

and concerns. As the wealthiest nation, we also have a responsibility to do what we can to ensure that the benefits of the global economy are enjoyed by people from every walk of life, here and abroad. And when we vote, we have a responsibility to ensure that legislation entitled the "African Growth and Opportunity Act", actually benefits African workers and protects their families' health and welfare, and the natural environment. The bill that was passed yesterday will not do that.

I have felt for some time that our relationship with Africa needs to change. It cannot continue to be based almost exclusively on aid, when the real engine of development, as we have seen elsewhere in the world, is investment and trade. However, in developing a trade policy toward Africa—where poverty is deeply rooted and protections for the environment and the rights of workers are virtually non-existent—precautions must be taken to ensure that it is a sound policy that responds to Africa's unique and urgent needs.

It used to be that workers' rights and environmental concerns were treated separately from trade considerations, or not at all. Fortunately, that has begun to change. One of the reasons I voted for NAFTA was because it contained side agreements on labor and environmental issues.

However, while those agreements were a step forward, time has shown that they did not go far enough. Unfortunately, even the modest labor and environmental agreements that we fought hard to include in NAFTA were not included in the African Growth and Opportunity Act and virtually every amendment to add similar provisions was defeated. Such a step backward makes absolutely no sense.

The African Growth and Opportunity Act's provision on workers' rights, which has been included in other trade legislation, has routinely allowed countries notorious for abuses to escape without penalty. Unions have rightly criticized this provision for being vague and unenforceable. It is an invitation for exploitation of cheap African labor.

The African Growth and Opportunity Act does not include a single provision related to environmental concerns. Multinational corporations, especially mining and timber companies, have a long history of taking advantage of Africa's weak environmental laws and contributing to pollution, deforestation and the uprooting of people. If barriers to foreign investment are lowered or eliminated—as the Act calls for—and meaningful, enforceable environmental protections are not put in place, these problems will only get worse.

Like the NAFTA debate, however, the rhetoric on both sides of this issue was overblown. The African Growth and Opportunity Act is not, as some of

its supporters claimed, an historic step toward integrating Africa into the global economy. At best, this Act will have a modest impact. It simply offers limited market access to African countries under the Generalized System of Preferences and establishes a U.S.-African trade and economic forum.

On the other hand, the African Growth and Opportunity Act will not, as some of its opponents claimed, force African countries to cut spending on education and health care, and to adhere to stringent International Monetary Fund conditions. It rewards African countries that are taking steps toward economic and political reforms, as most African countries are already doing, but it does not force them to do anything.

In all my time in the Senate, this is the first attempt that has been made to redefine our relationship with Africa from one of dependency to one which begins to promote economic growth and self-reliance. This is long overdue, and the opportunity to address these issues is not likely to come again soon. I had hoped that when the African Growth and Opportunity Act reached the floor it would have provided for expanded export opportunities for both Africans and Americans while protecting African workers and the environment.

Many of my concerns about the African Growth and Opportunity Act, also hold true for the Caribbean Basin Trade Enhancement Act. I fully support efforts to expand U.S. trade with Caribbean Basin countries and to provide these countries with trade benefits that will help them compete in the global economy. However, again, it is vitally important that the trade benefits included in this Act actually benefit those who often need them the most—workers and their families. Virtually every amendment that would have required Caribbean companies to institute fair and enforceable labor standards before they could be eligible for trade benefits under the Caribbean Basin Trade Enhancement Act was defeated, and crucial protections were therefore not included.

Mr. President, it is disappointing that given the opportunity to simultaneously redefine our relationship with Africa, re-examine our trade policy toward the Caribbean Basin and expand international economic opportunities for Americans, that the approach and the outcome was so flawed.

FOURTH ANNIVERSARY OF
ISRAELI PRIME MINISTER
YITZHAK RABIN'S ASSASSINATION

Mr. MOYNIHAN. Mr. President, Today is the fourth anniversary of the assassination of Israeli Prime Minister Yitzhak Rabin. On October 25, 1995, ten days before his assassination, Prime

Minister Rabin spoke in the Rotunda of the capitol at a ceremony celebrating the passage of the Jerusalem Embassy Act of 1995. The honor of introducing him fell to me. I said, "History will honor him as the magnanimous leader of a brave people—brave enough to fight daunting odds—perhaps even braver still to make peace." Four years later as Israel and the Palestinians prepare to begin final status negotiations, I think it appropriate to remember the man who helped lead his people down this road to peace. I ask unanimous consent to have printed in the RECORD my remarks on that occasion.

There being no objection, the remarks were ordered to be printed in the RECORD, as follows:

REMARKS OF SENATOR DANIEL PATRICK MOYNIHAN ON THE PASSAGE OF THE JERUSALEM EMBASSY ACT OF 1995, UNITED STATES CAPITOL ROTUNDA, OCTOBER 25, 1995

My pleasant and most appropriate task this afternoon is to introduce one of Jerusalem's most illustrious sons.

History will acknowledge him as the unifier of the City of David—the Chief of Staff whose armies breached the barbed wire and removed the cinder blocks that has sundered the city of peace.

History will honor him as the magnanimous leader of a brave people—brave enough to fight against daunting odds—perhaps even braver still to make peace.

History will remember him as the last of the generation of founders—the intrepid children of a two thousand year dream. Almost certainly, the last Israeli Prime Minister to play a leading role in the War for Independence, he was also the first—and to this day the only—Prime Minister to be born in the Holy Land.

He is a proud son of Jerusalem. As a young man he dreamed of a career as an engineer. But destiny had other plans and he fought and led for almost half a century so that his people could live in peace and security.

Nobel Laureate, statesman, military hero, friend of our nation where he served with distinction as an ambassador in this very city, he honors us today by joining us in our festivities—the Prime Minister of Israel, the Honorable Yitzhak Rabin.

AMENDMENT TO REQUIRE A WTO
MINISTERIAL REPORT

Mr. BYRD. Mr. President, I am pleased that yesterday the Senate adopted my amendment to H.R. 434, the African and Caribbean trade legislation, regarding the upcoming World Trade Organization (WTO) Ministerial Conference in Seattle, Washington, from November 30 to December 3, 1999.

My amendment is straightforward. It expresses the sense of the Congress on the importance of the new round of international trade negotiations that will be launched at the WTO Ministerial Conference, and would require the United States Trade Representative (USTR) to submit a report to Congress regarding discussions at the Ministerial on antidumping and countervailing duty agreements. My amendment sends a message from the Congress that these

talks are significant and that we will be examining these discussions closely. Specifically, it sends a message to our trading partners that we have no intention of allowing the antidumping and countervailing duty agreements to be nonchalantly relinquished, and that we will be keeping an official record of any discussions on these topics.

I am strongly opposed to opening the antidumping and countervailing duty agreements to negotiation, and, therefore, I am very pleased that the Administration reports that it will put forth a U.S. trade agenda that reaffirms trade remedy laws, and, specifically, U.S. rights to enforce antidumping and countervailing duty measures. Nevertheless, we should expect that certain WTO member governments will attempt to weaken the current antidumping and countervailing rules during the next round of talks. Certain WTO member governments will likely attempt to use the antidumping and countervailing rules as leverage against other U.S. priority issues, thus, pitting U.S. industries against one another.

Without the antidumping and countervailing duty agreements, I believe that many of our trading partners would not hesitate to flatly dismiss their WTO obligations in order to maximize their own profits. Antidumping and countervailing duty rules offset foreign countervailable subsidies and below-cost pricing schemes intended to harm a U.S. industry. Prohibiting these unfair trade practices is the essence of our most basic trade agenda, and laws to thwart and penalize this behavior were enacted as early as 1897. As in 1897, antidumping and countervailing measures are a vital tool to combat unfair trade.

My amendment would help the Administration put forth a U.S. trade agenda at the Seattle talks that reaffirms U.S. rights to enforce antidumping and countervailing duty measures, and that protects these codes from any negotiation. Undermining the right of the U.S. to respond to unfair trade practices will hinder the ability of many U.S. manufacturers, including U.S. steel mills, to fight against unfair trade. It would also undermine a century of work to build a straightforward and responsive international trade system.

The PRESIDING OFFICER. The majority leader.

MAKING FURTHER CONTINUING APPROPRIATIONS FOR THE FISCAL YEAR 2000

Mr. LOTT. Mr. President, I ask unanimous consent that the Senate now proceed to the consideration of H.J. Res. 75, the continuing resolution received from the House. I further ask unanimous consent that the joint resolution be read a third time, passed, and

the motion to reconsider be laid upon the table.

This has been cleared with the Democratic leader.

The PRESIDING OFFICER. Without objection, it is so ordered.

The joint resolution (H.J. Res. 75) was read the third time and passed.

ORDER OF BUSINESS

Mr. LOTT. Mr. President, the Senate, then, has just passed the continuing resolution to the 10th of November. Progress is being made every hour on the appropriations process—some hours more than others. I hope Members will continue being patient while the final must-do legislation is completed.

I want to say again that I think the last 2 days have been phenomenal when you stop and look at all the difficulty that was involved—the fact that we passed major trade legislation by a vote of 75 or 76 to 23 last night, and today we passed the biggest reform of the banking and securities financial services industry in several decades with 90 votes. It is incredible.

We are going to continue to work to move vital legislation. We have other conferences that we hope to get agreed to. We need to get agreements. In fact, we must get an agreement on the FAA reauthorization bill. We are very close to getting an agreement on the satellite conference report. We are very close on the work incentives conference report.

There are three or four major conferences that are very close to being completed. When they are completed, we will take them up as soon as possible.

In addition, if agreements are reached on appropriations bills, of course, we would set everything aside for that. It seems to me that District of Columbia and perhaps the foreign relations conference reports could be ready as early as tomorrow. Certainly, if they are, we will vote on them.

The Senate hopefully also will reach, in just a very few minutes, an agreement on how to proceed on the bankruptcy bill. Senator DASCHLE and I have been working on this for weeks actually. I think we are very close to having an agreement. We are exchanging amendments so each side will know what is in our amendments both tonight and again tomorrow by noon. I hope Members who have relevant amendments on the underlying bankruptcy bill will come to the floor and offer them yet today.

We are in what I hope are the final days of the session. Members must be willing to work into the night in order to complete this legislation. I know there are some relevant amendments that are controversial and they will have second-degree amendments. Members should come to the floor and offer them.

Members could also expect votes during tomorrow's session. One could come with regard to appropriations. We could have votes on amendments with regard to the bankruptcy bill.

Members should expect that on Monday there will be recorded votes beginning at 5:30.

Also, votes will be ordered on the bankruptcy consent, calling for two votes with respect to minimum wage and business cost issues at 10:30 on Tuesday morning.

I am announcing that we may have to have votes tomorrow. We will have votes at 5:30 Monday. We will have votes at 10:30 on Tuesday.

We hope within the next few minutes to be able to enter the agreement on the bankruptcy bill.

I yield the floor.

Ms. LANDRIEU. Will the majority leader yield?

The PRESIDING OFFICER. The Democratic leader.

Mr. DASCHLE. Mr. President, I defer.

Ms. LANDRIEU. Mr. President, does the majority leader have any information regarding the Interior appropriations bill? That is one of the bills that is continuing to be negotiated.

Maybe I should wait to get his attention.

Will the majority leader yield for a moment?

Mr. LOTT. Mr. President, if I could respond to the Senator from Louisiana, I apologize for not directing my attention to her question. I was visiting with the Senator from Maryland with respect to possible votes tomorrow.

The Interior appropriations conference report is being worked on while negotiations have been going forward on the foreign operations appropriations conference report. I have information that real progress has been made today on the foreign operations appropriations report, but they will not get to the point of wrapping up Interior until the foreign operations bill is done.

I know the Senator from Louisiana has a real interest in that Interior bill, particularly provisions that could affect coastal areas such as hers and mine. Oil and gas revenues have been going in the Land and Water Conservation Fund for years and to lands out west, which is well and good. However, we take the risks in our area and we have not been getting any money. I don't think that is fair. We have beach erosion problems; we have estuary replenishment with which we need to deal. I am very sympathetic to the concerns of the Senator from Louisiana.

No final agreement has been reached on Interior. The Senator still has time to weigh in mightily with the Senators involved, and the administration, and needs to talk to them. I know the Senator has Senator DASCHLE working feverishly in her behalf.