

disagreement. In fact, we could have adopted it six months ago. But while the Resolution and Report are far preferable to the versions we were presented last year, they also contain language that has nothing whatsoever to do with the Amended Protocol. That is because, Mr. President, a few members of the Foreign Relations Committee have tried to use this Resolution as a vehicle to attack the Ottawa Convention, governments and individuals like myself who support that Convention, and current United States policy.

After reaching a stalemate last year, Senator BIDEN and I worked with Senator HELMS to resolve our differences. While there is still language in the Resolution which is extraneous and I disagree with, and in the report which is extraneous, factually inaccurate and objectionable, it has been pared down substantially. For that I thank Senator BIDEN and Senator HELMS and their staffs. They worked diligently to reach a result which, while not perfect, each of us can live with.

One of the reasons that I am consenting to this resolution is that the objectionable report language reflects the views of only some members of the Committee. In fact, much of it deals with issues which were never considered or debated by the Committee as a whole. Rather, it is based on the testimony of a handful of like-minded witnesses at a hearing that was attended by Senator HELMS and only one other Member of the Committee, who was a cosponsor of my legislation to ban United States use of anti-personnel mines except in Korea.

In other words, to the extent that the Helms Report purports to lay down markers for future landmine policy, it is neither binding nor representative of the views of the Committee as a whole, and even less so of the United States Senate.

While there is no need to address every objectionable phrase in the Report, two issues require a response.

First, the Report states that it is the view of many members of the Committee that the United States should not agree to any prohibition on the use, production, stockpiling or transfer of short-duration anti-personnel mines. Yet the Committee never debated this issue and the views of its members, with the exception of Senator HELMS, were never publicly expressed. Furthermore, and most important, some 135 countries have signed the Ottawa Convention which bans the production, use, transfer and stockpiling of anti-personnel mines, and 77 have ratified. They include every member of NATO except the United States and Turkey, and every Western Hemisphere country except the United States and Cuba. They also include many countries that have produced, used and exported mines in the past.

To suggest that the United States should remain outside the Convention

that is widely and increasingly seen as establishing a new international norm outlawing anti-personnel mines, is inconsistent with United States policy and the interests of the United States. The Administration, including the Pentagon, has stated repeatedly and unequivocally that it will sign the Ottawa Convention when it has suitable alternatives to these weapons, and that it is aggressively searching for such alternatives.

Moreover, 67 members of the Senate voted for my amendment to halt U.S. use of anti-personnel mines, for one year. And 60 Senators, both Republicans and Democrats, including every Senator who fought in combat, cosponsored legislation introduced by myself and Senator Hagel to ban U.S. use of anti-personnel mines except in Korea.

Second, the Report notes that the Administration hopes to negotiate a ban on exports of anti-personnel mines in the U.N. Conference on Disarmament. I believe such a strategy is fraught with problems. It is relevant here only insofar as the Helms Report states that many members of the Committee believes that in future negotiations on an export ban the Administration should differentiate between short and long-duration mines.

Perhaps those members are unaware that five years ago the United States and Britain proposed such an "export control regime." It was rejected out of hand not only by many of our NATO allies, but by developing countries who already had stockpiled millions of long-duration mines and saw the U.S./UK proposal as an attempt to market their higher tech, higher priced mines. Any attempt by the United States to resurrect that failed approach would only further damage U.S. credibility on the mine issue.

I would also refer members to the Minority views in the Report, which ably address this issue. Finally, it is notable that Senator Helms voted twice for my amendment to halt exports of anti-personnel mines, as did the then Majority Leader Robert Dole. Those amendments passed overwhelmingly, and did not differentiate between short and long-duration mines.

Mr. President, the Amended Mines Protocol is a step forward. If adhered to it will help reduce the maiming and killing of civilians, and United States soldiers, by landmines. If its prohibition on non-detectable mines is applied to anti-vehicle mines, as the United States has proposed, that would be a significant advance.

But like its predecessor, the Amended Protocol has too many loopholes and can be easily violated. It is a far cry from what is needed to achieve the goal declared by President Clinton and adopted by the U.N. General Assembly of ridding the world of anti-personnel mines. I believe that can only occur—as was done with poison gas and as the

Ottawa Convention would do—by stigmatizing these indiscriminate weapons. That will take far stronger United States leadership than we have seen thus far.

Mr. HATCH. I ask for a division vote on the resolution of ratification.

The PRESIDING OFFICER. A division is requested. Senators in favor of the resolution of ratification will rise and stand until counted. (After a pause.) Those opposed will rise and stand until counted.

On a division, two-thirds of the Senators present and voting having voted in the affirmative, the resolution of ratification is agreed to.

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#### LEGISLATIVE SESSION

The PRESIDING OFFICER. Under the previous order, the Senate will now return to legislative session.

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#### ORDERS FOR MONDAY, MAY 24, 1999

Mr. HATCH. Mr. President, I ask unanimous consent that when the Senate completes its business today, it stand in adjournment until 11 a.m. on Monday, May 24. I further ask that on Monday, immediately following the prayer, the Journal of proceedings be approved to date, the morning hour be deemed to have expired, and the time for the two leaders be reserved for their use later in the day. I further ask consent that there then be a period of morning business until 1 p.m., with Senators permitted to speak for up to 10 minutes each, with the following exceptions: Senator DURBIN or his designee from 11 a.m. to 12 noon, with Senator CONRAD in control of 20 minutes of that time; Senator BENNETT in control of time between 12 noon and 12:30 p.m.; and Senator Bob SMITH in control of the time between 12:30 p.m. and 1 p.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. HATCH. I finally ask that at 1 p.m. the Senate immediately begin consideration of calendar No. 114, S. 1059, the Department of Defense authorization bill.

The PRESIDING OFFICER. Without objection, it is so ordered.

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#### PROGRAM

Mr. HATCH. For the information of all Senators, the Senate will convene at 11 a.m. on Monday and be in a period of morning business until 1 p.m. Following morning business, the Senate will begin consideration of the Department of Defense authorization bill. Amendments to that legislation are expected to be offered during Monday's session of the Senate. If votes are ordered with respect to S. 1059, those votes would be stacked to occur at 5:30