

## SENATE—Friday, March 19, 1999

The Senate met at 9:45 a.m. and was called to order by the President pro tempore [Mr. THURMOND.]

### PRAYER

The Chaplain, Dr. Lloyd John Ogilvie, offered the following prayer:

Gracious Father, as this work-week comes to a close, we praise You for Your love that embraces us and gives us security, Your joy that uplifts us and gives us resiliency, Your peace that floods our hearts and gives us serenity, and the presence of Your Spirit that fills us and gives us strength and endurance.

We dedicate this day to You. Help us to realize that it is by Your permission that we breathe our next breath and by Your grace that we are privileged to use all the gifts of intellect and judgment You provide. Give the Senators and all of us who work with them a perfect blend of humility and hope, so that we will know You have given us all that we have and are and have chosen to bless us this day. Our choice is to respond and commit ourselves to You. Through our Lord and Savior. Amen.

### RECOGNITION OF THE ACTING MAJORITY LEADER

The PRESIDENT pro tempore. The able Senator from Alaska is recognized.

Mr. STEVENS. Mr. President, I thank you.

### SCHEDULE

Mr. STEVENS. Mr. President, this morning the Senate will resume consideration of the supplemental appropriations bill. The pending amendment is the Enzi amendment regarding Indian gaming. Unless an agreement can be worked out on this amendment, I intend to move quickly to table it in an effort to keep this bill moving forward. If an agreement is not reached, all Members should expect the first vote of today's session to be approximately at 10 a.m.

Following that vote, it is my hope that Members with amendments will come to the floor to offer debate on those amendments. With the budget resolution scheduled beginning next week, it is imperative that the Senate complete action on the supplemental bill in a timely fashion. The cooperation of all Senators will be necessary to achieve that goal.

The leader has stated that on Monday the Senate is expected to debate a Kosovo resolution for several hours,

and then resume consideration of this supplemental appropriations bill. There will be no rollcall votes during Monday's session, according to the leader's statement.

I thank my colleagues for their attention.

### RESERVATION OF LEADER TIME

The PRESIDING OFFICER (Mr. DEWINE). Under the previous order, leader time is reserved.

### EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT FOR FISCAL YEAR 1999

The PRESIDING OFFICER. The Senate will now resume consideration of S. 544, which the clerk will report.

The bill clerk read as follows:

A bill (S. 544) making emergency supplemental appropriations and rescissions for recovery from natural disasters, and foreign assistance, for the fiscal year ending September 30, 1999, and for other purposes.

The Senate resumed consideration of the bill.

Pending:

Hutchison amendment No. 81, to set forth restrictions on deployment of United States Armed Forces in Kosovo.

Stevens (for Enzi) amendment No. 111, to prohibit the Secretary of the Interior from promulgating certain regulations relating to Indian gaming and to prohibit the Secretary from approving class III gaming without State approval.

The PRESIDING OFFICER. The Senator from Alaska.

Mr. STEVENS. Mr. President, it is my intention to ask unanimous consent to adopt the Enzi amendment, or to seek a vote on it.

I suggest the absence of a quorum for the time being.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. STEVENS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. ENZI. Mr. President, I rise to introduce this amendment to the Supplemental Appropriations bill with my colleague, the distinguished Senator from Alabama, Mr. SESSIONS. This amendment is also cosponsored by Senator GRAMS of Minnesota, Senator BRYAN, Senator LUGAR, Senator REID, Senator VOINOVICH, and Senator BROWNBACK. This amendment has one very important purpose: to ensure that the rights of this Congress and all fifty

states are not trampled on by an unelected Cabinet official.

The amendment is simple and straightforward. It extends the current moratorium on the Secretary of the Interior's ability to finalize the rules that were published on January 22d, 1998 until eight months after Congress receives the report of the National Gambling Impact Study Commission. Since the Commission is due to deliver its report to Congress no later than June 20th of this year, this moratorium would give Congress until as late as next February to consider the findings and advice of the commission we established to study the impact of gambling. This amendment also prohibits the Secretary of the Interior from approving any tribal-state gambling agreement which has not first been approved by the tribe and the state in question during this moratorium.

Mr. President, it is imperative that the current moratorium, which expires on March 31st, be extended. If it is not extended and the rules in question are finalized, the Secretary of the Interior would have the ability to bypass all fifty state governments in approving casino gambling on Indian Tribal lands.

Mr. President, this is the fourth time in two years the Senate has had to deal with this issue of Indian gambling, and I regret that an amendment is once again necessary on this year's Supplemental Appropriations bill. However, I believe it is imperative that Congress considers the recommendations of our own commission on gambling before allowing an unelected Cabinet official to make a major policy change in the area of casino gambling on Indian Tribal lands.

For the last two years, I have offered amendments to the Interior appropriations bills prohibiting Secretary Babbitt from approving any new tribal-state gambling compacts that had not first been approved by the State in accordance with the Indian Gaming Regulatory Act. Both of those amendments passed the Senate on voice votes. Both of these amendments were agreed to by the House in Conference. Only at the eleventh hour during negotiations with the White House was the length of the moratorium on last year's bill shortened to 6 months. The message we sent to the Interior Department through these amendments was clear. Congress does not believe it is appropriate for the Secretary of the Interior to bypass Congress and the states in an issue as important as whether or not casino gambling will be allowed within the state borders.