

2002 (covering FY 2001), and the current series in spring 2003 (for FY 2002). Beginning with FY 2002 reports, agencies are required to consolidate their performance reports with financial reporting information in a combined Performance and Accountability report. With society's increased emphasis on accountability, transparency, and disclosure, it is incumbent on the federal government and its agencies to meet the highest standards in their external reporting efforts. Effective accountability in public service requires that agencies present a comprehensive, concise, accurate, and reliable assessment of the benefits created for the public, as well as the costs of producing those benefits. Equipped with such information, the administration and Congress can allocate federal resources in ways that continually advance government's contribution to citizens' quality of life (The Mercatus Center has developed a seven-step process, called "Outcome-Based Scrutiny," that provides a framework for comparing the results and costs of programs with similar objectives and assessing the likely impact of reallocating resources to the most effective programs. For a pilot study applying Outcome-Based Scrutiny to federal vocational training programs, see <http://www.mercatus.org/governmentaccountability>).

To help policymakers assess this year's reports and agencies improve the quality of future reports, a Mercatus Center research team evaluated the reports produced by the 24 agencies covered under the Chief Financial Officers' Act. This marks the fourth year that researchers at the Mercatus Center's Government Accountability Project have evaluated agencies' reports. It is our goal that this annual assessment will not only help to inform decision makers, but that it will also inform the American people more generally. By promoting the American spirit of competition and accountability and applying it to government performance reporting, it is also our hope that agencies can and will improve the quality and cost-effectiveness of the services they deliver.

#### INTERPRETING OUR FINDINGS

It is important to emphasize that our research team evaluated only the quality of reporting, not the quality of results. Therefore, it would be a mistake to conclude that the agencies with the highest-scoring reports necessarily produced the best results for the country. Ideally, an agency's report reflects more about its managers' capabilities than just their ability to write reports. Instead, a high scoring report reflects an agency's ability to translate what it does into understandable and meaningful results that Americans can appreciate.

Similarly, it would also be inappropriate to draw policy conclusions from our analysis. We offer no recommendations on whether the federal government should or should not be engaged in its current menu of activities.

So what do the findings in this study really mean? By assessing the quality of agency reports, we are trying to evaluate the agencies that are supplying the information that Congress and the public need to make informed funding, budgeting, and policy decisions. An additional word on information quality is also in order. Our researchers assessed the quality of each report's disclosure of data verification and validation procedures. In the interest of producing a timely study, we did not, however, verify the performance information cited in each agency's report. Given the importance of accurate data for sensible decisions, we believe that verification and validation should be a high priority for Inspectors General, Congress, the General Accounting Office, and the Office of Management and Budget.

For the complete report, visit the Mercatus Center's Government Accountability Project website at [www.governmentaccountability.org](http://www.governmentaccountability.org).

#### HONORING DONALD SCHNEIDER

#### HON. TAMMY BALDWIN

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 24, 2003*

Ms. BALDWIN. Mr. Speaker, I rise today to honor Donald Schneider, who served as the Chief Clerk of the Wisconsin State Senate for 26 years.

As the longest-serving Chief Clerk in Wisconsin's history, Don Schneider worked under three Democrat and three Republican majorities. Although it is impossible to quantify his rich legacy, I honor him most for three reasons: his dedication to bring cutting edge technology to the Senate, his expertise in legislative organization, and his non-partisan cooperation in serving the body.

During his tenure, Schneider was instrumental in the modernization and automation of the Senate. The Senate's increased technology allowed for increased efficiency and increased public accessibility. In a world of ever-advancing technology, Schneider's commitment of keeping the Senate technologically current was crucial to the performance of its function.

Secondly, Schneider is recognized both within Wisconsin borders and beyond for his authority in the fields of legislative organization and legislative institution development. This reputation extends nationally and internationally, culminating in his acceptance of the Joseph A. Beek Distinguished Service Award from the American Society of Legislative Clerks and Secretaries in 1998.

Perhaps most importantly, Schneider is honored for his professionalism and nonpartisanship. His collaboration with both sides of the aisle induced the respect that Republicans and Democrats alike feel for him, translating into his lengthy tenure under both majorities. Mr. Schneider's character served to advance and facilitate the legislative function of the Senate both on the floor and behind the scenes.

#### FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2004

SPEECH OF

#### HON. RON KIND

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, July 23, 2003*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 2800) making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2004, and for other purposes.

Mr. KIND. Mr. Chairman, I rise today to thank the Committee for including in the report on the Fiscal Year 2004 Foreign Operations Appropriations bill language reiterating its support for the East Central European Scholar-

ship Program (ECESP). This program has operated successfully for a number of years at the University of Wisconsin-La Crosse and has had positive impacts not only in the various Balkan nations on which it is focused, but also on the La Crosse campus of the University of Wisconsin.

As we look at the situation in Iraq and Afghanistan today, it is clear how critically important it is that we work to ensure that nations taking shape in the aftermath of conflict have the human resources to sustain democratic institutions and free market economies. Over the past 14 years, ECESP has conducted technical training for democratic institution building, health care administration, and financial sector management, among other fields. The program's efforts have resulted in strengthened skills and understanding for over 1200 administrators, managers and government leaders. ECESP alumni include members of national parliaments and the European Council, bank examiners of central banks, hospital administrators as well as administrators of nongovernmental and non-profit organizations.

From 1989 until 1998, ECESP focused its work in the Czech Republic, Hungary, Poland, and Slovakia, assisting in the systemic reforms required for integration into the European community. Since 1998, ECESP has been engaged in similar efforts focusing on Albania, Bulgaria, Macedonia and Romania. I look forward to working with USAID, institutions of higher learning, and my colleagues in Congress to help expand this program model in the former Soviet Republics and Central Asia, as recommended by a recent USAID funded evaluation, and explore similar possibilities in the Middle East.

Over the last decade, the University of Wisconsin-La Crosse, through ECESP, has been able to provide training to some 300 financial managers from all of the participating ECESP countries. That training has provided these managers with expertise in bank risk management, financial management, and supervision of financial institutions, all of which are critically important to stable market economies. At the same time, the program has enabled U.S. students on the UW-La Crosse campus to benefit from interaction with the international students and a greater awareness of international perspectives in these areas.

USAID is currently considering a new multiyear agreement with the Center for Intercultural Education and Development based at Georgetown University, which manages ECESP. As that agreement is finalized, I strongly encourage USAID and the Department of State to maintain the current level of support for this important and successful program. ECESP is an important component in our efforts to stabilize the Balkan region, and it is a commitment that we need to see through.

#### DISPLACED PERSONS FACING SERIOUS OBSTACLES IN RUSSIA

#### HON. CHRISTOPHER H. SMITH

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, July 24, 2003*

Mr. SMITH of New Jersey. Mr. Speaker, today I want to bring to the attention of colleagues two situations concerning internally

displaced persons (IDPs) in the Russian Federation. I recently chaired a Helsinki Commission hearing to assess the plight of IDPs, including those in the Caucasus region.

The first involves IDPs from Chechnya who, according to reliable sources, continue to be pressured by Russian authorities to return to the war-torn capital city of Grozny, despite continuing violence there and a lack of many basic services. According to the State Department's Country Reports on Human Rights Practices for 2002, approximately 140,000 persons remained internally displaced within Chechnya, with 110,000 more displaced in the neighboring republic of Ingushetia. Despite international attention, including a letter initiated last fall by the Helsinki Commission, which I chair, the Russian Government continues to pressure IDPs to return, and in some cases limits the ability of NGOs to provide assistance.

My concern for the safety of Chechen IDPs is well founded, as authorities in the past year closed three IDP camps, two near the village of Znamenskoye in northern Chechnya and the Aki-Yurt camp in Ingushetia, effectively forcing the residents back to Grozny. Reports of violence and human rights violations by both Russian military units and Chechen rebels in Chechnya are disturbing. The ongoing chaos in that war-torn region has kept UNHCR from certifying Chechnya as a safe return destination, which is supported by the fact that many international aid agencies have limited or suspended their operations out of concern for the safety of aid workers.

Despite this lack of security, the United Nations estimates that more than 38,000 IDPs from Ingushetia returned to Chechnya last year, with many complaining of government coercion. While no camp has been closed since December 2002, Doctors Without Borders reports that government officials threaten to cut off assistance in Ingushetia and block future aid in Chechnya for those refusing to leave immediately. The stationing of Russian troops near IDP camps and the limiting of assistance from international agencies to camp residents represent pressure tactics to "encourage" the return of IDPs to Chechnya.

Clearly, the Russian Government is not respecting the fundamental right of individuals to seek safe refuge. As a participating State of the Organization for Security and Cooperation in Europe (OSCE), the Russian Federation has committed to facilitate sustainable solutions to the plight of IDPs and the voluntary return of such individuals in dignity and safety. I urge President Putin to intervene to ensure that Russian policy and practice are consistent with these OSCE commitments and that no IDPs be effectively forced to return to their homes in Chechnya until the conditions have been created for their return. To do otherwise would place the lives of tens of thousands of innocent Russian citizens at risk.

The second situation I want to briefly highlight concerns the plight of Meskhetian Turks in the Krasnodar Krai region of the Russian Federation. Also known as Ahiska Turks or Meskhetians, Meskhetian Turks were forced to relocate twice within the past 50 years, first from Soviet Georgia in November 1944 to the Soviet Socialist Republic of Uzbekistan. In 1989, approximately 90,000 Meskhetian Turks fled ethnic conflicts in Uzbekistan to all parts of the Soviet Union, with the largest concentration today found in Krasnodar Krai.

Numbering approximately 13,000, these displaced individuals find themselves in a virtual no man's land, denied citizenship and permanent residency permits, as well as many other fundamental rights.

Due to loopholes in the Russian citizenship law and the improper application of this law by Krasnodar Krai authorities, Meskhetian Turks must register as "guests" every 45 days, may not legally register the purchase of a house or car, and their marriages and deaths are not officially recorded. Most are denied education above high school, as well. The Krasnodar regional legislature enacted a series of laws in 2002 in an attempt to pressure the Meskhetian Turks to leave. Corresponding with the expiration of the temporary registration held by most Krasnodar Meskhetian Turks, the laws reportedly cancelled leases on land or denied lease renewals for the 2002 crop season.

Furthermore, chauvinistic local authorities have not intervened to prevent local Cossack paramilitary units from repeatedly victimizing Krasnodar Meskhetian Turks through public harassment, robbery, and vandalism. In late May, a mob of around 50 people attacked Meskhetian Turks and other non-Russian-looking individuals in two villages, injuring 30 people and hospitalizing six.

By not granting citizenship or providing permanent residency status, current Russian policy enables the discriminatory practices subjugating the rights of Meskhetian Turks in Krasnodar Krai to continue. Mr. Speaker, President Putin cited the problems of citizenship and stateless persons in his annual State of the Federation address earlier this year. The Russian President pointed out the complexities and uncertainties faced by stateless persons in Russia. I urge him and Members of the State Duma to rectify the status of Meskhetian Turks and other stateless persons. Meanwhile, the Kremlin should intervene to ensure that Krasnodar Krai officials desist in their discriminatory treatment of the Meskhetian Turks until their status is normalized, as well as guarantee the prosecution of violent criminals.

TRIBUTE TO DR. JAMES E. COTTRELL

HON. JERROLD NADLER

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Thursday, July 24, 2003

Mr. NADLER. Mr. Speaker, I rise today to pay tribute to an outstanding physician, scholar, educator, humanitarian and citizen from the State of New York, James E. Cottrell, M.D. Dr. Cottrell will soon complete his term as national president of the American Society of Anesthesiologists (ASA). I am very proud and pleased that one of New York's own served as the 2002–2003 president of this prestigious national organization that is recognized worldwide for its outstanding work in improving patient safety.

Founded in 1905, ASA is the predominant professional organization that represents more than 36,000 anesthesiologists. Since its founding, ASA has been the leader in the development of patient safety standards and guidelines for the delivery of safe patient care before, during and after surgery. Efforts on the part of the organization and its members are

recognized throughout the scientific and medical communities. The Institute of Medicine in its 1999 report on medical errors recognized the successes of organized anesthesiology's efforts to improve patient outcomes.

Anesthesiologists either directly administer or supervise 90 percent of all anesthetics performed throughout this country, in hospitals and outpatient surgical centers, and in urban and rural areas. In fact, anesthesiologists are the predominant provider of anesthetics in rural facilities. Besides the operating room, anesthesiologists are often found treating patients' pain and delivering critical medical care to patients in hospital intensive care units, emergency rooms and diagnostic facilities.

Dr. Cottrell received his medical degree from West Virginia University, Morgantown, WV, and completed his anesthesiology residency at Mercy Hospital, Pittsburgh, PA.

As a recognized expert in the field of neuroanesthesia, he has lectured extensively worldwide, authored or co-authored more than 90 scientific papers, 114 scientific abstract presentations, 20 book chapters, was co-editor of three textbooks and has most recently authored a book that helps patients be better prepared for their surgery and anesthesia.

Dr. Cottrell currently serves on the Board of Directors of Doctors of the World and has served on the Board of Directors of God's Love We Deliver, an organization dedicated to serving and delivering meals to AIDS patients in New York City.

Mr. Speaker, I ask my colleagues to join me today in recognizing James E. Cottrell, M.D., for his notable career, outstanding achievements, humanitarian work and dedication to patient safety.

THE TURKISH REPUBLIC OF NORTHERN CYPRUS

HON. DAN BURTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Thursday, July 24, 2003

Mr. BURTON of Indiana. Mr. Speaker, since 1974, Cyprus has been divided de facto into the government-controlled two-thirds of the island, the Republic of Cyprus, and the Turkish Cypriot one-third, the Turkish Republic of Northern Cyprus. The anniversary of the events of July 1974 in Cyprus gives rise to misrepresentation of historical events. As the cliché goes, there are two-sides to every story. That is why I would like to share with my colleagues, the Turkish Cypriot point of view regarding the current situation on Cyprus.

The island of Cyprus gained its independence from Great Britain in 1960 and has been divided since 1974. At independence, the Republic's constitution defined elaborate power-sharing arrangements. It required a Greek Cypriot president and a Turkish Cypriot vice president; each elected by their own community. The Treaty of Alliance among the Republic, Greece, and Turkey provided for 950 Greek and 650 Turkish soldiers to help defend the island.

Cyprus' success as a new Republic lasted from 1960–63. After President Makarios proposed constitutional modifications in favor of the majority community in 1963, relations between Turkish and Greek Cypriots deteriorated. In 1964, Turkish Cypriots withdrew from