

1992 to 786 in 1997. Overseas, we have witnessed a decline in cocaine production by 325 metric tons in Bolivia and Peru over the last 4 years. Coca cultivation in Peru plunged 56 percent since 1995.

Nevertheless, drugs still exact a tremendous toll on this Nation. In a 10-year period, over 100,000 Americans will die from drug use. The social costs of drug use continue to climb, reaching \$110 billion in 1995, a 64 percent increase since 1990. Much of the economic burden of drug abuse falls on those who do not abuse drugs—American families and their communities. Although we have made progress, much remains to be done.

The 1999 *National Drug Control Strategy* provides a comprehensive balanced approach to move us closer to a drug-free America. This *Strategy* presents a long-term plan to change American attitudes and behavior with regard to illegal drugs. Among the efforts this *Strategy* focuses on are:

—Educating children: studies demonstrate that when our children understand the dangers of drugs, their rates of drug use drop. Through the National Youth Anti-Drug Media Campaign, the Safe and Drug Free Schools Program and other efforts, we will continue to focus on helping our youth reject drugs.

—Decreasing the addicted population: the addicted make up roughly a quarter of all drug users, but consume two-thirds of all drugs in America. Our strategy for reducing the number of addicts focuses on closing the “treatment gap.”

—Breaking the cycle of drugs and crime: numerous studies confirm that the vast majority of prisoners commit their crimes to buy drugs or while under the influence of drugs. To help break this link between crime and drugs, we must promote the Zero Tolerance Drug Supervision initiative to better keep offenders drug- and crime-free. We can do this by helping States and localities to implement tough new systems to drug test, treat, and punish prisoners, parolees, and probationers.

—Securing our borders: the vast majority of drugs consumed in the United States enter this Nation through the Southwest border, Florida, the Gulf States, and other border areas and air and sea ports of entry. The flow of drugs into this Nation violates our sovereignty and brings crime and suffering to our streets and communities. We remain committed to, and will expand, efforts to safeguard our borders from drugs.

—Reducing the supply of drugs: we must reduce the availability of drugs and the ease with which they can be obtained. Our efforts to reduce the supply of drugs must tar-

get both domestic and overseas production of these deadly substances.

Our ability to attain these objectives is dependent upon the collective will of the American people and the strength of our leadership. The progress we have made to date is a credit to Americans of all walks of life—State and local leaders, parents, teachers, coaches, doctors, police officers, and clergy. Many have taken a stand against drugs. These gains also result from the leadership and hard work of many, including Attorney General Reno, Secretary of Health and Human Services Shalala, Secretary of Education Riley, Treasury Secretary Rubin, and Drug Policy Director McCaffrey. I also thank the Congress for their past and future support. If we are to make further progress, we must maintain a bipartisan commitment to the goals of the *Strategy*.

As we enter the new millennium, we are reminded of our common obligation to build and leave for coming generations a stronger Nation. Our *National Drug Control Strategy* will help create a safer, healthier future for all Americans.

WILLIAM J. CLINTON.

THE WHITE HOUSE, February 8, 1999.

#### MEASURE PLACED ON THE CALENDAR

The following bill was read the second time and placed on the calendar:

H.R. 99. An act to amend title 49, United States Code, to extend Federal Aviation Administration programs through September 30, 1999, and for other purposes.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-1591. A communication from the Associate Managing Director for Performance Evaluation and Records Management, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled “Implementation of Section 245(g) of the Communications Act of 1934, as Amended” (Docket 96-61) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1592. A communication from the President and Chairman of the Export-Import Bank of the United States, transmitting, pursuant to law, the Bank’s report on a financial guarantee to support the sale of one Boeing 777-200IGW aircraft to Singapore Aircraft Leasing Enterprise Pte. Ltd.; to the Committee on Banking, Housing, and Urban Affairs.

EC-1593. A communication from the Chief of the Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled “Notice of Certain Transfers to Foreign Partnerships and Foreign Corporations” (RIN1545-AV70) received on February 5, 1999; to the Committee on Finance.

EC-1594. A communication from the Administrator of the Farm Service Agency, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled “Tobacco-Importer Assessments” (RIN0560-AF52) received on February 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1595. A communication from the Director of the Office of Regulatory Management and Information, transmitting, pursuant to law, the report of a rule entitled “Tebufenozide; Extension of Tolerance for Emergency Exemptions” (FRL6059-8) received on February 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1596. A communication from the Director of the Office of Regulatory Management and Information, transmitting, pursuant to law, the report of a rule entitled “Propyzamide; Extension of Tolerance for Emergency Exemptions” (FRL6060-3) received on February 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1597. A communication from the Director of the Office of Regulatory Management and Information, transmitting, pursuant to law, the report of a rule entitled “Cymoxanil; Pesticide Tolerance” (FRL6056-4) received on February 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1598. A communication from the Director of the Office of Regulatory Management and Information, transmitting, pursuant to law, the report of a rule entitled “3,7-Dichloro-8-quinoline carboxylic acid; Pesticide Tolerances for Emergency Exemptions” (FRL6055-6) received on February 5, 1999; to the Committee on Agriculture, Nutrition, and Forestry.

EC-1599. A communication from the Director of the Office of Surface Mining Reclamation and Enforcement, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled “West Virginia Regulatory Program” (Docket WV-077-FOR) received on February 5, 1999; to the Committee on Energy and Natural Resources.

EC-1600. A communication from the Director of the Office of Surface Mining Reclamation and Enforcement, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled “Illinois Regulatory Program” (SPATS No. IL-094-FOR) received on February 5, 1999; to the Committee on Energy and Natural Resources.

EC-1601. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Approval and Promulgation of Implementation Plans; California State Implementation Plan Revision; San Joaquin Valley Unified Air Pollution Control District, Sacramento Metropolitan Air Quality Management District” (FRL6227-2) received on February 5, 1999; to the Committee on Environment and Public Works.

EC-1602. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled “Emergency Planning and Community Right-to-Know Programs; Amendments to Hazardous Chemical Reporting Thresholds for Gasoline and Diesel Fuel at Retail Gas Stations” (RIN2050-AE58) received on February 5, 1999; to the Committee on Environment and Public Works.

EC-1603. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection

Agency, transmitting, pursuant to law, the report of a rule entitled "Record Keeping and Reporting Burden Reduction" (FRL6300-4) received on February 5, 1999; to the Committee on Environment and Public Works.

EC-1604. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety Zone Regulations, Commencement Bay, Tacoma, Washington" (Docket 13-98-034) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1605. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; Seattle SeaFair Unlimited Hydroplane Race, Lake Washington, Seattle, WA" (Docket 13-98-022) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1606. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; Indiana Governor's Cup Hydroplane Races; Ohio River Mile 557.0-558.0, Madison, IN" (Docket 08-98-050) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1607. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; Clifton River Days, Tennessee River Miles 157.0-159.0, Clifton, Tennessee" (Docket 08-98-042) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1608. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; All American Birthday Party Fireworks Display Ohio River, Mile 469.2-470.5, Cincinnati, OH" (Docket 08-98-039) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1609. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; Rocketman Triathlon; Tennessee River mile 324.0 to 324.5, Huntsville, AL" (Docket 08-96-057) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1610. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; MY102 Boomsday; Tennessee River Mile 645.0 to 649.0, Knoxville, TN" (Docket 08-96-056) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1611. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; Don Q Offshore Cup XIII Race; Bahia de Ponce, Puerto Rico" (Docket 07-98-055) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1612. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; Swimming Across San Juan Harbor, San Juan, Puerto Rico" (Docket 07-98-053) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1613. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; St. Johns River, Jacksonville, Florida" (Docket 07-98-050) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1614. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; City of Charleston, SC" (Docket 07-98-045) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1615. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations; City of Charleston, SC" (Docket 07-98-039) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1616. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Special Local Regulations for Marine Events; Patapsco River, Baltimore, Maryland" (Docket 05-98-064) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1617. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety Zones, Security Zones, and Special Local Regulations" (RIN2115-AA97) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

EC-1618. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Maritime Course Approval Procedures" (RIN2115-AF58) received on February 5, 1999; to the Committee on Commerce, Science, and Transportation.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. MCCONNELL (for himself, Mr. GRAHAM, Mr. BUNNING, Mr. MACK, Mr. BREAUX, Mr. DEWINE, Mr. SMITH of Oregon, Mr. ROBB, Mr. LUGAR, Mr. COCHRAN, Ms. LANDRIEU, Mr. MURKOWSKI, Mr. STEVENS, Mr. COVERDELL, Mr. WARNER, Mr. SMITH of New Hampshire, Mr. BAYH, Mr. BYRD, Mr. SPECTER, and Mr. KERREY):

S. 387. A bill to amend the Internal Revenue Code of 1986 to provide an exclusion from gross income for distributions from qualified State tuition programs which are used to pay education expenses; to the Committee on Finance.

By Mr. CLELAND (for himself, Mr. KERRY, Mr. HOLLINGS, Mr. CONRAD, Mrs. BOXER, Mr. DASCHLE, and Mr. HARKIN):

S. 388. A bill to authorize the establishment of a disaster mitigation pilot program in the Small Business Administration; to the Committee on Small Business.

By Mr. MCCAIN (for himself, Mr. ROBB, Mr. LIEBERMAN, Mr. DEWINE, Mr. LEVIN, Mr. KENNEDY, Mr. BINGAMAN, Mr. CLELAND, Mrs. FEINSTEIN, Mrs. HUTCHISON, Mr. CONRAD, Mr. ALLARD, and Mr. SMITH of New Hampshire):

S. 389. A bill to amend title 10, United States Code, to improve and transfer the jurisdiction over the Troops to Teachers program, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. REID:

S. 390. A bill to amend title II of the Social Security Act to allow workers who attain age 65 after 1981 and before 1992 to choose either lump sum payments over four years totalling \$5,000 or an improved benefit computation formula under a new 10-year rule governing the transition to the changes in benefit computation rules enacted in the Social Security Amendments of 1977, and for other purposes; to the Committee on Finance.

By Mr. KERREY (for himself, Mr. BOND, Mr. KENNEDY, Mr. GORTON, Mr. GRAHAM, Mr. DEWINE, Mr. MOYNIHAN, Mr. DURBIN, Mr. INOUE, Mr. MACK, and Mrs. MURRAY):

S. 391. A bill to provide for payments to children's hospitals that operate graduate medical education programs; to the Committee on Finance.

By Mrs. MURRAY (for herself and Mr. GORTON):

S. 392. A bill to designate the Federal building and United States courthouse located at West 920 Riverside Avenue in Spokane, Washington, as the "Thomas S. Foley Federal Building and United States Courthouse," and the plaza at the south entrance of that building and courthouse as the "Walter F. Horan Plaza"; to the Committee on Environment and Public Works.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LOTT (for himself, Mr. ABRAHAM, Mr. AKAKA, Mr. ALLARD, Mr. ASHCROFT, Mr. BAUCUS, Mr. BAYH, Mr. BENNETT, Mr. BINGAMAN, Mr. BOND, Mrs. BOXER, Mr. BREAUX, Mr. BROWNBACK, Mr. BRYAN, Mr. BUNNING, Mr. BURNS, Mr. BYRD, Mr. CAMPBELL, Mr. CHAFEE, Mr. CLELAND, Mr. COCHRAN, Ms. COLLINS, Mr. CONRAD, Mr. COVERDELL, Mr. CRAIG, Mr. CRAPO, Mr. DEWINE, Mr. DODD, Mr. DOMENICI, Mr. DORGAN, Mr. DURBIN, Mr. EDWARDS, Mr. ENZI, Mr. FEINGOLD, Mrs. FEINSTEIN, Mr. FITZGERALD, Mr. FRIST, Mr. GORTON, Mr. GRAHAM, Mr. GRAMM, Mr. GRAMS, Mr. GRASSLEY, Mr. GREGG, Mr. HAGEL, Mr. HARKIN, Mr. HATCH, Mr. HOLLINGS, Mr. HUTCHINSON, Mrs. HUTCHISON, Mr. INHOPE, Mr. INOUE, Mr. JEFFORDS, Mr. JOHNSON, Mr. KENNEDY, Mr. KERREY, Mr. KERRY, Mr. KOHL, Mr. KYL, Ms. LANDRIEU, Mr. LAUTENBERG, Mr. LEAHY, Mr. LEVIN, Mr. LIEBERMAN, Mrs. LINCOLN, Mr. LUGAR, Mr. MACK, Mr. MCCAIN, Mr. MCCONNELL, Ms. MIKULSKI, Mr. MOYNIHAN, Mr. MURKOWSKI, Mrs. MURRAY, Mr. NICKLES, Mr. REED, Mr. REID, Mr. ROBB, Mr. ROBERTS, Mr. ROCKEFELLER, Mr. ROTH, Mr. SANTORUM, Mr. SARBANES, Mr. SCHUMER, Mr. SESSIONS, Mr. SHELBY, Mr. SMITH of New Hampshire, Mr. SMITH of Oregon, Ms. SNOWE, Mr. SPECTER, Mr. STEVENS, Mr. THOMAS, Mr. THOMPSON, Mr. THURMOND, Mr. TORRICELLI, Mr. VOINOVICH, Mr. WARNER, Mr.