

propaganda, harassment and violence—they need help. This Act intends to do just that. It would allocate \$41 million in various sectors of Serbian society where democratic forces can be strengthened, and to encourage further strengthening of these forces in neighboring Montenegro. It would ensure that this funding will, in fact, go to these areas, in contrast to the Administration's budget request which indicates that much of this funding could be siphoned off to implement a peace agreement in Kosovo. Another \$350,000 would go to the Organization for Security and Cooperation in Europe and its Parliamentary Assembly, which could provide assistance on a multilateral basis and demonstrate that Serbia can rejoin Europe—through the OSCE—once it moves in a democratic direction and ends its instigation of conflict.

This Act also states what policy toward Serbia and Montenegro must be: to promote the development of democracy and to support those who are committed to the building of democratic institutions, defending human rights, promoting rule of law and fostering tolerance in society.

This funding, authorized by the Support for East European Democracy Act of 1989, represents a tremendous increase for building democratic institutions in Serbia and Montenegro. This fiscal year, an anticipated \$25 million will be spent, but most of that is going to Kosovo. The President's budget request for the next fiscal year is a welcome \$55 million, but, with international attention focused on Kosovo, too much of that will likely go toward implementing a peace agreement. Make no mistake—I support strongly assistance for Kosovo. I simply view it as a mistake to get that assistance by diverting it from Serbia and Montenegro. We have spent billions of dollars in Bosnia and will likely spend at least hundreds of millions more in Kosovo, cleaning up the messes Milosevic has made. The least we can do is invest in democracy in Serbia, which can stop Milosevic from making more problems in the future.

Building democracy in Serbia will be difficult, given all of the harm Milosevic has done to Serbian society. The opposition has traditionally been weak and divided, and sometimes compromised by Milosevic's political maneuvering. There are signs, however, the new Alliance for Change could make a difference, and there certainly is substantial social unrest in Serbia from which opposition can gain support. In addition, there are very good people working in human rights organizations, and very capable independent journalists and editors. The independent labor movement has serious potential to gain support, and the student and academic communities are organized to defend the integrity of the universities. Simply demonstrating our real support for the democratic movement in Serbia could convince more people to become involved.

Finally, Montenegro's democratic changes in the last year place that republic in a difficult position. A federation in which one republic is becoming more free and open while the other, much larger republic remains repressive and controls federal institutions cannot last for long, yet Montenegrins know they could be the next victims of Milosevic. It would be a mistake to leave those building a democracy in

Montenegro out on that limb. They need our support as well.

In conclusion, Mr. Speaker, I am today introducing the Serbia and Democracy Act of 1999 because I feel our country's policy in the Balkans has all too long been based on false assumptions about the region. Granted, social tensions, primarily based on ethnic issues, were bound to have plagued the former Yugoslavia, but it is an absolute fact that violence could have been avoided if Slobodan Milosevic did not play on those tensions to enhance his power. As we prepare debate the sending of American forces to Kosovo to keep a peace which does not yet exist, we must address the root cause of the conflict in the former Yugoslavia from 1991 to today. This Act, Mr. Speaker, does just that, and I urge my colleagues to support its swift and overwhelming passage by the House. The Senate is working on similar legislation, and hopefully the Congress can help put U.S. policy back on the right track.

WINTHROP EAGLES WINS THE BIG
SOUTH CONFERENCE TOUR-
NAMENT

HON. JOHN M. SPRATT JR.

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, March 10, 1999

Mr. SPRATT. Mr. Speaker, I want to salute the Winthrop Eagles—the men's basketball team at Winthrop University, located in my district in Rock Hill, South Carolina. For the first time in the program's 20-year history, the team has won not only the regular season championship, but the Big South Conference Tournament as well, and will go on to compete in the NCAA tournament.

The Eagles racked up 12 wins in a row—the longest winning streak in the history of the university and the conference. Nine were against Big South teams, the most Winthrop has ever had. It is no wonder the Eagles were the top seed in the Big South Conference Tournament, and no wonder that Coach Gregg Marshall, in his first year, was named the Big South Conference men's basketball coach of the year.

This is a sports success story I wanted to share with the House. Congratulations on a job well done are due all of the Eagles, Coach Gregg Marshall and his fine staff, and everyone who helped make this a real win for Winthrop.

INTRODUCTION OF THE SSI
BENEFIT PROTECTION ACT

HON. WILLIAM J. COYNE

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, March 10, 1999

Mr. COYNE. Mr. Speaker, I rise to introduce the "SSI Benefit Protection Act."

The Supplemental Security Income (SSI) program serves some of our poorest and most vulnerable citizens. SSI recipients qualify because they are elderly, blind, or disabled, and

have annual income of less than \$6,000 a year—a total income of less than \$500 a month. Qualified medical personnel have determined that their disabilities are so severe that they are incapable of gainful employment. Nationally, about 6.6 million people qualify for SSI.

SSI is a subsistence income that barely pays for life's basic necessities. The maximum federal payment is less than 75% of the poverty level. And the average federal SSI payment is about \$340 a month—over \$100 less than the maximum.

15 states and the District of Columbia offer additional help to their aged and disabled citizens by sending money to the Social Security Administration to supplement payments to their residents. The average state supplement is between \$50 and \$100 a month, which brings SSI recipients a little closer to the poverty line.

A little-noticed provision in the 1993 Omnibus Budget Reconciliation Act began charging the states that supplemented SSI payments a small monthly "processing fee" for each check. The fee was not based on any assessment of SSA's costs and in fact, did not go to SSA. It was simply a revenue-raiser. The fee was increased substantially in the 1997 Balanced Budget Act, and it is now scheduled to increase to \$8.50 per recipient, per month, in 2002. This year in my home state of Pennsylvania, the governor's office estimated that the fees paid for "processing" totaled about \$24 million. In Pennsylvania, if the whole fee was passed on to recipients it would reduce their state supplement by almost 25%.

Understandably, this rapidly increasing fee has had a chilling effect on state willingness to increase the supplement. State program costs have continued to increase because of the fee, but no state being charged the fee has increased its payment to beneficiaries since 1993, not even to keep up with inflation. Six states have reduced their supplement and one eliminated it.

The Congress should be encouraging states to maintain and increase the supplement so that our most vulnerable citizens can afford food and shelter, not punishing those states that have reached out to help. Even a small increase in benefits can markedly improve life for SSI recipients, and even a small cut has devastating consequences.

That is why I have introduced the "SSI Benefit Protection Act." It would repeal this unfair fee, which is not justified by any analysis of SSA's costs. I hope removing this burden from states will encourage them to reassess their current SSI supplementation levels and increase them to a reasonable level. I hope the Congress and the states can work together to provide for our aged and disabled citizens.

HAPPY 30TH BIRTHDAY, WTOP

HON. J.C. WATTS, JR.

OF OKLAHOMA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, March 10, 1999

Mr. WATTS of Oklahoma. Mr. Speaker, today I want to wish WTOP, 1500 AM, 107.7 FM, a happy 30th birthday. From the Apollo XI