

Arms offices in the Postal Square Building. Betty became the liaison between Postal Square and the Superintendent's office. She also formed the SAA Safety Office and did the FEMA coordination, the Federal Emergency Management Agency coordination, new Senator transition coordination planning, all maintenance coordination, and the multitude of necessary supporting operations for the Sergeant at Arms's employees. She served for five Sergeants at Arms.

The Senate and all its employees who serve our great institution owe Betty Bunch a debt of gratitude. I am very proud to have worked with her. I know my colleagues join me in wishing her a wonderful retirement.

FAIRNESS FOR LEGAL IMMIGRANTS ACT OF 1999

Mr. KENNEDY. Mr. President, I urge my Senate colleagues to support the Fairness for Legal Immigrants Act in order to restore the benefits unfairly eliminated by the 1996 welfare law.

In 1996, Congress passed a so-called welfare reform law that drastically restricted the ability of legal immigrants to participate in public assistance programs. For the first time in history, legal immigrants were cut off from most federal aid. The law barred them from food stamps, SSI, and other benefits. It banned them for 5 years from AFDC, Medicaid, and other programs and gave states the option to permanently ban them from these programs.

These provisions have had a devastating effect on immigrant families. Elderly and disabled immigrants were notified that they would be turned out of nursing homes or cut off from disability payments. Some even took their own lives, rather than burden their families. Far too many human tragedies have resulted from the law.

Fortunately, many Members of Congress realized that the provisions had gone too far, and we passed legislation in the past two years to restore benefits for many. The Balanced Budget Act of 1997 and the Agricultural Research Act of 1998 restored eligibility for Medicaid, SSI and Food Stamps for hundreds of thousands of legal immigrants.

Nevertheless, many immigrants who came here legally are still suffering from restrictive provisions that remain in effect. The Fairness for Legal Immigrants Act is needed to bring back this safety net for immigrants who fall on hard times, especially those who are in great need, such as pregnant women, children, the elderly, the disabled, the poor, and victims of abuse.

The Act will permit states to provide Medicaid to all eligible legal immigrant pregnant women and children. It will permit states to extend Medicaid to "medically needy" legal immigrants who are disabled but not on SSI. It will

permit states to cover legal immigrant children under CHIP, if they are also providing Medicaid coverage for legal immigrant children.

For legal immigrants who arrived before August 1996, the Act will restore SSI eligibility for those who are elderly and poor, but not disabled by SSI standards. It will also restore food stamp eligibility to all legal immigrants who have not yet had their eligibility restored, primarily parents of poor children.

For legal immigrants who arrived after August 1996, the Act will restore SSI eligibility for those who become disabled after reaching the United States. Finally, the Act will exempt post-August 1996 legal immigrants who are victims of domestic or elder abuse from the five-year ban on Medicaid and welfare assistance, and restore their eligibility for SSI and food stamps.

These reforms are essential in order to fulfill our obligation to those who legally entered our country. Many of them are family members of American citizens. They play by the rules, pay their taxes, and deserve a fair chance to become citizens and build new lives for themselves and their families in America.

I urge the Senate to support this important legislation, and I look forward to its early enactment.

TRIBUTE TO JAMES Q. CANNON

Mr. HATCH. Mr. President, I rise today to recognize and pay tribute to James Q. Cannon, a fellow Utahn who has served as a distinguished leader in the health care quality movement for over twenty-five years.

Those of us who know Jamie recognize his tireless efforts to ensure that the thousands of seniors, the underprivileged, and other vulnerable citizens receive the highest quality medical care possible.

As President and Chief Executive Officer of HealthInsight, a community-based quality improvement organization in Utah and Nevada, Mr. Cannon has dedicated his life's work to fostering collaboration and continuous learning among health care providers, policy makers, consumer, and business leaders.

These efforts have enabled physicians and other health care professionals to respond more effectively and humanely to the many needs of their patients and have helped the best in health care science and research to become part of the usual practice of medicine.

Jamie Cannon's vision and pioneer spirit have assisted in bringing hundreds of people together annually to learn, discuss, and implement community-wide health care quality improvement strategies. His commitment to improving the delivery of health care has been a driving force behind countless successful efforts in our commu-

nities to prevent unnecessary illness, to reduce complications associated with chronic disease, to improve care delivery processes and outcomes, to simplify health care administration, and to develop sound, supportive government policies.

Over the years, these successes have touched in one way or another, virtually all aspects and settings in health care—from government policy development to evaluations of program effectiveness, from pediatric care to end-of-life care, and from hospitals to physician offices.

In addition to his service to the people of Utah and Nevada, Jamie has led and supported initiatives to evaluate and improve the quality of medical care delivered to all Americans. He has served as a member of the board of directors of the American Health Quality Association, an association representing a national network of organizations and individuals striving to improve the health care delivered in every state in our nation.

Mr. Cannon has also chaired numerous committees and task forces at the national level, providing leadership and direction to other health business executives committed to improving the quality of clinical medicine.

In addition to providing a legacy of health care quality leadership regionally and nationally, Jamie has also influenced the lives of many others in the community. He is a devoted husband, father of ten children, son and brother. Throughout his life, Jamie has also given generously of his time to those in need through lay service in his church.

Jamie's genuine care and concern for others is apparent in every interaction. His boundless optimism and belief in human goodness engenders trust, rekindles hope, and nurtures vision in all those around him.

Mr. Cannon's leadership and service are respected and admired by his peers, employers, business associates, friends and neighbors, and family. I am proud to know Jamie. He deserves the recognition and appreciation of Congress, the Nation, and particularly the citizens of Utah and Nevada.

With honor and pride I ask my colleagues to join me today in recognizing and expressing appreciation to James Q. Cannon for his many contributions to quality health care in our country.

WORK INCENTIVES IMPROVEMENT ACT

Mr. REED. Mr. President, I rise today to highlight the concerns of some of my constituents who are participating in an adult basic education program conducted by the ARC of Northern Rhode Island.

Earlier in this session, John Mullaly, on behalf of his classmates, wrote to me to express his concerns regarding the use of the word "handicapped".

Mr. President, individuals who live with disabilities are one of the nation's great untapped resources. They have much to contribute, and they deserve to be fully integrated into every aspect of society. I am proud that so many of my colleagues share this point of view and that 70 senators have joined in co-sponsoring S. 331, the Work Incentives Improvement Act, legislation that allows individuals with disabilities to join the workforce while maintaining their health benefits under Medicare or Medicaid.

As we debate this and other related legislation in the Senate, I hope that my colleagues will also consider the vocabulary we use. Mr. Mullaly and his classmates have suggested that we replace the term "handicapped" with the phrase "persons with physical/mental challenges". Mr. President, I ask unanimous consent that the text of Mr. Mullaly's letter be printed in the RECORD.

There being no objection, the letter was ordered to be printed in the RECORD, as follows:

THE ARC OF NORTHERN RHODE ISLAND,
February 2, 1999.

Senator JACK REED,
Providence, RI.

DEAR SENATOR JACK REED: We are students of Adult Basic Education at the ARC of Northern Rhode Island. We believe that everyone should be treated equally and be given the chance to be the best that he or she can be. No one should suffer discrimination. We know you agree with this. We are trying to educate the general public and we need your help.

We are trying to tell them that it discriminates against us to refer to us as "handicapped". It is not an appropriate word because it puts a stigma on us and a limit as to what we can do. It is incredible what we can do and we would prefer to be referred to as persons with physical/mental challenges. We will take the challenge! That term gives us inspiration to meet our goals. What are our goals? To be the best we can be, to give others love, kindness, and inspiration. Also, to protect the rights of others like us, and to educate the public.

Will you help us? Will you work towards using the new terminology on signs in public places? We would also like suggestions from you on how we can help bring this about and protect the integrity of all concerned.

Sincerely,

JOHN MULLALY, SPOKESPERSON,
Adult Basic Education Classes.

WATER RESOURCES DEVELOPMENT ACT OF 1999

Mr. CHAFEE. Mr. President, on March 23, 1999, the Committee on Environment and Public Works filed S. 507, the Water Resources Development Act of 1999, accompanied by Senate Report 106-34. At that time, the analysis prepared by the Congressional Budget Office was not available, and therefore was not printed with the report. The analysis subsequently has been received by the committee and I now ask unanimous consent, pursuant to sec-

tion 403 of the Congressional Budget and Impoundment Act, it be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, April 14, 1999.

Hon. JOHN H. CHAFEE,
Chairman, Committee on Environment and Public Works, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 507, the Water Resources Development Act of 1999.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contacts are Victoria Heid Hall (for the effects on outer continental shelf receipts) and Gary Brown (for all other federal costs), both of whom can be reached at 226-2860, and Marjorie Miller (for the state and local impact), who can be reached at 225-3220.

Sincerely,

DAN L. CRIPPEN,
Director.

Enclosure.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE
S. 507—Water Resources Development Act of 1999

Summary: S. 507 would authorize the appropriation of about \$2.3 billion (in 1999 dollars) over the 2000-2009 period for the Secretary of Army, acting through the Army Corps of Engineers, to conduct studies and undertake specified projects and programs for flood control, port development, inland navigation, storm damage reduction, and environmental restoration. Adjusting for anticipated inflation, CBO estimates that implementing the bill would require appropriations of \$2.5 billion over that period. The bill also would authorize:

Prepayment or waiver of amounts owed to the federal government;

Spending a portion of the fees collected at Corps recreation sites;

Free use of sand, gravel, and shell resources from the outer continental shelf (OCS) at eligible projects by state and local governments; and

Sale of specified federal lands in Washington and Oklahoma.

CBO estimates that implementing S. 507 would result in additional outlays of about \$1.9 billion over the 2000-2004 period, assuming the appropriation of the necessary amounts. The remaining amounts authorized by the bill would be spent after 2004. Enacting the bill would affect direct spending; therefore, pay-as-you-go procedures would apply. CBO estimates that enacting S. 507 would reduce direct spending by \$18 million in 2000 and would result in a net increase in direct spending of \$6 million over the 2000-2004 period.

S. 507 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA). State and local governments would likely incur some costs as a result of the bill's enactment, but these costs would be voluntary.

Estimated cost to the Federal Government: The estimated budgetary impact of S. 507 is shown in the following table. For constructing, operating, and maintaining projects that are already authorized, CBO estimates that the Corps will need about \$4 billion annually over the 2000-2004 period (roughly the level appropriated in 1999). The table shows the estimates of additional

spending necessary to implement the bill. The costs of this legislation fall primarily within budget function 300 (natural resources and environment).

	By fiscal years, in millions of dollars—				
	2000	2001	2002	2003	2004
CHANGES IN SPENDING SUBJECT TO APPROPRIATION					
Estimated Authorization Level	478	558	485	321	185
Estimated Outlays	239	446	510	414	278
CHANGES IN DIRECT SPENDING					
Estimated Budget Authority	-18	6	6	6	6
Estimated Outlays	-18	6	6	6	6

Basis of estimate: For the purpose of this estimate, CBO assumes that S. 507 will be enacted by the end of fiscal year 1999 and that all amounts estimated to be authorized by the bill will be appropriated for each fiscal year.

Spending subject to appropriation

Estimates of annual budget authority needed to meet design and construction schedules were provided by the Corps. CBO adjusted the estimates to reflect the impact of anticipated inflation during the time between authorization and appropriation. Estimated outlays are based on historical spending rates for activities of the Corps.

Direct spending

Prepayments and Waivers of Payments. S. 507 would authorize the state of Oklahoma to pay the present value of its outstanding obligation to the United States for water supply. CBO estimates that, if the bill is enacted, a prepayment of about \$20 million would be made in 2000 and that payments forgone would be about \$2 million a year over the 2000-2033 period. The bill would authorize the Corps to waive payments from the Waurika Project Master Conservancy District and the cities of Chesapeake, Virginia, and Moorefield, West Virginia, for other projects. CBO estimates that under current law, payments from these entities would total less than \$500,000 annually over the 2000-2031 period.

Spending of Recreation Fees. S. 507 would authorize the Corps to retain and spend each year any recreation fees in excess of \$34 million. At present, all recreation fees are deposited as offsetting receipts in the Treasury and are unavailable for spending unless appropriated. By allowing the Corps to spend receipts in excess of \$34 million, this provision creates the possibility of new direct spending. CBO's baseline projection of receipts is \$36 million a year. Allowing for the possibilities that receipts could be either more or less than that projected level, we estimated that the expected value of additional spending from enacting this provision is about \$3 million a year.

Using Outer Continental Shelf Sand and Gravel. S. 507 would amend the Outer Continental Shelf Lands Act to allow nonfederal entities to use—without charge—sand, gravel, and shell resources from the outer continental shelf for shore restoration and protection programs and certain other construction projects if such projects are subject to an agreement with the Corps. Under current law, the Department of the Interior (DOI) cannot charge other federal agencies for the use of these OCS resources. Section 211 would extend free use of the resources to nonfederal interests, including state and local governments, for the type of projects specified in the bill. Based on information from DOI, CBO estimates that exempting these projects from fees for OCS sand, gravel, and shell resources would result in forgone receipts of about \$1 million each year. Proceeds from the sale of this material are recorded as offsetting receipts to the Treasury;