the leasing of Navajo allotted land for oil and gas development by authorizing the Secretary of the Interior to approve oil and gas leases on Navajo allotted lands when less than 100 percent of the owners agree to such lease—a mechanism that is already available to non-Indians in most states.

Mr. Speaker, this is a companion bill to a bill that has already been introduced in the other chamber on July 1, 1999, by Senator BINGAMAN of New Mexico and co-sponsored by Senators HATCH and BENNETT of Utah, and Senator MCCAIN of Arizona.

#### IN HONOR OF THE WOODBRIDGE- PERTH AMBOY ROTARY CLUB ON ITS 75TH ANNIVERSARY

#### HON. ROBERT MENENDEZ

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, October 28, 1999*

Mr. MENENDEZ. Mr. Speaker, I rise today to recognize the Woodbridge-Perth Amboy Rotary Club for seventy-five years of dedication and service to the community.

With more than 2,500 local clubs in 174 countries, Rotary International's membership surpasses 1.2 million members, and the organization is world renowned for its efforts in serving the needs of its communities. Made up of men and women with diverse professional backgrounds, the Rotary Club was created so that its members could come together to donate their time and talent to benefit the communities in which they live and work.

The Woodbridge-Perth Amboy Rotary Club joined in this honorable cause in 1923 with the efforts of 17 members. Over the years, this club has distinguished itself through a strong tradition of member participation and active involvement in worthy community activities, focusing on humanitarian efforts and youth issues.

From remodeling homes that provide low-income housing and pledging funds that benefit senior residents, to working with the World Health Organization to eradicate illnesses such as polio in impoverished nations and providing relief for earthquake victims in Europe, members of the Woodbridge-Perth Amboy Rotary Club have remained committed not only to the people of the 13th Congressional District of New Jersey, but have extended their compassion throughout the world.

The Rotarians also have an unwavering commitment to improving their communities by concentrating on youth programs. Since the Club's inception, it has supported programs such as Scouting, elementary school mentoring, high school career day, and children's concerts. Each year, the Woodbridge-Perth Amboy chapter sponsors and hosts an educational and cultural student exchange and encourages students to pursue education by funding student loans.

The Woodbridge-Perth Amboy chapter has been a leader and a model for other Rotary clubs in addressing local and worldwide social concerns. For its members' tireless efforts in living up to the Rotary motto "Service above

Self" in the Woodbridge-Perth Amboy communities, I ask my colleagues to join me in honoring the Woodbridge-Perth Amboy Rotary Club on this occasion, its 75th anniversary.

RICKY RAY HEMOPHILIA RELIEF  
FUND

**HON. JAMES A. BARCIA**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, October 28, 1999*

Mr. BARCIA. Mr. Speaker, I rise today to bring to the attention of my colleagues an issue that we have let fall through the cracks and as a result have further devastated an innocent group of people. In the 105th Congress this body passed the Ricky Ray Hemophilia Relief Fund Act by an overwhelming margin. The Ricky Ray Hemophilia Relief Fund provides a one time payment of \$100,000 as compensation to individuals with blood-clotting disorders, such as hemophilia, who contracted the Human Immunodeficiency Virus (HIV) through contaminated blood products. To date not a single dollar has been allocated to fund the Ricky Ray Hemophilia Relief Fund Act.

Despite assurances from the government that these blood products were safe, nearly 7,500 hemophiliacs were infected during the 1980's. These tainted blood products being given to innocent people have resulted in the destruction of many families. Children grow up without a parent, husbands are left without their wives, and in the case of one of my constituents, a mother loses her son and her husband, and must endure the further pain of watching her daughter suffer from the same horrible disease. Human life is too precious not to recognize this devastating tragedy. One life lost is one life too many.

When other disasters arise, floods, hurricanes, earthquakes, we are quick to offer assistance. This body has been committed to helping people get back on their feet after they have experienced adversity. One hundred thousand dollars do not even begin to address the costs that individuals who must live with this disease face. One hundred thousand dollars do not justly compensate a family who has lost a loved one. But what the Ricky Ray Hemophilia Relief Fund will do is help pay for the astronomical expenses associated with the prescription drugs needed to treat this disease. It will help family members who are left behind pay for funeral expenses. It will help children who are left behind to plan for future education.

Members of the hemophilia community have been neglected by the government. I realize this bill allocates \$20 million for the Ricky Ray Hemophilia Relief Fund, but that is not nearly enough to fulfill our promises. I rise today to ask this House for a one time appropriation of \$750 million so that we may begin to address the suffering endured by 7,500 members of the hemophilia community. As was so eloquently expressed to me by my constituent, "there is no amount of money that can bring my loved ones back, but perhaps the Ricky Ray Hemophilia Relief Fund Act will bring some closure to this chapter of my life and restore my faith in the belief that the little people do matter."

HONORING EDYTH AND CARL  
LINDNER ON THE OCCASION OF  
THE TEN YEAR ANNIVERSARY  
OF CINICINNATI HILLS CHRIS-  
TIAN ACADEMY

**HON. ROB PORTMAN**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, October 28, 1999*

Mr. PORTMAN. Mr. Speaker, I rise today to honor my distinguished constituents, Edyth and Carl Lindner, who will be recognized at a gala dinner and pageant on Saturday, October 30, 1999 for their many contributions to the prestigious Cincinnati Hills Christian Academy (CHCA) located in Mason, Ohio.

CHCA is one of the fastest-growing schools in the country and has earned a reputation for excellent academics, competitive sports and extracurricular activities. In 1997, I had the privilege of presenting the U.S. Department of Education's Blue Ribbon School Award to CHCA Elementary. CHCA's goal is to nurture and support each student toward individual growth. The school embraces students parents and faculty within the care of a Christian community.

Mr. and Mrs. Lindner are among Cincinnati's most prominent and generous citizens, and they have been strong supporters of CHCA since its inception 10 years ago. Their devotion to the school is evidenced by the Edyth B. Lindner Elementary School and the Lindner Fine Arts Center.

In addition to raising a family that now consists of three sons, three daughters-in-law and eleven grandchildren, the Lindners give countless hours to many charitable causes in our community. Through her work on the highly successful fundraiser, the Greater Cincinnati Classic Horse Show, Edyth has assured significant contributions to the Shriners' Burn Institute and has built the endowed scholarship fund at CHCA to one million dollars.

The fact that the Lindner family calls Cincinnati "home" is a true blessing to our entire community. Edyth and Carl Lindner continue to make Cincinnati a better place for our children and we owe them much gratitude. I congratulate them on this well-deserved honor.

IN HONOR OF CLARENCE KAILIN  
AND THE WISCONSIN VOLUN-  
TEERS OF THE ABRAHAM LIN-  
COLN BRIGADE ON THE DEDICA-  
TION OF THEIR MEMORIAL IN  
JAMES MADISON PARK, MADI-  
SON, WISCONSIN

**HON. TAMMY BALDWIN**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, October 28, 1999*

Ms. BALDWIN. Mr. Speaker, I rise to honor Mr. Clarence Kailin of Madison, and the brave men and women who volunteered to serve in the Abraham Lincoln Brigade during the Spanish Civil War, especially those courageous volunteers from my home state of Wisconsin.

They, along with 45,000 volunteers from over 50 different countries, fought side by side during the early struggle against fascism. Their foresight in recognizing the rising tyranny of fascism was a call to arms that went

unheeded by the free world, and resulted in the long and bloody conflict that became World War II.

Mr. Speaker, I want to express my gratitude to these men and women who helped to defend the democratic Spanish Republic from fascist aggression, at a time when the fate of democracy in Europe was being threatened by all sides of the political spectrum.

On October 31st, in James Madison Park, in the state capitol of Wisconsin, a memorial will be dedicated to those sons and daughters of the "Badger State" that joined the Abraham Lincoln Brigade. A volunteer unit comprised of American citizens from all ethnic and religious backgrounds and walks of life, were all equal in their resolve to stem the tide of fascism. Our country's reluctance to aid the Spanish Republican government did not deter these brave people who understood what the consequences were if a legitimately elected government were to fall.

Mr. Speaker, for the first time in our country's long history of isolationism, United State's citizens were reacting to threats to liberty and freedom on the international level more passionately than ever before. Mr. Kailin was one of those citizens, had it not been for him and other brave volunteers in the Lincoln Brigade, the tide of fascism would have swept over Europe unchecked. The corps of international volunteers who came together in Spain would be the same volunteers to comprise the victorious armies of the allied forces that triumphed over the fascists dictators Adolf Hitler and Benito Mussolini.

Mr. Speaker, I ask you and my colleagues to honor these dedicated men and women in the same rightful fashion as my state. The strength of character of Clarence Kailin and others from Wisconsin who volunteered in the Abraham Lincoln Brigade are the qualities which we all can take pride in and celebrate in this Congress.

IN RECOGNITION OF MR. PERCY  
JULIEN FOR 36 OUTSTANDING  
YEARS OF SERVICE TO THE OAK-  
LAND UNIFIED SCHOOL DISTRICT

**HON. BARBARA LEE**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, October 28, 1999*

Ms. LEE. Mr. Speaker, I rise today in honor of Mr. Percy Julien, a resident of the Ninth Congressional District. After 36 years of distinguished service with the Oakland Unified School District, Mr. Julien is retiring.

For the past 11 years, Mr. Julien has served as the Director of the Oakland Unified School District's Office of Adult Education. As Director of Adult Education, he was responsible for over 26,000 students per year and a budget of approximately \$10 million. Mr. Julien had jurisdiction over 5 administrative sites and 140 satellite sites throughout the city of Oakland. His agency was responsible for the educational development of persons ranging from young adults to senior citizens. His most recent accomplishment was the creation, development and building of the Oakland Adult Education and Technology Center, which hosted its grand opening in April of this year. This facility includes a state-of-the-art computer center, and houses many other vocational classes which help students prepare for their future.