

by 99 percent since 1985 and its successful efforts to place a town hall clock in front of the Legislative Building of Carson City.

The Rotary Club has a special focus on education. It awards a 4-year scholarship to a non-traditional student and recognizes exceptional educators through Teacher of the Year and Teacher of the Month awards. It also sponsors high school students' involvement both in the Rotary Youth Leadership Academy and the Rotary Youth Exchange Program, where students spend a year abroad and, host international students in Carson City.

Moreover, the club supports various programs offered by FISH, Friends in Service Helping, Capital City Circles Initiative, Western Nevada Boys and Girls Club, and Food for Thought, in addition to its various community service projects, such as Rotarians at Work Day.

I laud the Rotary Club of Carson City's dedication to the community and am pleased to congratulate its members on seventy-five much appreciated years of service.

#### TRIBUTE TO CRAIG WARNER

Mr. REID. Mr. President, I rise to honor a man who has dedicated his life to serving others, Craig Warner. Although this chapter of his career is coming to a close, his legacy in volunteerism will live on.

Craig began his career in public service by joining the Peace Corps after graduating from Iowa State University. He spent two years in Lesotho, Africa, after which he became a recruiter for the Peace Corps. He then served for 16 years as a state program specialist with the ACTION Agency in the Tennessee State Office supporting VISTA and Senior Corps programs. In 1991, he brought his expertise to Nevada. When ACTION was replaced by the Corporation for National and Community Service, CNCS, Governor Bob Miller made Craig one of the original appointees to CNCS, where he served as the state director for more than 20 years.

Bringing his great sense of humor to every project he works on, Craig has been a mentor in addition to director. Craig is a warm and compassionate man with a kind heart, intent on doing everything possible to make life better for those seeking help. He has high expectations for projects and pushes to make sure they are done right. Even so, he is always ready to lend a hand and give advice to make sure projects are successful. Craig is an honest man who treats colleagues with respect, genuine kindness, and interest.

Volunteerism is a vital component of every community, and I am proud to honor Craig for the tradition of service he has built in Nevada. Working with the Nevada Commission for National and Community Service since its inception, Craig has shaped the organization, now called Nevada Volunteers, as well as the way Nevada has served its community for the last 20 years.

Craig is to be commended for his more than 40 years of service to the citizens of our State and to our Nation. He is an exemplary model for all Nevadans. I join in recognizing Craig and look forward to his future contributions.

#### TRIBUTE TO MAYOR ARLENE MULDER

Mr. DURBIN. Mr. President, Arlington Heights, IL, is known as the City of Good Neighbors—and if you ask people there who best embodies that spirit, there's a pretty good chance they'll answer: Mayor Arlene Mulder.

After 20 years as mayor and more than three decades serving her community, Mayor Mulder is retiring from public life in just a few weeks. I would like to personally acknowledge Arlene's significant contributions to the people of Arlington Heights, thank her for her good work, and wish her every success in the coming years.

Both in public service and private life, Mayor Mulder was always a good neighbor. She worked to reduce aircraft noise, improve air quality and quality of life for residents, and to redevelop Arlington Heights' downtown district.

Even outside her role as mayor, she always advocated for the people and businesses of Arlington Heights. As a member of the board of directors of Metra, Northeast Illinois' commuter rail system, Arlene worked to improve the region's transportation network because she understood that when cities and suburbs work together, everyone benefits.

Those who know her well have nothing but good things to say about her. She practices an inclusive brand of leadership to bring people together and get results, genuinely cares about her community, and she really listens to their needs.

I always knew that Arlene would aspire to the highest levels of professionalism in her work. She managed to conduct her work with a smile—which you could see often at any of the daily public appearances around town for which she is well known.

While Mayor Mulder is ending her career in public life to spend more time with her husband, children, and grandchildren, I know she'll continue to be a good neighbor to the Arlington Heights community. This is what she has always done. That is just who she is.

#### IMMIGRATION REFORM

Mr. GRASSLEY. Mr. President, for months, Members on both sides of the aisle have been working to find common ground on ways to fix our broken immigration system. This group has been meeting behind closed doors to forge a consensus on a very difficult topic. The group released a framework, or a document of principles, that would guide their negotiations. I cannot stress the importance of the first sen-

tence in their preamble that states: "We will ensure that this is a successful permanent reform to our immigration system that will not need to be revisited." In other words, the group claimed to understand that we need a long-term solution to our immigration problems. That sentence is the most important part of their document, and as we work together on this issue, we must not lose sight of that goal.

In order to achieve that goal, we need to learn from our previous mistakes so that we truly don't have to revisit the problem. There is clear evidence that the 1986 amnesty program didn't solve our immigration problem, despite the intent of the law. Even though, for the first time ever, we made it illegal to knowingly hire or employ someone here illegally, illegal immigration soared because we rewarded the undocumented population. We set penalties to deter the hiring of people here illegally. Yet, an industry of counterfeiting and identity theft flourished and made a mockery of the law.

Unfortunately, the 1986 law didn't adequately provide for securing our borders or provide the tools to enforce the laws, nor did it properly address the need to create or enhance the legal avenues for people to enter the country. The bill focused on legalizing millions of people here rather than creating a system that would work for generations to come.

So, I have made a point of trying to remind my colleagues that we must learn from the mistakes we made. As a member of the Judiciary Committee, I have been adamant about making sure all members have an opportunity to review, analyze, and debate the bill. Along with other members, we have asked for hearings. We have pressed the bipartisan group to work with us and ensure that we have a deliberative and healthy debate.

Unfortunately, this bipartisan group has failed to consult with many members of the Judiciary Committee, which has jurisdiction over immigration matters. They are working with the Chamber of Commerce and the AFL-CIO. They are sharing language with K Street and interest groups. They are leaking details of their plans to certain media outlets. Yet, Members of the Senate are forced to learn through these avenues about their negotiations. And, all along, the American people have been in the dark.

When the bill is unveiled, possibly next week, every Member of the Senate will have questions. We will comb through the details and determine if the proposal will truly fix the problems once and for all. So allow me to share some of the questions I have. In an effort to ensure that the bill does what their framework insisted that the problem be fixed once and for all I will ask these questions when the bill is finally revealed to the public.

Is this bill enforcement first or legalization first?

What is the expected cost? How will it be paid for?

Will the bill ensure that undocumented immigrants don't get public benefits?

Will the bill move us closer to a merit-based system?

Will the bill be an avenue for labor unions to push Davis Bacon?

What are the concrete metrics used to measure border security?

Who will determine that these metrics are met? Will it be Congress, a commission or a Secretary who doesn't think that the border matters?

Will the entry/exit system Congress mandated in 1996 finally be implemented? Will it be a part of the trigger?

Will the language be tight enough to prevent criminals—those with DUIs and other aggravated felonies from being eligible for legalization?

Will individuals already apprehended, or people in removal proceedings be eligible or even allowed to apply for the legalization program?

Will the bill ensure that the legalization program is covered by beneficiaries, and not taxpayers?

What will happen to individuals who do not come forward and register or get provisional status?

What will happen if the border is never secured? What will be the consequences, including for those who have already received registered provisional status?

Will the agency in charge of immigration benefits be able to handle the additional workload while also preventing fraud and abuse?

Will the bill encourage cooperation between the Federal Government and State and locals to enforce the laws?

How will the bill ensure that ICE agents are allowed to do their job?

Will E-Verify be mandatory for all businesses? Will there be exceptions to the rule?

Will the bill require all businesses to use E-Verify now or will it drag out the requirement even though it is ready to go nationwide?

Will the bill exempt or preserve State laws that require E-Verify?

What are the concessions to the unions and to the business community?

Will the new temporary worker program, which is a new model encompassing instant portability, truly work? How will employers be held responsible for the visa holders, if at all?

Is the new temporary worker program truly temporary? Will they get a special green card process?

Will the bill exempt certain industries, such as construction, from this new visa program?

Will the 11 million people here illegally get priority in this new temporary worker program? Will they be able to use it?

Will the bill require employers to first recruit and hire Americans?

We have a long road ahead of us to pass legislation to reform our immigration system. We will have many more questions and, hopefully, a transparent and deliberative process to improve the

bill. I look forward to working with my colleagues on this issue and solving the problem once and for all.

#### THE PRESIDENT'S BUDGET

Mr. ENZI. Mr. President, today I wish to share a startling fact with the American public. For the first time since the President has been required to submit a budget—since 1922, 91 years ago—the President failed to provide a budget proposal before the Senate passed one. This year the President's budget proposal was submitted to Congress 65 days late. And even with that extra time to find solutions that would jumpstart the economy, the budget proposed by the President continues the policies that have led to anemic economic growth and stagnant job creation—more taxes, more spending, more government.

The last time we voted on the President's budget, it received zero votes. Let me repeat that—zero votes. Not even the members of his own party supported his budget. Since the President's budget is arriving after we have already taken up a budget here in the Senate, I doubt that we will vote on this proposal. But I don't think it's a stretch to say that a vote on this budget might obtain the same result.

We have already heard cries from members of his own party that he is included proposals they don't like for example, a provision called "chained CPI" that changes the inflation measurement for many Federal programs, such as Social Security, and for certain provisions of the tax code. The President's budget estimates that this provision will reduce the deficit by nearly \$230 billion over 10 years. And a budget such as the President's that raises taxes by nearly \$1 trillion over the next 10 years—and that is in addition to the \$600 billion in tax increases that went into effect earlier this year certainly will not win over any members on my side of the aisle. While there are some provisions in this budget I might support, the budget taken as a whole is a far cry from what we need to get the country on the right fiscal path.

The President and his party like to talk about a so-called "balanced approach." But there is nothing balanced about a budget proposal that raises taxes by nearly \$1 trillion and can't even balance. That is right the President's budget does not balance in any of the next 10 years. What we really need is a budget that gets us to balance and puts us on a path to start paying down our country's \$16 trillion debt. We have to start paying down the debt.

The President's budget proposal would increase taxes as a percent of the Nation's total output, or GDP, each year over the next 10 years, resulting in revenues as a percent of GDP at 20 percent in fiscal year 2023. The average rate over the past 40 years has been approximately 18 percent of GDP. The U.S. has balanced the budget 12 times since World War II. The average rev-

enue for those 12 years was 18 percent of GDP. These numbers tell the story—our problem is not that we tax too little but that we spend too much. I have introduced a bill called the Penny Plan that cuts spending by one percent for each of the next three years, and balances the budget in 2016. Our Nation owes over \$16 trillion and no one is talking about reducing it. We have to get to balance—the sooner the better—and start paying down the debt.

I am very disappointed, but not surprised, that the President yet again has not taken the opportunity to fully address the drivers of our growing deficits and debt spending programs such as Medicare and Social Security. The President won his re-election last year. The time for campaigning is over; it is time to start governing and make the tough choices to save these programs for current and future beneficiaries.

I said this during the debate on the majority's budget resolution a few weeks ago, and it is worth repeating now we need to grow the economy, not the government. One of the ways we can grow the economy is by reforming our outdated tax code. We have to lower tax rates and broaden the tax base and make the tax code simpler and fairer for all taxpayers. I was happy to see the President's budget call for revenue-neutral business tax reform. But then I read the fine print and realized the President was calling for lowering the corporate tax rate only and by paying for it by increasing taxes on U.S. multinational companies and oil and gas companies. I agree we need to lower the corporate tax rate. We also need to fix our outdated international tax system so we don't hamper our U.S. multinational companies from competing globally. And I have an international tax reform bill that addresses those issues. But in addition to lowering the corporate tax rate, we have to ensure we address the taxes paid by so-called "flow-through" businesses these are the partnerships, S-corporations, and limited liability companies. Just fixing the corporate side doesn't help the millions of businesses structured as flow-through entities. I appreciate the President wanting to do revenue-neutral corporate tax reform. But that only addresses part of the problem.

I generally don't like to do things "comprehensively." We should do legislation in smaller parts so people can understand what is in them and can vote for and against the things they support and don't support. But given the interaction between the individual and corporate side of the tax code, we really need to look at them together and make sure changes we make in one area don't make things worse in another area.

So now we have finally seen the President's budget proposal. And while there are a few good things in it, I am sorry to tell my constituents back in Wyoming and the American public that the President has yet again failed to