

County, Massachusetts, nearly all of which falls inside the Boston pay locality. As long as the Pay Agent applies its criteria on a county-by-county basis, no part of Rhode Island will be eligible for a higher level of locality pay, and existing Federal pay disparities between Rhode Island and its neighbors will continue to degrade Federal services in our state.

Simply put, the FEPCA law was intended to resolve a public-private pay disparity. In southern New England, however, it has created a public-public pay disparity.

Mr. REED. The Senator is absolutely right. And to remedy this situation, the bill we have introduced, S. 1313, the Rhode Island Federal Worker Fairness Act, will require the President's Pay Agent to consider the State of Rhode Island as one county strictly for the purposes of locality pay. We believe this bill will enable Rhode Island, the smallest state in the nation and about the same size as the average county in the United States, to apply for locality pay on an equal footing with county governments in other parts of the country.

We look forward to working with the distinguished Chairman of the Governmental Affairs Committee, Senator THOMPSON, and the Committee's ranking member, Senator LIEBERMAN, in our effort to reduce the inequities among Federal employees in our region and enable federal offices in Rhode Island to attract and retain qualified employees.

I yield the floor.

MESSAGE FROM THE PRESIDENT

A message from the President of the United States was communicated to the Senate by Mr. Williams, one of his secretaries.

EXECUTIVE MESSAGE REFERRED

As in executive session the Presiding Officer laid before the Senate a message from the President of the United States submitting a treaty which was referred to the Committee on Foreign Relations.

REPORT ON THE NATIONAL EMERGENCY CONCERNING WEAPONS OF MASS DESTRUCTION—MESSAGE FROM THE PRESIDENT—PM 47

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States, together with an accompanying report; which was referred to the Committee on Banking, Housing, and Urban Affairs.

To the Congress of the United States:

As required by section 204 of the International Emergency Economic Powers Act (50 U.S.C. 1703(c)) and section 401(c) of the National Emergencies

Act (50 U.S.C. 1641(c)), I transmit herewith a 6-month report on the national emergency declared by Executive Order 12938 of November 14, 1994, in response to the threat posed by the proliferation of nuclear, biological, and chemical weapons ("weapons of mass destruction") and of the means of delivering such weapons.

WILLIAM J. CLINTON.

THE WHITE HOUSE, July 13, 1999.

MESSAGE FROM THE HOUSE

At 2 p.m., a message from the House of Representatives, delivered by Mr. Hanrahan, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 2035. An act to correct errors in the authorizations of certain programs administered by the National Highway Traffic Administration.

The message also announced that the House has agreed to the following concurrent resolutions, in which it requests the concurrence of the Senate:

H. Con. Res. 107. Concurrent resolution expressing the sense of Congress rejecting the conclusions of a recent article published by the American Psychological Association that suggests that sexual relationships between adults and children might be positive for children.

H. Con. Res. 117. Concurrent resolution concerning United Nations General Assembly Resolution ES-10/6.

MEASURES REFERRED

The following bill, previously received from the House of Representatives for the concurrence of the Senate, was read the first and second times by unanimous consent and referred as indicated:

H.R. 592. An act to designate a portion of Gateway National Recreation Area as "World War Veterans Park at Miller Field"; to the Committee on Energy and Natural Resources.

The following concurrent resolution was read and referred as indicated:

H. Con. Res. 107. Concurrent resolution expressing the sense of Congress rejecting the conclusions of a recent article published by the American Psychological Association that suggests that sexual relationships between adults and children might be positive for children.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-4144. A communication from the Secretary of Defense, transmitting, the report of a retirement; to the Committee on Armed Services.

EC-4145. A communication from the Secretary of Defense, transmitting, the report of

a retirement; to the Committee on Armed Services.

EC-4146. A communication from the Chairman and Chief Executive Officer, Farm Credit Administration, transmitting, pursuant to law, the annual report of the Farm Credit System for calendar year 1998; to the Committee on Agriculture, Nutrition, and Forestry.

EC-4147. A communication from the Director, Retirement and Insurance Services, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Federal Employees Health Benefits Program and Department of Defense Demonstration Project-Amendments to 48 CFR, Chapter 16" (RIN3206-A167), received July 12, 1999; to the Committee on Governmental Affairs.

EC-4148. A communication from the Director, Retirement and Insurance Services, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Federal Employees Health Benefits Program and Department of Defense Demonstration Project-Amendments to 5 CFR, Part 890 (RIN3206-A167), received July 12, 1999; to the Committee on Governmental Affairs.

EC-4149. A communication from the Executive Director, Committee for the Purchase from People who are Blind or Severely Disabled, transmitting, pursuant to law, the report of a rule entitled "Additions to and Deletions from the Procurement List", received July 12, 1999; to the Committee on Governmental Affairs.

EC-4150. A communication from the Acting Deputy Director for Management, Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, a report entitled "Electronic Purchasing and Payment in the Federal Government"; to the Committee on Governmental Affairs.

EC-4151. A communication from the Public Printer, Government Printing Office, transmitting, pursuant to law, the report of the Office of Inspector General for the period October 1, 1998, through March 31, 1999; to the Committee on Governmental Affairs.

EC-4152. A communication from the Executive Director, Committee for the Purchase from People who are Blind or Severely Disabled, transmitting, pursuant to law, the report of a rule entitled "Additions to the Procurement List", received July 6, 1999; to the Committee on Governmental Affairs.

EC-4153. A communication from the Assistant Secretary, Legislative Affairs, Department of State, transmitting, pursuant to law, a report relative to the elimination of the danger pay allowance for the Central African Republic; to the Committee on Foreign Relations.

EC-4154. A communication from the Assistant Secretary, Legislative Affairs, Department of State, transmitting, a report of the International Labor Organization relative to general conditions to stimulate job creation in small and medium-sized enterprises; to the Committee on Foreign Relations.

EC-4155. A communication from the President of the United States, transmitting, pursuant to law, a report of a safeguard action on imports of lamb meat; to the Committee on Finance.

EC-4156. A communication from the Chief, Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Regulations under Section 1502 of the Internal Revenue Code of 1986; Limitations on Net Operating Loss Carryforwards and Certain Built-in Losses and Credits Following an Ownership Change of a Consolidated Group"

(RIN1545-AU32) (TD8824), received June 29, 1999; to the Committee on Finance.

EC-4157. A communication from the Chief, Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Regulations under Section 382 of the Internal Revenue Code of 1986; Application of Section 382 in Short Taxable Years and with Respect to Controlled Groups" (RIN1545-AU33) (TD8825), received June 29, 1999; to the Committee on Finance.

EC-4158. A communication from the Chief, Regulations Unit, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Removal of Regulations Providing Guidance under Subpart F Relating to Partnerships and Branches" (TD8827), received July 9, 1999; to the Committee on Finance.

EC-4159. A communication from the Chief Counsel, Fiscal Service, Bureau of the Public Debt, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Final Rule to Amend 31 CFR Parts 315, 353, 357, and 370 to Consolidate Provisions Relating to Electronic Transactions and Funds Relating to United States Securities," received July 6, 1999; to the Committee on Finance.

EC-4160. A communication from the Director, Policy Directives and Instructions Branch, Immigration and Naturalization Service, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Canadian Border Boat Landing Program" (RIN1115-AE53) (INS No. 1796-96), received July 8, 1999; to the Committee on the Judiciary.

EC-4161. A communication from the Principal Deputy Director, Office of Community Oriented Policing Services, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Police Recruitment Program Guidelines" (RIN11015-AAE58), received July 6, 1999; to the Committee on the Judiciary.

EC-4162. A communication from the Chairman, Federal Energy Regulatory Commission, transmitting, pursuant to law, the annual report for fiscal year 1998; to the Committee on Energy and Natural Resources.

EC-4163. A communication from the Acting Assistant Secretary, Land and Minerals Management, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled "Electronic Reporting" (RIN1010-AC40), received June 30, 1999; to the Committee on the Budget.

EC-4164. A communication from the Assistant General Counsel for Regulatory Law, Office of Procurement and Assistance Management, Department of Energy, transmitting, pursuant to law, the report of a rule entitled "Consortium Buying" (AL 99-04), received July 12, 1999; to the Committee on Energy and Natural Resources.

EC-4165. A communication from the Director, Office of Regulatory Management, Office of Acquisition and Materiel Management, Department of Veterans Affairs, transmitting, pursuant to law, the report of a rule entitled "VA Acquisition Regulation: Taxes" (RIN2900-AJ32); to the Committee on Veterans' Affairs.

EC-4166. A communication from the Regulations Officer, Federal Highway Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "National Standards for Traffic Control Devices; Metric Conversion and Correction of Effective Date" (RIN2125-AD63), received July 8, 1999; to the Committee on Environment and Public Works.

EC-4167. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Implementation Plan; Illinois" (FRL #6374-1), received July 8, 1999; to the Committee on Environment and Public Works.

EC-4168. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of State Plans for Designated Facilities and Pollutants; Massachusetts; Plan for Controlling MWC Emissions from Existing MWC Plants" (FRL #6377-1), received July 8, 1999; to the Committee on Environment and Public Works.

EC-4169. A communication from the Director, Office of Regulatory Management and Information, Office of Policy, Planning and Evaluation, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "National Emission Standards for Hazardous Air Pollutants for Source Categories: Off-Site Waste and Recovery" (FRL #6377-5), received July 9, 1999; to the Committee on Environment and Public Works.

EC-4170. A communication from the Director, Office of Congressional Affairs, Office of State Programs, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "NRC Management Directive 5.6, 'Integrated Materials Performance Evaluation Program'", received July 12, 1999; to the Committee on Environment and Public Works.

EC-4171. A communication from the Secretary of Health and Human Services, transmitting, a draft of proposed legislation entitled "Medicaid and Children's Health Insurance Program Amendments of 1999"; to the Committee on Finance.

EC-4172. A communication from the Administrator, Small Business Administration, transmitting, a draft of proposed legislation entitled "The Small Business Programs Enhancement Act of 1999"; to the Committee on Small Business.

EC-4173. A communication from the Secretary of Housing and Urban Development, transmitting, a draft of proposed legislation relative to the President's fiscal year 2000 budget; to the Committee on Banking, Housing, and Urban Affairs.

EC-4174. A communication from the Secretary of Transportation, transmitting, pursuant to law, the annual report entitled "Importing Noncomplying Motor Vehicles" for calendar year 1998; to the Committee on Commerce, Science, and Transportation.

EC-4175. A communication from the Special Assistant to the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Shelby and Dutton Montana" (MM Docket No. 99-63) (RM-9398), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4176. A communication from the Special Assistant to the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Lordsburg and Hurley, NM" (MM Docket No. 98-222) (RM-9407), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4177. A communication from the Special Assistant to the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Madison, Indiana" (MM Docket No. 98-105) (RM-9295), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4178. A communication from the Special Assistant to the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table of Allotments; FM Broadcast Stations; Belfield, ND; Medina, ND; Burlington, ND; Hazelton, ND; Gacke, ND; New England, ND" (MM Docket Nos. 98-224; 98-225; 98-226; 98-230; 98-231; 98-232), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4179. A communication from the Special Assistant to the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.202(b), Table Allotments; FM Broadcast Stations; Buda and Giddings, Texas" (MM Docket No. 99-69), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4180. A communication from the Special Assistant to the Chief, Mass Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.606(b), Table of Allotments; TV Broadcast Stations; El Dorado and Camden, Arkansas" (MM Docket No. 99-4569) (RM 9401), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4181. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revise Fees to Number Undocumented Vessels in Alaska (USCG-1998-3386)" (RIN2115-AF62) (1999-0001), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4182. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations; Fenwick Fireworks Display, Long Island Sound (CGD01-99-095)" (RIN2115-AA97) (1999-0043), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4183. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations; Koechlin Wedding Fireworks, Western Long Island Sound, Rye, New York (CGD01-99-030)" (RIN2115-AA97) (1999-0040), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4184. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations; Royal Handel Fireworks, Boston, MA (CGD01-99-102)" (RIN2115-AA97) (1999-0041), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4185. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the

report of a rule entitled "Safety/Security Zone Regulations; Madison 4th of July Celebration, Long Island Sound (CGD01-99-092)" (RIN2115-AA97) (1999-0042), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4186. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations; T E L Enterprises Fireworks Display, Great South Bay Off Davis Park, NY (CGD01-99-115)" (RIN2115-AA97) (1999-0044), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4187. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Rules of Practice, Procedure, and Evidence for Administrative Proceedings of the Coast Guard (USCG-1998-3472)" (RIN2115-AF59) (1999-0002), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4188. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations; Technical Amendments to USCG Regulations to Update RIN Numbers; Correction" (RIN2115-AA97) (1999-0046), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4189. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Drawbridge Regulations; Harbour Town Fireworks Display, Calibogue Sound, Hilton Head, SC (CGD13-99-007)" (RIN2115-AE47) (1999-0026), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

EC-4190. A communication from the Chief, Office of Regulations and Administrative Law, US Coast Guard, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety/Security Zone Regulations; Staten Island Fireworks, Raritan Bay and Lower New York Bay (CGD01-99-083)" (RIN2115-AA97) (1999-0045), received July 8, 1999; to the Committee on Commerce, Science, and Transportation.

PETITIONS AND MEMORIALS

The following petitions and memorials were laid before the Senate and were referred or ordered to lie on the table as indicated:

POM-248. A resolution adopted by the Municipal Assembly of Isabela, Puerto Rico relative to U.S. Navy activity around the Island of Vieques, Puerto Rico; to the Committee on Energy and Natural Resources.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. HELMS:

S. 1352. A bill to impose conditions on assistance authorized for North Korea, to impose restrictions on nuclear cooperation and other transactions with North Korea, and for

other purposes; to the Committee on Foreign Relations.

By Mr. TORRICELLI:

S. 1353. A bill to combat criminal misuse of explosives; to the Committee on the Judiciary.

By Mr. KOHL (for himself and Mr. FEINGOLD):

S. 1354. A bill to provide for the eventual termination of milk marketing orders; to the Committee on Agriculture, Nutrition, and Forestry.

By Mr. DODD (for himself, Mr. KENNEDY, Mr. LEAHY, and Mrs. MURRAY):

S. 1355. A bill to establish demonstration projects to provide family income to respond to significant transitions, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. MOYNIHAN (for himself and Mr. SCHUMER):

S. 1356. A bill to amend the Marine Protection, Research, and Sanctuaries Act of 1972 to clarify the limitation on the dumping of dredged material in Long Island Sound; to the Committee on Environment and Public Works.

By Mr. JEFFORDS:

S. 1357. A bill to amend the Internal Revenue Code of 1986 to enhance the portability of retirement benefits, and for other purposes; to the Committee on Finance.

By Mr. JEFFORDS (for himself, Mr. REED, Mr. ENZI, and Mr. LEAHY):

S. 1358. A bill to amend title XVIII of the Social Security Act to provide more equitable payments to home health agencies under the medicare program; to the Committee on Finance.

By Mr. HOLLINGS:

S. 1359. A bill to amend chapter 51 of title 49, United States Code, to extend the coverage of the rules governing the transportation of hazardous materials, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. LEAHY:

S. 1360. A bill to preserve the effectiveness of Secret Service protection by establishing a protective function privilege, and for other purposes; to the Committee on the Judiciary.

By Mr. STEVENS (for himself, Mr. INOUE, Mr. LOTT, Mrs. FEINSTEIN, Mr. AKAKA, and Mr. GRAHAM):

S. 1361. A bill to amend the Earthquake Hazards Reduction Act of 1977 to provide for an expanded Federal program of hazard mitigation, relief, and insurance against the risk of catastrophic natural disasters, such as hurricanes, earthquakes, and volcanic eruptions, and for other purposes; to the Committee on Commerce, Science, and Transportation.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. TORRICELLI:

S. 1353. A bill to combat criminal misuse of explosives; to the Committee on the Judiciary.

DANGEROUS EXPLOSIVES BACKGROUND CHECKS REQUIREMENT ACT

Mr. TORRICELLI. Mr. President, every year, thousands of people are killed or maimed because of the use or misuse of illegal explosive devices, and millions of dollars in property is lost. Between 1991 and 1995, there were more than 14,000 actual and attempted criminal bombings. Three hundred and twenty-

ty-six people were killed in those incidents and another 2,970 injured. More than \$6 million in property damage resulted.

One bombing in particular, is carved into the national memory. On the morning of April 19, 1995, in one horrible moment, an explosion devastated the Alfred P. Murrah Federal Building in Oklahoma City, OK, and took the lives of 168 Americans. This tragedy, together with the bombing of the World Trade Center in New York, took the lives of many innocent men, women, and children, left others permanently scarred, and caused great suffering for the families of the victims—as well as all of America. These crimes were intended to tear the very fabric of our society; instead, their tragic consequences served to strengthen our resolve to stand firm against the insanity of terrorism and the criminal use of explosives.

In the wake of the Oklahoma City bombing, I was stunned—as were many—to learn how few restrictions on the use and sale of explosives really exist. I soon after introduced legislation to take a first step towards protecting the American people from those who would use explosives to do them harm. That bill, the Explosives Protection Act, would bring explosives law into line with gun laws. Specifically, it would take the list of categories of people who cannot obtain firearms and would add any of those categories not currently covered under the explosives law.

Today, I am taking the next step by introducing the Dangerous Explosives Background Check Requirement Act requiring background checks before the sale of explosives material identical to those already mandated for firearms sales. Current law prohibits felons and others from possessing explosives, but does little to actually stop these materials from getting into the wrong hands. This failure defies logic when we already have a system in place to facilitate background checks and assure that persons who are legally prohibited from purchasing explosives are not able to do so.

In November, 1998, the National Instant Criminal Background Check System (NICS) became operational. NICS is a new national database accessible to licensed firearms dealers that allows them to perform over-the-counter background checks on potential firearms purchasers. NICS, which checks national criminal history databases as well as information on other prohibited categories, such as illegal aliens and persons under domestic violence restraining orders, has already processed more than 3.7 million background checks and has stopped more than 39,000 felons and other prohibited persons from getting guns. In so doing, it has undoubtedly saved lives and prevented crimes from occurring.