

Supreme Court nominee Neil Gorsuch came to the Senate Judiciary Committee Tuesday prepared to deliver a clear message: I'm a judge, not a politician. . . . Sitting at a small table, he turned to listen to each Senator as they spoke, hour after hour, carefully writing notes before launching into his replies.

As CNN noted, the questions "never rattled him" and "he showed command of the law."

NPR took note of Judge Gorsuch's temperament saying: "He kept an even keel throughout the day, rarely betraying more than a hint of impatience or pique."

Here is one take from the Washington Post. It said:

Gorsuch is not easily flustered.

Gorsuch presented himself as the picture of a cool, calm, self-assured justice.

His face often broke into a relaxed smile. He appeared to be listening to every word every Senator said, and he rarely stumbled.

And here is another take from the Post:

After more than 10 years on the U.S. Court of Appeals for the 10th Circuit, [Judge Neil] Gorsuch was prepared for how to respond to questions about judicial independence and how a judge should consider a decision outside his personal political ideology.

These are observations made from outside viewers. Their insights reflect what we have been saying for weeks—that Judge Gorsuch is exceptionally qualified to serve on the Supreme Court.

I hope our Democratic friends take notice and give him the fair consideration he deserves, not invent more excuses not to. Because Judge Gorsuch has performed exceedingly well, some Democrats are desperately trying to come up with a reason to delay the process, just as they have done all year on other nominations.

The Judiciary Committee is continuing its work today. As it does so, I am confident we will continue to see support grow for Judge Gorsuch.

#### CONGRESSIONAL REVIEW ACT RESOLUTION

Mr. McCONNELL. Now, Mr. President, on one final matter, last night the Senate voted to overturn a harmful regulation that undermines Alaska's authority to manage its wildlife resources and shifts more power toward Washington.

Today, we will have yet another opportunity to bring Americans relief from heavyhanded regulations using a legislative tool provided by the Congressional Review Act.

That proposal would undo the so-called Volks rule, which is named for the 2012 Federal court case overturning an ill-advised Obama administration regulatory action on the same subject. It is a regulation that purports to look out for the workers' best interests, but it actually does little to achieve that outcome. The Volks rule merely empowers Washington bureaucrats and increases paperwork burdens instead.

As the Coalition for Workplace Safe-

ty "nothing to improve worker health and safety," it "directly contradicts both clear statutory language and two U.S. Court of Appeals rulings," and it also represents "one of the most egregious end runs around Congress' power to write the laws."

I heard from Kentuckians who are simply concerned by this overreaching regulation and called for Congress to end it. In one recent letter to my office, the Kentucky Roofing Contractors Association called for the repeal of the Volks rule because it "does nothing to improve workplace safety and could be used to impose costs on employers for inadvertent paperwork violations."

In fact, as they point out, it could even "divert resources away from efforts to improve work place safety and create jobs."

In another letter I recently received, a Lexington construction contractor said he needs his safety supervisors "constantly walking jobsites, identifying hazards and making sure our co-workers go home safely every night," but this regulation "forces me to choose allocating sources to preventing future accidents or auditing old paperwork."

That is our decision today: focusing on actual safety of employees or on more bureaucratic paper pushing.

Senator CASSIDY of Louisiana understands the challenges this regulation presents, and he has been a leader in working to protect American businesses from these consequences. I appreciate his efforts and look forward to the Senate passing it soon.

#### MEASURE PLACED ON THE CALENDAR—H.R. 1181

Mr. McCONNELL. Mr. President, I understand there is a bill at the desk that is due a second reading.

The ACTING PRESIDENT pro tempore. The clerk will read the bill by title for the second time.

The senior assistant legislative clerk read as follows:

A bill (H.R. 1181) to amend title 38, United States Code, to clarify the conditions under which certain persons may be treated as adjudicated mentally incompetent for certain purposes.

Mr. McCONNELL. In order to place the bill on the calendar under the provisions of rule XIV, I object to further proceedings.

The ACTING PRESIDENT pro tempore. Objection having been heard, the bill will be placed on the calendar.

#### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

#### CONCLUSION OF MORNING BUSINESS

The ACTING PRESIDENT pro tempore. Morning business is closed.

The majority leader.

#### DISAPPROVING A RULE SUBMITTED BY THE DEPARTMENT OF LABOR—MOTION TO PROCEED

Mr. McCONNELL. Mr. President, I move to proceed to H.J. Res. 83.

The ACTING PRESIDENT pro tempore. The clerk will report the motion.

The senior assistant legislative clerk read as follows:

Motion to proceed to H.J. Res. 83, a joint resolution disapproving the rule submitted by the Department of Labor relating to "Clarification of Employer's Continuing Obligation to Make and Maintain an Accurate Record of Each Recordable Injury and Illness."

The ACTING PRESIDENT pro tempore. The question is on agreeing to the motion to proceed.

The motion was agreed to.

#### DISAPPROVING A RULE SUBMITTED BY THE DEPARTMENT OF LABOR

The ACTING PRESIDENT pro tempore. The clerk will report the joint resolution.

The senior assistant legislative clerk read as follows:

A joint resolution (H.J. Res. 83) disapproving the rule submitted by the Department of Labor relating to "Clarification of Employer's Continuing Obligation to Make and Maintain an Accurate Record of Each Recordable Injury and Illness."

The ACTING PRESIDENT pro tempore. The Senator from Louisiana.

Mr. CASSIDY. Mr. President, I rise with my colleagues to support H.J. Res. 83 and companion S.J. Res. 27, a resolution I introduced with 25 of my colleagues, under the Congressional Review Act, or CRA, to stop the Obama administration Department of Labor's regulation, known as the Volks rule, from expanding the statute of limitations for record-keeping violations. This regulatory scheme represents a backwards approach to workplace safety, and it is a blatant overreach by the Federal Government.

Under the Occupational Safety and Health Act, employers are required to record injuries and illnesses that occur in the work place and maintain those records for 5 years. The law provides for a 6-month period for which OSHA can issue citations to employers who fail to maintain the records properly. However, it was the practice of OSHA, based on their interpretation of the law, that they were able to issue citations regarding keeping those records properly for the entire 5-year period employers must keep those records.

Under this practice, OSHA took action against Volks Constructors, a firm in Prairieville, LA, in 2006 for record-keeping violations that occurred nearly 5 years earlier—again, record-keeping violations. This was well beyond the 6-month statute of limitations. Volks Constructors, located in Prairieville, is a heavy industrial contractor that provides manufacturing

services and industrial specialties to the petrochemical and related industries. It has been in business for more than 40 years. Volks challenged OSHA in the DC Circuit Court of Appeals for those citations and won. The Circuit Court of Appeals issued a unanimous, three-judge opinion rebuking OSHA's attempt to file citations past the statute of limitations. One of the three judges was President Obama's Supreme Court nominee, Judge Merrick Garland.

The Volks ruling has since been upheld by the Fifth Circuit Court of Appeals. Let me read a few of the comments from the court's opinion: "We do not believe Congress expressly established a statute of limitations only to implicitly encourage the Secretary to ignore it."

Another comment: "The Act clearly renders the citations untimely, and the Secretary's argument to the contrary relies on an interpretation that is neither natural nor consistent with our precedents."

From Judge Garland's concurring opinion: "[B]ecause none of the challenged citations were issued within 6 months, 'flowing the occurrence of any violation,' I agree with my colleagues that the petition for review should be granted and the citation vacated."

After the court was clear in its ruling, OSHA, in order to negate such ruling and continue issuing citations beyond the 6-month statute of limitations, promulgated this regulation, the Volks rule.

This joint resolution must invalidate the Volks rule. The Volks rule is a clear violation of the court's ruling and is in direct contradiction of the 6-month statute of limitations. Only Congress can amend a Federal statute. Article I of the U.S. Constitution is clear. Members of the legislative branch write the law, not the Federal departments and agencies.

Overturning the Volks rule will not—will not—decrease workplace safety. The rule only changes the window during which OSHA can issue citations for recordkeeping violations. This rule is about paperwork violations and not workers' health or safety.

The Volks rule also creates regulatory confusion for small businesses. By finalizing this unlawful regulation, the Obama administration created uncertainty for employers facing a confusing maze of recordkeeping standards and unwarranted litigation.

The U.S. Chamber of Commerce, the Association of General Contractors, the National Home Builders Association, the National Restaurant Association, the National Retail Association, along with more than 70 State and national organizations, all support this joint resolution.

I ask unanimous consent to have printed in the RECORD the Coalition for Workplace Safety's letter.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

COALITION FOR WORKPLACE SAFETY,  
March 10, 2017.

Hon. MITCH MCCONNELL,  
Majority Leader, U.S. Senate,  
Washington, DC.

Hon. JOHN CORNYN,  
Majority Whip, U.S. Senate,  
Washington, DC.

Hon. LAMAR ALEXANDER,  
Chairman, Senate Committee on Health, Education, Labor and Pensions, Washington, DC.

Hon. JOHNNY ISAKSON,  
Chairman, Senate Subcommittee on Employment and Workplace Safety, Committee on Health, Education, Labor and Pensions, Washington, DC.

DEAR MAJORITY LEADER MCCONNELL, MAJORITY WHIP CORNYN, CHAIRMEN ALEXANDER AND ISAKSON: The undersigned groups strongly urge you to pass H.J. Res. 83/S.J. Res. 27, a Congressional Review Act (CRA) joint resolution of disapproval to invalidate the Obama Administration's OSHA regulation overturning the decision in *Volks* regarding the statute of limitations for recordkeeping violations.

At its core, the Volks Rule is an extreme abuse of authority by a federal agency that will subject millions of American businesses to citations for paperwork violations, while doing nothing to improve worker health and safety. Finalized on December 19, 2016, the rule attempts to extend to five years the explicit six month statute of limitations on recordkeeping violations in the Occupational Safety and Health (OSH) Act of 1970. This regulation simultaneously represents one of the most egregious end runs around Congress' power to write the laws and a clear challenge to the judicial branch's authority to prevent an agency from exceeding its authority to interpret the law.

In 2012, citing the unambiguous language in the OSH Act, the U.S. Court of Appeals for the District of Columbia held that OSHA could not sustain citations against an employer for alleged recordkeeping violations that occurred more than six months before the issuance of the citation because, as the employer asserted, they were outside the six month statute of limitations set forth in the OSH Act. The court was unequivocal in its rebuke of OSHA. Judge Janice Rogers Brown expressed particular concern on the issue of the agency's overstepping its authority: "we were rightly troubled by the notion of being asked by an agency to expand that agency's enforcement authority when Congress had evidently not seen fit to do so." Judge Merrick Garland, in his concurrence, plainly rejected OSHA's rationale for issuing the fines, "the Secretary's contention—that the regulations that Volks was cited for violating support a 'continuing violation' theory—is not reasonable." The *Volks* decision has since been endorsed by the Fifth Circuit in the *Delek* decision, issued in December 2016, where the court found "its reasoning persuasive."

In response to the Court of Appeals ruling, OSHA promulgated this regulation specifically to negate the *Volks* case ruling and extend liability for paperwork violations beyond the six month window permitted under the Act. OSHA issued the final rule in the waning days of President Obama's Administration with an effective date of January 19, 2017. The Senate has until April 7 to pass H.J. Res. 83/S.J. Res. 27.

We urge you to help put a stop to OSHA's abuse of its authority and support swift passage of a joint resolution of disapproval for this burdensome, unlawful rule. Because the final rule directly contradicts both clear statutory language and two U.S. Courts of Appeals rulings, it must not be allowed to stand.

Thank you for your consideration of this request and for your continued efforts to rein in agency overreach and reduce the regulatory burden on America's job creators.

Sincerely,

Air Conditioning Contractors of America, American Bakers Association, American Coke and Coal Chemicals Institute, American Composites Manufacturers Association, American Farm Bureau Federation, American Feed Industry Association, American Foundry Society, American Fuel and Petrochemical Manufacturers, American Health Care Association, American Iron and Steel Institute, American Road and Transportation Builders Association, American Society of Concrete Contractors, American Subcontractors Association, Inc., American Supply Association, American Trucking Associations, Asphalt Roofing Manufacturers Association, Associated Builders and Contractors, Associated General Contractors, Associated Wire Rope Fabricators, Copper & Brass Fabricators Council, Inc., Corn Refiners Association, Distribution Contractors Association.

Flexible Packaging Association, Global Cold Chain Alliance, Independent Electrical Contractors, Industrial Minerals Association—North America, Institute of Makers of Explosives, International Dairy Foods Association, International Foodservice Distributors Association, International Franchise Association, International Warehouse Logistics Association, IPC-Association Connecting Electronics Industries, Leading Builders of America, Mason Contractors Association of America, Mechanical Contractors Association of America, Mike Ray, Motor & Equipment Manufacturers Association, National Association for Surface Finishing, National Association of Home Builders, National Association of Manufacturers, National Association of Professional Employer Organizations, National Association of the Remodeling Industry, National Association of Wholesaler-Distributors, National Automobile Dealers Association, National Center for Assisted Living, National Chicken Council, National Cotton Ginners' Association, National Council of Self-Insurers, National Demolition Association, National Electrical Contractors Association, National Federation of Independent Business, National Grain and Feed Association, National Lumber and Building Material Dealers Association, National Oilseed Processors Association, National Restaurant Association, National Retail Federation, National Roofing Contractors Association.

National School Transportation Association, National Tooling and Machining Association, National Turkey Federation, National Utility Contractors Association, Non-Ferrous Founders' Society, North American Die Casting Association, North American Meat Institute Plastics, Industry Association (PLASTICS), Power and Communication Contractors Association, Precision Machined Products Association, Precision Metalforming Association, Printing Industries of America, Retail Industry Leaders Association, Sheet Metal and Air Conditioning Contractors National Association, Shipbuilders Council of America, Southeastern Cotton Ginners Association, Inc., Texas Cotton Ginners' Association, The Association of Union Constructors (TAUC), Thomas W. Lawrence, Jr.—Safety and Compliance Management, Tile Roofing Institute, Tree Care Industry Association, TRSA—The Linen, Uniform and Facility Services Association, U.S. Chamber of Commerce, U.S. Poultry & Egg Association.

Mr. CASSIDY. Mr. President, I urge my colleagues to support this joint resolution and allow Congress to review

the law and make changes, if needed. It is the right thing to do.

I ask unanimous consent that quorum calls during the consideration of H.J. Res. 83 be equally divided in the usual form.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. CASSIDY. Mr. President, I yield the floor.

Mr. SCHUMER. Mr. President, I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. SCHUMER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. CASSIDY). Without objection, it is so ordered.

#### RECOGNITION OF THE MINORITY LEADER

The PRESIDING OFFICER. The Democratic leader is recognized.

#### NOMINATION OF NEIL GORSUCH

Mr. SCHUMER. Mr. President, yesterday Judge Neil Gorsuch went through over 11 hours of questioning in the Judiciary Committee. As expected, he used the opportunity to speak at length about his knowledge of case law, hiding behind precedents rather than giving an impression of his actual views. As expected, his supporters are saying that Judge Gorsuch was erudite, polished, homespun. But none of this matters compared to the real purpose of hearings: to find out a nominee's views and what kind of judge he will be, not how his repartee from the bench will sound.

For 11 hours, Judge Gorsuch looked like he was playing dodgeball with the Senate Judiciary Committee, bending over backward to avoid revealing anything that might constitute a judicial philosophy or give hints about his approach to the legal issues of our day. Those, to me, are far more important than any superficial impressions he may have left. He dodged questions on previous cases like *Citizens United*, *Rowe v. Wade*, and *Brown v. Board*. He dodged general questions on dark money in politics, LGBTQ rights, and the constitutionality of a Muslim ban.

He did manage to wax poetic on the significance of a judge's robe and the humility it brings. He said it reminds us that "ours is a judiciary of honest black polyester." Well, if he were truly humbled, he would realize the augustness of this position and answer questions directly. Judge Gorsuch's testimony yesterday was replete with humble kinds of metaphors and homespun stories but pitifully short on substance, which is what really matters.

The hearings this week are starting to have the element of farce. The Republicans ask softball questions, while we Democrats endeavor to get the judge to offer a meaningful response on one—any legal issue but are met with constant refrains of "That is settled law" and "I can't prejudge" and "Gee,

Senator, my personal views have no place here." Let me repeat. There is no legal precedent, rule, or logic for failing to answer questions that don't involve immediate and specific cases before the Court. Is Judge Gorsuch hiding behind this rhetoric because he does not want people to know his views?

After 4 days of this Kabuki theatre, the press will write that Judge Gorsuch was smooth and well-spoken, but I doubt that even at the end of the hearing process we will have any greater views of his jurisprudence. Will we know any better than we do today what kind of Justice he will be on our Nation's highest Court?

You know, we have seen this before. It was not all that long ago that another charming, polished, erudite judge named John Roberts came before the committee, impressing lawmakers while playing the role of a model jurist. He displayed a similar reluctance to answer specific questions, but he assured us all that he was a judge who was free from the biases of politics and ideology, that, in his words, he simply "called balls and strikes." We were duped. Judge Roberts showed his true activist colors as soon as he got to the bench and dragged the Court sharply to the right, ruling consistently in favor of wealthy special interests and powerful corporations. The whole episode with Judge Gorsuch feels like a Roberts' rerun. If his voting record is any indication, according to the *New York Times* survey, he will be even more conservative than Justice Roberts.

This is not how the hearing process is supposed to work. Although it has become practice for Supreme Court Justices to elude specific questions, it is not in the best interests of our country to elevate a cipher to the Supreme Court. We don't want the qualifications for Senate confirmation to be an ability of skillful evasion. The hearing process cannot accomplish what it is designed to if the nominee refuses to engage on matters of legal substance.

If anyone doubts that Judge Gorsuch does not have strong views, that he is not simply a caller of balls and strikes, a *tabula rasa*, just look at the way he was chosen. He was supported and pushed by the Heritage Foundation and the Federalist Society. Do they just call balls and strikes, or do those two groups have an avowed interest in moving the judiciary far to the right? He was supported by billionaires like Mr. Anschutz who have a similar desire. Does anyone think the Federalist Society would choose someone who just called balls and strikes when they have been dedicated for a generation to moving the courts to the right? They have not endorsed a moderate judge in their history. Again, they are dedicated to moving the court far away from the mainstream.

If anyone doubts that Judge Gorsuch would be an activist judge with strong conservative views eschewing the interests of average people, just look at how he was selected—by the Federalist

Society, by the Heritage foundation, not by average American jurists.

#### TRUMP CARE

Mr. President, on another matter, TrumpCare, as we speak, the House Republican leadership is desperately trying to whip enough votes to pass their bill tomorrow, making sweetheart deals to sway recalcitrant Members.

It is funny that all the changes House Republicans have made this past week don't even attempt to address the real problems with the bill: that 24 million fewer Americans will have coverage and that premiums will go up. In fact, the changes they are making to TrumpCare are even more cruel than their existing bill in an attempt to win conservative votes. Still, many of them don't think it is cruel enough yet. In their rush, they included language in their managers' amendment that would exclude 7 million or so veterans from the eligibility for tax credits in the bill—7 million veterans. That is what happens when you try to rush a complicated bill like this through.

When Democrats were in the majority and working through healthcare, we debated the bill over the course of a whole year. We had one of the longest committee hearings and amendment processes in recent memory. Still, even then, Republicans criticized us for trying to jam it through. "Read the bill," they would chant.

Now Republicans are trying to do in 2 weeks what we spent 1 year on because the time was required. My friend the distinguished majority leader says he hopes to have TrumpCare brought up and passed through the Senate by the end of next week—no committee process, potentially no CBO score.

I guess Senate Republicans are negotiating a substitute bill behind closed doors right now to meet that accelerated, speedy, and reckless timeline. When you are talking about a drastic reformation of our healthcare system, one-sixth of our economy, that is breathtakingly irresponsible and rankly hypocritical. When will Democrats get to view the substitute bill? Will there be a CBO score before both Republicans and Democrats have to vote on it in the Senate? We don't know. But rushing it through in this fashion, as the majority leader promised, is unwise and unfair to Democratic Senators and, far more importantly, to the American people. It is also a direct contradiction to how then-Minority Leader McCONNELL spoke about health reform in 2009. Here is what he said: "We shouldn't try to do it in the dark, and whatever final bill is produced should be available to the American public and to members of the Senate for enough time to come to grips with it, and there should be and must be a CBO score."

Well, Leader McCONNELL, what was good enough for us back in 2009 should be good enough for you today.

I certainly hope Leader McCONNELL follows his own advice from 2009 now that he is majority leader.

My Republican friends like to claim this bill isn't the end of the story on healthcare. They claim they can pass a health prong later on down the road. Republicans in the Senate and the House should know this: There is no third prong. It is a fantasy.

Any legislation outside of reconciliation requires 60 votes, and Democrats will not help Republicans repeal and replace the Affordable Care Act today, tomorrow, or 6 months from now. This bill, TrumpCare, Republicans, is your one shot.

I think that is why House Republicans have tried to jam some extra policy changes onto their bill—like the Medicaid work requirement and the restrictions on abortion—because they know they won't be able to later on, and they need more conservative votes to pass this bill tomorrow.

This approach has a serious problem. There is a serious question as to whether these changes are budgetary changes or policy changes. If they are policy changes, they will not meet the Senate's standards of reconciliation, known as the Byrd rule, and can be stricken from the bill.

Of particular vulnerability, my Republican colleagues, are provisions like the Medicaid work requirement and the restrictions on abortion. House Republicans should hear this before they vote: Those provisions that you might think help you vote yes on the bill may not survive. Factor that into your vote.

Ahead of the vote tomorrow, I just want to say to my Republican colleagues—and I have sympathy, although I don't agree. I vehemently disagree. I know you feel caught between a rock and a hard place, between the prospect of failing to fulfill a shrill and unthought-through campaign pledge and a bill that would badly hurt millions of Americans, particularly your voters.

I say to them: There is a way out. Drop your efforts to repeal the Affordable Care Act, and Democrats will work with you on serious proposals to improve the existing law. Drop TrumpCare. Come to us with some ideas on how to improve the ACA, and we will sit down with you and try to figure out what is best for our country. You can avoid this disaster of a bill called TrumpCare, which will result in higher costs, less care, and 24 million fewer Americans with health coverage. Turn back before it is too late.

I yield the floor.

The PRESIDING OFFICER (Mr. SULLIVAN). The Senator from West Virginia.

Mr. MANCHIN. Mr. President, first of all, I agree with my friend wholeheartedly. We are asking for a repair. It doesn't make any sense at all to go down the path of repealing until we make an effort to make this better and protect the people who are depending on us. With that, let's see what happens. We are all willing to sit down and work on both sides of the aisle to help improve it.

#### OPIOID ABUSE CRISIS

Mr. MANCHIN. Mr. President, I rise today because of the crisis we have with the country's opiate addictions—prescription drugs—in the Presiding Officer's wonderful State of Alaska, the State of West Virginia, and every other State in the Union.

West Virginia has the highest drug overdose death rate in the Nation due to prescription drug abuse. Just in 2016, West Virginia reported 818 overdose deaths, which is 4 times the number that occurred in 2001 and is a nearly 13-percent increase just from 2015, when it was about 607. More than 700 West Virginians died from an opioid overdose last year, and 42,000 people in West Virginia, including 4,000 youth, sought treatment for illegal drug use, but they failed to receive it. There is no place for them to go.

The Presiding Officer and I have spoken about this, and I appreciate his willingness and openness to look at how we cure that. I have a bill called the LifeBOAT Act, which the Presiding Officer has been so graciously looking at. It is something that I believe would give us the funding mechanism, and it won't be a hardship. It also gives exemptions for people who have chronic pain from cancer and all the chronic illnesses that are out there. Basically, the opiate drugs that are sold on a day-to-day basis by the millions and millions—it is a one-penny revenue source, one penny per milligram. That would give us the funding mechanism we need in order to continue to have expanded services for addiction.

I have been involved in public service for quite some time, and 20 years ago, I would have thought anybody who has fooled with drugs, whether legal prescription or illicit drugs—it would be a criminal act and they should go to jail for it. Well, we have put people in jail for consumption for the last 20 years, and it hasn't cured one. So I have come to the conclusion, basically, in looking and talking to the experts, after we have had two decades of evaluating this, that it is an illness, and an illness needs treatment. We don't have the treatment centers, so we are letting people go untreated, and that is basically sinful in this country.

There are 2.1 million Americans who abuse or are dependent on opioids—2.1 million. I think to get the scope of how bad the situation is, and this epidemic, when you think about how over 200,000 people have died since 2000—200,000—any other catastrophic cause of death in this country would be of pandemic proportions, and we would do whatever it costs in order to get the National Institutes of Health to find a cure. We would. But with this, we kind of sit back idly.

According to the CDC, three out of four new heroin users abused prescription opiates before moving to heroin. It is a segue for people to move right into tougher, stronger, powerful drugs.

Heroin use has more than doubled among young adults ages 18 to 25 in the

past decade, and 45 percent of the people who used heroin were also addicted to prescription opiate painkillers. Between 2009 and 2013, only 22 percent of Americans suffering from opioid addiction participated in any form of addiction treatment.

Think about the enormity of this epidemic. The United States of America, our great country, makes up only about 4.6 percent of the world's population; yet we consume 80 percent of all opiates produced and consumed in the world. How did it happen? The Presiding Officer and I grew up in a time when this wasn't prevalent, but how did it happen?

I will tell you one thing: We have to cure it. It is ravaging and destroying every part of this great country. We are taking so many productive people out of the workforce because they are addicted. If you talk to your police and law enforcement anywhere in this country, they will tell you that 80 to 90 percent of all of the calls they make in the form of justice are due to opiate or drug use. It is horrible what it is costing us in real time, in real dollars, in real people's lives.

There is another bill I have out there, too, and I call it last chance. It really deals with this. If we know we have a problem—we have people whom we don't have in the workforce because three things keep you out of the workforce: You are either addicted or convicted or lack of skills. You have an addiction; you have been convicted of a crime, so you have a record; or you have a lack of skills or a combination of the three.

I can tell you that the addiction and conviction usually go hand in hand. People who are addicted often have a larceny or maybe even a felony on their record, and it is so hard for them to get back into the workforce. If you get them in a treatment center, there is no carrot to say: Stick with this because you are going to be clean.

It takes a lot of fortitude for a person to stay with the program when they have such an addiction and a craving. But if they know that at the end of that 1 year in a treatment center, there is a chance for them to expunge their record if it wasn't a violent crime, if it wasn't a sexual crime—but it was probably grand larceny, because usually they will steal from their family, and then once the family gets tough with them, they will steal from any type of extended family, and then they will steal from the neighborhood or anywhere they can get the money to support their habit.

What my bill says is that after 1 year in a certified treatment program, they complete another year of mentoring, helping other people get off and stay off and maybe not start, then they are able to, with their sponsors—people who say: Yes, they have completed this program; yes, they have mentored for 1 year—they can go before the arresting officers and the sentencing judge to see if they can get that expunged to give

them a clean start. It is the Clean Start Act. I call it last chance, but officially it is called the Clean Start Act. It is one way to get this workforce in America producing again because if not, the only thing they have waiting for them is a minimum wage job, and the skill sets most of them have are going to go unused and unproductive. So these are things we are working on.

When you look at the misuse and abuse of opiates and what it costs our country, think about this. This was in 2013, the last figures I have—an estimated \$78.5 billion in lost productivity, medical costs, and criminal justice cost. In 2013, it cost our country \$78.5 billion. So we are paying for it. It is like “Pay me now or pay me later.” We are paying for it.

That one penny on every milligram of opiates that are produced and consumed in this country would raise about \$1.5 to \$2 billion a year. I would hope it would raise none, but it would raise that much because of the amount of consumption we have. We consume 80 percent of all of the world’s opiates. With that, we can start creating treatment centers and curing people.

For the past year, I have been coming to the Senate floor to read letters from West Virginians and those struggling all throughout our country with opioid abuse. They all mention how hard it is to get themselves or their loved ones into treatment. Sometimes it takes months, and sometimes it never happens. Most of the time, it never happens. This problem stems from a lack of a system to help those who are looking for help. We need permanent funding. We talked about that. That is why I introduced the LifeBOAT Act.

Today I am going to read a letter from a mother from West Virginia—she is no different from a mother from Alaska, I can assure you—who lost her daughter to drug abuse after she struggled to get her into treatment facilities she desperately needed. This is Leigh Ann Wilson’s story.

On behalf of the families who have lost their children to addiction, I ask that any health law reforms contain a serious effort to ensure effective addiction treatment for all who need it, whatever it takes.

Just yesterday, the Boston Globe published a special report about my daughter, Taylor Leigh Wilson.

Leigh Ann’s daughter is named Taylor Leigh Wilson.

My youngest child was one of West Virginia’s promising young people, a former Girl Scout, Cabell Midland High School graduate and Marshall student who wanted to turn her love of books into a career as a librarian. But drugs destroyed her life despite her willingness, and months of effort, to get treatment.

Taylor’s overdose was the first—

You have to listen to this because you are just not going to believe what happened in Huntington, WV, on this day.

Taylor’s overdose was the first of 28 that would be reported in Huntington in the span of five hours on Aug. 15, 2016. The horror of

that afternoon made national news. Then the reporters left. Our nightmare, though, was just beginning.

Taylor and I would spend the next 41 days trying to get help. We drove door to door in search of inpatient treatment beds to isolate her from the heroin world. All we found were waiting lists; out-of-state centers that wouldn’t take West Virginia Medicaid; and doctors who discouraged Taylor from inpatient treatment, saying she could do without it.

Then Taylor put her name on Prester’s waiting list for Suboxone, a drug proven to reduce withdrawal symptoms. No one told her how long she might have to wait. Though evidence suggests that the combination of counseling and prescription drugs to reduce cravings can be very effective, our lawmakers have restricted the availability of this medication.

On September 28, 2016, Prester Center called to inform me that Taylor had been accepted into the Suboxone program.

That was September 28, and, as I told you, this overdose happened on August 15.

On September 28, Prester Center called to inform me that Taylor had been accepted in the suboxone program. I had to tell her that she had overdosed and died 3 days before. The next February I got a call from Prester Pinecrest following up on Taylor’s application for recovery housing and to see if she was still interested.

Before she passed away, Taylor herself told the Boston Globe reporter that the real story that needs to be told is why there are no treatment beds when our state has a crisis epidemic.

Your State, my State—almost every State in America has this.

Why must it be so hard to get addiction treatment in a state with the nation’s highest drug death rate—818 deaths last year, most of them from [legal prescription drugs]?

Think about how this epidemic has gotten to this proportion. We have a drug that is put on the market by the FDA. This is an organization, a Federal agency, that is supposed to make sure that we have for consumption a safety net built into it. So the FDA gives their stamp of approval: This is a product that can be used, and it should be of help. Then it goes to the DEA to find out who is allowed to dispense it without any type of education or any type of work to make sure that there is competency in our doctors who are prescribing it—or I might say overprescribing it. Then it goes to the doctor, who is the most trusted person outside of our family, who says: This is going to help you. This is good for you. This is what we are talking about—what is killing West Virginians and Americans every day.

If you need heart surgery, you have insurance providers around the State that would compete for your care. That is what she is saying. There is someone there; for any other treatment or any other need for treatment of any illness, we can find help, but not for this.

This has been such a silent killer that I know—and my family included. Everyone I talk to—anybody I talk to knows somebody in their immediate family or extended family or a close family friend. All of our young interns

here know the same. They know people. But we keep it quiet; especially if it’s in our family, we keep quiet because it is embarrassing. We don’t want anybody to know that we have failed as a family structure. Something fell apart for this to happen. Why would someone have to turn to drugs when they have a loving, caring family? We just don’t understand, so we keep quiet about it.

It isn’t a Democrat or Republican or liberal or conservative cause. This is a killer that has no boundaries; it attacks everybody. That is what I am saying. When you see a mother who is doing everything she can to get her daughter somewhere just to save her life and can’t get her in—we are talking about this one penny: What is a one-penny tax, Joe? I can’t vote for any new taxes.

I am not asking you to vote for a tax. I am asking you to look any of your constituents in the eye and say: We have a program that is lifesaving for you or your family member. God forbid if you ever need it, but we have it.

We don’t hesitate to put taxes on cigarettes. We didn’t hesitate. Everybody voted for taxes on cigarettes. Everybody has voted for taxes on alcohol. I am asking for one penny—one penny to save thousands and thousands of lives in America. I guarantee that there will not be one person to vote against it—a Republican or Democrat who would not vote for something that is going to put permanent funding for treatment centers in the most needed areas in America and saves people’s lives.

There aren’t enough resources to accommodate the addiction problem in the heroin capital of the United States, Taylor [herself told] a reporter. If no one changes it this whole city will go under.

Let me tell you what this city of Huntington is doing right now. I met with them last week when I was home. They are going to have a center of excellence starting with Marshall University, the city of Huntington, Calvert County, and the entire organization. All the policymakers are working together because this is something they are fighting every day. This center of excellence is built around this. We know we have a problem. We have people overdosing. We are trying to save lives. We are trying to get them clean, and we are trying to get them back into the workforce.

The center of excellence is going to start at conception for a mother who may be using and conceives a child. How do we get her clean? How does she have a healthy baby versus a drug-addicted baby?

We have Lily’s Place down there, and what they are doing in neonatal care is unbelievable. They are trying to get this baby weaned off the addiction that the mother passed on in her pregnancy. Then we want to make sure that mother goes back home with the baby in a clean home because, if not, the cycle will continue. This is what the center of excellence is going to do.

The success we think we are going to have, starting at ground zero in Huntington, WV, will be able to be shared all over the country because they are going to take a holistic approach. You just can't say: I am going to treat the addict. I am going to treat the cause. It goes further than that. These children are being born to a drug-infested mother and a father or a person who is paternal or into a family that is still drug-infested. It does nothing but perpetuate the cycle. This is what we have to stop if we want to save the country.

Here is what I tell children, and I will tell all of our young interns. I go to schools and talk every day. I tell them that there is not another country that will take on the United States of America militarily. No one compares with the greatest military that the world has ever known, that history has ever recorded, the United States of America. It is not going to happen. Nobody can take on this great economy of ours—the greatest economy in the world, \$19 trillion, almost \$20 trillion GDP. The closest economy we have next to us is China, with an economy that is about half of ours, \$10.5 to \$11 trillion. Then it drops off the scale with Japan and then Russia. Russia is at \$2.5 to \$3 trillion. No one compares to the United States of America for the economy and military might we have as a superpower—the only superpower left in the world, the United States of America. We are the hope of the world, the United States of America.

I tell them: They don't think they have to fight you. They don't have to take over our economy. They think we will give it to them. They think we will give it to them because we have a lack of skill sets. Our education attainment is not as high as what they are doing, and our addiction problem means we will not be clean enough to be able to perform. They will just sit back and wait because time is on their side. They can sit back and wait for us to turn it all over. And you might be the last generation that lives in our country as the only superpower, the United States of America. God, I hope that doesn't happen, but we have to fight this. We just can't continue to keep talking about it.

We have a good piece of legislation. Think about this: I introduced this bill a year ago—introduced it to honor Jessie Grubb and her mom and dad. Her dad served in the State legislature with me. We have been friends for a long time. Jessie was 30 years old. She was a promising young girl. She got sexually molested when she was in college. She came home, hid it from them, was depressed, got started on—they gave her some pain pills, some drug suppressants so she could cope with it. She got addicted. She overdosed a few times. She was trying to cure—she was 30 years old. She had gone to Michigan. She was in treatment. She had been clean for 6 months. She was a runner, an athlete. She was doing her first marathon.

She had a hip injury, and she went to the hospital. When she went to the hospital, her mom and dad went up there. So here was the mom, the dad, and the girl; they went to admissions. She said: I want you all to know, I am so proud that I am a recovering addict, and I am 6 months clean. I want to make sure you all know that. The parents reiterated it.

She goes into this, and there are no laws—nothing. They ask her all different types of questions: Are you allergic to penicillin—whatever it may be? They make sure that her chart is marked right, so that another attending physician or another attending nurse or the night shift or whatever looks and sees that they can't do that because it says she is allergic to that or they shouldn't give her this because of her condition.

She goes in and she gets treated and she has an infection. They want to treat the infection, so they put a port in to treat the infection because that is how she would be treated with that.

The discharging physician did not know she was a recovering addict. He saw a healthy young lady with an injury and knew that she was going to have pain, so he prescribed her some pain medication. He prescribed her 50 OxyContin on the afternoon she was discharged, and she overdosed and died by 1 in the morning.

Jessie's Law basically says that if the guardian or parent and if the patient both come in and identify their problem and they want you to mark their charts accordingly, that should be done. Pretty simple, right?

Let me tell you what has happened. For 1 year it has been stalled because of HIPAA privacy laws. All this was going on; 1 year was up, and I called David. They had written me a letter that said: Do you think anything will ever happen?

So we went back again and started working on it. Here's what we did to change it. I said: David, we are going to have to take the parents or guardians off of it. If the patient themselves asks for that, freely and willingly asks for that, we think that will pass muster, and all the different interest groups out there that are so concerned will basically accept that.

So we have that piece of legislation called Jessie's Law. God forbid, if someone has a constituent or a loved one and it is not known, they can lose that child, just like that.

These are all things that we are dealing with after the effects of addiction. Huntington, WV, and Marshall University are going to take on an effort that I think is heroic: How do we start from the beginning, conception, and make sure that child doesn't grow up to be an addict, make sure that family can get clean enough, and make sure they can be given the responsibility to care for that child so that they can grow up not in an addicted environment? That is what we are trying to do. We are at ground zero.

I am hopeful for this great country and this new generation that we are counting on that they can keep themselves clean and still continue to be the hope of the world, and they truly are.

With that, I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. GARDNER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### NOMINATION OF NEIL GORSUCH

Mr. GARDNER. Mr. President, over the past several days, the American people have had a chance to participate in the Supreme Court nomination process by watching Judge Neil Gorsuch, judge of the Tenth Circuit Court of Appeals, based in Denver, take questions from the Judiciary Committee. For several days now, there have been hearings, with the Judiciary Committee's meeting 12 hours yesterday or so and, the day before, there being a number of speeches from every member of the Judiciary Committee. I and Senator BENNET, my colleague from Colorado, had the great privilege of introducing Judge Gorsuch on Monday to the Senate Judiciary Committee.

I think what people across the country are seeing in this confirmation process is a judge who has a keen grasp of the law, a judge who understands the limits of power that are placed on the judicial branch, understands the role of the executive branch, understands the role of the legislative branch, and how he as a judge is supposed to rule when it comes to checking that balance of power.

We also see, of course, after 12 hours of questioning—everything from the kind of temperament he has to the kinds of decisions he would make—that he is an even-tempered individual who would serve this country well. So I come to the floor again to talk about my support for Judge Gorsuch.

Eleven years ago, this Chamber unanimously confirmed Judge Gorsuch through a voice vote for his position in 2006 on the Tenth Circuit Court. Judge Gorsuch has been described as a "brilliant legal mind" by the Denver Post and both liberal and conservative attorneys in Denver. He is a mainstream jurist who has the right temperament and the right view of judging in order to be on the Supreme Court, according to the Denver Post.

Moreover, Judge Gorsuch is a faithful and ardent defender of our Constitution, a judge who has, time and again, shown a fidelity to the separation of powers and the limited role of government that was envisioned and prescribed by our Founders.

It is no wonder that Judge Gorsuch has always enjoyed overwhelming bipartisan support. In fact, 12 of our current Senate colleagues, including minority leader Senator SCHUMER and

Senators LEAHY, FEINSTEIN, and DURBIN, all of whom are on the Judiciary Committee, were in office in 2006 when Judge Gorsuch was unanimously confirmed to the Tenth Circuit. None of them opposed his confirmation—none of them.

Perhaps the best question for them today would be: Do you regret that decision 11 years ago? Did you not do enough work to know the nominee then?

When Senator GRAHAM held his committee hearing 11 years ago—the confirmation process—no one else showed up. It was an empty dais. If you tuned in to watch C-SPAN on Monday or Tuesday, you saw a different level of participation from the Judiciary Committee. What a difference a court makes. So I hope this process is one that will be shown to be fair to the American people—this process of getting to know Judge Gorsuch's temperament and his legal philosophy, but not 1 of the 12 Democratic Members who are here today and who were here in 2006 voted against him in 2006.

The approval of Judge Gorsuch was also in addition to a few other colleagues who have since left. We were joined at that time—Judge Gorsuch was supported at that time by then-Senator Barack Obama, by then-Senator Joe Biden, by then-Senator Hillary Clinton, and, at that point, by Senator John Kerry, all of whom participated in the confirmation process of Judge Gorsuch 11 years ago and all of whom did not oppose his nomination on the floor of the U.S. Senate. It shouldn't come as a surprise, if you have been paying attention to the confirmation process, to watch a mainstream consensus pick for the Supreme Court answer questions. From when the hearings began—of course, just a couple days ago—I think, since then, we have seen overwhelming bipartisan support emerge publicly in the Senate, once again, and we will see that emerge over the next several weeks.

Several of our colleagues from across the aisle have already indicated they believe Judge Gorsuch deserves an up-or-down vote, and I hope that will continue. A fair shake in this process is what we are asking for. I wholeheartedly agree with my colleagues from across the aisle that he deserves a fair shake and an up-or-down vote. Let's give him that fair shake. Let's give him that up-or-down vote. Let's make sure the process remains fair, and let's give it in a timely fashion.

Let's also give the American people a fair shake. Let's not forget that Judge Gorsuch is their choice for the Supreme Court. The American people rejected the previous administration's nominee and instead chose Judge Gorsuch. We should respect the will of the American people.

Today, I would also like to speak about Judge Gorsuch's jurisprudence on the separation of powers and the administrative state. Under the previous administration, I, like many Colo-

radans and many of my distinguished Senate colleagues, grew worried as we watched continued administrative overreach. We watched 8 years of continued administrative overreach, agency overreach, and a judiciary that was ill-suited, or not inclined, to push back on the executive branch's unconstitutional overreach.

As James Madison warned us in *Federalist No. 47*, "The accumulation of all powers, legislative, executive, and judiciary, in the same hands, whether of one, a few, or many, and whether hereditary, self-appointed or elective, may justly be pronounced the very definition of tyranny."

It is, therefore, James Madison concluded, that the separation of powers must be a "sacred maxim of free government."

That is what we are seeing in this debate over the confirmation of Judge Gorsuch. Through his writing, Judge Gorsuch undoubtedly recognizes this sacred maxim of free government. The questions he is receiving and the answers he is giving talk about that sacred maxim of free government.

His body of work indicates, one, an understanding that there are clear constitutional limits to administrative agency power; two, it also demonstrates and illustrates a willingness to ensure agencies do not exceed their statutory authority; three, a genuine concern for the due process of regulated parties, which rightly requires these parties to receive clear notice on the scope of the regulations they must follow; and, four, a recognition that there are constitutional limits on the lawmaking responsibilities that Congress can delegate to the executive branch.

Remember, going back to the founding of our country and the arguments that took place over the type of government we should have, this Nation started first with the Articles of Confederation and this loose collection of States—States that were able to print their own money, States that were able to raise their own militia because they feared the power of tyranny; they feared the power of centralized government that the British monarch represented, but that loose Confederation wasn't working so our Founders realized they had to go back to the drawing board to come up with something different.

So in the late 1700s—1787, 1788—we saw this great debate break out published across the pages of papers in New York and throughout the country as the anti-Federalists and the Federalists began debating what kind of a government we should have. We had to recognize that too much government was a bad thing, but we also recognized that when we were too loose with that government, then it wouldn't function either.

So James Madison and others who had gotten together recognized that we should put forward a different type of government, and they did so in the

Constitution, but they did it amongst guidance by people like James Madison and *Federalist No. 47*. They did so understanding that one branch of our government wouldn't gain an unfair advantage over another branch of the government.

As the years since that debate in 1789 took place, we have seen that there has been a mission creep, so to speak; that there has been a branch overreach, as the executive branch has grown in power at the expense of the legislative branch. I wish I could say that was all the fault of the executive branch, but it certainly hasn't been. At times, the legislative branch has yielded too much power and too much authority. Instead of doing its job, the legislative branch has given that authority to the executive branch. Of course, the executive branch hasn't just pushed it away, saying: No, don't do that. They have taken it. Both Republicans and Democrats, over the past several years, have done exactly that, but it has hurt our balance of powers, and it has hurt that very idea enshrined in *Federalist No. 47*; that we have to make sure the same hands don't hold all the power of government, leading to that maxim of free government.

So a judge who understands and who will rule that there are clear constitutional limits to administrative agency power is an important philosophy. It is an important approach that a judge would have. A judge who is showing a willingness to ensure that agencies don't exceed their statutory authority—we need that in our Nation's Court. We need that on our Nation's High Court to restore the balance of power. We need someone with a genuine concern for due process, someone who recognizes that there are constitutional limits on lawmaking responsibilities that Congress can delegate to the executive branch. That is why it is important we talk about the views of Judge Gorsuch and the questions he is being asked because his views are rooted in the Constitution—very mainstream rules that are rooted in the Constitution, mainstream views that should ease any concerns our colleagues on the other side of the aisle may have about Judge Gorsuch.

As Judge Gorsuch explained in his famous concurring opinion on the deference given to administrative agencies interpretations, the so-called *Chevron* doctrine, he said:

We managed to live with the administrative state before *Chevron*. We could do it again. Put simply, it seems to me that in a world without *Chevron* very little would change—except perhaps the most important things.

That maxim of free government, that balance of power, the separation of powers, the limits on the administrative agency powers, it is something that I think we have to focus more time on, to restore the role we are supposed to play. We need to restore the role we are not just supposed to play but the role we are mandated by the Constitution to fulfill.

For these reasons, and many others I have shared on the floor, I look forward to working with my distinguished Democratic colleagues to make sure Judge Gorsuch gets that fair shake and that timely up-or-down vote and I certainly hope the bipartisan support he deserves.

Thank you, Mr. President.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Ms. WARREN. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mrs. ERNST). Without objection, it is so ordered.

Ms. WARREN. Madam President, during his campaign, President Trump talked a big game about standing up for workers and creating good, high-paying jobs, but so far, the Republicans haven't voted on a single piece of legislation to create jobs, to grow our economy, or to increase wages for middle-class families—not one single piece, no votes to create jobs, grow the economy, or increase wages for middle-class families—but they have been voting.

Two weeks ago, Senate Republicans voted along party lines, 49 to 48, to make it easier for companies that get big-time, taxpayer-funded government contracts to steal wages from their employees. They also made it easier for those companies to injure their workers without admitting liability. Today, we are voting to make it easier for employers in the most dangerous industries to hide the most serious injuries and illnesses their workers suffer on the job.

This isn't some burdensome new regulation. Large employers in the most dangerous industries have been required to record serious illnesses and injuries their employees suffer on the job since 1972, a few years after the Occupational Health and Safety Act was first passed in 1970.

The rule Republicans are trying to overturn today simply clarifies an employer's obligation to maintain accurate, up-to-date records on workplace illnesses and injuries for 5 years. The Occupational Safety and Health Administration—or OSHA, as most of us call it—at the Labor Department has been enforcing this requirement in every administration since 1972, Democratic and Republican. OSHA uses these data to determine how best to prioritize workplace inspections. Since OSHA resources are so scarce, they have only enough money to inspect each workplace once every 140 years. So they kind of pick and choose where to focus these days to make sure they are targeting their inspections at industries and in occupations where workers are at the highest risk of injury. The Department also uses these reports to publish yearly statistics on the workplace hazards that kill 4,800 people and injure another 3 million

people—American workers hurt and killed every year.

Data show employers already vastly underreport workplace injuries and illnesses, and without this rule, underreporting will skyrocket. It will get harder for OSHA to hold employers accountable when they cut corners and endanger worker safety.

Today's vote is great news for the Republicans who will rake in campaign contributions from their buddies at the Chamber of Commerce. It is great news for giant corporations that are lobbying hard against this rule, but it is not great news for hard-working Americans. The people did not send us to Washington to work for companies that plump up their profits by skirting safety regulations.

The problem? This is just the beginning. Last week, President Trump proposed cutting the Department of Labor's budget by more than 20 percent. These cuts will take cops off the beat and send a clear signal to employers that they can cut corners on safety with impunity.

President Trump also proposed eliminating a 1970 program at OSHA that gives grants to nonprofits and community organizations that provide free training for workers on how to identify and prevent job hazards that could injure or kill them. These programs work, and now President Trump wants to cut them. That would mean the end of successful worker training programs like the Brazilian Worker Center's program in Allston, MA, that provides residential construction workers with life-saving fall protection training. It also would cut funding for a Massachusetts Coalition on Occupational Health and Safety program in Dorchester that gives teens working in the retail sector training on how to prevent workplace violence, including sexual assault. Please note how important this is—200,000 young workers are the victims of workplace sexual assault every single year. This is a training program that was so successful that since it has been implemented, it has been replicated now nationwide. Yet the Trump administration wants to defund it.

Just yesterday, the Trump administration finalized a 60-day delay of a rule to protect 60,000 workers who are exposed to lethal, cancer-causing beryllium at work. This regulation saves about 100 lives every single year. Because the beryllium standards haven't been updated in 40 years, tens of thousands of workers are putting their lives at risk every single day. Americans who are exposed to beryllium on the job shouldn't have to wait another 60 days before they can get some protection so their jobs will not cause them lung cancer.

The pattern emerging is pretty clear. Republicans have no plans to improve the lives of American workers. Quite the opposite. Republicans are increasing the odds that workers will be injured or even killed.

When I came to the Senate floor 2 weeks ago to speak out against the re-

peal of the Fair Pay and Safe Workplaces Act, I said the debate on this vote was about whom Congress works for. Today's debate is no different. The Republicans are working for giant employers that don't want to follow the basic rules to keep their employees safe. This is shameful. This Congress should be working for the Americans who work for a living and just want to be able to do that without putting their lives at risk.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. NELSON. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### OPIOID EPIDEMIC

Mr. NELSON. Madam President, there has been a lot of conversation from so many of our fellow Senators about the opioid crisis that has been devastating individuals and families across the country. We heard this particularly in New Hampshire as it was a topic of discussion last fall during the election. It was an opportunity to bring to the Nation's attention—because of the eyes being focused first on the New Hampshire primary—of a real opioid crisis.

What we also then discussed was that it was not just affecting a few States, it was affecting most of the States. That is the case with my State of Florida. Addiction to opioids has reached staggering levels, and the situation is only getting worse. In 2015, more than 33,000 Americans died from prescription opioid overdoses. That is 15 percent more people than had died just the previous year. I don't have the figures for last year, 2016.

So Florida is right there in that national trend. What Florida saw between 2014 and 2015 was a 22.7-percent increase. It is staggering because in that year, Florida suffered over 2,000 deaths from opioid overdoses. Earlier this month, our office interviewed a woman from Florida for yesterday's Committee on Aging's hearing.

She is caring for her 7-year-old grandson because his mother lost custody, was later incarcerated due to her drug addiction. Sadly, this story is all too familiar. The number of grandparents serving as the primary caretakers for their grandchildren is increasing, as was the case with the lady from Florida who testified at the Committee on Aging hearing this week. They are primary caretakers for their grandchildren. It is, in large part, because of the opioid epidemic.

In addition to the devastating loss of life and the challenges for the new caregivers, opioid abuse is straining local and State budgets. Just last month, the vice mayor of Palm Beach County sent a letter to the Governor urging him to declare a public health

emergency in Florida citing the loss of life and financial impact—in this case to Palm Beach County.

Yesterday, several of my colleagues and I sent a letter to the majority leader of the Senate highlighting some of our concerns with the House of Representative's healthcare bill that I call TrumpCare and how it is going to impact those with substance abuse disorders because one of the things we are most concerned about is how the proposed changes in Medicaid that they are going to vote on at the other end of the hall—right down here tomorrow, they are going to vote on the House of Representative's healthcare TrumpCare bill.

The changes they make to Medicaid would prevent States from being able to respond to the opioid crisis because Medicaid plays a critical role in the fight against opioids, but changing the Medicaid Program to a block grant or a cap is going to shift costs to the States. The States are not going to pick up that additional cost. It is going to eliminate also some of the Federal protections, and it is only going to hurt our people who rely on Medicaid to help them as we are combating this opioid crisis because with less Federal funding, how are States like mine going to provide the necessary services to help individuals with substance abuse disorders?

Congress ought to be doing more to help with this crisis, not less. How many times have you heard a Senator, like this Senator, come to the floor and talk about the opioid epidemic? Yet we are just about to do it to ourselves if we pass this TrumpCare bill. Remember, last year, while so many of us, including this Senator, were early supporters of the Comprehensive Addiction and Recovery Act of 2016—it was signed into law last year. The law takes a comprehensive approach to this opioid problem.

A few months ago, a lot of us, including this Senator, voted to provide additional funding to start implementing this crucial new law to fight opioid addiction. Despite this progress, the House tomorrow—probably, tomorrow night—is about to pass legislation that would completely undermine last year's bipartisan efforts to respond to the epidemic and to undercut healthcare for millions of people in this country.

Opioid abuse is a deadly, serious problem, and we cannot ignore it. We should be investing more resources into helping these people and their families, not cutting them at the time we need them the most.

Again, I make a plea. We made progress last year with the law. We passed the new law. We made progress, giving some additional funding. The crisis hasn't gone away. We still need to respond.

But at the very same time, what we see happening to the Medicaid Program—eliminating Medicaid as we know it, healthcare for the people who

are the least fortunate among us—is that we are about to cut back on all that progress we have made on this opioid crisis. I hope that we will think better of this and not do it to ourselves.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. BROWN. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BROWN. Madam President, one thing has become clear in this country: Hard work just doesn't pay off like it used to. Over the last 40 years, GDP has gone up, corporate profits have gone up, and executive salaries have gone up all because of the productivity of American workers, but companies are not investing in their workers the way they did. Workers don't feel like institutions—whether it is government or big companies—work for them.

Again, GDP goes up, corporate profits go up, executive salaries go up, worker productivity goes up, but workers' wages do not. Actions like this today are the reason. Congress is voting to allow employers in our most dangerous industries to hide injuries to workers and to skirt worker protection laws.

This Occupational Safety and Health Administration, or OSHA, rule simply makes clear that it is the employer's responsibility to maintain accurate records of serious injuries that happen on the job. The rule simply makes clear that it is the employer's responsibility to maintain accurate records of serious injuries that happen on the job.

It doesn't impose new costs. It doesn't affect small business. What it does is it holds companies accountable for maintaining their own records, as they have done for 40 years. These records are the most important tool we have to identify and root out the most dangerous workplace hazards. They are the basis for national statistics on workplace health and safety.

Two former Commissioners from the Bureau of Labor Statistics—one from the George Bush administration and one from the Barack Obama administration—have written to this body, warning us that killing this rule could undermine nearly a half century of worker safety information.

So a leading Republican and a leading Democrat have both written to this body saying: Don't do this; it will mean more workplace injuries.

I know people around here who have these kinds of jobs—where workplace injuries rarely are even a fact of life—may not think about this enough. Pope Francis exhorted his parish priests to go out and smell like the flock. People in this body need to go out and talk to workers more. Go to union halls, go to workplaces, listen to what workers are

saying, listen to what union members are saying, and listen to what non-union members are saying about what these workplace safety rules mean.

Worse yet, this vote today will allow employers to falsify their safety records with impunity. Companies can avoid OSHA rules and inspections by underreporting—underreporting—harm to their workers, and they can avoid making a real investment to make their workplaces safer.

Over the past three decades, some of the worst offenders with dangerous workplaces hid injuries and kept fraudulent records. They hid injuries, and they kept fraudulent records. They claimed they were safe, while workers were being hurt on the job.

These requirements only apply to the most dangerous industries—industries where proper safety precautions could mean the difference between life and death or a permanent disability for these workers. We are talking about fall hazards, dangerous machines without proper guarding, workers handling dangerous chemicals without adequate washing stations.

Look at the poultry processing industry. These workers face serious health and safety problems. In many plants, workers process 140 chickens a minute, and they are at risk for disabling injuries.

Maybe people around here don't think much about people processing chickens. It is not a job that pays well. It is a job that is difficult. Frankly, people in this body don't know people who do those jobs, by and large. They are handling 140 chickens a minute. They are at risk for disabling injuries.

We eat the chickens, but we don't see what happens when they are processed, and we are not paying attention to that. That is why it is so important we not vote for this rule change.

Too many employers fail to report these injuries. If OSHA isn't empowered to enforce recordkeeping, processing plants will be able to hide their safety violations and expose their workers to crippling injuries.

This CRA vote today is about workers' safety, period. Workers' safety is something so fundamental that it is hard to believe we are arguing about it.

In the United States of America in 2017, companies shouldn't be able to put workers' lives and safety at risk just so they can make more money. They shouldn't be able to put their workers' lives and safety at risk just to make more money, and we shouldn't be part of that effort to help those companies do that.

To my colleagues who are prepared to gut this rule, I ask: Would you be willing to work these jobs? Would my fellow Senators be willing to send their children to work in these dangerous industries while turning a blind eye to safety rules?

I think we know what the answers to those questions are. This is why Americans are losing their faith in our institutions.

Earlier this month, at the Glenn School in Columbus—which is named after my good friend, the late Senator John Glenn—I rolled out a plan to reinvest in the American worker, but instead of coming together to work on solutions, the Senate today is going in the wrong direction. We are debating a measure to give big corporations—which in many cases are more profitable than they have ever been—more ways to exploit American workers, more ways to evade the consequences, and more ways to pad their profits at the expense of everyday Americans.

American workers aren't just a cost to be minimized. Protections for workers' safety aren't a luxury you can cut. It is disgraceful that this body fails to understand this.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. MERKLEY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. TILLS). Without objection, it is so ordered.

#### WE THE PEOPLE

Mr. MERKLEY. Mr. President, the most important words in our Constitution are the first three words, "We the People." With those words, our Founding Fathers laid out the vision, the principles, and the foundation for our new Nation's government. It would be, as President Lincoln so eloquently described, "a government of the people, by the people, and for the people." It would not be a government by and for the privileged. It would not be a government by and for the powerful. It would not be a government by and for the elite, and it certainly would not be an authoritarian government.

I believe it is more important than ever for us to recommit ourselves to that vision, a vision of a nation that measures successes, not at the boardroom table but at the kitchen tables of hard-working Americans across this land, the vision of a nation that derives its power and authority from the people.

In order to do that, we must resist President Trump's dangerous tilt toward authoritarianism. Throughout his candidacy and now within the walls of the White House, President Trump has viciously and repeatedly attacked the media. He has inflamed people's anger toward immigrants, toward religious minorities, toward refugees, and he has undermined or attacked individuals who publicly stand up to him and the shortcomings of his policies. These are four strategies used by authoritarian leaders from time immemorial to consolidate power. These are strategies that are incompatible with our constitutional "we the people" construction of government, and we must call out and resist these strategies.

President Trump's authoritarian leanings were there from the begin-

ning. Like many figures throughout history, he rode into office as much on a cult personality as on the merits of his policies. It started with the nicknames and the unrestrained insults, calling opponents crooked and lying and phony, calling critics dumb as a rock, incompetent, crazy, or dishonest. He escalated the calls to toss out or hurt protesters at his rallies. At one point, he promised to pay the legal bills of a man arrested for punching a protester at a rally in North Carolina. Then there were the "lock her up" chants that he repeated himself, calling for imprisoning a political opponent. Threatening to throw your opponent in jail if you win is a strategy usually seen only with dictators.

Mr. Trump himself best summed up his populist cult personality when he said at one campaign event: "I could stand in the middle of Fifth Avenue and shoot somebody, and I wouldn't lose any voters, OK?" The scary thought is that he was probably not so far off the mark. This aggressive and unswerving loyalty is a challenge to our "we the people" democracy.

Let's take a look at Senior White House Policy Adviser Stephen Miller's declaration on Face the Nation last month. He said: "Our opponents, the media, and the whole world will soon see as we begin to take further actions, that the powers of the President to protect our country are very substantial and will not be questioned."

That is an interesting statement to make: The President's powers will not be questioned. What a bold, un-American, authoritarian statement to make because here in America, our Nation, our national government, is premised on the concept that we can challenge our leaders. It is not only a privilege, it is a responsibility. Yet Mr. Trump has repeatedly attacked this fundamental American principle and those who exercise it.

Take, for instance, his attack on freedom of the press. Demosthenes, an ancient Greek statesman, orator, and legal scholar of the third century B.C. once said: "There is one safeguard known generally to the wise, which is an advantage and security to all, but especially to democracies as against despots—suspicion."

What Demosthenes was saying is that in a democracy we don't take the statements of our political leaders simply at face value. We test those statements against the facts to find our way to the truth. In the United States, a free and open press is how we exercise that suspicion and find our way to the truth.

Thomas Jefferson believed that. He said: "Our liberty depends on the freedom of the press." Our liberty depends upon the freedom of the press.

Benjamin Franklin echoed that belief when he said: "Freedom of speech is ever the Symptom as well as the Effect of a good Government."

John Adams wrote: "The liberty of the press is essential to the security of

the state." It is so essential, in fact, that the Founding Fathers enshrined our commitment to a free and open press to the very First Amendment to the Constitution, that "Congress shall make no law . . . abridging the freedom of speech, or of the press." Yet what we have seen time and again from President Trump is an endless attack against the fourth estate, against the press. He said: "The media is very unfair. They're very biased." He complained on FOX News last August.

He attacked the New York Times in that same interview, not for the first or last time, saying: "You look at The New York Times, I mean the fail—I call it 'The Failing New York Times.'"

Apparently any news story critical of the President is now "fake news." He tweeted in February: "Any negative polls are fake news."

And when asked about leaks from the intelligence community during last month's press conference in the East Room, he said: "The leaks are absolutely real. The news is fake because so much of the news is fake."

His staff has gotten into the action, too, pushing at one point the Orwellian term, "alternative facts." During an interview on NBC's Meet the Press, Kellyanne Conway said: "Sean Spicer, our press secretary, gave alternative facts," and, in the administration, "we feel compelled to go out and clear the air and put alternative facts out there."

The White House has taken their fight with the media so far as to block access to outlets they disagree with, banning outlets such as CNN, POLITICO, the New York Times, and Los Angeles Times from an off-camera press briefing last month.

But of all of President Trump's relentless attacks against the media, the most disturbing to me was when he tweeted in February: "The FAKE NEWS media (failing @nytimes, @NBCNews, @ABC, @CBS, @CNN) is not my enemy, it is the enemy of the American People!"

President Trump, I have a message for you: A free and open press is not the enemy of the American people. A free and open press is the salvation of our democratic Republic. It is an essential warrior in our Republic against fake news, charlatans, and those who would use fake news and attacks on the press to advance authoritarian government.

I thought my colleague from Arizona, Senator MCCAIN, made a very apt analysis when he said that suppressing free speech is how dictators "get started . . . when you look at history, the first thing that dictators do is shut down the press." Senator MCCAIN went on to say: "If you want to preserve democracy as we know it, you have to have a free and many times adversarial press."

So this is a major concern, this attack on the media, and particularly an attack on news organizations that work to vet their reporting before they

share it with the American people. In other words, we are in the ironic situation that the very groups under attack by President Trump are the groups that work hardest to get true facts, actual facts, vetted facts, carefully fact-checked information to the American people. That is the foundation for a national dialogue: carefully vetted information so that we know when we read it, it is reliable. That is the type of news we need more of in this Nation.

Mr. Trump's authoritarian tactics aren't just limited to his war on the media. His second approach is to attack and scapegoat immigrants, religious minorities, and refugees ever since he stood in the lobby of Trump Tower and said:

When Mexico sends its people, they're not sending their best. . . . They're bringing drugs. They're bringing crime. They're rap-

ists. Since then President Trump has made it his mission to turn the American people against Mexican immigrants, to make them the enemy. He has talked about the "bad hombres" flooding across our southern border, stealing our jobs, committing crimes, and murdering American citizens. In his mind, the people coming from Mexico are all dangerous, violent cartel members transporting an endless supply of drugs across our country in order to ruin America. But this storyline is completely at odds with the facts. First, drug cartels do not ship their products into our country through the backpacks of immigrants.

Recently I traveled with a congressional delegation to the U.S.-Mexico border to examine this issue. The experts on the border told our delegation that drugs come into the United States through freight, in trucks, and through tunnels—not through backpacks. What this means is that a proposal to build a wall, whether it is 20 feet high or 30 feet high, will be absolutely useless in diminishing the flow of drugs into our country.

I will tell you what else they told us. They said that an end zone defense does not work against drugs. If you want to stop the flow of drugs, you have to work carefully with regard to everything from the moment they are being manufactured or shipped into Mexico until they migrate north. That means you have to work in close cooperation with the security agencies of Mexico, with the police, and with the intelligence agencies of Mexico. That cooperation requires a very close coordination between respected partners, and disrespecting the partners of Mexico is the best way to damage the ability to intercept drugs that are coming into the United States.

We also know that the underlying premise of there being a flood of Mexican immigrants coming into our country is false. A 2015 study from the Pew Research Center found that between 2009 and 2014, there was a net outflow of 140,000 Mexican immigrants from the United States. They were migrating

from the United States to Mexico, a net outflow. A more recent Pew Study determined that the number of undocumented Mexican immigrants in America has declined by more than 1 million since 2007. If you take the span during the Obama administration, there was an outflow, not an inflow—the exact opposite of the story line the President is presenting.

What about those violent crimes being committed by undocumented criminals? The data does not support the President. In fact, the New York Times reported that "several studies, over many years, have concluded that immigrants are less likely to commit crimes than people born in the United States." Between 1980 and 2010, among men aged 18 to 49, immigrants were one-half to one-fifth as likely to be incarcerated as those born in the United States.

When you look closer, the attacks on immigrants fall apart, as I have pointed out, but that is what authoritarian leaders do. They create a false enemy, and they use the perception of that enemy to generate hate and fear. They use that hate and fear to consolidate power. It is our responsibility as citizens, as the press in the United States, and as legislators to resist this authoritarian strategy of President Trump.

Another of his strategies is to attack religious minorities in our country and abroad. Take for instance his pledge on the campaign trail for a "total and complete" shutdown on Muslims entering the United States. As we know, Mr. Trump followed up on this approach after the election by asking Rudy Giuliani to help fashion a legal Muslim ban.

During a FOX News interview, Mr. Giuliani said:

Trump called me up. He said, Put a commission together. Show me the right way to do it legally.

To attempt to meet constitutional muster, Trump aimed his ban at immigrants from seven Muslim-majority nations.

Rudy Giuliani went on to say in that same FOX News interview:

What we did was we focused on, instead of religion, danger—the areas of the world that create danger for us, which is a factual basis, not a religious basis. Perfectly legal, perfectly sensible. And that's what the ban is based on.

But, as William Banks, the director of the Institute for National Security and Counterterrorism at Syracuse University, observed, "Since 9/11, no one has been killed in this country in a terrorist attack by anyone who emigrated from any of the seven countries."

The President's own Department of Homeland Security recently reported that citizens from the countries listed in the Muslim ban are "rarely implicated in U.S.-based terrorism." In fact, the report concluded that individuals who died in the pursuit of or who were convicted of terrorism were far more likely to be U.S.-born citizens than to be immigrants.

Here is the great irony and the tragedy of President Trump's effort to demonize Muslims: Instead of protecting the United States, he is damaging the security of the United States. His attacks feed perfectly into and therefore strengthen ISIS's recruiting strategy of claiming that the United States is at war with Islam. Video of his speeches and public statements, especially Trump's call for a Muslim ban, has already been featured in ISIS's recruiting tools. In addition, it weakens the Muslim leaders we are seeking to partner with in taking on ISIS. It undermines those leaders' support from their own countries in their cooperating with the United States.

Trump's strategy does double damage to American security, and I wish his impact against religious minorities stopped there. I wish it stopped long before there because it is incompatible with the fundamental premise, the fundamental values of the United States of America, which is religious freedom. Yet, throughout the course of his campaign, he gave voice time and again to the views and opinions of White nationalists and anti-Semites. He did not directly attack the Jewish community, but his White nationalist rhetoric and actions have had the effect of doing it indirectly. When he needs news or information, he turns to the White nationalist Breitbart News—a fake news source which has infamously attacked American Jews with stories like "Bill Kristol: Republican spoiler, renegade Jew" and another one that attacked Anne Applebaum of the Washington Post, which read: "Hell hath no fury like a Polish, Jewish, American elitist scorned."

But President Trump does not just tap into the Breitbart White nationalist themes; he brought the former executive chair of Breitbart, Steve Bannon, into the White House as his chief strategist and then appointed him to the Principals Committee of the National Security Council. This individual has no business being anywhere near the Capital of the United States and certainly not on the Principals Committee of the National Security Council. Bannon is a man who has not only been embraced by White supremacists for his views, but according to testimony from his ex-wife, he has said he does not want his children going to school with Jewish kids and had once asked a school administrator why there were so many Hanukkah books in the library.

If you think this theme has not had a real effect on our country, you are wrong. When Donald Trump was elected, the KKK and other White nationalist groups celebrated. They felt free to come out of the shadows. They felt bold enough to hold an annual White nationalist conference right here in Washington, DC, at the Ronald Reagan Building, steps from the White House, because they finally felt like they had one of their own in the Oval Office.

These nationalist groups are so emboldened that we have seen more

than 100 bomb threats called in to Jewish community centers around the country since January. We have witnessed the desecration of Jewish headstones in cemeteries in St. Louis and in Philadelphia.

Last month the President, speaking to a roomful of State attorneys general, said he condemned these threats. I applaud him for condemning them. But then he turned around and said: "You have to be careful, because the reverse could be true." What did he mean by that? Commentators have suggested that the President meant by "the reverse could be true" that the bomb threats, the Swastika graffiti, and the desecration of Jewish burial sites might actually be the work of Jewish Americans to generate criticism of President Trump. There is no evidence of that, and I certainly do not believe it to be true. What I do believe is that a "blame the victim" tactic is reprehensible and in itself an anti-Semitic strategy.

The President has also dedicated a significant amount of time to trying to make the country fear refugees, to demonize refugees. Many of us grew up in a world in which Lady Liberty's words of "give us your tired, your poor, your huddled masses yearning to breathe free" stirred our hearts because, unless you are 100 percent Native American, you are tied in through your parents, your grandparents, your great-grandparents, your ancestors. You are tied to those who immigrated to the United States, who came here, often fleeing persecution, often fleeing famine. This Nation gave them a place to stand and in which to build a new life and thrive and hand down a better, stronger nation to their children. That is a property of our history. That is a value deeply rooted in our hearts.

The President, instead, has dedicated his energy to attacking refugees, those, like our ancestors, who came here, fleeing persecution and fleeing famine, especially Syrian refugees, who are fleeing for their lives in search of a safe haven. He has falsely claimed they represent a "great Trojan horse" that threatens the safety of Americans. Mr. Trump says these victims of war have to be subjected to extreme vetting because we have no idea who these people are or where they come from. The fact is that we do know who they are. We know exactly where they come from because before they can come here as refugees, they already go through extreme vetting. It takes 18 months to 2 years of vetting, on average, before refugees are given tickets to come to the United States of America, and if at any point during that 18 to 24 months something does not add up, they do not get the tickets.

Now, if ISIS or another terrorist organization wants to get people who are dangerous into our country, they do not go through an 18- or a 24-month vetting process. No. They come on tourist visas or student visas or business visas. Going through the refugee

process would be the worst possible way to do it.

As an analysis by the Migration Policy Institute reminded us in October of 2015, of the 784,000 refugees who have been resettled in our country since September 11, 2001, 3 have been arrested for planning terrorist activities. None of them got past the planning phase, and only one of those three was talking about potential attacks here in the United States. The others were talking about sending money and weapons to al-Qaida. In other words, no one has been injured by those 784,000 refugees.

These are just some of the pieces of the President's authoritarian strategy to demonize groups, to create hate, to create fear, and to try to consolidate power. As a result of his activities, we have seen waves of hate crimes and violence and bigotry sweep across our Nation.

Latino and Latina students in our schools and in our classrooms have been forced to confront classmates' bullying and taunts, chants of "build the wall" and "go back to your country," and graffiti sprayed on walls to "build the wall higher."

We have heard reports of verbal and physical attacks against people of the Muslim faith.

A woman at San Jose University lost her balance and choked when a man attempted to rip off her head scarf.

A Muslim student at the University of Illinois Urbana-Champaign campus reported having a knife pulled on her.

A Muslim teacher in Georgia found left on her desk a note that read that a head scarf is not allowed anymore and that she should hang herself with it.

Within the last 8 weeks, four mosques around the country have been burned to the ground.

Just recently, a man in Kansas went into a bar, hurled ethnic slurs at two Indian engineers, and shot them, killing one and seriously injuring the other.

As I mentioned earlier, since January, there have been more than 100 bomb threats against Jewish community centers.

Throughout history, we have seen this tactic used by an executive here, an executive there, by a dictator here, a dictator there, in country after country, to characterize minority communities as a threat to be feared in order to make the body politic afraid, to make them angry, and to make them willing to support authoritarian exercise of power.

What is our job? It is our job to expose this strategy, to call attention to this strategy, to address the myths that are used to instill fear and the falsehoods that are used to instill hatred. It is our job to oppose this authoritarian game plan in every way possible.

The third leg of President Trump's authoritarian attacks are ones that go against public opposition to him and

attack the protests of the people of the United States. What was the President's response after millions of people in cities all around the country—and all around the world, for that matter—joined the women's march to stand up for the fundamental values of peace, tolerance, and equality? His response was a rebuke and a dismissal. He tweeted:

Watched protests yesterday but was under the impression that we just had an election! Why didn't these people vote?

Well, President Trump, they did vote, and they all voted overwhelmingly for your opponent, by a 3 million-vote margin.

We saw similarly disparaging responses from Republican lawmakers like the Facebook post from a State Senator in Mississippi who said:

So a group of unhappy liberal women marched in Washington, D.C. We shouldn't be surprised; almost all liberal women are unhappy.

After countless citizens around the country began showing up at townhall meetings to make their voices heard, what was his response? He dismissed these engaged citizens as "so-called angry crowds," and then he tweeted: "Professional anarchists, thugs and paid protesters are proving the point of the millions of people who voted to make America great again!"

I have held a lot of townhalls since January, many of them filled beyond capacity with regular citizens who are deeply distressed by what they are seeing in our country. At one townhall, more than 3,500 people showed up. We had so many people that the hundreds of folks who couldn't get in had to stand outside the building in the cold, listening. We took a speaker and put it in the window so those outside could hear, and they watched through the windows.

This is "we the people" government. This is American citizens saying: Your strategy, President Trump, is not OK. Your strategy to divide us into factions in America and to pit one faction against another, to demonize groups, to incite hate is just wrong.

I find it truly disheartening to see the President attacking citizens exercising their voice, which is often the most basic civic duty.

President Jefferson said there is a mother principle for our government, and the mother principle is that the actions of the government will only reflect the will of the people if each and every citizen has an equal voice. We know, in the modern day of campaign financing, some citizens and, indeed, often some noncitizens—that is, massive rich corporations—have a very loud voice compared to the average citizen. So citizens, to compensate, are saying: We are going to show up. We are going to take our time and our energy and we are going to join together and we are going to send a lot of emails to Capitol Hill, a lot of letters to Capitol Hill, but we are also going to show up in the parks and the streets to

march in order to say this strategy, this authoritarian strategy, or this strategy to take away healthcare from millions of Americans is absolutely unacceptable. And the President somehow is living in a fantasy world where he thinks they are paid? I don't think so. I don't think this last weekend, when 800 people showed up at Redmond, OR, to my townhall, that a single one of them was paid—not a single one.

When we look across the country and we see the 7-year-old who wanted to be at a townhall because he doesn't want us to cut funding for PBS in order to build a wall, he wasn't paid, or the Muslim immigrant who risked his life for our Nation in Afghanistan as a military interpreter and now wants to know "Who is going to save me here," he wasn't paid.

American citizens are using their voice as designed in our "we the people" Constitution, but in the mind of our President and in the words of his adviser, Stephen Miller, his powers are very substantial and will not be questioned, not even by the citizens and voters of this great Nation.

Well, they are being questioned, massively, by citizens raising their voices in every possible way.

American citizens everywhere are deeply disturbed by what they are seeing unfold in our Nation. They fear we are headed down a dark and dangerous path that will betray the founding principles of our "we the people" government, and they have every right to be anxious and concerned.

There have been allusions made by a number of experts to Mr. Trump's actions and the early days of Vladimir Putin's regime and especially his relentless war with the media. All of these are reasons citizens are fired up, raising their voices to oppose the authoritarian tactics of this administration.

While the President seeks to dismiss the legitimacy of these voices, I stand here today to praise those Americans for standing up, for taking on their responsibility as citizens to create a powerful, courageous chorus, a public stand against the authoritarian strategy of President Trump—his strategy of attacking the media, his strategy of attacking immigrants, his strategy of attacking refugees, and his strategy of attacking religious minorities.

A friend sent me a message the other day saying:

I'm more devastated daily. I can't believe the Republicans are not stopping this, saying something. How can this be happening? Don't the Republicans see what's happening? I weep for my kids.

Millions of Americans across the country are feeling those same fears. It is up to all of us here, imbued with the awesome responsibility to speak for and represent the people of this Nation, to stand up against advancing authoritarianism. It is right for us to fight for a free, open democratic republic, with a "government of the people, by the people, for the people."

Mr. President, I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. SULLIVAN). The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. BLUMENTHAL. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BLUMENTHAL. Mr. President, I am here in the midst of a Judiciary Committee hearing on Supreme Court nominee Neil Gorsuch, showing, and in a way showcasing, the wonder of American justice. This hearing will proceed through the balance of the day with him as our witness, and then into tomorrow with others who will comment on his qualifications.

The showcasing of American justice really demonstrates how the rule of law serves our democracy and how we strive to appoint the best possible people—men and women, dedicated public servants—to the courts of our land to assure that the rule of law and American justice are second to none and as infallible in protecting individual rights as they can possibly be.

In a sense, I am here to talk about a rule that also serves American justice. It is a rule put forward by the Occupational Safety and Health Administration under the last administration. I am here to oppose H.J. Res. 83, which would repeal that rule. The rule is known as the OSHA injury record-keeping rule. It sounds very technical, obscure, and for most people it is, but there are nearly 3 million serious injuries reported every year at American workplaces.

For over 40 years; that is, four decades, Federal law has required employers with 11 or more employees in dangerous professions—poultry slaughtering, meat packing, steel mills, construction—which see the bulk of these injuries to keep active records of injury suffered in those workplaces and others like them that are considered dangerous.

Having accurate records is common sense for employers who want to know what is going right in their places of work and what is going wrong and how they can prevent workers from being hurt on the job because they don't want anybody hurt. Responsible employers want safe workplaces. It is really that simple. We all know injuries are bad for business and they cost time and money.

With those records, OSHA can also investigate companies and work to make them safer and ensure they comply with the law. In essence, they can look at the outliers—who are lawbreakers, who cares less about safety than profits—but also maybe employers who don't do as much as they could or would if they were better informed.

A misguided court ruling in 2012, after 40 years of the law prevailing, curtailed OSHA's ability to sanction

employers concerning those records. The ruling limited OSHA's ability to sanction employers to just 6 months of the start of the investigation based on the records. Soon after that ruling, OSHA and the Obama administration discovered it could not adequately investigate employers who provided an unsafe workplace, making them effectively immune from some safety laws.

After going through all the proper rulemaking, all of the steps that are necessary to make an administrative rule, all the channels and procedures, the last administration put forward a rule that responds to the court decision and allows OSHA to review those records for 5 years. That is essentially how things worked for 40 years. It worked well for 40 years, and it was simply reinstated because the court decision was so crippling to the rule of law and American justice. That is the rule we are discussing today—a return to longstanding policy that existed for decades under Republican and Democratic administrations, dating back to the Presidency of Richard Nixon.

Putting aside the 40 years' worth of this rule working well, it does some very important things. It requires these large employers in dangerous industries to keep accurate records of serious work-related injuries and illnesses. It has no impact on a huge swath of the economy that is not considered dangerous. It doesn't apply to restaurants, offices, and many other workplaces, regardless of the number of employees they have; the rule impacts just the most dangerous industries in our economy and companies in that industry with more than 10 employees. It essentially prevents them from covering up injuries, maintaining fraudulent records concerning injuries, and willfully violating the law.

There are things the rule does not do. It imposes no new costs on employers. It imposes no new obligations. It simply returns to a policy that worked well for decades—I repeat, under both Democratic and Republican administrations, accepted by both—and it gives certainty to businesses. That is one of the great advantages in an economy and society where certainty for our job creators is very valuable.

Repealing this rule would lead to more dangerous workplaces and give unsafe companies an upper hand in competition. It would unlevel the playing field between the good guys and the bad guys in those industries. This rule would essentially eliminate requirements that employers keep proper records, as they know OSHA can do nothing to investigate. Repeal of the rule amounts to the Federal Government siding with the companies that see injuries on the job but in effect sweep them under the rug. Repeal promotes companies to keep false records—if they keep records at all—limiting enforcement and punishment of anyone who keeps two sets of books, which few would do. Repeal of this rule undermines companies that keep safe

workplace records and are in competition with companies that are cutting corners. This has implications for taxpayers. Many procurement processes seek information about companies' safety records, giving a leg up to the safer company, as should be the case. That is in taxpayers' interests. Repeal of the rule would take away this incentive to protect employees.

Repealing this rule is bad for taxpayers, is bad for Federal policy, particularly in those areas where the Federal Government is a purchaser and a consumer, because it deserves to know—and so do we all—which ones are the safe employers.

Former Obama and Bush administration officials oppose repeal of this rule. Dozens of health and safety groups warn against the spike in injuries that repeal may encourage in work-related injuries and illnesses. Labor organizations representing millions of workers nationwide and many Fortune 500 companies oppose this resolution and support the rule. Health and safety groups, labor organizations, Fortune 500 companies, and officials from the past two administrations all support the rule and oppose this resolution. It is truly bipartisan.

I urge my colleagues to unite across the aisle and resist the false and unfortunate arguments that are made in favor of this resolution. I urge colleagues to join me in opposing it because it will endanger workers in the most hazardous places in the workplace and the country.

Mr. President, I yield the floor.

Mr. FRANKEN. Mr. President, I rise today in opposition to a resolution that will roll back nearly 45 years of OSHA workplace safety enforcement precedents. We would be reversing a precedent that helps ensure every American worker heads home safely at the end of their shift.

This resolution is an effort by my Republican colleagues to overturn a rule issued by OSHA on December 16, 2016, entitled, "Clarification of Employer's Continuing Obligation to Make and Maintain an Accurate Record of Each Recordable Injury and Illness." As the title says, this rule provides employers with clarification on the requirements to timely report and record workplace injury and illnesses. This rule adds no new employer requirements that differ from 45 years of policy. The rule supports a practice that law-abiding businesses comply with and have operated under since passage of the Occupational Safety and Health Act of 1970. Passing this resolution and repealing this rule only creates a safe harbor for businesses that have broken the law in the last 5 years or don't intend to follow longstanding rules created to protect the safety and health of workers.

For nearly the last 45 years, OSHA has required employers, with the exception of small employers, to timely report workplace injury and illnesses to the Department of Labor and maintain a record of such incidents going

back at least 5 years. If an employer failed to do either, they could be cited and penalized. OSHA's rule issued last December simply maintains this longstanding practice.

This resolution aims to change that record keeping requirement, or lookback period, from 5 years to 6 months. So if an unscrupulous employer fails to report a worker injury or illness and OSHA doesn't discover the underreporting and cite the employer in the first 6 months after the incident occurred, the employer is able to get away with it and the data used to identify dangerous industries or worksites is lost.

Accurate injury and illness records are critical for the protection of workers and for OSHA to direct the most efficient use of their limited resources, and the more data they have, the better. With their current resources, OSHA is only able to inspect a workplace, on average, once every 140 years. That is clearly not sufficient, especially when over 4,800 workers were killed in 2015 and almost 3 million more suffered a serious workplace injury or illnesses. The OSHA reporting rule is critical for OSHA to conduct a thorough investigation, enforce accurate recordkeeping requirements, and focus limited resources on industries and bad actors that pose the greatest risk to worker safety.

Take, for instance, the Exel Corporation, a Pennsylvania warehouse and trucking company, which hired hundreds of foreign students on temporary visas, and was cited for numerous unrecorded injuries after some students were seriously injured on the job. Only after students fought for fair pay and safer working conditions and OSHA was able to conduct an investigation was it revealed that, for years, the company had withheld wages and willfully failed to record about half the serious injuries to student workers as well as other serious health and safety violations.

By the time DOL had completed their lengthy investigation, the Wage and Hour division recovered over \$200,000 in wages withheld from 1,028 foreign student workers. OSHA cited the company for dozens of unrecorded injuries, all of which occurred over the 6-month period before OSHA issued the violations, and a penalty of \$283,000. About two-thirds of the \$283,000 penalty was for unrecorded violations that occurred outside the 6-month statute of limitations window this CRA is proposing to codify.

In response, the Exel Corporation accepted all the penalties, agreed to pay half the total fine, and instituted a new corporate-wide program to fix their recordkeeping practices which added safety protections for roughly 40,000 workers at over 500 facilities nationwide.

None of those violations and the associated fine would have been allowed if a narrower 6-month statute of limitations was in place as this resolution

proposes to do. I think it is safe to say that Exel's new corporate-wide program that added protections for 40,000 workers in 500 facilities nationwide would not have been implemented either.

Efforts to repeal the OSHA reporting rule and 45 years of OSHA enforcement precedent, without even a hearing or vigorous debate, is reckless and runs contrary to any proworker vision. The change in longstanding OSHA precedent was prompted by a DC Circuit Court ruling in the 2012 *Volks Constructors v. Secretary of Labor* case. After that decision, OSHA revised its recordkeeping regulation to conform with guidance provided in a concurring opinion. If there is a legal disagreement regarding the authority of OSHA to cite employers for continuing violations, we should let the legal process conclude before any congressional or legislative action is taken.

The OSHA reporting rule is a fair occupational safety standard, and that is why every administration in the last 45 years, Democratic and Republican, has enforced the requirement this rule clarifies.

Opponents of the OSHA reporting rule and supporters of this CRA resolution claim that the OSHA rule would extend the statute of limitations on recordkeeping paperwork violations and that this CRA resolution is necessary to protect jobs, eliminate burdensome regulations and protect small business. None of that is accurate.

The OSHA reporting rule does not kill jobs; it creates no new employer obligations that are different from what they were required to uphold for nearly 45 years. And the rule does not cover small businesses.

What the rule does do is save employers from killing and maiming workers. It gives OSHA the tools it needs to identify dangerous industries, reckless employers, as well as punish those who break the law at the expense of worker health and safety and businessowners who obey the law.

No law-abiding business, which values the safety of its workers and the information used to make the workplace even safer, should be at a competitive disadvantage facing a competitor that underreports injuries and cuts corners at the expense of workers' safety.

The safety of the American worker and a level playing field for law abiding employers should not be a partisan issue. I encourage my colleagues on both sides of the aisle to join me, working Americans, and the millions of law-abiding businesses that strive to create a safe workplace and oppose this resolution. Vote no on H.J. Res. 83.

Mr. VAN HOLLEN. Mr. President, last year, the Occupational Safety and Health Administration clarified employers' continuing duty to keep records of work-related injuries and illnesses. Today the congressional majority is using the Congressional Review

Act to both repeal this rule and prevent OSHA from doing anything similar. I support the rule and oppose the resolution to repeal it.

In 1970, Congress found that workplace injuries and illnesses result in lost production, lost wages, medical expenses, and disability compensation payments. In response, Congress enacted the Occupational Safety and Health Act of 1970 to ensure that employers provide workers with safe and healthful workplaces.

To carry out the law, Congress directed the Secretary of Labor to issue regulations requiring employers to make and maintain accurate records of work-related injuries and illnesses. In the legislative history of the law, the House Committee on Education and Labor found that State reporting requirements varied widely and concluded that Congress had an “evident Federal responsibility” to provide for “accurate, uniform reporting standards.” The report of the Senate Committee on Labor and Public Welfare found that “full and accurate information is a fundamental precondition for meaningful administration of an occupational safety and health program.”

In 1971, OSHA issued its first recordkeeping regulations. OSHA revised these regulations in 2001 to make the recordkeeping system easier to use.

OSHA’s recordkeeping regulations require employers to keep records of certain injuries and illnesses in the workplace and to make that information available to employees, OSHA, and the Bureau of Labor Statistics. Employers must record work-related injuries and illnesses resulting in death, loss of consciousness, days away from work, restricted work activity or job transfer, medical treatment beyond first aid, or a diagnosis of a significant injury or illness by a doctor or other healthcare professional.

Accurate injury and illness records give employers information that they need. The records make employers more aware of the kinds of injuries and illnesses that occur and the hazards that contribute to them. That allows employers to identify and correct hazardous workplace conditions. Injury and illness records thus help employers to manage workplace safety and health more effectively.

Similarly, injury and illness records give workers information that they can use. Workers who are aware of the hazards around them are more likely to follow safe work practices and to report workplace hazards. That contributes to the overall level of safety and health in the workplace.

As the UAW said in its letter opposing the resolution to disapprove of the rule: “Accurate injury and illness records are critically important for workers and their families. Having the necessary tools to collect complete and accurate data on work-related injuries and illnesses is a key component in reducing, mitigating, and eliminating hazards and deaths in the workplace.”

Injury and illness records give OSHA an important source of information for smart enforcement. The records allow OSHA to focus its inspection on the hazards that the data reveal. The records allow OSHA to help identify the most dangerous types of worksites and the most common safety and health hazards.

As the American Public Health Association wrote: “Public health professionals understand the critical importance of accurate information to help identify hazards in order to develop and implement better health and safety protections. One important source of that information is the records some employers are required to keep on work-related injuries and illnesses. These records are invaluable for employers, workers and OSHA to monitor the cause and trends of injuries and illnesses. Such data is essential for determining appropriate interventions to prevent other workers from experiencing the same harm.”

In 2012, in the case of AKM LLC doing business as Volks Constructors v. Secretary of Labor, the U.S. Court of Appeals for the District of Columbia Circuit held that the law does not permit OSHA to impose a recordkeeping obligation on employers that continues beyond the expiration of the law’s 6-month statute of limitations. While OSHA disagreed with the court’s ruling, it agreed that its recordkeeping regulations needed clarification. So OSHA issued its rule amending its recordkeeping regulations to clarify that the duty to make and maintain accurate records of work-related injuries and illnesses is an ongoing obligation. OSHA made clear that the duty to record an injury or illness continues, as long as the employer is required to keep records of the recordable injury or illness and does not expire just because the employer failed to create the necessary records when it was first required to do so.

The new rule adds no new compliance obligations. It does not require employers to make records of any injuries or illnesses for which records are not currently required to be made.

The rule clarifies that, if an employer fails to record an injury or illness within 7 days, the obligation to record continues on past the 7th day. If the employer records the injury on some later day, the violation ceases at that point, and OSHA would need to issue any citation within 6 months of the cessation of the violation.

Every Presidential administration since 1972 has supported OSHA’s interpretation of the law.

Repealing the rule would lessen OSHA’s enforcement ability. It would allow employers to get away with systematic underreporting of injuries over many years, and it would decrease worker safety.

As the AFL-CIO wrote in its letter opposing the resolution: “Without the new rule, it will be impossible for OSHA to effectively enforce record-

keeping requirements and assure that injury and illness records are complete and accurate. In the absence of enforcement, there is no question that the underreporting of injuries, already a widespread problem, will get much worse, undermining safety and health and putting workers in danger.”

And as National Nurses United wrote: “By revoking OSHA’s authority to enforce recordkeeping requirements, this Congressional Review Act (CRA) resolution denudes the agency of the tools necessary to identify and target patterns of workplace hazards . . . . The elimination of OSHA’s ability to enforce rules on workplace safety records allows—and even incentivizes—employers to obscure ongoing workplace hazards.”

Good decisionmaking relies on good information. OSHA’s regulation helps to ensure that employers keep good records. The pending resolution to repeal that rule goes in the wrong direction, and thus I oppose the resolution and urge my colleagues to vote against it.

Mr. BLUMENTHAL. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mrs. MURRAY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mrs. MURRAY. Mr. President, when President Trump was running for office, he made a lot of promises to the American people. He promised the middle class he would stand up for them. He promised workers he would bring good jobs back to their communities, and he promised to drain the swamp of corporate lobbyists that muck up our democracy with dysfunction.

Well, we are just over 2 months into this Presidency, and all we have seen from this administration is a series of broken promises, whether it is Cabinet picks who are billionaires, Wall Street bankers, and corporate CEOs; or his plan to jam through a healthcare bill that the President himself admits will hurt middle- and working-class families; or his proposed budget, which guts everything from job-training programs to assistance for low-income families who pay their heating bills, to meals on wheels, which provides hot meals to low-income grandparents. It is clear President Trump is standing with his billionaire and corporate lobbyist friends at the expense of the people he promised to stand up and fight for.

While we have made many improvements in our economy in the last 8 years, we have a lot of work left to do. Too many people in our country today are working multiple jobs trying to support their families and pay their bills, and they are still struggling to make ends meet. That is what we should be talking about today on the

Senate floor—how to build an economy that works for everyone. We should be working together to make sure that people are making a decent wage to support their families, that corporations aren't getting rich at the expense of their workers, and that hard-working people aren't risking their lives in dangerous conditions at work.

Instead, what we are doing today is that my Republican colleagues, with the backing of President Trump, are trying to roll back a rule that protects workers and prevents work-related deaths and injuries. This rule allows the Occupational Safety and Health Administration, or OSHA—an agency whose sole purpose is to keep workers safe on the job—to accurately monitor and prevent workplace injuries and fatalities in our Nation's most dangerous industries.

Dangerous businesses have been recording serious workplace injuries and deaths for more than four decades, and this rule simply affirms the policy enshrined in the OSHA law itself of 1970 that these records have to be accurate—a precedent of keeping workers safe and monitoring dangerous workplaces.

After a recent court case put this important safety practice at risk, OSHA issued this rule to clarify their record-keeping practices. This rule is not new. It does not impose added obligations or costs on employers, and it was actually suggested by the court in its decision. And it does not cover small businesses with 10 employees or fewer.

We should be trying to make workplaces safer, but in rolling back this rule, President Trump and my Republican colleagues are doing exactly the opposite. This is not something we should be playing politics with. Without this rule—if it is overturned today by the Senate Republicans—some of the most dangerous industries will then be able to hide worker injuries and keep falsified records of injuries and workplace deaths, and it will make it more difficult for OSHA to punish low-road companies that are putting their workers' lives in danger.

Every year, more than 4,800 workers are killed on the job in America, and 3 million more suffer serious injuries and illnesses. We have found that it is often the same companies that are repeat offenders. Without this rule, OSHA cannot sanction employers for keeping fraudulent injury records for multiple years before OSHA walks in the door to conduct an inspection.

So many people in this country get up every day and go to work at tough, dangerous jobs to support their families and drive the economy. Those workers deserve to be able to trust that their employer isn't knowingly putting their life at risk. Without this rule, corporations and dangerous industries can take advantage of their workers, and OSHA will not have the tools it needs to stop it. We should not overturn this rule. If we do, recordkeeping will become elective.

This goes against everything President Trump promised to middle- and working-class families on the campaign trail. He promised to stand up for them, to bring back good, respectable jobs to their communities. Instead, he wants to allow his billionaire corporate friends to take advantage of workers and threaten their safety, and, unfortunately, it appears my Republican colleagues are now onboard.

Instead of doing President Trump's bidding, I urge my Republican colleagues to do what President Trump promised and start putting workers first by abandoning this deeply harmful effort.

I yield the floor.

I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. CORNYN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

#### NOMINATION OF NEIL GORSUCH

Mr. CORNYN. Mr. President, this week the Judiciary Committee has been considering the nomination of Judge Neil Gorsuch to fill the vacancy on the Supreme Court left by the death of the late Justice Antonin Scalia.

I think it has been a remarkable opportunity for the country—indeed, the world—to see not only somebody who is obviously very intelligent but very articulate and very committed to the basic principles that created this country, which were shaped in the framework of the Constitution.

Sometimes people forget that judges aren't legislators and legislators aren't judges and that we do have separate responsibilities. Indeed, the separation of powers between the President and the legislature and the judiciary is very important and for a good reason.

Judge Gorsuch has done a tremendous job for the last 2 days handling questions from both sides of the aisle with humility and with clarity.

I told him that I had hoped he would consider Chairman GRASSLEY's proposal that we have a camera in the Supreme Court courtroom.

Years ago, when I was on the Texas Supreme Court, we decided to have a single camera—which nobody, really, frankly noticed—in order to document and record the proceedings in the Supreme Court of Texas. It didn't turn into a sideshow. It wasn't the O.J. Simpson trial. People didn't misbehave because they were on camera. But it was a great opportunity for people to see their government and their elected officials in action.

Given the performance of Judge Gorsuch over the last couple of days and the benefits that accrue to the country as a result of learning more about his qualifications, his temperament, and his principles when it comes to judging, I hope more people will

want to see that. We could all learn from it.

That would be good for our country, it would be good for the judiciary, and I think it would be good for America's standing in the world. We are in a vast minority of countries in the world when it comes to having an independent judiciary, and that is essential to our form of government and to who we are as Americans.

The country has learned a lot about Judge Gorsuch in the last few days. His career has been marked by a dedication to the law. In his decade on the bench interpreting the law, he has developed quite a record. As a matter of fact, he said that he had decided to participate in the decision of about 2,700 cases, and he has been reversed once. I find that remarkable. It is really almost hard to believe. He is clearly no extremist.

Some of our Democratic colleagues try to argue that he is not for the little guy but, as he so ably points out, he is for whoever the facts and the law say should win in a case. He doesn't view it as his role to put his thumb on the scales of justice and to predetermine a case or the outcome before the facts and the law have been applied. In short, he is not a politician. It would be totally inappropriate for a judge, given the fact that they are given lifetime tenure and they don't have to stand for election in front of the people—it would be entirely inappropriate for the judge to say: If I am confirmed, I will rule on this contentious issue this way or that way. That is not what judges do. That is what politicians do. That is why, when we stand for election, we go out and campaign and we tell people: This is what I believe in, and if you elect me, this is what I am going to do when I am elected into office. That is entirely appropriate for members of the legislative and executive branch because if the American people don't like what we are doing, they can fire us in the next election or, conversely and hopefully, if they like what we are doing, they will return us to office.

So as the judge pointed out, he said that judges actually would make "rotten legislators," those are his words, not mine, because their job isn't to write the laws, it is to interpret them. They don't stand for election. They are not in intimate contact with the constituencies we all represent. Importantly, as I said at the outset, he did affirm his strong support of the separation of powers. Again, I think it is really important for everyone to acknowledge the different roles performed by different actors in our form of government. Legislators play one role, executive officers, the Presidents, and Governors in our State system play another role, and then the judiciary plays an entirely different, important but limited, role in our government.

One of our colleagues was complaining about the judge's decision in a case and that the so-called little guy lost in the case. Well, the judge said,

while he didn't necessarily like the outcome, he felt bound by the facts and the law that Congress had actually passed to render a judgment as he did in that case. I pointed out, were it otherwise—were the judge untethered to any sort of deference to precedent, that he would basically be a loose cannon and making political decisions or deciding what the outcome would be before he worked through the facts and laws to determine what the appropriate outcomes should be. I pointed out, and the judge confirmed, that if in interpreting a statute, which the court did in that case, if Congress doesn't like the outcome, then it is within Congress's power to change the law, to change the statute which would mandate a different outcome in a future case.

He pointed out, appropriately, that the role of the judiciary is for neutral and independent judges to apply the law in the people's disputes. So he is aware of the limits and the important role of the judiciary in our form of government. He also made clear his judicial philosophy is based on nothing more and nothing less than a faithful interpretation of the text of our Constitution and laws. Now, sometimes you hear people talking about, well, we have a living Constitution. To me, that suggests there is something wrong with applying the text of our existing Constitution, which was passed through constitutional amendment or originally when the Constitution was ratified by the States.

It kind of raises an interesting question. If a judge isn't bound by the text of the Constitution or of a statute, what can he use? Does he use his own value judgments? Does he use his own policy preferences? Does he use his political agenda in order to do his or her job? Obviously, I hope we would all agree that would be inappropriate.

Judge Gorsuch has also talked about the role of judicial courage, meaning following the law and the facts wherever they may lead, even though the judge, as a personal matter, may not agree with that or that may not be his personal preference. I know it sounds hard for those of us living in a political world, but actually judges do every day put their personal policy preferences aside and decide cases on the facts and the law. I believe it would be wrong of them and I believe a violation of their oath of office for them to do otherwise. What happens when there is a nominee like this who is so outstanding, so articulate, and so principled? Some of our colleagues across the aisle said: We are going to ask him some hypothetical questions. We are going to smoke him out and see if he will take the bait and prejudge some of these cases on controversial areas that will come before his Court or some other court. The judge—and I would expect nothing less—said it would compromise the independence of the judiciary and would be unethical for him to prejudge the outcome of some future case that

might come before the Supreme Court. If you can imagine this, how would you feel if in a case before a court, the judge had already made a commitment to the outcome and you ended up on the short end of the stick? You wouldn't feel that was justice at all. You wouldn't feel that was fair at all. That is what the judge was doing in declining to head down that path to pre-judge cases. In doing so, he followed the example of a number of previous nominees, people such as Justice Ginsburg and Justice Kagan, both nominated by Democratic Presidents. Knowing he can't answer, our colleagues have claimed they have no clue how Judge Gorsuch would perform his job and have used that as a pretext to oppose someone who is eminently qualified, but Judge Gorsuch has given them all they need. They have all the information they need in order to make an informed decision. He pledged to hear all sides of the case, to look at the merits, based on the law in question, and then and only then to come up with an unbiased and fair, impartial decision.

Can he do it? Well, the best evidence of "can he do it" is "has he done it" and the answer to that is yes. He has a decade of time on the bench, with hundreds of decisions, filled with millions of words, done in exactly the way he said he would do, to decide cases, based on the merits, in an unbiased and independent fashion.

So we have his record to judge him by, and his record is impeccable, which is the reason some of the critics have to go down this path of asking him hypothetical questions he can't ethically answer or otherwise claiming to be in the dark about his qualifications, temperament, and philosophy of judging.

It should come as no surprise that lawyers and academics and judges all across the political spectrum have spoken out in favor of the confirmation of Judge Gorsuch, agreeing that he is an independent jurist, with integrity and the right temperament, intellect, and experience to serve on the Supreme Court.

He was introduced to the committee by both of his home State Senators, the junior Senator, a Republican, and the senior Senator, a Democrat, who called Judge Gorsuch a man with "a distinguished record of public service" and "outstanding integrity and intellect." I couldn't agree more.

Neal Katyal, a Solicitor General under President Obama, also spoke glowingly of Judge Gorsuch and provided a strong endorsement of his qualifications to serve on the bench. He was one of the first on the other side of the aisle to urge the Senate confirmation of Judge Gorsuch, citing his independence, his integrity, and his superb qualifications. The bipartisan recognition of Judge Gorsuch's fitness for this high office is nothing new because a decade ago, 10 years ago, he was confirmed by the U.S. Senate by voice vote, essentially unanimously. Not one

Member of the Senate opposed his confirmation, and the truth is, nothing has really changed since then. So you would think that if some of our colleagues across the aisle thought he was good enough to be confirmed as a circuit judge to the Tenth Circuit Court of Appeals, that they could have something they could point to if they were inclined to vote no, something that happened within the intervening 10 years, but I have to tell you, there is not much there for them, if anything. In fact, his opinions have rarely elicited dissent, and he has a rare record of reversal which I think is remarkable.

In truth, he is a great jurist, and that is clear by the evolving reasons coming from our friends on the other side of the aisle as to why they had some concern. First, we heard some Senate Democrats would fight a nominee who isn't in the mainstream. Well, Judge Gorsuch passed that test with flying colors so they moved on. Next, they said they would oppose him because of his refusal to answer questions about issues that would come before the Court. As I said, not only do the ethics rules prohibit him from doing that, but the tradition set by Justices Ginsburg and Kagan rightfully dictated that he refuse to do so during the hearing. Now we hear from our Democratic colleagues that his vote must be delayed because of an ongoing FBI investigation that is completely unrelated to him. I think that is just an indication of how desperate they are to come up with a reason, any reason, to oppose this judge's confirmation.

Watching Judge Gorsuch this week, it is clear our Democratic friends are finding it hard to come up with a reason to oppose his nomination. Indeed, they are struggling to do so, and they are desperate for an excuse to oppose him, but they are not going to find a good excuse or a good reason.

I hope our colleagues will help us confirm this good man, this good judge for this office. I know our politics, when it comes to judicial confirmation, have become very contentious, but it wasn't always that way. Back when President Clinton was in office, before President Bush 43, judges were confirmed routinely by an up-or-down vote of the majority of the U.S. Senate. Indeed, Justice Scalia, whose seat will be filled by Judge Gorsuch, was confirmed overwhelmingly. I think it was by 97 votes, if I am not mistaken. Justice Ginsberg, somebody from the opposite end of the ideological spectrum, was confirmed with 96 votes or thereabouts. So I hope it is a time we can get back to the traditions of the past, which means not filibustering mainstream nominees, as some of our colleagues across the aisle have threatened to do even before the hearing began.

I would ask them this. If you can't vote for somebody like Judge Gorsuch, you are not going to be able to vote for any nominee from a Republican President because there simply isn't anybody better qualified by virtue of his

experience, his education, his training, and his temperament for this job. I hope they will reconsider.

I am happy to support his confirmation and urge all my colleagues to do so as well. If they can't vote for his confirmation, at least allow us to have an up-or-down vote, without setting the bar at 60 votes, but making it a majority vote in the U.S. Senate, which has been the tradition in this body for many, many years, excepting the last 8 years during the George W. Bush administration.

Mr. President, I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. TOOMEY). The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. MURPHY. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### TRUMP CARE

Mr. MURPHY. Mr. President, the House is still on schedule to vote tomorrow on a reform of one-sixth of the American economy that the American public has not seen. This is, frankly, unprecedented—this rush job, this attempt to jam through a massive rewrite of the American healthcare system, intentionally done so fast that the American public cannot keep up with what is a truly disastrous piece of legislation. It is a train wreck. It is a dumpster fire. I cannot come up with enough words to describe how bad this legislation is going to be for the American public.

Bill Kristol, who is an icon of the conservative movement and who has been arguing for the repeal and replacement of the Affordable Care Act since it was passed, tweeted out this:

This healthcare bill does not, A, lower costs; B, improve insurance; C, increase liberty; D, make healthcare better. So what is the point?

Frankly, many Americans, many healthcare professionals, and many consumers are asking the same question: What problem does this bill solve?

Whatever you want to call it—the American Health Care Act, TrumpCare, RyanCare—what problem does this bill solve other than a political problem?

Clearly, Republicans have a political problem. They have promised, for the last 6 years, to repeal the Affordable Care Act. Now they have control of the White House, the House, and the Senate, and they feel pressured to make good on that promise.

It does solve a political problem for the Republicans. The passage of this bill in the House or the Senate would allow my Republican friends to say: We told you we were going to repeal the Affordable Care Act, and—doggone it—we did it. But it does not solve any other problem in the American healthcare system. It makes the existing, remaining problems even worse. The Republicans know this because, for 6 years, we have heard criticism—re-

lentless criticism—that the Affordable Care Act was rammed through the process, that it was passed without Members' knowing what was in it, that it was shoved down the throats of the American people. Well, imagine our surprise when the replacement of the Affordable Care Act is being pushed through at absolutely light speed compared to the passage of the Affordable Care Act.

So we look at what happened when the Affordable Care Act was passed, and the HELP Committee that I sit on, the Finance Committee in the Senate, the Energy and Commerce Committee, and the Ways and Means Committee held dozens of hearings—dozens of committee meetings. The Health, Education, Labor, and Pensions Committee in the Senate alone debated hundreds of amendments and accepted 130 Republican amendments to the Affordable Care Act.

This time around, the HELP Committee isn't even going to have a meeting on the replacement. The committees in the Senate aren't going to have anything to do with this bill. The substitute language that Speaker RYAN has filed likely will not even get a CBO analysis before it is jammed through the House tomorrow. Why is that? Because Republicans are so fearful that the American public will have the time to take a look at this and realize what it is.

I don't often say that Bill Kristol is right, but he is right when he says that this bill doesn't lower costs, it doesn't improve insurance, increase liberty, or make healthcare better, so what is the point?

Here are three really simple ways to understand this bill. This bill is all about higher costs for consumers, all about less care for Americans, all in order to finance tax cuts for the rich. These are the three prongs of TrumpCare: higher costs, less care, and tax cuts for the rich. You don't have to spend a lot of time deep inside this bill to figure out what it is all about.

So costs go up, CBO says 15 to 20 percent, just in the first couple of years for a number of reasons, but primary amongst them is the fact that the help that you are going to get to afford insurance just dramatically decreases. For low-income Americans, here it is: You get \$1,200 less if you are 27, you get \$1,100 less if you are 40, and if you are 60, you get really hosed. If you are 60, good luck affording insurance. Your subsidy goes down by \$5,800. It gets even worse than that because this bill allows for the insurance companies to discriminate against older Americans by jacking up the ratios that you can charge older Americans versus younger Americans from 3 to 1 to 5 to 1, so the average low-income, sixtyish-year-old in this country will be paying about \$15,000 more out of pocket for healthcare.

What problem does that solve? Talking to people in Connecticut, I didn't hear a lot of my constituents who are

in their fifties and sixties say: Let me tell you the problem with the American healthcare system. I am paying way too little. I need to be paying—if I could be paying \$13,000 more, that would scratch me where I itch.

Nobody says that the problem with the healthcare system today is that costs are too low. It is the opposite. Costs are too high. Yet the first prong of TrumpCare: higher costs. That is not me saying it; that is CBO saying it.

I will give my colleagues the exception to this because let's lay all of our cards out on the table. CBO does say that if you are young, healthy, and relatively affluent, you might get a lower rate. Let's be honest about that. So if you are young, healthy, and you are affluent, you might get a lower rate. But that is a sliver of the population compared to all of the people who are going to be paying higher rates, especially older people and especially low-income people, because the subsidies don't change if your income goes up, and because of the discrimination made legal in this bill, older people have to pay more.

So, basically, another way to think about this in terms of how costs are going up is the more you need healthcare, the less help you get. If you are low-income and you are older, you get less help. If you are younger and higher income, comparatively, you get more help from this bill. Again, that is not attacking a problem that I hear about very often. People who need more help tend to need more help.

Here is the second chart. All of this is done in order to give a big tax cut. So here is the amount of tax cuts in this bill for people making \$10,000; here is the amount for people making \$20,000 to \$30,000; here is the amount of the tax cut one gets if you are at \$50,000 to \$60,000. We see a trend line. It is about the same amount if you are making \$10,000 up to about \$200,000. The amount of tax cut you get from this bill in that range is zero. But if you are making \$200,000 or more, well, here is where the money is, up to the point where people who are making the highest incomes in this country get over \$1 million in tax cuts.

It repeals some tax provisions in the Affordable Care Act that were used to finance the subsidies, but all of those tax provisions affect the very top income level earners. So there is a tax cut in this bill, but it gives you zero if you make less than \$200,000 a year. It gives you a lot if you are making more than \$200,000 a year.

Here is the last chart: less care. Here is what CBO says will happen if the Affordable Care Act remains. This is a really important line to look at here because part of the narrative, part of the explanation for this piece of legislation is that, in PAUL RYAN's words, ObamaCare is in a "death spiral," and Donald Trump says it is "collapsing."

The Congressional Budget Office—which is run by a man who was hand-picked by the Republican caucus in the

House—the Congressional Budget Office says: No, actually, it is not collapsing; it is not in a death spiral. If we do nothing and allow the Affordable Care Act to remain—yes, over 10 years, the number of people without insurance will go up by a little bit, up to 28 million, but the death spiral happens if you pass TrumpCare. There is a death spiral coming into the American healthcare system. There is a humanitarian catastrophe that is about to hit us, but it only happens if you choose to pass this piece of legislation that is pending before the House of Representatives today.

Now, I hear this legislation can't pass the U.S. Senate because my Republican colleagues understand this. So I am not necessarily talking directly to my Republican colleagues here because I trust that they understand the collapse of the American healthcare system that occurs when, in a very short period of time, you create 24 million more uninsured people.

But, remember, Donald Trump said during the campaign that no one was going to lose healthcare. Republicans in the House said that everyone who is on healthcare today will get to keep it. CBO says that is not even close to true. In the first 2 years, 14 million people lose care, and eventually those who are uninsured goes to 52 million. The Presiding Officer knows this, and my Republican colleagues here know this.

This 52 million, it is not that they are totally outside of the American healthcare system. If there is an emergency, they go to an emergency room, and the emergency room covers their care. That is the most inhumane way to run a healthcare system, to wait until you are so sick, so ill, that your cancer has ravaged your body so badly, you have to show up in the emergency room, but they will get that care—often the most expensive care—and we will all pay for it. Part of the reason that CBO says that rates will go up is because this 52 million gets their care from emergency rooms. The emergency rooms and the hospitals pass that cost along to private insurers, and everybody's premiums go up.

Here is another way to think of this. I know these numbers tend to get a little hard to digest, a little hard to understand as they get thrown around. Here is what 24 million people losing healthcare looks like. How many people is 24 million? Twenty-four million is the entire combined population of Alaska, Delaware, Hawaii, Idaho, Kansas, Maine, Montana, Nebraska, Nevada, New Hampshire, New Mexico, North Dakota, Rhode Island, South Dakota, Vermont, West Virginia, and Wyoming. This isn't a minor shift in the number of people who will not have healthcare. This is a seismic change. The entire population of 17 States loses healthcare over the course of 10 years if this bill is passed.

By the way, let's be honest about who these people are. Yes, many of them will be people losing healthcare

in the private marketplace. CBO says people who have private insurance will lose it because of this bill, either because their cost-sharing goes up and they can't afford it or because their employer might not offer it any longer. But a lot of this is in the Medicaid population, and you have to make a decision. The Medicaid population is, by and large, poor people, disabled people, elderly Americans, a lot of children, a lot of kids. The Members are going to have to make a decision about whether their conscience will be OK with 24 million. Most of them are pretty sick and disabled and pretty young—if you are OK with that many people losing coverage.

So PAUL RYAN is right; it is a three-pronged approach. The three prongs are higher costs, less care, in order to finance tax cuts for the rich. It doesn't solve any problem that exists today in the healthcare system, except for maybe, as I mentioned, that very narrow issue of young, healthy, affluent Americans. They will probably do a little bit better here. But everybody else does worse.

By the way, here is what CBO says is the reason why those young, affluent healthy Americans do better—because you kick old people off of insurance. The only reason that premiums stabilize in years 3 and 4 and 5, according to CBO, is because this bill jettisons millions of older, relatively sicker Americans off of healthcare. So as you just kick old people off healthcare, then it gets a little bit cheaper for the younger people who remain.

So even the small percentage of Americans who, from a monetary standpoint, do a little bit better under this bill, they only do better because individuals who really needed care lose it under this approach.

This bill is moving really, really fast. It is moving really, really fast. Its impact is absolutely stunning. My hope is that it gets stuck somehow, that Senators of goodwill recognize, as Bill Kristol did in his tweet, that this bill doesn't actually solve any problems. Maybe they recognize that it looks an awful lot like the Affordable Care Act. For the Speaker's reputation as being a big ideas guy, there are no new ideas in this legislation. It is essentially just the Affordable Care Act dialed down from 10 to 3.5, making healthcare unaffordable for everybody. The subsidies are still there; they are just much less. The individual mandate is still there; it just applies it in a different, more cruel way. Instead of paying a penalty when you lose coverage, you now pay a penalty when you lose coverage and try to sign up again. It is the same concept; it is just the penalty applied at a different place, and the insurance requirements are there.

So there are no new ideas. If you were ideologically opposed to the Affordable Care Act, there is no reason why this solves any of your problems. And from a practical consideration, it raises costs, it doesn't improve insur-

ance, and it kicks a lot of people off healthcare.

My final thought is this: I know this issue of healthcare has become probably the most partisan, in part because there are some real important philosophical questions at the heart of this debate. I don't apologize for the fact that I do believe that healthcare should be looked at as a human right. I really think that in this country, we give you access to education; we should give you access to healthcare as well. You are living in the most powerful, most affluent country in the world. You probably shouldn't die because you are not rich enough to afford access to a doctor. It seems like something we should be able to do for you. So there are some serious ideological differences because I know a lot of my Republican colleagues don't view it that way. They view healthcare as a commodity much more so than I do. But we have shown the ability to work together on healthcare and on some pretty controversial pieces of it.

At the end of 2016, just 2 months ago, we passed the 21st Century Cures Act. That wasn't easy. That was \$6 billion of additional spending on medical research in this country. It included legislation that Senator CASSIDY and I wrote—the Mental Health Reform Act—that had some tough reforms on our insurance markets requiring insurance companies to cover more mental illness. We had to work through some very tough issues with Senator CORNYN, who opposed our legislation until we worked out issues he had, and then he became a supporter and champion of it. We had to work through some difficult issues, but we passed a big healthcare bill at the end of 2016, with Republicans and Democrats supporting it. Frankly, in the end, some progressive Democrats voted against it and some conservative Republicans voted against it. It wasn't without controversy even until that final vote. But we have shown the ability to be able to work together, so why don't we do the same thing here?

I submit there are still big problems in the healthcare system. The Affordable Care Act didn't solve every problem out there, and even some aspects of the Affordable Care Act have to be amended, have to be changed. But let's work together on ways to keep what is working in the Affordable Care Act and make improvements to the parts that aren't working as well. Let's move into territory that we haven't covered yet, like drug prices, and do something about that.

Donald Trump, the President of the United States, gave a speech earlier this week in which he told Americans that if you pass this legislation, drug prices will come “way, way, way down.” That is his quote, that drug prices will come “way, way, way down.” That is not in this bill. TrumpCare doesn't have anything that controls drug prices. Drug prices are not coming way, way, way down, but

we could work together to try to make sure that happens. We could have a tough conversation about what we are willing to pay when it comes to drugs, whether we are willing to let the rest of the world free ride on the contribution of the United States to global research and development. That would be a very important discussion to have. I bet it wouldn't get all 100 of us, but it would allow for Republicans and Democrats to work together.

Instead of ramming this bill through this process, through the reconciliation process, which means you can do it without a single Democrat supporting it, let's sit together and try to work out a bipartisan approach to improving our healthcare system.

I know why Speaker RYAN is pushing this bill through so fast. He knows it doesn't solve any problems that exist in the American healthcare system. He knows that the only problem it solves is a political problem—a political problem created by the promise that Republicans and this President made to repeal the Affordable Care Act. But because they are doing it so fast, so ham-handedly, the replacement is going to result in disaster for Americans. That is not me saying that. That is the Congressional Budget Office. That is Bill Kristol. That is Republicans and Democrats all across the country.

Whatever happens tomorrow in the House of Representatives, the Senate will have a chance to be the adults in this conversation. Senate Republicans will have a chance to take a big step back and start over, and they can start over in a partisan way, or they can start over by reaching out to Democrats and saying: Let's try to work this out together. We may not get to that point where we have a bipartisan agreement, but, boy, it would be nice if my Senate Republican colleagues would at least try because if they don't, then PAUL RYAN is right—there will be three prongs to what will be called TrumpCare, if it isn't already: higher costs for consumers, less care for Americans, all in order to finance a giant tax cut for the rich. This isn't what the American people thought they were getting, and we have a chance in the Senate to do so much better.

Mr. President, I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. DURBIN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

NATIONAL INSTITUTES OF HEALTH BUDGET AND PHARMACEUTICAL PRICES

Mr. DURBIN. Mr. President, last Thursday was a sunny, cold day in Chicago, but I looked forward to it because there was an event that I wouldn't miss. We have a hospital there known as the Rehab Institute of Chicago. It is

one of my favorites, and we have some great hospitals. The Rehab Institute of Chicago literally focuses on people who have had serious accidents, strokes, injuries and who are trying to get rehabilitated so they can function and walk.

I really got to know this hospital years ago when I had a town meeting in Chicago and talked about our returning veterans from Iraq and Afghanistan. Many of them were coming home with serious injuries from roadside bombs and the types of injuries that can change your life.

A man came up to me, and his name was Ed Edmundson. He was from North Carolina. I was kind of surprised that he was at a Chicago town meeting. He explained to me that he heard about the town meeting because he had a son named Eric who was a disabled veteran and was at the Rehab Institute of Chicago. It turns out that Eric was seriously wounded by a roadside bomb in Iraq, and during the course of the surgery afterward, there was an accident. The net result of it was that he had very limited mobility and he could no longer speak.

Eric, if I remember, was about 23 years old. He was married and the father of a little girl. Well, the VA did the best for him, and they finally came to his mom and dad and said: We can't do anything more. We need you to pick out a motorized wheelchair for Eric because he needs to be in a nursing home. His father said: He is 23 years old. He is not going to a nursing home. We are not quitting. His dad then set out to find the best hospital in the United States and came to the conclusion that the Rehab Institute of Chicago was the place.

So he came to invite me to come up and meet Eric at the hospital, which I did a couple of days later. Eric was there with his mom and dad, and he started the rehab. I went back to see him a week or so later to see how he was doing. His mom said, as I came into the room: Eric has a gift for you. I thought: A gift for me? The gift was that Eric, with a little help, was able to stand on his own feet. It was a breakthrough. Some people had said it would never happen again.

His dad said to me that Eric planned on Memorial Day to put on his full dress uniform from the Army and walk out of the front door of that hospital with a little help and show folks that they shouldn't have given up on him. They asked me if I could be there. I said: I will move Heaven and Earth; I will be there. I wasn't the only one. There were a lot of people there—the mayor, elected officials, and every TV camera in Chicago—as Eric Edmundson walked out of the front door of the Rehab Institute in Chicago.

You never forget those moments, do you? Here is a young man who risked his life for America, came back gravely injured, and through his father and mother's determination—and his own strength—he found the best place for

treatment. This rehab institute does research to find ways that give people who have spinal injuries and other injuries another chance.

Well, last Thursday they opened up the new Rehab Institute of Chicago, and it is renamed. It is the Shirley Ryan AbilityLab. It is not a hospital. They call it an AbilityLab, and the reason is that they try to integrate research with actual doctors, clinicians, and patients all in the same place—not separate universities and hospitals and so forth. It is a bold idea. It is a new concept, but if anybody can pull it off, it is Dr. Joanne Smith, who heads up now the Shirley Ryan AbilityLab.

Do you know what I learned as I got out of the car to give the speech and to cut the ribbon at this new research facility? I learned that the President of the United States, Donald Trump, had just announced his new budget. Do you know what was included in his new budget? A new spending line for the National Institutes of Health. That agency is the premier medical research agency in the world, and we are lucky to have it right here in the United States. We are lucky that Congress has given more money to NIH for biomedical research last year. Senator BLUNT, a Republican of Missouri, who heads up the subcommittee with Senator MURRAY of Washington, planned on giving more this year, and we are still trying.

Do you know what President Trump suggested for next year's budget for the National Institutes of Health? He suggested cutting their appropriation by \$5.8 billion. It is a \$32 billion appropriation. Cutting it by \$5.8 billion will bring the level of biomedical research in the United States of America down to the lowest point it has been in 16 years. That is President Trump's idea of a priority—the most dramatic cut in biomedical research in the last 16 years.

I announced it when I did the ribbon-cutting speech. First, I thanked all the folks at the Shirley Ryan AbilityLab, Dr. Smith, and Shirley and Pat Ryan. I told them if there is ever a time both political parties ought to come together and tell this President that you are just flat-out wrong, this is it. This is it because the medical research that is taking place in the National Institutes of Health is not just for those who are sick today but for those who may be diagnosed later today or tomorrow.

You know what the most frequently asked questions will be when you get that heartbreaking diagnosis? Doctor, is there anything you can do for me? Is there a medicine? Is there a procedure? Basically, is there any hope? If the NIH, or the National Institutes of Health, isn't properly funded and isn't doing its job, that answer is not always going to be a good one.

Young medical researchers don't get rich, but they love what they do. To keep them on the job doing what they should do with all of their talent and

all of their skill and all of their education, we have to promise them that we are going to continue to fund medical research in a serious way, without the peaks and valleys.

President Donald Trump does not understand that. Mick Mulvaney, head of the Office of Management and Budget, who came up with this terrible budget, doesn't understand that. To them, they are just numbers on a page. We will just cut biomedical research to the lowest level in 16 years.

A few minutes ago I had a visit from some folks from Chicago, IL. They were with the National Multiple Sclerosis Society. They come to see me each year. You will see them around the halls wearing their orange ties and orange scarves. They came to talk about multiple sclerosis, which for many of my close friends is a disabling disease they fight every day. It is a disease of the central nervous system. It interrupts the flow of information within the brain and between the brain and the body. Symptoms range from numbness to tingling, to blindness and paralysis. The progress, severity, and specific symptoms of MS of any one person can't be predicted.

The good news is that we are engaged in research that can make a difference, research that gives us hope. They talked to me about Donald Trump's cuts to the National Institutes of Health. I told them I was going to do everything in my power to restore that money so that the research continues.

Incidentally, there is another issue. It isn't just fighting the disease and doing the research. It is what is happening to the cost of the drugs that these people need to maintain their lives and that give them hope. In 2004 the average wholesale price of available MS disease-modifying therapies was \$16,000. By 2013, the average price had gone up to \$61,000. In 2017, the average price is up to \$83,600. All of the top 10 specialty medication classes, which include MS, increased in spending, and all had increases in the price of medication. Some of these drugs have been on the market for years, and now the pharmaceutical industry is driving the costs up across the board.

When we talk about healthcare in America, it is interesting how little time we spend talking about the cost of pharmaceuticals. But how wrong we are. When the head of Blue Cross in Chicago came to see me, she said: Senator, I will bet you didn't know last year Blue Cross Blue Shield spent more money in their hospitalization plans for pharmaceuticals and medications than they spent for inpatient hospital care for those who were covered—more money on drugs than inpatient hospital care.

So what did the Affordable Care Act, which is being debated, do about the price of pharmaceuticals? Almost nothing. What does the new Republican replacement plan do about the cost of pharmaceuticals? Almost nothing. Why? Why is there this hands-off atti-

tude when it comes to an integral part of the cost of healthcare and an integral factor in the dramatic increases in the cost of healthcare? Because pharma has friends in high places.

Watch your television sets. There are two things to watch for, if you still watch television. The first thing is to watch for all the drugs that are advertised on television. Do you know how many countries in the world allow drugs to be advertised on television? Two. And one of them is the United States.

You see all these drugs being advertised that are going to allow you to be liberated, freed, and cured, and this and that and the other thing. Then, they run through all the disclaimers. This is the one I like the best: Be sure and tell your doctor if you have had a liver transplant: Oh, Doc, did I fail to mention I had a liver transplant?

That is the kind of thing they put on television. Why does a pharmaceutical company spend all that money advertising on television? They make money off of it.

Here is how. Americans walk into their doctor's office and say: I just saw this ad for this drug, and I think it is exactly what I need. Too many doctors, instead of taking 10 minutes to explain why it isn't the drug you need, take 1 minute to write out the script. So expensive drugs make it on the market and justify the advertising on television. That is one of the grim realities of what we are facing.

When it comes to the drugs and their pricing, we know what is happening. They are running up the costs of drugs on individuals, and they can't afford it any more. I just met with some of these MS patients, and one of them told me she had gone now for weeks without medication because, she said: Senator, it is \$6,000 I just don't have.

Well, we can do better than that. We should do better than that as a nation. We ought to make certain that we don't get swept away with the pharmaceutical companies and their advertising. Those are the other things you are going to see on television now. They are really beautifully done ads. They are talking about all of us wanting to survive and how the pharmaceutical industries are finding, through their research, good drugs to help us survive. I don't quarrel with that premise. That is right, but it turns out many of them are spending more money on advertising than they are on research. So this is big business. It is big profits. They are trying to protect them. It is driving up the cost of healthcare. People like my friends with multiple sclerosis are wondering how this will end and whether they will be able to pay for the treatment they desperately need.

If this means anything to those who are listening to this debate, if it means something to you or your family, you need to speak up—Democrat, Republican, Independent, Trump voter or not—you need to let this administra-

tion and this Congress know that medical research is a priority to you. If it is not, hold on tight because Donald Trump's budget is about to rip the heart out of the National Institutes of Health.

Whatever his ambition, whatever his goals, whatever his tweets, I could care less. When it comes to medical research, he is in for a fight.

#### TRUMPCARE

Mr. President, the Republicans promised, if they took a majority, the first thing they would do is get rid of ObamaCare. He is gone. It has to be gone too. Fifty-seven times—maybe more—in the House of Representatives, they voted to abolish ObamaCare. It didn't mean anything. He was still President then. He was going to veto whatever they passed, but they did it over and over and over. It was an article of faith, and they beat their chests and went across America saying: Get rid of ObamaCare.

Then the dog caught the bus. They got the majority in the House and the Senate, and all of those threats and promises about ObamaCare became reality. Then something else happened. People started saying to the Republican majority: And then what? What are you going to replace it with?

Well, it turns out for 6 years they have been writing speeches about abolishing ObamaCare instead of for 6 years writing plans and bills to replace it. So they slapped together a replacement plan, sent it over—I say that because it only took them a couple of weeks. They sent it over to the Congressional Budget Office, which is kind of like the umpire here, the referee, to take a look at it.

The Congressional Budget Office gave a report on the Republican replacement plan for the Affordable Care Act. This is what it said: Under TrumpCare—ObamaCare to TrumpCare—under TrumpCare, 24 million Americans will lose their health insurance; 14 million in the first year—24 million Americans out of a nation of what, 350 million, 360 million. That is a pretty large group.

We know what happens when people lose their health insurance. They still get sick. When they get sick, they go to the emergency room when it is too bad, and the emergency room takes care of them. Then the hospital, because the person does not have health insurance, chalks up the cost of that health to charity care and passes it along to everyone else with health insurance.

Under TrumpCare, seniors, rural communities, and lower and middle-income families will see their premiums and out-of-pocket costs soar, according to the Congressional Budget Office. Under TrumpCare, Medicare's solvency will shrink by 4 years. Medicare, you remember, is the program primarily for seniors started back in the 1960s to make sure that when you got to a point in life, age 65, you may not be working, no longer have insurance through your

employer, the government Medicare plan would cover you.

Has it worked? Ask 60 million Americans who count on it. Yes. What about the results? Since the 1960s, people are living longer. We know Medicare works, but the cost of healthcare has been going up, and we worried about its long-term solvency. It turns out the Affordable Care Act, which we passed, brought some savings to healthcare and added 10 years of solvency to Medicare.

Now, the Republicans want to repeal the Affordable Care Act, and it will reduce the solvency of Medicare by 4 years—4 years sooner Medicare will go insolvent. The fiscally conservative Republican Party has come up with an answer, which leads to sooner insolvency for Medicare. Under TrumpCare, \$880 billion in Federal Medicaid funding to States will be eliminated. What does it mean? Well, let me tell you the story of Judy.

Judy works at a motel in Southern Illinois. She is in her sixties. She is a hard-working lady. There is not a lazy bone in her body. She works in the hospitality room where you get the free breakfast at the motel. She is the one who smiles and cleans off the table and makes sure you are happy. I got to know her. Judy asked me about all of this stuff going on with affordable care. I asked her: Would you mind working with my office? Let's see what we can do for you.

It turns out that Judy, as hard as she works, makes a very low income. She qualified for Medicaid, which meant health insurance that did not cost her anything because her income was so low. She couldn't believe it. For the first time in her life—for the first time in her life she had health insurance—Medicaid—providing her health insurance. It was a good thing too because just shortly afterward she was diagnosed with diabetes. Now comes the proposal from the Republicans to remove so many people across America from Medicaid. Where does that leave Judy? Back where she started, working hard, with diabetes, a low income, and no health insurance. Terrible things can happen to you if you have diabetes and don't have some medical home or a doctor you can count on.

That is the reality of what TrumpCare will mean to Judy in Southern Illinois. One trillion dollars will be cut from programs that serve low- and middle-class families so the Republican approach can cut taxes for the wealthiest people in America. I am not making that up.

They are raising the premiums for working families to pay. They are cutting off seniors and others from Medicaid coverage so they can give tax breaks to the wealthiest superrich in America. It is going to cost us healthcare jobs across America. Downstate Illinois, those are good-paying jobs. The Illinois Hospital Association says we are going to lose them.

This Republican bill, TrumpCare, is bad for seniors, bad for middle-class

families, bad for people with disabilities. It is not very good for kids. Half of the kids in America are born under and taken care of by Medicaid. It is bad for the States, bad for just about everyone who is not healthy or wealthy. Yet the House Republican leadership is intent on moving forward with TrumpCare this week.

The President came to the House Republicans yesterday and said: If you don't support me on this vote, I am coming after your districts to defeat you.

This approach is going to increase premiums for seniors in one of the most fundamental ways. We said in our bill that we voted for that you could not have a disparity in premiums more than 3 to 1. So the premiums charged to a 20-year-old and the premiums charged to a 60-year-old could be no different than a 3-to-1 margin. The Republicans changed that and made it 5 to 1.

That is why the American Association of Retired Persons opposes TrumpCare and why seniors across the country are waking up to the reality that they are in for a jolt when it comes to the premiums they have to pay.

Senator SUSAN COLLINS of Maine, a Republican, has said: "This is not a bill I could support in its current form . . . it really misses the mark." As Senator COLLINS noted, this bill does not come close to achieving the goal of allowing low-income seniors to purchase health insurance.

Senator BILL CASSIDY, a Republican from Louisiana, said:

The CBO score was, shall we say, an eye-popper. . . . Can't sugarcoat it. . . . Doesn't look good.

Senator and Dr. CASSIDY, Republican from Louisiana, said that. He went on to say:

That's not what President Trump promised. . . . That's not what the Republicans ran on.

Senator TOM COTTON, Republican of Arkansas, said:

I'm afraid that if [House Republicans] vote for this bill, they're going to put the House majority at risk next year. . . . Just from a practical standpoint, I don't think this bill is going to reduce premiums for working Americans. . . . I think it's going to cost coverage for many Americans.

Why do we want to rush this process? It took us more than 2 years to write a bill, and it is still a bill that needs more work. I voted for it. To think that they can replace it in a matter of weeks, with this slap-dash approach, is not fair to America. It is not fair to people who count on health insurance for peace of mind and coverage when they desperately need it.

I see my friend on the floor. I am going to close. I released a report today, and it is one I am going to share across the board in Illinois before our delegation votes this week. This bill in Illinois means that 311,000 people I represent would lose their private health insurance. By 2020, the average enrollee

in Illinois would see their health insurance costs increase by over \$3,000—by 2026, almost \$5,000.

The impact is particularly severe for Illinoisans ages 55 to 64. They would see their costs of premiums increase by over 50 percent. Illinois hospitals, they are against it too. They know that a lot of downstate hospitals and inner-city hospitals can't survive this Republican replacement plan.

I will close with a letter from Christine McTaggart of Watseka, IL. Here is what she said to me: "I wake up every day since the election fearing that a complete repeal will happen and for me that translates into a death sentence."

Christine was originally diagnosed with stage IIIb inflammatory breast cancer in September of 2012. Given this type of aggressive cancer, her prognosis was poor. She went through 16 cycles—16—of chemotherapy, a bilateral mastectomy, 33 radiation treatments, failed reconstruction and chronic tissue issues, and thyroid cancer as well.

After all of that, in 2014, she learned her breast cancer was back. This time in her bones, stage IV. In her letter to me, Christine McTaggart of Watseka wrote:

When the Affordable Care Act became law, I had no idea my life would come to depend on policies such as pre-existing conditions not excluding you from coverage . . . and lifetime maximums being eliminated. If ACA were repealed, I would no longer have coverage as my chronic ongoing treatment has far exceeded the old lifetime maximums. . . . I would have to choose between bankruptcy for treatments I cannot afford and rolling the dice, waiting for death.

She ends with this:

I thank you for your tireless advocacy on this issue. . . . My life literally depends on it.

What we need to do is take repeal off the table, and this Senator will pull a chair up to the table. Let's make the Affordable Care Act work. Let's do it in a bipartisan way. Let's not look for a slam dunk for either political party. Let's try to do the right thing for America. We are not going to make the extremes in either political party happy, but if millions of Americans have health insurance and can find a way to pay for it, then we will do our job.

I yield the floor.

The PRESIDING OFFICER (Mr. GARDNER). The Senator from Louisiana.

Mr. CASSIDY. Mr. President, I ask unanimous consent that at 4:50 p.m. the remaining time on H.J. Res. 83 be yielded back and the joint resolution be read a third time and the Senate vote on the resolution with no interviewing action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The PRESIDING OFFICER. The Senator from Rhode Island.

#### CLIMATE CHANGE

Mr. WHITEHOUSE. Mr. President, on the day of the news reporting the World Meteorological Organization is

declaring that 2016 was the hottest year ever recorded, and further declaring that the planet is now in what they call, “truly uncharted territory.” I rise for my 161st “Time to Wake Up” speech, in this case to update my colleagues on the state of our oceans.

I am from the Ocean State. In January, the National Oceanic and Atmospheric Administration released a report with the U.S. Geologic Survey, the Environmental Protection Agency, researchers at Rutgers University, Columbia University, and the South Florida Water Management District.

The report updates global sea level rise estimates—perhaps not a big issue for Colorado but a big issue for Rhode Island. It made region-specific assessments for our American coastline. Based on updated peer-reviewed scientific literature, the report raised the previous upper range, or extreme, scenario for average global sea level in the year 2100 by an additional half a meter.

NOAA and its partners then tailored their findings to the U.S. coastline based on regional variations in ocean circulation and gravitational pull and local land conditions like erosion, subsidence, and groundwater depletion, all of which affect the local impacts of global sea level rise. They found that under the higher scenarios, all regions in the United States, except Alaska, can expect sea level rise higher than the global mean average. The news was particularly harsh for the western Gulf of Mexico and for the northeast Atlantic coast—Virginia through Maine, including my home State of Rhode Island.

Our coastal managers, like Rhode Island’s Coastal Resources Management Council—the CRMC, we call them—are taking these new estimates seriously and incorporating the high scenario into their planning. Under the new scenario, the Northeast is expected to see 9 vertical feet of sea level rise by the end of the century. That means that a child born today in Providence, RI, at Women & Infants Hospital is likely to live long enough to see this 9-foot vertical sea level rise take place along our shores.

By the way, when you go up 9 feet, the shore goes back many, many hundreds of feet in many places. In Rhode Island, what CRMC is now planning for is between 9 and 12 vertical feet of sea level rise for our State. That is going to hit Rhode Island communities pretty hard.

Rhode Island’s CRMC and our University of Rhode Island have developed together something called STORMTOOLS. It is an online research tool that projects the effects of this sea level rise and additional storm surge onto the State’s coastal properties.

The tool actually now needs to be updated because it currently maxes out at 7 feet of sea level rise, which was the previous high scenario. Now that we have raised it to 9 to 12 feet, they are going to have to go back and redo it.

This is what it looks like based on the 7-foot max. Here is 7 feet of sea

level rise in Newport, RI. This is the harbor. This is downtown Newport. America’s Cup Avenue, which runs right through there, will be taken out. Through this area are a lot of very successful businesses that appeal to the people who come to visit historic Newport, RI.

Through here, we have some of the most significant working wharves still in the Newport area. Then this area here, called The Point, is a historic section that goes back into the 18th and in some cases 17th centuries. These buildings, of course, will be flooded. There is the downtown Newport fire station in the middle of that as well, so it affects our safety infrastructure.

This is further up the bay in Rhode Island. This is Barrington here. This is the town of Warren. As you can see in the blue, there are a lot of places where homes and businesses go underwater just under the 7-foot scenario. Some of the stuff that goes underwater is pretty critical.

Here in this bluish part is the Warren wastewater treatment plant. You can’t have a wastewater treatment plant that is under water, so that is a very significant investment for Warren to have to face.

I went to the Warren Town Hall not too long ago to meet with the manager and the folks who work there to hear from them about what they needed in order to accommodate this new risk.

Remember that the sea level rise that we are looking at here is just the floor that high tides and storms ride in on. In this simplified illustration, we can see a coastal city with sea level rise encroaching on its infrastructure. Then we add to that the king tides. When celestial bodies line up so the tides are stronger than usual and, therefore, higher than usual, they are called king tides. That is not a scientific term, but it is the lay term for them.

These king tides already push water into the streets of Miami and over the tops of the wharves of Boston on clear, sunny days—just from the tide. If you add on top of that a strong coastal storm, our city here does not stand a chance. Homes are destroyed, businesses are ruined, damages reach the billions, and lives perhaps are lost.

America’s coastal communities are not prepared for the future. Part of that is because so many people are denying the prospect of this future, but also we haven’t caught up.

Federal Emergency Management Agency flood maps are the things that guide flood insurance for most coastal property owners. FEMA’s estimates, however, fall alarmingly short, we have discovered, for coastal communities like those in Rhode Island, as the FEMA studies rely on outdated data and incomplete models. This means that people along America’s coast who rely on these models can be lulled into a false sense of comfort if their home falls outside one of FEMA’s high risk zones but, in actuality, is in harm’s

way. So Rhode Island officials are out right now trying to educate everyone living and working along our State’s coast about the flooding dangers that are fueled by climate change.

It is not just State officials. Insurance and mortgage companies are starting to take these changes into account. Even the government-backed mortgage giant, Freddie Mac, is girding for broad housing losses from climate-driven flooding. Let me quote them: “The economic losses and social disruption may happen gradually,” Freddie Mac says on its website, “but they are likely to be greater in total than those experienced in the housing crisis and great recession.”

Think about that. That is pretty serious business, if you are saying that the housing damage and the consequent financial harm is going to be greater than the housing crisis and great recession that we just lived through.

Some effects of climate change may not even be insurable, Freddie Mac says, and unlike the 2008 housing crash, owners of homes that are literally under water—not just financially under water—would have little expectation of their homes’ values ever recovering and, therefore, little incentive to keep making mortgage payments which would, in turn, add to steeper losses for lenders and for insurers. This is deadly serious economic business.

Shoreline counties are just 18 percent of the United States in land area, but they account for around 38 percent of the country’s employment and 43 percent of our GDP. Each year, the sea and storms will take a higher toll on the roads, the bridges, the seawalls, the power and wastewater treatment plants, and the military facilities that serve that economically productive shore.

Despite all this, President Trump’s proposed “America First” budget blueprint zeros out the Global Climate Change Initiative, ends U.S. contributions to international climate change programs, eliminates EPA programs that conduct climate change research and implement the Clean Power Plan, ends NOAA’s coastal and marine management, research, and education grants and programs, including the sea grant cooperative research program, shifts NASA’s Earth science budget, which includes climate research, out to deep space exploration, and cuts funding for the Department of Energy’s Office of Science.

Obviously they don’t like science very much.

The President’s proposal—if enacted—would accelerate the grim future laid out in NOAA’s sea level rise report and in Rhode Island’s STORMTOOLS projections. As that grim future accelerates, it is actually science that gives us the headlights to perceive the oncoming threats. Cuts to CRMC of as much as 60 percent would cripple the STORMTOOLS project that provides Rhode Island our headlights.

The laws of thermodynamics will still govern the rise of our warming ocean waters. That is not going away. The laws of chemistry will still cause carbon dioxide to acidify seawater. That will not stop. The laws of biology will still affect vital coastal ecosystems and valuable ocean species and transmit the harms of climate change into those areas.

The laws of economics mean that this will all have a pretty bleak effect on the prosperity of Americans. All that it gains is that we will just be blinder to what is coming at us.

If the President were to forgo just one weekend at Mar-a-Lago, which POLITICO and the Washington Post estimate costs U.S. taxpayers \$2 to \$3 million each weekend, that money from one weekend could fund Rhode Island's entire sea grant program for a year, helping us guide offshore energy and commercial ocean development, protecting important fishing grounds and the State's vital fishing industry. That is economic effect in Rhode Island.

When the ocean starts lapping on the stairs of Mar-a-Lago, President Trump may be hard-pressed to continue denying what all of our scientific agencies are reporting and predicting. This graphic from the Boston Globe shows at 7 feet of sea level rise what is in store for the President's posh resort. The NOAA high scenario for that area actually projects for Florida's Atlantic coast sea level rise just over 8 feet by the end of the century—though this image understates the flooding that is going to take place at Mar-a-Lago in this century. That just shows 7 feet of sea level rise. An added foot of water not shown, plus that king tide problem I discussed, and storm surge—when you have a good wind kicking up, and it blows the surface of the ocean and raises the tide further—will all amplify these effects. Bye-bye, Mar-a-Lago.

It is time that we in Congress put fossil fuel interests aside. They have had their way with us quite long enough. It is time for us to start doing what is right by all of the Americans who live and work near the coast and will be facing this predicament in the real world.

If the President and this Congress remain beholden to this shameless, polluting industry, we will lose our chance to protect ourselves. It is time that we wake up to the reality of climate change, wake up to the reality of sea level rise, wake up to the reality of ocean acidification, and start to do something about it.

We can't say we weren't warned. We are just rotten with fossil fuel money and will not listen.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from Tennessee.

Mr. ALEXANDER. Mr. President, while the Senator from Rhode Island is still here, I was pleased to join with him in an article published in the New York Times not long ago. We don't agree on everything, but we do agree

on this: Climate change is a serious problem, and it makes no sense to close nuclear power plants while they are safely operating and producing 60 percent of our carbon-free electricity in the United States.

So I thank him for his partnership on that article in the New York Times.

Mr. WHITEHOUSE. I appreciate the chairman saying that very much.

TVA

Mr. ALEXANDER. Mr. President, today I come to the floor to express my opposition once again to the possibility that the Tennessee Valley Authority—the TVA, as we call it—might raise our electric bills and waste more than \$1 billion buying electricity the region does not need by agreeing to purchase power from the Clean Line Energy Partners' proposed Plains & Eastern wind power transmission project.

Congress has a responsibility to conduct oversight of TVA's decisions and also to ensure that TVA is fulfilling its missions, as defined by the TVA Act. Although TVA does not receive any Federal funding from Congress, TVA is a Federal corporation, and its board members are nominated by the President of the United States and confirmed by the Senate.

The House Transportation and Infrastructure Committee and the Senate Environment and Public Works Committee, the committees responsible for the oversight of TVA, have held hearings to discuss TVA's budget and policies.

So as a U.S. Senator, today I am here to exercise my oversight responsibilities on TVA. Clean Line Energy Partners, a Texas-based company, is proposing to build giant, unsightly transmission towers from Oklahoma, through Arkansas, to Tennessee—known as the Plains & Eastern Clean Line—to carry comparatively more expensive, less reliable electricity to Tennessee and other Southeastern States.

For the first time ever, Federal eminent domain will be used over the objection of the State of Arkansas and both of Arkansas's U.S. Senators to acquire the land necessary for the transmission line. In order to move forward with the construction of a single 700-mile, high-voltage, direct current transmission line, Clean Line Energy Partners must find utilities in the Southeast that are willing to purchase the power produced by an Oklahoma wind farm and transmitted by the Plains & Eastern Clean Line. For this reason, Clean Line Energy Partners and their supporters have been urging the Tennessee Valley Authority to agree to a long-term power purchase agreement for wind power.

In November, shortly after the election, the Southern Alliance for Clean Energy said: "We strongly encourage TVA's Board of Directors to immediately contract for at least 1,000 megawatts of wind power on the Plains and Eastern Clean Line." Why the rush, I would ask. The answer is this:

Federal subsidies for wind power—subsidies that waste billions of dollars of taxpayer money each year—end after 2019. A petition being pushed by the Southern Alliance for Clean Energy urging TVA to purchase the power spells this out. They said: "Critical deadlines regarding the Federal production tax credit for wind power are fast approaching. . . . The time to contract for low-cost wind power is now."

So last December, I wrote to the TVA and said: "There should not be a rush to approve any proposal from Clean Line Energy Partners. This is a big, expensive decision and should be left to the new board next year."

While this decision should be left to a full TVA board when all of its members are confirmed, I don't know why either a board with three vacancies, which is what we have today, or a complete board with all of its members confirmed would even consider approving such a deal. A contract with Clean Line Energy Partners could cost TVA ratepayers more than \$1 billion over the next 20 to 30 years, the typical length of such an agreement. TVA would be disregarding its mission to provide low-cost power to the region if it were to contract for power the region doesn't need regardless of the source of the electricity.

In recent years, according to TVA, power demand throughout the Tennessee Valley has declined.

In 2013, TVA began working with its customers to develop a long-term plan to meet the region's power needs through 2033. In 2015, when TVA completed its Integrated Resource Plan, that plan concluded—this is TVA talking—that "there is no immediate need for new base load plants after Watts Bar Nuclear Unit 2 comes online and upgrades are completed at Browns Ferry Nuclear Plant." As a result of this conclusion, because TVA did not need power, TVA decided last year to sell the unfinished Bellefonte nuclear power plant.

For the foreseeable future, TVA has said it doesn't need any new baseload power and doesn't plan on any major new capital construction projects. This is good news for ratepayers because it means TVA can reduce debt and keep electric rates low. So why would TVA announce that it doesn't need new power for the next 15 years, sell a nuclear power plant capable of producing reliable baseload power for the next 60 years, and then turn around and buy unreliable wind power that might only be available for 20 or 30 years until the turbines break down?

TVA is, generally speaking, on a very good path. Its leadership has made sound decisions that will benefit ratepayers and our region. To fulfill its mission to provide safe, clean, reliable, and affordable power for the region's homes and businesses—that is its mission—it has opened the first nuclear power reactor in the 21st century. And I may say, going back to Senator WHITEHOUSE's speech, nuclear power is

emission free—no sulfur, no nitrogen, no mercury, no carbon. Nuclear power produces 60 percent of all of our carbon-free electricity. TVA is also placing pollution control equipment on all of its coal plants and is completing new natural gas plants. The TVA has done this while reducing its debt and reducing electric rates, which is good news for jobs and economic development in the region. Even if TVA did need more power, which it has said it does not, TVA should not agree to buy more wind power which is comparatively unreliable and expensive.

A look at TVA's previous experience with wind power illustrates how unreliable it can be, especially in our region. In 2001, TVA opened its first commercial-scale wind project in the Southeast. It is generous to say that it has been a failure. This project on Buffalo Mountain near Knoxville has the capacity to generate 27 megawatts of electricity; however, according to TVA, in 2016—last year—the Buffalo Mountain wind turbines produced only 4.3 megawatts on average. Capacity is 27 megawatts and generation was 4.3 megawatts—that is just 16 percent of their rated capacity. In other words, these turbines, which cost as much as \$40 million to build and must cost millions more over the life of the contract, produce little electricity and little value to TVA's ratepayers.

Wind usually blows at night when consumers are asleep and don't need as much electricity. Until there is some way to store large amounts of wind power, a utility still needs to operate gas, nuclear, or coal plants when the wind doesn't blow. For example, take a recent TVA peak summer day. On July 26, 2016, Tennessee Valley homes and businesses consumed 29,512 megawatts of electricity—nearly all of TVA's capacity of 33,000 megawatts of electricity. Part of TVA's capacity on that day included contracts for nearly 1,250 megawatts of electricity produced by wind power. However, at the peak demand during the day, when power is most urgently needed, those wind turbines with a rated capacity of 1,250 megawatts actually delivered only 185 megawatts of electricity. So on a day when the Tennessee Valley needed power the most, wind turbines provided less than 15 percent of their rated capacity and less than 1 percent of the total electricity needed to power our region's homes and businesses.

Not only is wind power unreliable, it can be more expensive than nuclear, which also produces zero emissions, or natural gas, which is low emission.

TVA is currently completing a new 900-megawatt natural gas plant for roughly \$975 million that will improve air quality in Memphis and be one of the most efficient natural gas plants in the world. Natural gas plants usually operate for at least 30 years and according to TVA can provide power in as little as 20 minutes to meet peak demand during hot summer afternoons and cold winter nights.

Last year, TVA opened the country's first nuclear power reactor in the 21st century, Watts Bar 2, at a cost of \$5 billion. Watts Bar 2 will safely provide 1,150 megawatts of power more than 90 percent of the time for the next 40, 60, and possibly even 80 years, all of it emission free, no sulfur, no nitrogen, no mercury, no carbon.

The point is, TVA has concluded that it doesn't need more power for the foreseeable future; therefore, its board should resist obligating TVA's ratepayers for any new large power contracts, much less contracts for comparatively expensive and unreliable wind power. Instead, TVA should continue to provide low-cost, reliable power to the region because that boosts economic development throughout the Tennessee Valley.

I thank the Presiding Officer, and I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The senior assistant legislative clerk proceeded to call the roll.

Mr. SASSE. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Under the previous order, all remaining time for debate on H.J. Res. 83 has been yielded back.

The joint resolution was ordered to a third reading and was read the third time.

The PRESIDING OFFICER. The joint resolution having been read the third time, the question is, Shall the joint resolution pass?

Mr. SASSE. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The clerk will call the roll.

The assistant bill clerk called the roll.

Mr. CORNYN. The following Senators are necessarily absent: the Senator from Georgia (Mr. ISAKSON) and the Senator from Kentucky (Mr. PAUL).

The PRESIDING OFFICER. (Mr. LEE). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 50, nays 48, as follows:

[Rollcall Vote No. 93 Leg.]

YEAS—50

Alexander	Fischer	Perdue
Barrasso	Flake	Portman
Blunt	Gardner	Risch
Boozman	Graham	Roberts
Burr	Grassley	Rounds
Capito	Hatch	Rubio
Cassidy	Heller	Sasse
Cochran	Hoeven	Scott
Collins	Inhofe	Shelby
Corker	Johnson	Strange
Cornyn	Kennedy	Sullivan
Cotton	Lankford	Thune
Crapo	Lee	Tillis
Cruz	McCain	Toomey
Daines	McConnell	Wicker
Enzi	Moran	Young
Ernst	Murkowski	

NAYS—48

Baldwin	Gillibrand	Murray
Bennet	Harris	Nelson
Blumenthal	Hassan	Peters
Booker	Heinrich	Reed
Brown	Heitkamp	Sanders
Cantwell	Hirono	Schatz
Cardin	Kaine	Schumer
Carper	King	Shaheen
Casey	Klobuchar	Stabenow
Coons	Leahy	Tester
Cortez Masto	Manchin	Udall
Donnelly	Markey	Van Hollen
Duckworth	McCaskill	Warner
Durbin	Menendez	Warren
Feinstein	Merkley	Whitehouse
Franken	Murphy	Wyden

NOT VOTING—2

Isakson Paul

The joint resolution (H.J. Res. 83) was passed.

The PRESIDING OFFICER. The majority leader.

#### EXECUTIVE SESSION

#### EXECUTIVE CALENDAR

Mr. MCCONNELL. Mr. President, I move that the Senate proceed to executive session to consider Calendar No. 20, David Friedman to be Ambassador to Israel.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The motion was agreed to.

The PRESIDING OFFICER. The clerk will report the nomination.

The senior assistant legislative clerk read the nomination of David Friedman, of New York, to be Ambassador Extraordinary and Plenipotentiary of the United States of America to Israel.

CLOTURE MOTION

Mr. MCCONNELL. Mr. President, I send a cloture motion to the desk.

The PRESIDING OFFICER. The cloture motion having been presented under rule XXII, the Chair directs the clerk to read the motion.

The senior assistant legislative clerk read as follows:

CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on the nomination of David Friedman, of New York, to be Ambassador Extraordinary and Plenipotentiary of the United States of America to Israel.

Mitch McConnell, Steve Daines, John Cornyn, Tom Cotton, Bob Corker, John Boozman, John Hoeven, James Lankford, Roger F. Wicker, John Barrasso, Lamar Alexander, Orrin G. Hatch, David Perdue, James M. Inhofe, Mike Rounds, Bill Cassidy, Thom Tillis.

Mr. MCCONNELL. Mr. President, I ask unanimous consent that the mandatory quorum call with respect to the nomination be waived.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### LEGISLATIVE SESSION

Mr. MCCONNELL. Mr. President, I move to proceed to legislative session.