

Nevertheless, in April 2011, the Obama administration proposed to replace the existing guidance with revised guidance that provided a very expansive reading of Federal authority, leaving very little land under State and local control.

This unilateral reassertion of expansive authority—in defiance of the other two branches of government—was made even more egregious by being proposed through guidance outside of the formal rulemaking process. Fortunately, the outcry from the Republican Congress against this power grab caused the administration to scrap guidance and pursue a formal rule with public comment.

I do believe we need clarity about what is and is not covered by the Clean Water Act, and particularly its permitting process, and that a formal rule with public comments is the best route.

However, the proposed rule that was formally published in April of 2014 once again asserted an extremely expansive view of Federal authority. This would increase the Federal Government's jurisdiction to regulate waters that had previously been the sole jurisdiction of States and local governments. Moreover, rather than clarifying points of uncertainty remaining from original guidance, court decisions, and precedents, the proposed rule would create a whole new definition of waters of the United States that opens new areas of uncertainty and confusion.

Rather than fixing the problem, this rule would make it much worse. It would lead to another round of court cases and overwhelm the Federal agencies with requests for jurisdictional determinations, diverting scarce Federal resources away from enforcement in more critical areas.

The EPA and the Corps should withdraw the proposed rule and work collaboratively with the States and other stakeholders to craft a sensible rule that will ensure clean water and provide much needed clarity about the scope of the Federal Clean Water Act jurisdiction.

#### TRIBUTE TO TRISTRAM COFFIN

Mr. LEAHY. Mr. President, I would like to publicly thank U.S. attorney Tristram Coffin for his service to Vermont and our country. I have known Tris for decades, and I am proud that Vermont has been served by someone as thoughtful and fair as Tris. I join my fellow Vermonters in thanking him for his service to our State.

Tris earned his undergraduate degree from Wesleyan University and his law degree from Columbia University. He worked for me as a staff attorney on the Senate Judiciary Committee from 1991 to 1994 before becoming an assistant U.S. attorney in Vermont's civil division from 1994 to 1998 and in their criminal division from 1996 to 2006. He then worked in private practice in Burlington with the firm of Paul Frank &

Collins, P.C. In 2009 I recommended Tris for the vacant U.S. attorney position, and he was unanimously confirmed by the Senate in August 2009 to be Vermont's 36th U.S. attorney.

Throughout his time as U.S. attorney, Tris has demonstrated thoughtful leadership in partnering with State and local law enforcement agencies and Vermont communities on a wide range of issues, including efforts to confront the crisis of heroin and opioid addiction. In September 2010 he convened a timely and constructive symposium in the State house in Montpelier to discuss the problem of opiate drug abuse. Impressed by his work, last year I invited Tris to deliver testimony at a Judiciary Committee field hearing in Rutland examining community solutions to the opioid crisis. At that hearing, I was moved by the dedication and passion Tris has brought to developing partnerships with Vermont schools to raise awareness and focus on prevention.

Vermont is a safer and better place because of dedicated public servants like Tris. I commend Tris for his years of service to the Green Mountain State and wish him the best in his future endeavors. He is a friend I treasure.

#### TRIBUTE TO THE HONORABLE PATRICK R. DONAHOE

Mr. CARPER. Mr. President, I rise today to honor the 73rd Postmaster General of the United States, Patrick "Pat" R. Donahoe, upon his retirement, for his leadership, vision and commitment to the U.S. Postal Service, and for his service to our Nation. During his 39-year career, Pat ascended the ranks of the Postal Service and went on to help lead the 239-year-old agency during one of its most challenging periods.

Pat's career with the agency began in 1975, when he started as trainee on a mail-sorting machine in his native Pittsburgh. In 1976 he was hired as a clerk at the same location, and from there he moved up the ranks and went on to hold several leadership positions. Over the years, he has served as Vice President of Allegheny Operations, Senior Vice President of Human Resources, Senior Vice President of Operations, Chief Operating Officer, and Deputy Postmaster General.

In his role as Chief Operating Officer, he helped the Postal Service navigate back-to-back tragedies and challenges to mail operations following the 9/11 terrorist attacks and the use of the mail to transmit anthrax. He also played a key role in the recovery efforts following Hurricanes Katrina and Rita in 2005.

Before he worked his way up the Postal Service's ranks, Pat graduated from the University of Pittsburgh with a bachelor of science in economics. During his time with the Postal Service, he earned his master of science at the Massachusetts Institute of Technology Sloan School of Management as a Sloan fellow.

In October 2010, Pat was appointed by his colleagues on the Postal Service Board of Governors to be the Nation's 73rd Postmaster General, PMG. At the time, the outlook for the Postal Service was bleak and its future uncertain. It was hemorrhaging billions of dollars and saw its workforce numbers slashed as it grappled with the rapid transition to electronic communication and the fallout from the great recession in 2009. It was teetering on the edge of collapse, and no one knew how long the Postal Service could hold on. But Pat Donahoe accepted the challenge.

During his 4-year tenure as Postmaster General, Pat proved himself to be a dedicated public servant, a strong leader, and an innovative chief executive with the willingness to make tough calls and hard decisions. He did what was necessary to help the Postal Service keep its lights on and compete in the age of the Internet. He did a remarkable job using limited resources to keep the Postal Service alive during the second worst financial crisis in its history. With the help of a strong team at Postal Service headquarters and in postal facilities across the country, he sought to keep prices competitive, reduced costs, rightsized the enterprise, and explored a number of innovative and successful business endeavors. His efforts have helped guide the centuries-old agency through a remarkable transition that has better prepared it to compete and remain a linchpin of our economy in the digital age. In fact, his work and his vision have put the Postal Service in a position where, with the right tools and authorities from Congress, it can remain competitive and viable for generations to come.

Pat Donahoe had a vision for what the Postal Service could become and never stopped working to build on its potential. During his tenure, the Postmaster General helped bring the Postal Service to a place where it could better meet the demands of the 21st-century customers it serves. He reimaged tried-and-true services to make them more user-friendly and more valuable, like flat-rate shipping and priority mail. He created more opportunities to innovate and grow using the Postal Service's unique distribution network by adding services like Sunday package delivery and by exploring innovative partnerships with companies such as Amazon, FedEx, and UPS.

As someone who has watched the Postal Service both soar and struggle, Pat provided guidance and leadership during tremendously challenging times. Despite the significant financial and legislative restraints that face the Postal Service today, the Postmaster General kept the Postal Service on a course that would enable it to deliver on the high expectations set by the American public.

The PMG has also been a strong voice for the agency and an important partner to Congress during our efforts to pass comprehensive postal reform in the 112th and 113th Congress. He has

worked tirelessly on behalf of the Postal Service's customers, employees, stakeholders, and the 7 to 8 million people whose jobs depend on a healthy and robust Postal Service.

As I worked with my former partner on Homeland Security and Governmental Affairs Committee, Dr. Tom Coburn from Oklahoma, in developing comprehensive postal reform legislation, Pat and his staff were indispensable. We could always rely on the PMG and his team to come with little notice to a meeting in the Capitol or to join a late-night or weekend conference call.

As he would probably admit, Pat also took plenty of abuse from some of my colleagues here in Congress, from the press, and from the public. He knew that some of the initiatives he put into place during his tenure as Postmaster General would be unpopular but stuck to his guns because he thought it was the right thing to do. Even in recent days, he has continued to press for what he knows is right and what he knows will sustain the Postal Service in the years to come.

Pat Donahoe has graciously shared decades of his life with the Postal Service and has served the American people well. I sincerely thank him for his dedication, and I deeply appreciate his tireless efforts to help the Postal Service and our country. While Pat is retiring from the Postal Service, his legacy will carry on, and the changes he made will continue to serve the Postal Service and its customers. I wish Pat, his wife Janet, their two sons, and their granddaughters Charlotte and Lucy all the best in the years to come. As we say in the Navy when people complete an especially difficult assignment and sail off into the sunrise, "Fair winds and a following sea."

#### ADDITIONAL STATEMENTS

##### REMEMBERING LIEUTENANT COLONEL STEPHANIE RILEY

• Ms. AYOTTE. Mr. President, I wish to recognize the exceptional service and the extraordinary life of Lt. Col. Stephanie Riley of Concord, NH.

Born and raised in Henniker, NH, Stephanie graduated from Henniker High School in 1984. An excellent student, Stephanie attended St. Paul's advance studies program the summer before her senior year and was the valedictorian of her high school class. In 1988, she graduated cum laude from Boston College's School of Nursing and in 1989 was commissioned into the U.S. Air Force, where she completed a 4-month nursing internship at Travis Air Force Base in California. Following her internship, she was stationed at the Barksdale Air Force Base in Louisiana for the remainder of her 3-year tour.

In 1992, Colonel Riley entered the Inactive Ready Reserve and became a civilian travel nurse. Showing both her love for the military and her home

State, she returned to New Hampshire in 2000 and joined the U.S. Air Force Reserves in Westover, MA, and then the NH Air National Guard in 2003. She subsequently volunteered for a tour abroad and deployed to Qatar in support of both Operation Enduring Freedom and Operation Iraqi Freedom. She held appointments in the Medical Group as officer in charge of staff development, assistant chief nurse, and the chief of education and training. Colonel Riley was employed by the New Hampshire Army National Guard as a case manager and was active on State and national committees. She became a voice for National Guard members and New Hampshire veterans and was a key member of New Hampshire's State Veteran's Advisory Committee, the Military Officers Association of America, and the national and State chapters of the National Guard Association. She served in key leadership positions on the New Hampshire Legislative Commission on Post Traumatic Stress Disorder, PTSD and Traumatic Brain Injury, TBI.

In October 2013, Steph was diagnosed with early stage breast cancer, and in what may have been her most heroic effort, she channeled her energy into a personal and sustained effort to promote health screenings and cancer awareness. She posted openly on social media and spoke courageously about her decision to undergo a preemptive double mastectomy. She sparked a team, "Steph Strong," that helped raise several thousand dollars for Concord Hospital. Her important message for all was to take preventative health screening seriously.

From her extensive military service, to her work as a civilian nurse, Stephanie devoted her life to serving others—a commitment that endured even while battling her own illness. She was taken from us far too soon but her legacy of compassion and her inspiring dedication to caring for her fellow citizens will live on through all those whose lives she touched.

Steph leaves behind the love of her life, her husband Shawn Riley, a deputy fire chief with the Laconia Fire Department, and their son Shane, age 13, and daughter Sammie Riley, age 9. We are all deeply saddened by the loss of our friend Lt. Col. Stephanie Riley, an extraordinary woman and proud New Hampshire daughter who served our State and Nation with honor, courage, and dedication. She represented the very best of our State, and I ask my colleagues to join me in sending Shawn and his family our deepest condolences and our gratitude for Steph's life and for her work.●

##### CONGRATULATING DICK GAMMICK

• Mr. HELLER. Mr. President, I wish to congratulate Washoe County district attorney Dick Gammick, of Reno, on his retirement. After decades of service to the people of Washoe County, District Attorney Gammick retired

from public service on January 3, 2015. It gives me great pleasure to congratulate him, not only as a colleague, but also as a friend, on his retirement after his years of hard work and dedication to the Silver State.

District Attorney Gammick stands as a shining example of someone who has devoted their life to the betterment of their community. A devoted husband and proud father, District Attorney Gammick's career in public service began in 1973 when he became a Reno Police Officer while attending the University of Nevada, Reno. After earning a degree in business administration, he went on to graduate from the McGeorge School of Law in Sacramento, CA, in 1982. District Attorney Gammick served as chief deputy district attorney for Washoe County for 10 years before serving as deputy Reno city attorney. Aside from dedicating his career to Washoe County, he has devoted much of his time and efforts to the betterment of his community through his roles as a board member of the Boys and Girls Club of Truckee Meadows, a member of the Prospector's Club, and former president of the Reno Rotary Club.

In 1994, he was elected Washoe County District Attorney, a post he served in for 20 years. District Attorney Gammick's accomplishments, such as the opening of a sexual assault center for women and children, as well as the implementation of preventive programs to keep young people out of prison, have made Washoe County a stronger and safer community. A dedicated prosecutor and advocate of justice, District Attorney Gammick was recognized by his peers as the recipient of the 2013 William J. Raggio Award, as he has committed his career to the administration of justice throughout Washoe County.

His service to the Reno community extends far beyond the many positions he has held in the Silver State over the years. District Attorney Gammick also served his country and is a decorated veteran from his time serving as a captain in the U.S. Army and a major in the Nevada Army National Guard. I extend my deepest gratitude to District Attorney Gammick for his courageous contributions to the United States of America and to freedom-loving nations around the world. His service to his country and his bravery and dedication earn him a place among the outstanding men and women who have valiantly defended our Nation. As a member of the Senate Veterans' Affairs Committee, I recognize that Congress has a responsibility not only to honor these brave individuals who serve America, but also to ensure they are cared for when they return home. I remain committed to upholding this promise for our veterans and servicemembers in Nevada and throughout the Nation.

I am grateful for his dedication and commitment to the people of Washoe County and to the State of Nevada. He