

strong, but it is wrong. Just as not all motion is forward, not every change is progress. Emergency management expert Professor Donald Kettl of the University of Pennsylvania put it well when he told our committee:

It is tempting to send a strong signal by pulling FEMA out of DHS. But that would only undermine its ability to accomplish its mission. Breaking these pieces apart—separating response to terrorism from response to natural disasters, separating preparedness from response, separating FEMA from DHS—would inevitably bring problems.

I would suggest these are just a few of the serious implications that severing FEMA from DHS would cause.

First, coordination and reaction time would suffer. David Paulson, the new Director of FEMA, says that he closely coordinates with the Coast Guard, Immigration and Customs Enforcement, Border Patrol, and the Secret Service through weekly meetings. In times of disaster, he can simply make a request to these fellow DHS units; he doesn't have to go through a bureaucratic, formal process. They are all parts of the same department.

Second, training and preparedness would suffer. ADM Thad Allen of the Coast Guard testified before the committee that having FEMA within DHS has allowed much closer working ties and a 350-percent increase in joint training exercises.

Third, DHS's mission capability would suffer. The Homeland Security Act specifies that part of DHS's mission was to act as the focal point for natural and manmade emergencies and for emergency planning. As the Comptroller General has said:

Removing FEMA from DHS might impact the ability of the department and its remaining components and FEMA itself in fully addressing the close links between preparedness, prevention, response, and recovery from all hazards.

Fourth, State and local governments would suffer. If preparedness functions for natural disasters and terrorist attacks were divided, State and local governments would have to deal with two primary points of contact, two sets of regulations, two sources of funding, and two sets of officials. It greatly complicates their tasks.

Fifth, I strongly believe that FEMA would suffer. Removed from DHS, FEMA would lose many of the working relationships I have already described as well as the direct access to the information-gathering and analysis capabilities of other DHS agencies. This would degrade FEMA's ability to plan and train for both natural and manmade disasters and to make efficient use of grant-making authority.

To me, it is clear that a strengthened—a much strengthened—FEMA still belongs in DHS, that the necessary reforms can be carried out while it remains in DHS, and that severing FEMA from DHS would create a host of new problems, resulting in considerable extra expense and duplication, without securing any significant benefits. It is worth noting that America's largest group of first responders has come to the same conclusion. The president of

the 274,000-member International Association of Firefighters has written us to say:

Removing FEMA would hinder—rather than help—efforts to reform our Nation's emergency response system. Having both a DHS and an independent FEMA would create confusion among local response personnel and lead to an unproductive duplication of efforts and turf battles.

Having summarized what I see as compelling arguments for strengthening and protecting FEMA as a component of DHS, let me outline some of the key provisions of our U.S.-EMA bill.

First, the bill establishes a strong position for the Administrator of the U.S. Emergency Management Authority. Once nominated by the President and confirmed by the Senate, the Administrator will have the standing of a Deputy Secretary, and will operate on a reporting and chain of command model like that of the Chairman of the Joint Chiefs of Staff. Day to day, the Administrator will report to the DHS Secretary, but the bill explicitly provides a direct line of communication between the President and the Administrator during a catastrophe. In addition, the Administrator may make whatever recommendations to Congress that he or she deems appropriate.

The bill provides for directors, nominated by the President and confirmed by the Senate, to provide the Administrator with highly qualified professionals in Preparedness and Mitigation, Response, and Recovery. Apart from bolstering the organization, authorizing these posts would send a clear signal to the Nation's Governors and mayors that they will have people of stature with whom to work and confer.

Besides providing the Administrator of U.S.-EMA with an advisory link to the President, the bill specifically tasks the Administrator with providing the federal leadership necessary to prepare for and respond to a disaster, whether man-made or natural. It gives the Administrator responsibility for administering preparedness grant programs, and for monitoring and evaluating the readiness of each of the emergency support functions under the national response plan. These are critical steps for ensuring close cooperation and oversight of preparedness at all levels of government.

The bill specifies that U.S.-EMA is a distinct entity and protects it from reorganization without explicit Congressional approval. This gives U.S.-EMA security identical to that of the Coast Guard.

Another critical element of the bill authorizes a strong regional structure for U.S.-EMA and creates regionally based federal strike teams for rapid response. This will ensure that U.S.-EMA officials are familiar with the people, the vulnerabilities, and the resources of the regions they protect, and will not be introducing themselves to strangers on unfamiliar ground when disaster strikes.

Further recognizing the importance of multi-level government coordination, the bill creates a national advisory

council on emergency preparedness and response—made up of State and local officials and emergency management professionals from public, private and NGO sectors—to advise the Administrator of U.S.-EMA.

Our bill provides a statutory basis for chief medical officer to advise the DHS Secretary on medical and public-health issues. Other sections promote public and community preparedness; evaluate the effectiveness of equipment for first responders; reauthorize and expand the emergency management assistance compact; and create an office of terrorism prevention at DHS.

Mr. President, the U.S. Emergency Management Authority Act is not a symbolic gesture, or a quick fix for our problems. It is a thoroughly researched, carefully drafted collection of reforms that will lay the foundation for years of hard work.

The result, we firmly believe, will be a significantly more effective national system of preparedness, mitigation, response, and recovery against natural disasters and terror attacks. Building on the insights of the Hart-Rudman Commission and on the important advances embodied in the Homeland Security Act, the U.S.-EMA bill will greatly improve the protections that American citizens need, and deserve.

Mr. President, my statement has outlined the reforms we are making to this new agency. They are considerable. They are going to make a real difference, and I hope we can pass legislation before the end of this year to greatly strengthen and improve FEMA and our emergency response system and preparedness on all levels of government.

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#### SUBMITTED RESOLUTIONS

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SENATE CONCURRENT RESOLUTION 107—CONGRATULATING DONALD ANDREW HALL FOR HIS SELECTION BY THE LIBRARIAN OF CONGRESS AS THE 14TH POET LAUREATE OF THE UNITED STATES AND FOR HIS GREAT ACCOMPLISHMENTS IN PROSE AND ESSAYS FOCUSING ON NEW ENGLAND RURAL LIVING, BASEBALL, AND HOW WORK CONVEYS MEANING TO ORDINARY LIFE

Mr. GREGG (for himself and Mr. SUNUNU) submitted the following concurrent resolution; which was referred to the Committee on the Judiciary:

Whereas Donald Hall attended the prestigious Bread Loaf Writers' Conference at age of 16 on account of his prose and short story writing;

Whereas Donald Hall served as literary editor of *Isis*, the Oxford Poetry Society's journal, and won Oxford University's prestigious Newdigate Prize for "Exile";

Whereas Donald Hall served as the poetry editor of *The Paris Review*;

Whereas Donald Hall has held Stanford's Creative Writing Fellowship, a position in

Harvard's Society of Fellows, and a faculty position at Harvard for 18 years;

Whereas Donald Hall held the position of New Hampshire Poet Laureate from 1984 to 1989;

Whereas Donald Hall has published 15 books of poetry, including "The One Bad" (1988), "The Happy Man" (1986), and "Exiles and Marriages" (1955);

Whereas Donald Hall has also written 20 books of prose, children's books, and plays;

Whereas Donald Hall's most recent work is "White Apples and the Taste of Stone: Selected Poems 1946-2006";

Whereas Donald Hall has received numerous awards including 2 Guggenheim Fellowships, the Poetry Society of America's Robert Frost Silver Medal, a Lifetime Achievement Award from the New Hampshire Writers and Publisher Project, the Ruth Lilly Prize for Poetry, the National Book Critics Circle Award, the Los Angeles Times Book Prize, the Lenore Marshall Poetry Prize, and the Academy's Lamont Poetry Selection;

Whereas Donald Hall has been nominated for a Pulitzer Prize;

Whereas Donald Hall has won a Caldecott Medal for his children's book, "The Ox-Cart Man";

Whereas Donald Hall is a member of the Academy of Arts and Letters; and

Whereas recurring themes in Donald Hall's writings include New England rural life, baseball, and ordinary life: Now, therefore, be it

*Resolved by the Senate (the House of Representatives concurring),* That Congress congratulates Donald Andrew Hall for his selection by the Librarian of Congress as the 14th Poet Laureate of the United States and for his great accomplishments in prose and essays focusing on New England rural living, baseball, and how work conveys meaning to ordinary life.

## NOTICE OF HEARING

### COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. DOMENICI. Mr. President, I would like to announce for the information of the Senate and the public that a hearing has been postponed before the Committee on Energy and Natural Resources.

The hearing originally scheduled for Thursday, June 29, 2006 at 10 a.m. in room SD-366 of the Dirksen Building has been postponed and will be rescheduled for a date to be announced.

The purpose of the hearing is to receive testimony on H.R. 5254, the Refinery Permit Process Schedule Act.

Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those wishing to submit written testimony for the hearing record should send two copies of their testimony to the Committee on Energy and Natural Resources, United States Senate, Washington, DC 20510-6150.

For further information, please contact John Peschke at (202) 224-4797 Shannon Ewan at (202) 224-7555.

## AUTHORITY FOR COMMITTEES TO MEET

### COMMITTEE ON ARMED SERVICES

Mr. DEMINT. Mr. President, I ask unanimous consent that the Com-

mittee on Armed Services be authorized to meet during the session of the Senate on Wednesday, June 28, 2006, at 3:15 p.m., in closed session, for a discussion on training and equipping Iraqi security forces.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS

Mr. DEMINT. Mr. President, I ask unanimous consent that the Committee on Banking, Housing, and Urban Affairs be authorized to meet during the session of the Senate on June 28, 2006, immediately following the first rollcall vote of the day's session, to vote on the nomination of Mr. James S. Simpson, of New York, to be Federal Transit Administrator, Department of Transportation.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION

Mr. DEMINT. Mr. President, I ask unanimous consent that the Senate Committee on Commerce, Science, and Transportation be allowed to meet at 10 a.m. on Wednesday, June 28, 2006, to consider H.R. 5252.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. DEMINT. Mr. President, I ask unanimous consent that the committee on Energy and Natural Resources be authorized to meet during the session of the Senate on Wednesday, June 28, 2006, at 10:30 a.m. The purpose of this meeting is to consider the nomination of Marc Spitzer, of Arizona, to be a member of the Federal Energy Regulatory Commission for the term expiring June 30, 2011, vice Nora Mead Brownell, resigned.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

Mr. DEMINT. Mr. President I ask unanimous consent that on Wednesday, June 28, 2006, at 9:30 a.m., the Committee on Environment and Public Works be authorized to hold an oversight hearing on EPA regional inconsistencies.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON FINANCE

Mr. DEMINT. Mr. President, I ask unanimous consent that the Committee on Finance be authorized to meet during the session on Wednesday, June 28, 2006, at 10 a.m., in 215 Dirksen Senate Office Building, to consider S. 1321, the Telephone Excise Tax Repeal Act of 2005, and an amendment that incorporates S. 832, the Taxpayer Protection and Assistance Act of 2005. Pending the introduction of a bill, the Chairman also intends to hold a markup of legislation to implement the U.S.-Oman Free Trade Agreement.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON FOREIGN RELATIONS

Mr. DEMINT. Mr. President, I ask unanimous consent that the Committee on Foreign Relations be authorized to meet during the session of the Senate on Wednesday, June 28, 2006, at 2:30 p.m. to hold a hearing on nominations.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON HEALTH, EDUCATION, LABOR, AND PENSIONS

Mr. DEMINT. Mr. President, I ask unanimous consent that the Committee on Health, Education, Labor, and Pensions be authorized to meet in executive session during the session of the Senate on Wednesday, June 28, 2006, at 10 a.m., followed by a full committee hearing commencing at 10:30 a.m. Both the executive session and full committee hearing are scheduled to be held in SD-430.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

Mr. DEMINT. Mr. President, I ask unanimous consent that the Committee on Homeland Security and Governmental Affairs be authorized to meet on Wednesday, June 28, 2006, at 10 a.m., to consider the nominations of Mickey D. Barnett, Katherine C. Tobin, and Ellen C. Williams to be Governors, U.S. Postal Service.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON INDIAN AFFAIRS

Mr. DEMINT. Mr. President, I ask unanimous consent that the Committee on Indian Affairs be authorized to meet on Wednesday, June 28, 2006, at 9:30 a.m. in Room 485 of the Russell Senate Office Building to conduct an oversight hearing on Native American Housing Programs.

The PRESIDING OFFICER. Without objection, it is so ordered.

### COMMITTEE ON THE JUDICIARY

Mr. DEMINT. Mr. President, I ask unanimous consent that the Senate Committee on the Judiciary be authorized to meet to conduct a hearing on "Hedge Funds and Independent Analysts: How Independent Are Their Relationships?" on Wednesday, June 28, 2006 at 9:30 a.m. in Dirksen Senate Office Building room 226.

### Witness list

Panel I: The Honorable Matt Friedrich Principal Deputy Assistant Attorney General, Crime Division, U.S. Department of Justice, Washington, DC; The Honorable Richard Blumenthal, Attorney General, State of Connecticut, Hartford, CT.

Panel II: Gary Aguirre, Former Investigator, Securities Exchange Commission, Washington, DC; Marc Kasowitz, Senior Partner, Kasowitz, Benson, Torres & Friedman LLP, Alliance for Investment Transparency, New York, NY; Joseph McLaughlin, Partner, Sidley & Austin LLP, Managed Fund Association, New York, NY;