

were our memories of the tortures through which he put us as he taught us to think and write. Rereading his work as a whole reminded us that we had been privileged to know one of the best minds we had ever encountered, a person whose rigorous intellect and extraordinary knowledge created a standard to which all of us aspired but which none of us attained.

[From the Washington Post, Oct. 14, 1999]

THE GIFT OF A GREAT TEACHER

(By Robert J. Samuelson)

If you are lucky in life, you will have at least one great teacher. More than three decades ago, I had Ed Banfield, a political scientist who taught mainly at the University of Chicago and Harvard University. Ed's recent death at 83 saddened me (which was expected) and left me with a real sense of loss (which wasn't). Although we had stayed in touch, we were never intimate friends or intellectual soul-mates. The gap between us in intellectual candlepower was too great. But he had loomed large in my life, and I have been puzzling why his death has so affected me.

I think the answer—and the reason for writing about something so personal—goes to the heart of what it means to be a great teacher. By teacher, I am not referring primarily to classroom instructors, because learning in life occurs mainly outside of schools. I first encountered Ed in a lecture hall, but his greatness did not lie in giving good lectures (which he did). It lay instead in somehow transmitting life-changing lessons. If I had not known him, I would be a different person. He helped me become who I am and, more important, who I want to be.

When you lose someone like that, there is a hole. It is a smaller hole than losing a parent, a child or close friend. But it is still a hole, because great teachers are so rare. I have, for example, worked for some very talented editors. A few have earned my lasting gratitude for improving my reporting or writing. But none has been a great teacher; none has changed my life.

What gave Ed this power was, first, his ideas. He made me see new things or old things in new ways. The political scientist James Q. Wilson—first Ed's student, then his collaborator—has called Banfield "the most profound student of American politics in this century." Although arguable, this is surely plausible.

Americans take democracy, freedom and political stability for granted. Ed was more wary. These great things do not exist in isolation. They must somehow fuse into a political system that fulfills certain essential social functions: to protect the nation; to provide some continuity in government and policy; to maintain order and modulate society's most passionate conflicts. The trouble, Ed believed, is that democracies have self-destructive tendencies and that, in modern America, these had intensified.

On the whole, he regretted the disappearance after World War II of a political system based on big-city machines (whose supporters were rewarded with patronage jobs and contracts) and on party "bosses" (who dictated political candidates from city council to Congress and, often, the White House). It was not that he favored patronage, corruption or bosses for their own sake. But in cities, they created popular support for government and gave it the power to accomplish things. And they emphasized material gain over ideological fervor.

Postwar suburbanization and party "reforms"—weakening bosses and machines—

destroyed this system. Its replacement, Ed feared, was inferior. "Whereas the old system had promised personal rewards," he wrote, "the new one promises social reform." Politicians would now merchandise themselves by selling false solutions to exaggerated problems. "The politician, like the TV news commentator, must always have something to say even when nothing urgently needs to be said," he wrote in 1970. By some years, this anticipated the term "talking head." People would lose respect for government because many "solutions" would fail. Here, too, he anticipated. Later, polls showed dropping public confidence in national leaders. Ed was not surprised.

He taught that you had to understand the world as it is, not as you wished it to be. This was sound advice for an aspiring reporter. And Ed practiced it. In 1954 and 1955, he and his wife, Laura (they would ultimately be married 61 years), spent time in a poor Italian village to explain its poverty. The resulting book—"The Moral Basis of a Backward Society"—remains a classic. Families in the village, it argued, so distrusted each other that they could not cooperate to promote common prosperity. The larger point (still missed by many economists) is that local culture, not just "markets," determines economic growth.

What brought Ed fleeting prominence—notoriety, really—was "The Unheavenly City." Published in 1970. Prosperity, government programs and less racial discrimination might lift some from poverty, he said. But the worst problems of poverty and the cities would remain. They resulted from a "lower class" whose members were so impulsive and "present oriented" that they attached "no value to work, sacrifice, self-improvement, or service to family, friends or community." They dropped out of school, had illegitimate children and were unemployed. Government couldn't easily alter their behavior.

For this message, Ed was reviled as a reactionary. He repeatedly said that most black Americans didn't belong to the "lower class" and that it contained many whites. Still, many dismissed him as a racist. Over time his theories gained some respectability from the weight of experience. Poverty defied government assaults; his "lower class" was re-labeled "the underclass." But when he wrote, Ed was assailing prevailing opinion. He knew he would be harshly, even viciously, attacked. He wrote anyway and endured the consequences.

This was the deeper and more important lesson. Perhaps all great teachers—whether parents, bosses, professors or whoever—ultimately convey some moral code. Ed surely did. What he was saying in the 1960s was not what everyone else was saying. I felt uneasy with the reigning orthodoxy. But I didn't know why. Ed helped me understand my doubts and made me feel that it was important to give them expression. The truth had to be pursued, no matter how inconvenient, unpopular, unfashionable or discomfiting. Ed did not teach that; he lived it. This was his code, and it was—for anyone willing to receive it—an immeasurable gift.●

NOTICE

REGISTRATION OF MASS MAILINGS

The filing date for 1999 third quarter mass mailings is October 25, 1999. If your office did no mass mailings during this period, please submit a form that states "none."

Mass mailing registrations, or negative reports, should be submitted to

the Senate Office of Public Records, 232 Hart Building, Washington, DC 20510-7116.

The Public Records office will be open from 8:00 a.m. to 6:00 p.m. on the filing date to accept these filings. For further information, please contact the Public Records office at (202) 224-0322.

ORDERS FOR TUESDAY, OCTOBER 19, 1999

Mr. GORTON. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until the hour of 1:15 p.m. on Tuesday, October 19. I further ask consent that on Tuesday, immediately following the prayer, the Journal of proceedings be approved to date, the morning hour be deemed expired, the time for the two leaders be reserved for their use later in the day, and the Senate then immediately recess until 2:15 p.m. for the weekly party conferences to meet. I further ask consent that the mandatory quorums required under rule XXII be waived.

The PRESIDING OFFICER. Without objection, it is so ordered.

PROGRAM

Mr. GORTON. For the information of all Senators, the Senate will convene tomorrow at 1:15 p.m., and at 2:15 p.m. two cloture votes will occur with respect to amendments to the campaign finance bill. Following the vote or votes, the Senate may resume consideration of the campaign finance bill. However, debate on this legislation is coming to a close, and Senators should anticipate the consideration of the partial-birth abortion bill, the continuing resolution, and available appropriations conference reports during the remainder of this week's session of the Senate.

ORDER FOR ADJOURNMENT

Mr. GORTON. If there is no further business to come before the Senate, I now ask unanimous consent that the Senate stand in adjournment under the previous order.

Mr. FEINGOLD. Reserving the right to object.

The PRESIDING OFFICER. The Senator from Wisconsin.

Mr. FEINGOLD. I ask the Senator from Washington why the Senate is not convening until 1:15?

Mr. GORTON. The Senate is not convening until 1:15 at the direction of the majority leader.

Mr. FEINGOLD. Mr. President, I am wondering why. It would be a good idea to take up this bill that we have before us and work on it, take up amendments in the morning, instead of losing a half a day. Is there some substantive reason why we are not working on a Tuesday

morning, after we started the voting process already on Monday night?

The PRESIDING OFFICER. Is there objection to the request?

Mr. FEINGOLD. Reserving the right to object, Mr. President. I find it hard to understand, as we have just had a vote, which was supposed to be an up-or-down vote on the question of whether or not we are going to ban soft money. The opponents of reform obviously did not want to face that vote.

Quite a number of them had come out to the floor this afternoon to say they were against banning soft money. So they had a chance to vote not to ban soft money. Why didn't they do that? They threw the vote. They all came out here and unanimously voted not to table the McCain-Feingold bill, which simply bans soft money. Now they do not want to have us meet tomorrow morning.

We are not going to do our job tomorrow morning. We are not even going to debate, not going to take up amend-

ments. We are just going to take the morning off.

Mr. GORTON. Regular order.

Mr. FEINGOLD. We see here the unbelievable desire to avoid the issue.

Mr. GORTON. Regular order.

The PRESIDING OFFICER. The regular order has been called for. The Senator must either object or permit the unanimous consent to go forward.

Mr. FEINGOLD. Mr. President, I will not object, having had the chance to express my dismay at this schedule, which is nothing but a way to avoid the issue.

Mr. GORTON. Regular order.

The PRESIDING OFFICER. Without objection, it is so ordered.

ADJOURNMENT UNTIL TUESDAY,  
OCTOBER 19, 1999

Thereupon, the Senate, at 7:05 p.m., adjourned until Tuesday, October 19, 1999, at 1:15 p.m.

NOMINATIONS

Executive nominations received by the Senate October 18, 1999:

NATIONAL SECURITY EDUCATION BOARD

HERSCHELLE S. CHALLENGOR, OF GEORGIA, TO BE A MEMBER OF THE NATIONAL SECURITY EDUCATION BOARD FOR A TERM OF FOUR YEARS. (REAPPOINTMENT)

IN THE ARMY

THE FOLLOWING ARMY NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT IN THE RESERVE OF THE ARMY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be brigadier general*

COL. WILLIAM F. SMITH III, 0000.

IN THE NAVY

THE FOLLOWING NAMED OFFICERS FOR TEMPORARY APPOINTMENT TO THE GRADE INDICATED IN THE UNITED STATES NAVY UNDER TITLE 10, U.S.C., SECTION 5721:

*To be lieutenant commander*

GEORGE R. ARNOLD, 0000	RICHARD S. HAGER, 0000
BUFORD D. BARKER, 0000	MARTIN H. HARDY, 0000
HAROLD T. BRADY, 0000	GREGORY R. KERCHER, 0000
DARIN J. BROWN, 0000	ROBERT C. MILLER, 0000
ANTHONY C. CARULLO, 0000	JON RODGERS, 0000
CHRIS J. CLEMMENSEN, 0000	RICHARD E. SEIF, 0000
BRUCE W. GRISSOM, 0000	STEVEN F. SMITH, 0000
	TODD S. WEEKS, 0000