

## THE WILDERNESS ACT

Mr. BINGAMAN. Mr. President, I rise today to commemorate the 35th anniversary of the Wilderness Act. Specifically, I would like to speak about the invaluable contribution of New Mexico Senator Clinton P. Anderson in steering the wilderness legislation through Congress and securing final passage. I also will describe how the Gila Wilderness in New Mexico came to be created, the first such designation in the world, forty years prior to enactment of the Wilderness Act. Finally, in my remarks today, I will mention a related bill that I recently introduced, S. 864, the "Earth Day" Act.

On September 3, 1964, President Johnson signed the Wilderness Act into law creating the national wilderness preservation system. In order to assure that some lands will be protected in their natural condition, Congress declared a policy of securing for present and future generations of Americans "the benefits of an enduring resource of wilderness." Certain provisions of the Wilderness Act are unique among the U.S. Code because they read more like poetry than the fodder of legislators and lawyers. For example, the Act defines wilderness as "an area where the earth and its community of life are untrammeled by man, where man himself is a visitor who does not remain."

Why celebrate the anniversary of the Wilderness Act? Since its enactment, the national wilderness preservation system has grown from 9 million acres to 104 million acres—I believe these figures reflect the popularity of and support for wilderness. There are many compelling reasons for preserving wilderness. Wilderness areas protect watersheds and soils, serve as wildlife and plant habitat, and give humans the opportunity to experience solitude in nature. I think Clinton Anderson best described the meaning of wilderness in this eloquent statement:

Conservation is to a democratic government by free men as the roots of a tree are to its leaves. We must be willing wisely to nurture and use our resources if we are going to keep visible the inner strengths of democracy.

For as we have and hold dear our practices of conservation, we say to the other peoples of the world that ours is not an exploitative society—solely materialistic in outlook. We take a positive position—conservation means that we have faith that our way of life will go on and we are surely building for those who we know will follow . . .

There is a spiritual value to conservation and wilderness typifies this. Wilderness is a demonstration by our people that we can put aside a portion of this which we have as a tribute to the Maker and say—this we will leave as we found it.

Wilderness is an anchor to windward. Knowing it is there, we can also know that we are still a rich nation, tending to our resources as we should—not a people in despair scratching every last nook and cranny of our land for a board of lumber, a barrel of oil, or a tank of water.

Senator Anderson's words are particularly meaningful because of his

role as the tenacious and determined leader in Congress who secured passage of the Wilderness Act as many years ago. In fact, former Forest Service Chief Richard McArdle stated that, "Without Clinton Anderson there would have been no Wilderness Law."

In his first substantive act as the new Chairman of the Committee on Interior and Insular Affairs, on January 5, 1961, Clinton Anderson introduced a bill to establish and maintain a national wilderness system. Although similar wilderness bills had been introduced in previous Congresses, it was Senator Anderson's bill that was first reported by the Committee and, later that year, the first to pass the Senate. The vote on his bill was decisive, 78 to 8. Senator Frank Church wrote to Senator Anderson that:

The fact that you were chief sponsor of the bill was in large measure responsible for the big endorsement it received on final passage.

Unfortunately, the House was not yet ready to seriously consider a wilderness bill and the 87th Congress adjourned without enactment of the Wilderness Act.

In 1963, Senator Anderson introduced the Wilderness bill once again. Successfully steering the bill through Committee consideration, the full Senate overwhelmingly passed the bill three months into the term of the 88th Congress. He then crafted the legislative trade that ultimately resulted in House passage of the wilderness bill—key House members wanted legislation creating the Public Land Law Review Commission. Both pieces of legislation were signed in 1964.

Upon signing the Wilderness Act into law, President Johnson gave Senator Anderson special commendation by stating that he had been "in the forefront of conservation legislation since he first came to the House in 1941."

In recalling the 35th anniversary of the passage of the Wilderness Act, it is fitting to observe that this year is also the 75th anniversary of Federal wilderness protection.

On June 3, 1924, the Forest Service designated 755,000 acres of national forest land in New Mexico as the Gila Wilderness. This unprecedented act took place forty years prior to passage of the Wilderness Act and was the first such designation in the world. It all began through the foresight and leadership of a young Forest Service manager in New Mexico named Aldo Leopold. He had worked for the Forest Service in the Southwest in a variety of different positions, including as a Ranger on the Gila National Forest.

Leopold felt that preservation had been neglected on the national forests. He foresaw the importance of preserving the biological diversity and natural systems giving way to develop-

ment. Leopold once wrote that "a thing is right when it tends to preserve the in-

tegrity, stability, and beauty of the biotic community."

He argued against the proposed expansion of a road system into the back country of the Gila National Forest and proposed instead that a large area be left roadless and preserved for wilderness recreation.

Today the Gila Wilderness is inhabited by bear, deer, elk, beaver, bobcat, mountain lion, antelope, and wild turkey. It is a favorite destination for hikers, backpackers, and anglers who enjoy its 19 miles of fishing streams.

The Gila Wilderness contains the cliff dwellings of the ancient Mogollon civilization as well as the campsites and battlegrounds of the Apache and the U.S. Cavalry. In fact, John Murray wrote in his book, "The Gila Wilderness: A Hiking Guide," that "no other wilderness area in the Southwest so much embodies and reflects this national history and natural philosophy as does the Gila." He went on to note that "many of the important events in the development of the region, from the first expedition of Coronado in 1541 to the more recent raids of Geronimo, occurred either directly in the Gila Wilderness Area or in the immediate vicinity."

Leopold would go on to become one of America's greatest naturalists. His accomplishments include publication of "A Sand County Almanac," one of the most influential books ever written about the relationship of people to their lands and waters.

Our nation continues to need opportunities to reflect on the importance of preserving our national world. The celebration of Earth Day each year on April 22nd is an effective way to remind us of the significance of the environment and of accomplishments such as the Wilderness Act. S. 864, the "Earth Day Act", is a bill that I introduced last April along with Senator CHAFEE. It has since gained nine additional bipartisan cosponsors. The purpose of S. 864 is to officially and permanently designate April 22nd as Earth Day.

The first Earth Day was 29 years ago, in 1970, and was first conceived of by our former colleague, Senator Gaylord Nelson. That first Earth Day involved some 20 million Americans. Since then, Earth Day has focused the attention of the country and the world on the importance of preserving and maintaining our environment. I believe the nation owes a great debt of gratitude to Senator Nelson for his leadership in creating Earth Day, and that we should recognize the importance it has assumed in our nation's life.

It is my sincere hope the Senate Judiciary Committee will hold hearings on S. 864, and that the Senate will pass the bill by the end of this year. It is my goal to have the President sign S. 864 into law by the time Earth Day 2000 arrives. I invite all of my colleagues to cosponsor this bill.