

years to study, design, and build—and it seems as if it takes forever to get completed.

Again, Iowans—especially the people of Cedar Rapids—when they are faced with severe, repeated flooding, don't understand why the Federal Government does not prioritize flood risk management and mitigation instead of spending emergency money to fight, recover, and then put them back in the same position as they were before. That money was spent in 2008—maybe not as much money, but still a great deal of money was spent this year—and still they are in the same position. That is what is not seemed to be understood. This money would be better spent actually mitigating the problem and protecting citizens and their property.

I have heard of similar concerns all across the United States, not just in Iowa. My staff has surveyed articles from Louisiana, Texas, New Jersey, and Idaho, all stating similar concerns. I am sure that if we continued to look, we would find others as well.

I call on the Army Corps of Engineers to carefully evaluate how they can improve their areas of flood control policy. Reforms have taken place to expedite the study, planning, and report process, but reforms are needed to how they make these determinations.

I also call on the Office of Management and Budget and my colleagues on the Appropriations Committee to change the way the Army Corps of Engineers receives its funding. Every part of the Corps' budget could be considered an earmark under Senate rules. Therefore, it is very hard to advocate for the needs of the Corps' districts and projects within Congress without violating the earmark ban. As a result, the primary decision about what is included in the Corps' budget rests with the President's budget each year. I am not advocating to bring back earmarks for specific projects but to fund the Corps in a programmatic way or by district to allow Congress to exercise its oversight over funding decisions. All branches need to be held accountable for spending decisions, including the Federal bureaucracy. Congress should have the power of the purse for funding decisions of such importance to the people we represent, not just some bureaucrat.

Retired MG Tom Sands, who was a commanding General of the Army Corps of Engineers' Lower Mississippi Valley Division and president of the Mississippi River Commission, in a blog for *The Hill* newspaper on September 7 of this year, wrote:

No doubt the rationale for the current uniform approach [at the Corps] is to foster "fairness." But federal water policy would be better focused on how to quantify and achieve superior outcomes. This new approach needs to focus more on common sense than on bureaucratic decisions.

As I have based my work as a public servant on Iowa's common sense, not bureaucratic nonsense, I couldn't have

said it better than General Sands, so I associate myself with his remarks.

I yield the floor.

I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. McCONNELL. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. COATS). Without objection, it is so ordered.

MORNING BUSINESS

Mr. McCONNELL. Mr. President, I ask unanimous consent that the Senate be in a period of morning business, with Senators permitted to speak therein for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

TRIBUTE TO RICHARD A. PAUL

Mr. DURBIN. Mr. President, it has been said that nations that forget its defenders will be itself forgotten. Well, I would like to take a moment to recognize one of those defenders who fought for and secured our freedom during World War II. First, I want to commend Richard Paul for his brave actions and quiet courage—and thank him for a debt that we can never fully repay. I also want to wish him an early happy birthday. On October 23, Richard Paul, first lieutenant of the 13th Army Air Force—from Quincy, IL—will turn 100 years old. What an achievement.

Today, I am honored to share his story. Let me take you back to November 29, 1942. On that November day, in the midst of World War II, rather than waiting to have his draft number called, Richard drove down to the nearest Army Air Force Cadet Training Program in Peoria, IL, and volunteered to serve. The next day, he was sworn into the program and told to await further orders. In January 1943, Richard received his orders and reported to Decatur, IL.

After stints in Jefferson Barracks, MO, and Galesburg, IL, Richard found himself in Texas for pilot training. On March 12, 1944, Richard graduated from flight school and spent the next 7 weeks in Liberal, KS, learning to fly the B-24 Liberator, an American bomber with the greatest bomb load carrying capacity and longest range of its time. By the spring of 1944, First Lieutenant Richard Paul and his crew flew B-24 Liberators on 36 combat missions, including two recon missions in the South Pacific theater. Richard also received the Distinguished Flying Cross for his heroism and extraordinary achievement while participating and supporting military operations in an aerial flight.

Although he didn't know it at the time, on March 20, 1945, Richard flew his final mission. The following day, he was told he was going back to the

States. For all his wartime accomplishments, I think Richard would agree that his greatest achievement happened in flight school, marrying Esther Viola Jewell, who he simply called Vi. After getting permission from his base commander, the chaplain picked Richard and his bride up from the hotel she was staying at in Independence, KS. There was one problem: Richard and Vi didn't have witnesses. So Richard rushed back to the barracks and found two cadets to fill in. Disaster averted. And on Christmas Eve 1943, Richard and Vi were married. They would spend the next 64 Christmases together before Vi passed on December 14, 2008.

We owe a great debt to veterans like Richard, who came home after the war and built this Nation. When the war ended, Richard first looked for work as a pilot at a Minneapolis airline. But despite his incredible experience, he was told they received nearly 100 applications from former Army pilots every day and did not have enough jobs. Well, it was the airline's loss and a blessing for the people of Quincy. The following year, Richard became a pharmacist and spent the next 44 years working in Quincy at the Brown Drug Company—the same Brown Drug Company Vi worked at in 1940.

There are many advantages of having 100 years on Earth, but on top of the list may be the ability to spread love in so many ways. Whether it was through love of country—while serving as first lieutenant in the 13th Air Force during World War II; love of community—spending 44 years as a pharmacist at the Brown Drug Company; or love of family, raising 4 daughters with his wife, Vi, 8 grandchildren, and 18 great-grandchildren—what an extraordinary legacy.

I will close with this: I have heard the first 100 years are the hardest. But I am reminded of what an old ball player once said: "Age is a case of mind over matter. If you don't mind, it don't matter." So when the big day arrives, I hope Richard celebrates with friends and family—and enjoys it. He has earned it.

Thank you, Richard, for your service and sacrifice, and congratulations on an outstanding milestone.

BUDGETARY REVISIONS

Mr. ENZI. Mr. President, section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985, BBEDCA, establishes statutory limits on discretionary spending and allows for various adjustments to those limits, while sections 302 and 314(a) of the Congressional Budget Act of 1974 allow the chairman of the Budget Committee to establish and make revisions to allocations, aggregates, and levels consistent with those adjustments. The Senate will soon consider S. amendment No. 5082, which provides for continuing appropriations for fiscal year 2017, full-year appropriations for military construction and veterans programs, and

funding for the Federal response to the Zika virus.

This amendment provides funding to combat the Zika virus. For these efforts, the amendment provides \$876 million in budget authority for fiscal year 2016 and \$310 million in outlays for fiscal year 2017, respectively. These figures include rescissions of emergency funds in division D of the amendment that provide a partial offset. This legislation includes language that would designate these provisions as emergency funding pursuant to section 251(b)(2)(A)(i) of BBEDCA. The inclusion of these designations makes this spending eligible for an adjustment under the Congressional Budget Act.

The amendment also includes funding for military construction outside of the United States that is designated as overseas contingency operations funding pursuant to section 251(b)(2)(A)(ii) of BBEDCA. These provisions provide \$172 million in budget authority and \$1 million in outlays for fiscal year 2017. The inclusion of the overseas contingency operations designations in these provisions makes this spending eligible for an adjustment under the Congressional Budget Act.

Previously, I made adjustments to enforceable budgetary levels to accommodate the conference report to accompany H.R. 2577, which included both the Military Construction, Vet-

erans Affairs and Related Agencies Appropriations Act of 2017 and supplemental Zika funding. The adjustments I make today take these prior adjustments into consideration and reflect the appropriate level for overall adjustments for considering the Zika and overseas contingency operations funding of this amendment.

Further, on May 12, 2016, I filed an adjustment to accommodate emergency spending in S. amendment No. 3896, which included the Transportation, Housing and Urban Development and Related Agencies Appropriations Act, 2017. This emergency provision, which increased outlays by \$1 million in fiscal year 2017, is now included in division C of S. amendment 5082, and I am taking my previous adjustment into account for processing this amendment.

Finally, division C includes \$500 million in budget authority in fiscal year 2016 and \$10 million in outlays in fiscal year 2017 for the Community Development Block Grant program to respond to major natural disasters. This provision is designated as being for disaster relief pursuant to section 251(b)(2)(D) of BBEDCA and as such makes adjustments possible to accommodate this spending.

As a result, I am increasing the budgetary aggregate for fiscal year 2016 by \$385 million in budget authority and

decreasing related outlays by \$39 million. I am decreasing the budgetary aggregate for fiscal year 2017 by \$62 million in outlays. Further, I am revising the budget authority and outlay allocations to the Committee on Appropriations by increasing revised non-security budget authority by \$385 million and reducing outlays by \$39 million in fiscal year 2016. Finally, I am revising the outlay allocation to the Committee on Appropriations by reducing outlays by \$62 million in fiscal year 2017.

I ask unanimous consent that the accompanying tables, which provide details about the adjustment, be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

REVISION TO BUDGETARY AGGREGATES	
(Pursuant to Section 311 of the Congressional Budget Act of 1974 and S. Con. Res. 11, the Concurrent Resolution on the Budget for Fiscal Year 2016)	
\$s in millions	2016
Current Spending Aggregates:	
Budget Authority	3,070,820
Outlays	3,091,285
Adjustments:	
Budget Authority	385
Outlays	-39
Revised Spending Aggregates:	
Budget Authority	3,071,205
Outlays	3,091,246

REVISION TO SPENDING ALLOCATION TO THE COMMITTEE ON APPROPRIATIONS FOR FISCAL YEAR 2016
(Pursuant to Sections 302 and 314(a) of the Congressional Budget Act of 1974)

\$s in millions	2016
Current Allocation:*	
Revised Security Discretionary Budget Authority	548,091
Revised Nonsecurity Category Discretionary Budget Authority	528,848
General Purpose Outlays	1,173,106
Adjustments:	
Revised Security Discretionary Budget Authority	0
Revised Nonsecurity Category Discretionary Budget Authority	385
General Purpose Outlays	-39
Revised Allocation:*	
Revised Security Discretionary Budget Authority	548,091
Revised Nonsecurity Category Discretionary Budget Authority	529,233
General Purpose Outlays	1,173,067

* Excludes amounts designated for Overseas Contingency Operations/Global War on Terrorism pursuant to Section 251(b)(2)(A)(ii) of the Balanced Budget and Emergency Deficit Control Act of 1985.

Memorandum: Above Adjustments by Designation	Program Integrity	Disaster Relief	Emergency	Total
Revised Security Discretionary Budget Authority	0	0	0	0
Revised Nonsecurity Category Discretionary Budget Authority	0	500	-115	385
General Purpose Outlays	0	0	-39	-39

REVISION TO BUDGETARY AGGREGATES		REVISION TO BUDGETARY AGGREGATES—Continued		REVISION TO BUDGETARY AGGREGATES—Continued	
(Pursuant to Section 311 of the Congressional Budget Act of 1974 and Section 102 of the Bipartisan Budget Act of 2015)		(Pursuant to Section 311 of the Congressional Budget Act of 1974 and Section 102 of the Bipartisan Budget Act of 2015)		(Pursuant to Section 311 of the Congressional Budget Act of 1974 and Section 102 of the Bipartisan Budget Act of 2015)	
\$s in millions	2017	\$s in millions	2017	\$s in millions	2017
Current Spending Aggregates:		Adjustments:		Revised Spending Aggregates:	
Budget Authority	3,212,522	Budget Authority	0	Budget Authority	3,212,522
Outlays	3,219,575	Outlays	-62	Outlays	3,219,513

REVISION TO SPENDING ALLOCATION TO THE COMMITTEE ON APPROPRIATIONS FOR FISCAL YEAR 2017
(Pursuant to Sections 302 and 314(a) of the Congressional Budget Act of 1974)

\$s in millions	2017
Current Allocation:	
Revised Security Discretionary Budget Authority	551,240
Revised Nonsecurity Category Discretionary Budget Authority	518,531
General Purpose Outlays	1,182,184
Adjustments:	
Revised Security Discretionary Budget Authority	0
Revised Nonsecurity Category Discretionary Budget Authority	0
General Purpose Outlays	-62
Revised Allocation:	
Revised Security Discretionary Budget Authority	551,240
Revised Nonsecurity Category Discretionary Budget Authority	518,531
General Purpose Outlays	1,182,122

Memorandum: Detail of Adjustments Made Above

	OCO	Program Integrity	Disaster Relief	Emergency	Total
Revised Security Discretionary Budget Authority	0	0	0	0	0
Revised Nonsecurity Category Discretionary Budget Authority	0	0	0	0	0
General Purpose Outlays	0	0	10	-72	-62

TRIBUTE TO JOSEPH BOARDMAN

Mr. BOOKER. Mr. President, today I wish to honor the dedication of Joseph Boardman, the president and chief executive officer of Amtrak. After nearly 8 years of service, Mr. Boardman will retire from Amtrak this month. He is the second longest serving leader in Amtrak's history.

Mr. Boardman has spent his life in transportation and public service. As a boy, Mr. Boardman would watch the buses passing on Route 69 as he was working in the fields on his family farm. His father persuaded him of the importance of transportation and started him down the road to a career in public transportation. After graduating from high school, he enlisted in the U.S. Air Force in 1966 and served the United States in Vietnam. He received his bachelor's degree at Cornell and his master's from SUNY Binghamton.

Mr. Boardman's transportation career began as a bus driver. Later, he went on to manage the transportation authorities for the cities of Rome and Utica. He also worked in Broome County as the commission of transportation services, before starting his own transportation company in 1995. Mr. Boardman later went on to serve as the longest serving Commissioner of Transportation in New York State's history. In 2005, he became the Administrator of the Federal Railroad Administration.

During his transportation career, Mr. Boardman has been a fierce advocate for improving safety. At the Federal Railroad Administration, he played a particularly important role in the development and passage of the 2008 Rail Safety Improve Act. This bill mandated the implementation of positive train control technology to help prevent crashes and fatalities on America's railroads. Under Mr. Boardman's leadership at Amtrak, the railroad led the Nation in implementing this life-saving technology.

At Amtrak, Mr. Boardman has also made improvements in how Amtrak operates. He has been responsible for a host of financial, technical, and safety improvements at the railroad, as well as numerous investments in infrastructure improvements. During Mr. Boardman's tenure, Amtrak has hit its highest ridership levels; annual ridership reached and passed 30 million passengers per year. Amtrak's debt dropped to a third of the 2002 level, which allowed the railroad to replace its aging elective locomotive fleet and improve service on the Northeast corridor. Amtrak has made numerous improvements to its infrastructure thanks to Mr. Boardman's careful stewardship of the Federal investment in Amtrak. In my State, we know just how important that is, as Amtrak

works to build the Gateway Project, connecting New Jersey and New York via a new tunnel under the Hudson River.

Finally, it goes without saying that Joe Boardman has been the heart and soul of Amtrak. He has been a passionate advocate for maintaining nationwide Amtrak service, for increasing passenger rail service around the country and for providing the best possible service to Amtrak riders. His dedication to the railroad will be sorely missed. I congratulate Mr. Boardman on his service and wish him well in his retirement.

Thank you.

ADDITIONAL STATEMENTS

TRIBUTE TO TRISHA PRABHU

• Mr. KIRK. Mr. President, today I want to recognize a member of my student leadership advisory board, a very remarkable student from Naperville, IL, Trisha Prabhu. Miss Prabhu is the founder of ReThink, an award winning anticyberbullying platform that effectively prevents cyberbullying proactively, at the source, before the damage is done. The app, which acts as a keyboard on your smartphone, recognizes an inappropriate text and prompts the user with a message asking them to rethink their text. Miss Prabhu crafted the premise of the app and its algorithms in 2014 and has been recognized as a global finalist for the Google Science Fair and was awarded the Inspire 2016 Aristotle Award by Massachusetts Institute of Technology, MIT. She made Illinois proud when ReThink was an exhibitor at the White House Science Fair in March 2015.

Yesterday, ReThink was featured on the popular entrepreneur show, "Shark Tank." Thoroughly impressed with her accomplishments and the comprehensive app, Miss Prabhu agreed to a \$100,000 business deal with Mark Cuban and Lori Greiner.

Miss Prabhu is an outstanding example of Illinois innovation and uses her innovative spirit to better her community and promote STEM education throughout the country. She has deservedly received a number of awards for her work to stop bullying, including the "Global Anti-Bullying Hero" award from Auburn University. I share a common goal with Miss Prabhu: to end bullying once and for all.

I want to congratulate Trisha Prabhu on her recent accomplishment and wish her and ReThink the best of luck.●

REMEMBERING RAYMOND BUSHLAND

• Mr. THUNE. Mr. President, it is with a great deal of pride that I honor the

life and accomplishments of Dr. Raymond Bushland. This year, Dr. Bushland, along with his close friend and research partner Dr. Edward F. Knipling, posthumously received the Golden Goose award for his essential research into the reproductive cycle of the screwworm fly.

Dr. Bushland was born in our neighboring State of Minnesota and was raised and educated in my home State of South Dakota. He earned both his bachelor's degree and master's degree in entomology from South Dakota State University. After completing these degrees, he pursued a doctorate from Kansas State University and began a long and fruitful career as a research scientist.

During the 38 years Dr. Bushland worked with the U.S. Department of Agriculture's research program, he authored over 70 scientific papers on the science and management of insects. He is most noted for working toward eradication of the screwworm fly. This scourge of man and beast had an annual economic impact of well over \$1.8 billion, in today's money, to the livestock industry. Thanks to the research of Dr. Bushland and Dr. Knipling, most Americans have never heard of the screwworm fly, let alone ever dealt personally with its negative impacts.

Dr. Knipling and Dr. Bushland were jointly awarded some of the highest honors that anyone involved in agricultural research can earn: the Hoblitzelle National Award, the John F. Scotte Medal, and the World Food Prize. Dr. Bushland is currently the only graduate of South Dakota State to hold a World Food Prize.

For his life's work and service to humanity, I would like to remember Dr. Raymond Bushland.●

PRESIDENTIAL MESSAGE

REPORT OF THE VETO OF S. 2040, THE JUSTICE AGAINST SPONSORS OF TERRORISM ACT, RECEIVED DURING ADJOURNMENT OF THE SENATE ON SEPTEMBER 23, 2016—PM 56

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States which was ordered to be printed in the RECORD, spread in full upon the Journal, and held at the desk:

To the Senate of the United States:

I am returning herewith without my approval S. 2040, the "Justice Against Sponsors of Terrorism Act" (JASTA), which would, among other things, remove sovereign immunity in U.S. courts from foreign governments that