

(1) IN GENERAL.—There are appropriated, from any funds in the Treasury not otherwise appropriated, for grants to carry out this section—

- (A) \$250,000,000 for fiscal year 2006;
- (B) \$300,000,000 for fiscal year 2007;
- (C) \$350,000,000 for fiscal year 2008;
- (D) \$400,000,000 for fiscal year 2009; and
- (E) \$450,000,000 for fiscal year 2010.

(2) AVAILABILITY.—Amounts made available under paragraph (1) for a fiscal year shall remain available for the awarding of grants to States by not later than September 30, 2010.

(i) RULE OF CONSTRUCTION.—Nothing in this Act shall be construed as requiring a State to agree to a capped allotment for expenditures for long-term care services under medicaid.

By Mr. GRASSLEY (for himself, Mr. BIDEN, Mr. MCCAIN, and Mr. STEVENS):

S. 529. A bill to designate a United States Anti-Doping Agency; to the Committee on Commerce, Science, and Transportation.

Mr. GRASSLEY. Mr. President, America is a nation of sports fans and sports players. In fact, it is hard to imagine something more influential in today's society than athletics. As children, we grow up emulating our favorite players in the backyard. Year in and year out we watch and hope that this is the year our favorite team makes it to the Super Bowl, the World Series, or the Big Dance. And every 4 years we watch in pride and tally the medals as American athletes compete in the Olympic games.

Every day millions of young people from across the country share the same dream of one day playing in the big leagues. But the reality is that most will never get the chance. In an average year, there are approximately 2 million high school boys playing football, baseball, and basketball. Another 68,000 men are playing the sports in college and 2,500 are participating at the major/professional level. In short, only 1 in 736, or 0.14 percent will ever play professional sports.

With that kind of competition, compounded by the lure of fame, endorsements and multi-million dollar contracts, an increasing number of young athletes are giving in to the seduction of performance enhancing drugs hoping to gain an edge on their peers. And what can you expect when some of the biggest superstars in sports have been found using steroids as a way to improve their performance. But, unlike better athletic gear, better nutrition, and better training, injecting and ingesting performance enhancing drugs as a shortcut to the big leagues jeopardizes the health and safety of young athletes and cheapens the legitimacy of competition.

In an effort to combat the use of performance enhancing drugs at the youth and amateur sports level, I am pleased to be joined by my colleagues Senator BIDEN, Senator MCCAIN and Senator STEVENS in introducing legislation to authorize continued Federal funding for the United States Anti-Doping

Agency, USADA. As the anti-doping agency for the United States Olympic movement since 2000, USADA is responsible for ensuring that U.S. athletes participating in Olympic competition do not use performance enhancing drugs. Through its efforts, USADA is establishing a drug free standard for amateur athletic competition. This is achieved through testing, research, education, and adjudication.

USADA conducts nearly 6,500 random drug tests on athletes annually and has made anti-doping presentations to over 3,000 athletes and coaches last year alone. Over the last 2 years, USADA has worked to prevent U.S. Olympic athletes who have used banned substances from participating in the Olympic Games. But for the efforts of USADA, it is possible that more than a dozen elite U.S. athletes would have participated in the Athens Games last Summer and potentially embarrassed the U.S. once their drug use was exposed. USADA also works to fund research, including more than \$3 million in grants for anti-doping research over the past 2 years, which is more than any other anti-doping agency in the world. The research and testing standards serve as models for other amateur athletic associations who wish to protect the health of their athletes and the fair competition of sport.

To date, the Federal Government has provided approximately 60 percent of USADA's operational budget, with the remainder of the agency's budget provided by the U.S. Olympic Committee and private funding sources. With continued support and proper funding, USADA could expand and improve upon the programs for anti-doping that already exist and continue to enhance the credibility of U.S. athletes in the eyes of the international sports community.

While the issue of anabolic steroids has received a great deal of national and international attention in the context of professional sports, the importance of stopping steroid abuse extends far beyond the track, baseball diamond, or football field. Instead our focus should be on the health and future of our children. I encourage my colleagues to join in support of this legislation to set the standard for free and fair competition.

Mr. President. I ask unanimous consent that the text of this bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 529

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. DESIGNATION OF UNITED STATES ANTI-DOPING AGENCY.**

(a) DEFINITIONS.—In this Act:

(1) UNITED STATES OLYMPIC COMMITTEE.—The term “United States Olympic Committee” means the organization established by the “Ted Stevens Olympic and Amateur Sports Act” (36 U.S.C. 220501 et seq.).

(2) AMATEUR ATHLETIC COMPETITION.—The term “amateur athletic competition” means

a contest, game, meet, match, tournament, regatta, or other event in which amateur athletes compete (36 U.S.C. 220501(b)(2)).

(3) AMATEUR ATHLETE.—The term “amateur athlete” means an athlete who meets the eligibility standards established by the national governing body or paralympic sports organization for the sport in which the athlete competes (36 U.S.C. 22501(b)(1)).

(b) IN GENERAL.—The United States Anti-Doping Agency shall—

(1) serve as the independent anti-doping organization for the amateur athletic competitions recognized by the United States Olympic Committee;

(2) ensure that athletes participating in amateur athletic activities recognized by the United States Olympic Committee are prevented from using performance-enhancing drugs;

(3) implement anti-doping education, research, testing, and adjudication programs to prevent United States Amateur Athletes participating in any activity recognized by the United States Olympic Committee from using performance-enhancing drugs; and

(4) serve as the United States representative responsible for coordination with other anti-doping organizations coordinating amateur athletic competitions recognized by the United States Olympic Committee to ensure the integrity of athletic competition, the health of the athletes and the prevention of use of performance-enhancing drugs by United States amateur athletes.

**SEC. 2. RECORDS, AUDIT, AND REPORT.**

(a) RECORDS.—The United States Anti-Doping Agency shall keep correct and complete records of account.

(b) REPORT.—The United States Anti-Doping Agency shall submit an annual report to Congress which shall include—

(1) an audit conducted and submitted in accordance with section 10101 of title 36, United States Code; and

(2) a description of the activities of the agency.

**SEC. 3. AUTHORIZATION OF APPROPRIATIONS.**

There are authorized to be appropriated to the United States Anti-Doping Agency—

(1) for fiscal year 2006, \$9,500,000;

(2) for fiscal year 2007, \$9,900,000;

(3) for fiscal year 2008, \$10,500,000;

(4) for fiscal year 2009, \$10,800,000; and

(5) for fiscal year 2010, \$11,100,000.

**SUBMITTED RESOLUTIONS**

**SENATE RESOLUTION 69—EX-PRESSING THE SENSE OF THE SENATE ABOUT THE ACTIONS OF RUSSIA REGARDING GEORGIA AND MOLDOVA**

Mr. LUGAR submitted the following resolution; which was referred to the Committee on Foreign Relations:

S. RES. 69

Whereas the Organization for Security and Cooperation in Europe (OSCE) evolved from the Conference on Security and Cooperation in Europe (CSCE), which was established in 1975, and the official change of its name from CSCE to OSCE became effective on January 1, 1995;

Whereas the OSCE is the largest regional security organization in the world with 55 participating States from Europe, Central Asia, and North America;

Whereas the 1975 Helsinki Final Act, the 1990 Charter of Paris, and the 1999 Charter for European Security adopted in Istanbul are the principle documents of OSCE, defining a steadily evolving and maturing set of

political commitments based on a broad understanding of security;

Whereas the OSCE is active in early warning, conflict prevention, crisis management, and post-conflict rehabilitation;

Whereas Russia and Georgia agreed at the 1999 OSCE Summit in Istanbul on specific steps regarding the withdrawal from Georgia of Russian forces, including military equipment limited by the Treaty on Conventional Armed Forces in Europe (CFE), and committed to resolve other key issues relating to the status and duration of the Russian military presence in Georgia;

Whereas Russia has completed some of the withdrawal from Georgia of military equipment limited by the CFE Treaty in excess of agreed levels, but has yet to agree with Georgia on the status of Russian forces at the Gudauata base and the duration of the Russian presence at the Akhalkalaki and Batumi bases;

Whereas Russia completed the withdrawal from Moldova of its declared military equipment limited by the CFE Treaty, but has yet to withdraw all its military forces from Moldova, as Russia committed to do at the 1999 OSCE Summit in Istanbul;

Whereas Russia made virtually no progress in 2004 toward its commitment to withdraw its military forces from Moldova;

Whereas Moldova has called for a genuinely international peacekeeping force to replace the Russian forces, and insists on the implementation by Russia of its commitment to withdraw its remaining military forces from Moldova;

Whereas Secretary of State Colin Powell stated at the December 2004 OSCE Ministerial in Sofia, Bulgaria, that "Russia's commitments to withdraw its military forces from Moldova, and to agree with Georgia on the duration of the Russian military presence there, remain unfulfilled. A core principle of the CFE Treaty is host country agreement to the stationing of forces. The United States remains committed to moving ahead with ratification of the Adapted CFE Treaty, but we will only do so after all the Istanbul commitments on Georgia and Moldova have been met. And we stand ready to assist with reasonable costs associated with the implementation of those commitments.";

Whereas since June 2004, Russia has called for the closure of the OSCE Border Monitoring Operation (BMO), the sole source of objective reporting on border crossings along the border between Georgia and with the Russian republics of Chechnya, Dagestan, and Ingushetia;

Whereas OSCE border monitors took up their mission in Georgia in May 2000, and prior to the failure to extend the mandate for the BMO in December 2004, OSCE border monitors, who are unarmed, were deployed at nine locations along that border;

Whereas the current rotation of the BMO includes 65 border monitors from 23 countries, including Austria, Azerbaijan, Belarus, Belgium, Bulgaria, Croatia, the Czech Republic, Estonia, Finland, France, Hungary, Ireland, Lithuania, Macedonia, Moldova, Poland, Romania, Russia, Slovakia, Turkey, Ukraine, the United Kingdom, and the United States;

Whereas at the December 2004 OSCE Ministerial, Russia blocked renewal of the mandate for the BMO in Georgia;

Whereas Russia has stated that the BMO has accomplished nothing, but it has in fact accomplished a great deal, including observing 746 unarmed and 61 armed border crossings in 2004 and serving as a counterweight to inflammatory press reports;

Whereas in response to Russian complaints about the cost-effectiveness of the BMO, the OSCE agreed in December 2004 to cut the

number of monitors and thereby reduce the cost of the BMO by almost half;

Whereas the BMO began shutting down on January 1, 2005;

Whereas the staff of the BMO is now dismantling facilities and is not performing its mission;

Whereas the shutdown of the BMO will become irreversible in the second half of March 2005 and is currently scheduled to be completed by May 2005;

Whereas the United States has reiterated its disappointment over the failure of the Permanent Council of the OSCE to reach consensus on renewing the mandate of the BMO, despite request of Georgia, the host country of the BMO, that the OSCE continue the border monitoring operation, and the consensus of all states but one to extend the mandate for the BMO; and

Whereas United States Ambassador to the United States Mission to the OSCE, Stephan M. Minikes, said in a statement to the OSCE Permanent Council in Vienna on January 19, 2005, that "we believe that the closure of the BMO would remove a key source of peaceful relations and of objective reporting on events at the sensitive border and increase the likelihood of heightened Russia-Georgia tensions."; Now, therefore, be it

*Resolved*, That it is the sense of the Senate that the United States should—

(1) urge Russia to live up to its commitments at the 1999 Organization for Security and Cooperation in Europe (OSCE) Summit in Istanbul regarding Georgia and Moldova;

(2) in cooperation with its European allies, maintain strong diplomatic pressure to permit the OSCE Border Monitoring Operation (BMO) in Georgia to continue; and

(3) if the BMO ceases to exist, seek, in cooperation with its European allies, an international presence to monitor objectively border crossings along the border between Georgia and the Russian republics of Chechnya, Dagestan, and Ingushetia.

Mr. LUGAR. Mr. President, today I submit a resolution expressing the United States Senate's concern about Russia's actions in Georgia and Moldova.

At the Organization for Security & Cooperation in Europe's (OSCE) 1999 conference in Istanbul, Russia signed commitments to withdraw troops from both Georgia and Moldova. While Russia has fulfilled some aspects of those agreements, Russian troops and military bases remain in both countries. In my resolution, I urge Russia to live up to its 1999 Istanbul Commitments.

The resolution also addresses concerns about the OSCE's Border Monitoring Operation (BMO) in Georgia. The BMO, which took up its mission in Georgia in 2000, is the sole source of objective reporting on border crossings along Georgia's border with the Russian republics of Chechnya, Dagestan, and Ingushetia.

Since last June, Russia has called for the closure of the BMO in Georgia. In December, Russia blocked renewal of the mandate for the BMO, stating that it had accomplished nothing. I am disappointed that the OSCE was unable to renew the BMO's mandate. The BMO started shutting down in January and is expected to be fully closed by May.

The future of the BMO mission is uncertain. The United States, in cooperation with its European allies, should work to preserve the BMO in Georgia.

But if the BMO is not revived, my resolution calls upon the United States and its European allies to seek an international presence to monitor objectively crossings along Georgia's border.

I am concerned that if Russia does not fulfill its commitments to withdraw troops from Georgia and Moldova, and if the Border Monitoring Operation in Georgia shuts down, the security situation in the region could further deteriorate. The United States must provide strong leadership on these issues.

I ask my colleagues to support this resolution.

#### SENATE RESOLUTION 70—COMMEMORATING THE 40TH ANNIVERSARY OF BLOODY SUNDAY

Mr. FRIST (for himself, Mr. CORZINE, Mr. MCCONNELL, Mr. KENNEDY, Mr. ALLEN, Mr. REID, and Mr. ALEXANDER) submitted the following resolution; which was considered and agreed to:

S. RES. 70

Whereas March 7, 2005, marks the 40th anniversary of Bloody Sunday, the day on which some 600 civil rights marchers were demonstrating for African American voting rights;

Whereas Jimmy Lee Jackson was killed February 26, 1965, 2 weeks prior to Bloody Sunday, at a civil rights demonstration while trying to protect his mother and grandfather from a law enforcement officer;

Whereas Congressman John Lewis and the late Hosea Williams led these marchers across the Edmund Pettus Bridge in Selma, Alabama where they were attacked with billy clubs and tear gas by State and local lawmen;

Whereas the circumstances leading to Selma's Bloody Sunday represented a set of grave injustices for African Americans which included—

(1) the murder of Herbert Lee of Liberty, Mississippi for attending voter education classes;

(2) the cutting off of Federal food relief by State authorities in 2 of the poorest counties in Mississippi in order to intimidate residents from registering to vote; and

(3) the loss of jobs or refusal of credit to registered black voters at local banks and stores;

Whereas during the march on Bloody Sunday Congressman Lewis was beaten unconscious, leaving him with a concussion and countless other injuries;

Whereas footage of the events on Bloody Sunday was broadcast on national television that night and burned its way into the Nation's conscience;

Whereas the courage, discipline, and sacrifice of these marchers caused the Nation to respond quickly and positively; and

Whereas the citizens of the United States must not only remember this historic event, but also commemorate its role in the creation of a more just society and appreciate the ways in which it has inspired other movements around the world: Now, therefore, be it

*Resolved*, That Congress commemorates the 40th anniversary of Bloody Sunday.

#### SENATE RESOLUTION 71—DESIGNATING THE WEEK BEGINNING MARCH 13, 2005 AS "NATIONAL SAFE PLACE WEEK"

Mr. CRAIG (for himself, Mrs. FEINSTEIN, Mr. DEWINE, Mr. LIEBERMAN, Mr.