

## CLOTURE MOTION

Mr. REID. Madam President, I now send a cloture motion to the desk with respect to the nomination of Judge Hamilton.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The legislative clerk read as follows:

## CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close debate on the nomination of David F. Hamilton, of Indiana, to be a United States Circuit Judge for the 7th Circuit.

Harry Reid, Herb Kohl, Sheldon Whitehouse, Richard J. Durbin, Benjamin L. Cardin, Patty Murray, Mark Begich, Kirsten E. Gillibrand, Mark R. Warner, Russell D. Feingold, Al Franken, Roland W. Burris, Dianne Feinstein, Patrick J. Leahy, Barbara Boxer, Charles E. Schumer, Edward E. Kaufman.

Mr. REID. Madam President, I ask unanimous consent that the cloture vote occur upon disposition of H.R. 3082; further, that prior to the cloture vote on the nomination, there be 60 minutes of debate, with the time equally divided and controlled between the chair and ranking member of the Judiciary Committee; and that the mandatory quorum be waived; provided further that the vote not occur prior to 2:15 p.m., Tuesday, November 17; and that the Senate now resume legislative session.

The PRESIDING OFFICER. Without objection, it is so ordered.

## LEGISLATIVE SESSION

The PRESIDING OFFICER. The Senate will now resume legislative session.

## MORNING BUSINESS

Mr. REID. Madam President, we are always glad to see the yellow file at nighttime.

I ask unanimous consent that the Senate now proceed to a period of morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

## EMPOWERING THE U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT

Mr. DURBIN. Mr. President, I was pleased to join with Senators DODD, CARDIN, BOND, KERRY, LUGAR, and many others in passing a resolution on the need to empower and strengthen the U.S. Agency for International Development.

The resolution calls for three important steps—that a USAID Administrator be named without delay, that such Administrator be included in key national security deliberations, and that USAID's staffing and expertise be significantly increased.

Development assistance is part of any comprehensive American approach in foreign policy, whether it responds to regional conflicts, terrorist threats, weapons proliferation, disease pandemics, or persistent widespread poverty. Assistance programs not only provide help to those most in need but also are a symbol of American values.

Our own security depends on the stability of far-flung places beyond our borders. And America's generosity and ability to help other countries is becoming more important to the effectiveness of our foreign policy.

In the United States, the responsibility for development falls largely to the U.S. Agency for International Development.

USAID was founded by the Kennedy administration in 1961, becoming the first U.S. foreign assistance organization with the primary goal of long term economic and social development efforts overseas.

During its first decade, it had more than 5,000 Foreign Service officers serving all over the world, often in the most difficult of conditions.

Today—at a time when the United States is engaged in two wars and needs development expertise more than ever—USAID operates with just 1,000 Foreign Service officers. USAID's managed program budget in real dollars has dropped by more than 40 percent since the mid-1980s. And the Agency still does not have an Administrator.

From the early 1960s until 1992, the Office of Management and Budget enforced a rule mandating that all foreign aid programs and spending must go through USAID, except when USAID chose to contract with other Federal agencies. Today more than half of all foreign assistance programs are administered by Federal agencies other than USAID, and funding for such programs is spread across more than 20 U.S. Government agencies.

This decline in personnel, budgets and coordinating leadership has diminished the capacity of USAID and the U.S. Government to provide development assistance and implement foreign assistance programs.

Quite simply, as the United States works to win hearts and minds around the world, our efforts have been diminished by an underfunded and understaffed lead development agency. USAID has been shortchanged—and America's efforts abroad have suffered as a result.

Secretaries Clinton and Gates both recognize the need to reverse this trend.

During her first month as Secretary of State, Clinton told USAID employees, "I believe in development, and I believe with all my heart that it truly is an equal partner, along with defense and diplomacy, in the furtherance of America's national security."

Secretary of Defense Gates has made a similar case, stating "The problem is that the civil side of our government—the Foreign Service and foreign-policy

side, including our aid for international development—[has] been systematically starved of resources for a quarter of a century or more . . . We have not provided the resources necessary, first of all, for our diplomacy around the world; and second, for communicating to the rest of the world what we are about and who we are as a people."

Military and civilian experts agree that the wars in Iran and Afghanistan will only succeed in the long term with a sustained and strategic development program to compliment military efforts. We owe it to the brave men and women serving in those nations to get this piece of our foreign policy right and to so without delay.

That is why earlier this year I introduced the Increasing America's Global Development Capacity Act, which calls for a tripling of USAID's Foreign Service personnel over the next 3 years. The bill seeks to address the considerable personnel loss that USAID has experienced over the course of the last two decades. I have also worked with Senator LEAHY to help appropriate additional funds for USAID.

And that is why I was pleased to support Senator DODD's resolution expressing the Senate's view that we must rebuild USAID, starting with the urgent naming of an empowered Administrator, inclusion of that designee in top-level national security deliberations, and continued long-term investment in USAID staffing and funding. I thank the Senate for adopting this important resolution yesterday.

## VETERANS DAY

Mr. BURRIS. Madam President, on November 11, 1921, exactly 2 years after the armistice that ended the First World War, a brave soldier was laid to rest at Arlington National Cemetery.

His grave was marked, not with a name, but with the inscription "Here rests in honored glory an American soldier, known but to God."

Like all of his brothers in arms, this soldier left his home and his family to defend his nation in an hour of need.

Perhaps he was a factory worker or a farmer or a businessman.

Perhaps he had a wife and children; perhaps not.

But whoever he was in civilian life, he heard the call—as many have done before and since—and he took up arms in defense of our liberty.

He laid down his life that others might live free.

He gave what Lincoln called "the last full measure of devotion."

And today, although his name has been lost to the ages, the power of his sacrifice endures.

It is a sacrifice that every American veteran has been prepared to make, if duty should require it.

As we observe Veterans Day this November 11, let us express our thanks and appreciation for those brave veterans who are still with us.