access to United States markets, in order to maintain the economic growth that is the single most important prop to the current Chinese regime. Chinese exports into the U.S. market are vital to the Chinese regime, while U.S. exports and investment into the Chinese market are trivial relative to U.S. domestic and international economic activity. China is therefore quite susceptible to the kind of United States bilateral tools that enforced the GATT system and U.S.-China bilateral trade deals for decades, if those tools are effectively and consistently deployed.

In fact, if China joins the WTO and Congress votes against PNTR, China will be subject both to bilateral disciplines by the United States and to WTO multilateral disciplines by Europe, Japan, and other WTO members. Furthermore, if the WTO resolves any disputes against China in a way that affords economic benefits to our competitors, the United States is also entitled to receive those benefits, since the 1979 Bilateral Agreement requires China to grant to the United States any benefits it grants to third countries.

The first ''procedural'' concern ignored by Jackson—unilateral disarmament by the United States—is compounded by a second. The WTO is an intergovernmental organization that operates by negotiated consensus. The world's most powerful countries play a disproportionate role in shaping that consensus. Upon joining the WTO, China—the world's largest Police State—will therefore have a powerful vote, and an effective veto, in any future WTO efforts to reform the ground rules of global markets.

In other words, China will be authorized to block any proposals—of the kind supported in Seattle by the Clinton Administration itself—to add basic human, labor, and environmental rights to the WTO system. This would mark a significant set-back for all those individuals, governments, and non-governmental organizations who aspire to ensure that the rules of the global economy protect not only commercial rights but fundamental personal and social rights.

In sum: At a minimum, Ms. Barshefsky greatly understates the economic concessions which China will remain legally obligated to grant the United States if Congress votes against PNTR; and Professor Jackson greatly overstates the net benefits to the United States, in terms of capacity to enforce United States interests, if Congress votes for PNTR and the United States enters a ''binding WTO relationship'' with China.

Equally important, Ms. Barshefsky and Professor Jackson both examine only one side of the scale—namely, the potential benefits to United States commercial interests. They do not examine the costs of U.S. abandonment of all trade-related enforcement measures—multilateral or unilateral—aimed toward ensuring that the global regime protects fundamental individual rights of autonomy and associated, and safeguards distributive justice and social wellbeing of a sort that cannot be measured by maximization of corporate shareholder returns or aggregate monetary wealth.

The ''cost'' side of the scale is all the weightier, relatively speaking, once Ms. Barshefsky's and Professor Jackson's overstatement of the commercial ''benefits'' of PNTR is fully recognized.

In deciding which way to vote on PNTR, our Representatives should at least have an accurate understanding of the costs and benefits they must weigh.

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LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. MCNULTY (at the request of Mr. GEPHARDT) for today on account of personal business.

Mr. STUPAK (at the request of Mr. GEPHARDT) for today and May 23 on account of family matters.

Mr. WEINER (at the request of Mr. GEPHARDT) for today and May 23 on account of a death in the family.

Mr. SCARBOROUGH (at the request of Mr. ARMEY) for today on account of canceled flights due to inclement weather.

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SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. DEFAZIO) to revise and extend their remarks and include extraneous material:)

Mr. HINCHEY, for 5 minutes, today.

Mr. GONZALEZ, for 5 minutes, today.

(The following Members (at the request of Mr. MCINNIS) to revise and extend their remarks and include extraneous material:)

Mr. MCINNIS, for 5 minutes, today.

Mr. NETHERCUTT, for 5 minutes, today.

Mr. FRELINGHUYSEN, for 5 minutes, today.

Mr. HULSHOF, for 5 minutes, today.

Mr. PAUL, for 5 minutes, today.

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ADJOURNMENT

Mr. NORWOOD. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 9 o'clock and 44 minutes p.m.), under its previous order, the House adjourned until tomorrow, Tuesday, May 23, 2000, at 9 a.m., for morning hour debates.

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EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

7736. A letter from the Acting Executive Director, Commodity Futures Trading Commission, transmitting the Commission's final rule—Minimum Financial Requirements for Futures Commission Merchants and Introducing Brokers (RIN: 3038–AB51) received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

7737. A letter from the Congressional Review Coordinator, Department of Agriculture, transmitting the Department's final rule—Change in Disease Status of the Republic of South Africa Because of Foot-and-Mouth Disease and Rinderpest [Docket No. 98–029–2] received April 19, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

7738. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Pyridate; Pesticide Tolerance [OPP–300989; FRL–6550–9] (RIN: 2070–AB78) received April 25, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

7739. A letter from the Senior Banking Counsel, Office of the General Counsel, Departmental Offices, Department of the Treasury, transmitting the Department's final rule—Financial Subsidaries (RIN: 1505–AA80) received March 22, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7740. A letter from the Executive Director, Emergency Steel Guarantee Loan Board, transmitting the Board's final rule—Emergency Steel Guarantee Loan Program; Conforming Changes (RIN: 3003–ZA00) received April 25, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7741. A letter from the General Counsel, Federal Emergency Management, transmitting the Agency's final rule—Changes in Flood Elevation Determinations [Docket No. FEMA–7309] received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7742. A letter from the General Counsel, Federal Emergency Management Agency, transmitting the Agency's final rule—Changes in Flood Elevation Determinations—received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7743. A letter from the General Counsel, Federal Emergency Management Agency, transmitting the Agency's final rule—Final Flood Elevation Determinations—received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Banking and Financial Services.

7744. A letter from the Assistant General Counsel for Regulations, Office of Post Secondary Education, Department of Education, transmitting the Department's final rule—Gaining Early Awareness and Readiness for Undergraduate Programs (RIN: 1840–AC82) received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

7745. A letter from the Director, Corporate Policy and Research Department, Pension Benefit Guaranty Corporation, transmitting the Corporation's final rule—Lump Sum Payment Assumptions (RIN: 1212–AA92) received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

7746. A letter from the Director, Coporate Policy and Research Department, Pension Benefit Guaranty Corporation, transmitting the Corporation's final rule—Valuation of Benefits; Use of Single Set of Assumptions for all Benefits (RIN: 1212–AA91) received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

7747. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of State Plans for Designated Facilities and Pollutants: Oklahoma [OK–19–1–7453a; FRL–6582–1] received April 25, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7748. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Approval and Promulgation of Implementation Plans ; Reasonably Available Control Technology for Oxides of Nitrogen for the State of New York [Region II Docket No. NY42–21–1; FRL–6583–8] received April 25, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7749. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—Protection of Stratospheric Ozone; Listing of Substitutes

for Ozone-Depleting Substances [FRL–6585–3] (RIN: 2060–AG12) received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7750. A letter from the Director, Office of Regulatory Management and Information, Environmental Protection Agency, transmitting the Agency's final rule—National Emission Standards for Hazardous Air Pollutants for Polyether Polyols Production; Synthetic Organic Chemical Manufacturing Industry; Epoxy Resins Production and Non-Nylon Polyamides Production; and Petroleum Refineries [AD-FRL–6585–5] (RIN: 2060–AE86) received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7751. A letter from the Special Assistant to the Bureau Chief, Mass Media Bureau, Federal Communications Commission, transmitting the Commission's final rule—Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations (Spencer and Webster, Massachusetts) [MM Docket No. 00–8 RM–9788] received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7752. A letter from the Chief, Network Services Division, Common Carrier Bureau, Federal Communications Commission, transmitting the Commission's final rule—Numbering Resource Optimization [CC Docket No. 99–200] received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Commerce.

7753. A letter from the Auditor, District of Columbia, transmitting a copy of a report entitled ''Agency Retaliation Against Contractors Appearing Before or Providing Information to the Council,'' pursuant to D.C. Code section 47—117(d); to the Committee on Government Reform.

7754. A letter from the Auditor, District of Columbia, transmitting a copy of a report entitled ''Analysis of the FY 2001 Proposed Revenue Forecast and FY 2000 Revised Revenue Forecast,'' pursuant to D.C. Code section 47—117(d); to the Committee on Government Reform.

7755. A letter from the Acting General Counsel, Executive Office for Immigration Review, Department of Justice, transmitting the Department's final rule—Executive Office for Immigration Review; Board of Immigration Appeals; 21 Board Members [EOIR No. 126F; AG Order No. 2297–2000] (RIN: 1125–AA28) received April 24, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on the Judiciary.

7756. A letter from the Secretary, Federal Trade Commission, transmitting the Commission's final rule—Antitrust Guidelines for Collaborations Among Competitors—received April 7, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on the Judiciary.

7757. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Amendment to Class E Airspace; Orange City, IA [Airspace Docket No. 00–ACE–9] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7758. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Amendment to Class E Airspace; Sheldon, IA [Airspace Docket No. 00–ACE–8] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7759. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Modification of Class E Airspace; Saginaw, MI [Airspace Docket No. 99–AGL–58] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7760. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Modification of Class E Airspace; Coldwater, MI [Airspace Docket No. 99–AGL–59] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7761. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Modification of Class E Airspace; Watertown, SD, and Britton, SD [Airspace Docket No. 99–AGL–60] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7762. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Amendment of Class E Airspace; McMinnville, TN [Airspace Docket No. 00–ASO–05] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7763. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Amendment of Class E Airspace; Dayton, TN [Airspace Docket No. 00–ASO–06] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7764. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Revision of the Legal Description of the Houston Class B Airspace Area; TX [Airspace Docket No. 00–AWA–1] (RIN: 2120–AA66) received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7765. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Amendment to Class E Airspace; Creston, IA [Airspace Docket No. 00–ACE–1] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7766. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Amendment to Class E Airspace; Ord, NE [Airspace Docket No. 00–ACE–2] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7767. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Amendment to Class E Airspace; O'Neill, NE [Airspace Docket No. 99–ACE–55] received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7768. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Dornier Model 328–100 Series Airplanes [Docket No. 99–NM–40–AD; Amendment 39–11658; AD 2000–0704] (RIN: 2120–AA64) received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7769. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Turbomeca Makila 1 Series Turboshaft Engines [Docket No. 99–NE–11–AD; Amendment 39–11652; AD 2000–06–11] (RIN: 2120–AA64) received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7770. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Turbomeca Artouste III Series Turboshaft Engines [Docket No. 99–NE–33–AD; Amendment 39–11653; AD 2000–06–12] (RIN: 2120–AA64) received April 28, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

7771. A letter from the Chief, Regulations Division, Bureau of Alcohol, Tobacco and Firearms, transmitting the Bureau's final rule—Implementation of Public Law 105–34, Section 1417, Related to the Use of Additional Ameliorating Material In Certain Wines [T.D. ATF–403] (RIN: 1512–AB78) received April 5, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

7772. A letter from the Chief, Regulations Division, Bureau of Alcohol, Tobacco and Firearms, transmitting the Bureau's final rule—Implementation of Public Law 105–33, Section 9302, Relating to Tobacco Importation Restrictions, Markings, Minimum Manufacturing Requirements, and Penalty Provisions (98R–369P) [T.D. ATF–421] (RIN: 1512–AB99) received April 5, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

7773. A letter from the Regulatory Policy Officer, Bureau of Alcohol, Tobacco and Firearms, transmitting the Bureau's final rule—Implementation of Public Law 105–33, Section 9302, Requiring the Qualification of Tobacco Product Importers (98R–316P) And Miscellaneous Technical Amendments [T.D. ATF–422; RE: Notice No. 888] (RIN: 1512–AC07) received April 5, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

7774. A letter from the Deputy Executive Secretary, Health Care Financing Administration, Department of Health and Human Services, transmitting the Department's final rule—Medicare and Medicaid Programs; Religious Nonmedical Health Care Institutions and Advance Directives [HCFA–1909–IFC] (RIN: 0938–AI93) received April 18, 2000, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Ways and Means and Commerce.

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REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. ARCHER: Committee on Ways and Means. H.R. 3916. A bill to amend the Internal Revenue Code of 1986 to repeal the excise tax on telephone and other communication services; with an amendment (Rept. 106–631). Referred to the Committee of the Whole House on the State of the Union.

Mr. ARCHER: Committee on Ways and Means. H.R. 4444. A bill to authorize extension of nondiscriminatory treatment (normal trade relations treatment) to the People's Republic of China; with an amendment (Rept. 106–632). Referred to the Committee of the Whole House on the State of the Union.

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PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions were introduced and severally referred, as follows:

By Mr. ABERCROMBIE (for himself and Mrs. MCCARTHY of New York):

H.R. 4512. A bill to amend the Internal Revenue Code of 1986 to provide an extension of time for payment of estate tax for estates with closely held businesses, and for other purposes; to the Committee on Ways and Means.