

am confident it would receive overwhelming bipartisan support.

Right now, as I speak, there is still hope that we can reach an accommodation on authorizing language that the Appropriations Committee is seeking before it provides the full amount of debt relief needed to make the HIPC program a reality.

But time is running out, Mr. President, and we are dangerously close to forfeiting our international leadership on this issue. That means forfeiting not just our leadership in international financial affairs, Mr. President. If we fail to provide full funding for our participation in the international debt relief effort, we will forfeit something even more valuable: our moral leadership.

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#### IN REMEMBRANCE OF THE HONORABLE SID YATES

Mr. CAMPBELL. Mr. President, Sid Yates, former Congressman from Ohio and a long-time friend of Indian country passed away last week.

I am particularly saddened because in the last 2 years, we have lost Morris Thompson, the Alaska Native tribal leader and one of the instrumental leaders in Alaska politics, Dr. Helen Peterson one of the founders of the National Congress of American Indians (NCAI), and now our long-time friend Sid Yates.

Indian country is losing far too many friends and most unfortunate is that we seem to be losing more friends than we are gaining.

As a Congressman from the State of Ohio with no federally-recognized Indian Tribes Sid Yates had no political reason to become the champion for Indian causes that he was known for. His dedication was not part of constituent service and he stood to lose more than he gained from his advocacy. Nonetheless, Sid Yates' commitment and determination to do the right thing never wavered.

I am saddened to be making this statement because all who knew or came in contact with Sid Yates were awed by his generous heart and humbled by the patience he showed with his colleagues and with the public—even when they disagreed with him.

His patience and focus in the legislative realm were legendary. Sid Yates started what I believe an appropriate protocol in the House Subcommittee by affording every Tribal Leader wishing to come before the subcommittee the brief opportunity to describe the most pressing needs of his or her Tribe.

When I came to the House of Representatives in 1986, I became deeply involved in issues that affect my State of Colorado, natural resource issues and of course issues that affect American Indians. In pursuing and working on these matters, I worked with Sid Yates time and again and benefitted from that association both as a legislator and as a man.

Sid Yates also knew when generosity of spirit and patience were not the ap-

propriate response. In the mid 1980's a series of newspaper articles appeared in the Arizona Republic that revealed a breathtaking level of corruption and waste in the Federal Bureau of Indian Affairs. Millions of dollars were being siphoned off or wasted and were not getting to the Indian beneficiaries as Congress intended.

As Chairman of the House Subcommittee on Interior Appropriations, Sid Yates took bold steps to ensure that this would not happen again and launched the Tribal Self Governance Demonstration Project. I am proud to say that in August the President signed legislation that I sponsored in the Senate to make permanent Self Governance in Health Care.

The auditorium in the U.S. Department of Interior was appropriately named the "Sid Yates Auditorium" and his name will carry with it the kind of dedication and honesty that was his hallmark.

It is customary and protocol to add the prefix "The Honorable" when talking of elected leaders and if there was ever a man who fulfilled that moniker it was the Honorable Sid Yates.

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#### TAXPAYER PROTECTION AND CONTRACTOR INTEGRITY ACT

Mr. HARKIN. Mr. President, yesterday I introduced the Taxpayer Protection and Contractor Integrity Act. This legislation, which was introduced currently by Rep. PETER DEFAZIO in the House, is intended to crack down on fraud and abuse in government contracts. It would say to federal government contractors that have been convicted or had civil judgement rendered against them at least three times for procurement fraud and related offenses: you do not deserve further taxpayer support; you are suspended from new contracts for three years. Three strikes and you're out.

A recent report by the General Accounting Office on procurement fraud by the 100 largest Department of Defense contractors during the years 1995-1999 found: 8 criminal cases in which contractors pled guilty and paid fines totaling \$66 million, and 95 civil cases, including 94 settlements and one judgment, in which awards totaled \$368 million. The offenses included overcharging, kickbacks, defective products, procurement fraud, misuse/diversion of government furnished materials, cost/labor mischarging, and others. A number of companies, including some of the largest DOD contractors, had several criminal convictions or civil judgments for similar offenses over a few years. This clearly demonstrates a pattern of misconduct.

But the Department of Defense continued to conduct business with contractors even after these companies had committed multiple frauds against the government. Not one of the top military contractors guilty of procurement fraud was barred from future contracts. According to a recent Associ-

ated Press analysis, there are 1,020 contractors government-wide that were sued or prosecuted for fraud in the past five years. Of these, 737 remain eligible for future contracts.

It is disgraceful that the Pentagon and other agencies seem to hear and see no evil in the criminal fraud committed by contractors. Now it's up to Congress to step in and start cracking down on big contractors who have been swindling the federal government out of billions of dollars. I am hopeful that the bill we're introducing today will force all contractors to play by the rules and stop ripping off American taxpayers.

Under current law, a contracting officer is required to make a determination regarding the integrity and responsibility of a potential contractor prior to awarding a new contract. In making this determination, prior convictions can be taken into account, but even with several convictions an individual or company may still be granted a contract award.

The bill I introduced would require contractors to disclose the number of convictions or civil judgments, the nature of the offense, and whether any fines, penalties, or damages were assessed. Any contractor who has three or more convictions or civil judgments for fraud and similar offenses related to government contracts would be prohibited from receiving future contracts. Existing contracts would not be impacted. The prohibition on future contracts would last three years. If, during that period, the contractor demonstrates a satisfactory record of ethics and integrity by avoiding additional criminal convictions, the contractor may become eligible for future federal contracts. The bill also allows a waiver by the President in the interest of national security or to prevent serious injury to the government. Note that the bill does not prevent debarment under current procedures for fewer than three violations or broader consideration of ethics under the proposed OMB regulations. But recognizing that some agencies will not use these discretionary procedures, the bill sets a firm limit.

The bill was crafted much like the Violent Crime Control and Law Enforcement Act of 1994, which made life in prison mandatory for criminals convicted of their third federal felony. That's why we sometimes call this the "Three strikes and you're out" bill. This bill, however, is much softer, as the suspension can be lifted after three years. We've made a commitment in this country to be tough on crime. That resolve should apply to federal contractors too. It is time to stop rewarding criminal contractors with American taxpayers' hard-earned dollars.

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#### GAMBLING

Mr. BROWNBACK. Mr. President, I would like to make a few remarks today regarding the recent proposals put

forth by the Nevada Gaming Commission yesterday that would place a \$550 cap on all legalized gambling on college sports and prohibits all gambling on high school and the Olympic sporting events. I believe that the proposed rule changes in Nevada are a significant first step in protecting our student athletes and the integrity of college sports.

The Chairman of the Nevada Gaming Commission stated yesterday that the changes proposed "will provide protection for Nevada athletes and for Nevada games. They will also protect athletes in the other 49 states. The proposals are intended to discourage illegal bookmakers and fixers from attempting to use Nevada's legal sports books as a place to place bets."

It is obvious from these proposals that the Nevada Gaming Commission knows that gambling has an unseemly influence on our colleges and universities. Ironically, while Nevada is the only state where legal gambling on collegiate and Olympic sporting events occurs, Nevada's own gaming regulations currently prohibit gambling on any of Nevada's teams because of the potential to jeopardize the integrity of those sporting events. The frequency of gambling scandals over the last decade is a clear indication that legal gambling on college sports stretches beyond the borders of Nevada, impacting the integrity of other state's sporting events.

While I am encouraged by the proposed rule changes from the Nevada Gaming Commission, I do not believe it goes far enough. I will continue to insist that the Senate take up and pass, The Amateur Sports Integrity Act, which is in response to a recommendation made by the National Gambling Impact Study Commission (NGISC), which last year concluded a two-year study on the impact of legalized gambling on our country. The recommendation called for a ban on all legalized gambling on amateur sports and is supported by the National Collegiate Athletic Association (NCAA), coaches, teachers, athletic directors, commissioners, university presidents, school principals and family groups from across the country.

Banning all legalized gambling on amateur sports serves notice that betting on college games or student athletes are not only inappropriate but can result in significant social costs. The National Gambling Impact Study Commission Report recognized the potential harm of legalized gambling by stating that sports gambling "can serve as gateway behavior for adolescent gamblers, and can devastate individuals and careers."

Some of its findings include: more than 5 million Americans suffer from pathological gambling; another 15 million are "at risk" for it; and about 1.1 million adolescents, ages 12 to 17, or 5% of America's 20 million teenager engage in severe pathological gambling each year.

According to the American Psychiatric Association: Pathological gambling is a chronic and progressive psychiatric disorder characterized by emotional dependence, loss of control and leads to adverse consequences at school and at home. Teens are more than twice as vulnerable to gambling addictions than adults because they are prone to high-risk behaviors during adolescence. Ninety percent of the nations compulsive gamblers start at an adolescent age. According to the Minnesota Council on Compulsive Gambling, gambling on sporting events is a favorite preference of teenage gamblers.

A study conducted by the University of Michigan found that most student athletes gamble. According to this study, "72% of students athletes have gambled in some way since entering college (80% among male student athletes)." Many student athletes gamble on sports. This study found "35% of all students athletes have gambled on sports while attending college (45% among male student athletes)." This study found that a considerable number of student athletes acted in ways that call into question the integrity of their contests. "Over 5% of male student athletes provided inside information for gambling purposes, bet on a game in which they participated, or accepted money for performing poorly in a game."

A study recently conducted by the University of Michigan found that "84% of college referees said they had participated in some form of gambling since beginning their careers as referees. Nearly 40% also admitted placing bets on sporting events and 20% said they gambled on the NCAA basketball tournament. Two referees said they were aware of the spread on a game and that it affected the way they officiated the contest. Some reported being asked to fix games they were officiating and others were aware of referees who "did not call a game fairly because of gambling reasons."

Gambling on college kids is banned in 49 states. Prior to 1992 when any state could have allowed gambling on amateur sporting events, they didn't. No states have asked to have this federal law repealed. Why do you think that is? It is because it is inappropriate.

The bottom line—it is inappropriate to bet on college kids. This is about protecting the integrity of amateur athletics, it is about the effect that legal, government sanctioned betting has on the games, it is about the gateway college sports betting provides youth gamblers, and most importantly, it is about the impropriety of betting on teenagers.

#### SUPPORT WILDLIFE CONSERVATION

Mr. JOHNSON. Mr. President, I rise today to request that the provisions of Title III of H.R. 701, the Conservation

and Reinvestment Act be included in the Commerce-Justice-State Appropriations conference report. The Interior Appropriations conference report passed last week included increased funding for land, water and wildlife conservation programs. While the bill is a positive first step towards providing permanent funding for these programs, I would have preferred to see enactment of the Conservation and Reinvestment Act, CARA, especially the wildlife conservation provisions in Title III of the bill. To this end, I am requesting that Title III of H.R. 701 be included in the conference report of the Commerce-Justice-State Appropriations bill. I was a strong supporter of CARA when it was reported out of the Senate Energy and Natural Resources Committee, of which I am a member. It is the most important conservation and wildlife measure that Congress has written in the last 50 years. In particular, I am very pleased with Title III of the bill, which addresses wildlife conservation. I was actively involved early in the process and worked with the Committee to see that the wildlife provisions were included in the final product.

Title III would provide funding for a diverse array of fish and wildlife species, with an emphasis on preventing species, both game and non-game, from becoming endangered. These goals would be achieved by conserving important wildlife habitat, funding wildlife inventories to design better management plans, and working cooperatively with private landowners in a non-regulatory, incentive-based manner. Moreover, it gives the States the flexibility to set their own goals to meet their needs in a way that works for them. In addition, the emphasis on preventing species from becoming endangered will go a long way to help private property owners. Addressing concerns for endangered species on their lands is a costly process. Preventing species now from becoming endangered later is an investment that will save landowners valuable time and money that would occur after the species have been depleted. In addition, CARA will make it easier on hunters and anglers—more than 90 percent of all State fish and wildlife agency funding is from user fees. The passage of Title III and of CARA would create more equity in funding preservation efforts.

I am concerned that the language in the Interior bill, while providing funding for a new wildlife conservation fund" does not provide enough funding for the States to meet their needs and leaves discretion to the Fish and Wildlife Service without giving States the proper flexibility to administer the programs. Wildlife conservation efforts have been chronically underfunded over the years. Including Title III of CARA would help to guarantee that sufficient resources are available so that States and the Nation can meet these important needs.