

and another federal law will not eradicate that evil.

There are things that government can do to make our society safer, including making our schools safer, and we have already passed one amendment to just that end, but the scope of evil which showed its face in Littleton is beyond the reach of government action. Controlling violence of this scope will come when people care more for each other and I, for one, will not join in any chorus of politicians promising that government will make that happen.

I know that there are people of goodwill who disagree with me. They want so desperately to do something about this horrible event. I understand that desire. If I agreed, I would have already introduced legislation. But I believe that actions closer to home are far more likely to be successful. I know that this is a radical concept, but most of what is good about America is not made so by federal legislation. People across our country are searching their hearts and their communities for answers. In hundreds of local papers you can see that nearly every school district in America has already called together teachers, parents and community members to see what can be done locally. Local people in their churches of all denominations are getting together to see how they can do more to reach kids in trouble. And every parent in America has considered carefully whether his or her children are at risk of committing violence.

We should allow this process of national soul searching to continue. If out of this process positive actions for the federal government emerge we should respond, but we should not hold not immediate federal action as false hope in place of the real actions and changes that will take place in communities, homes and schools across America.

It is difficult in this body to face the fact that we don't really need new laws as much as we need the enforcement of the laws we already have. Even more important than that, however, is a thorough examination of the culture of violence in our society and a broad base societal demand that those who profit from that violence, in the media and elsewhere, be brought to show more responsibility and more restraint.

I am concerned that the underlying Juvenile Justice bill suffers from the same defects. While it includes a few good ideas, it is another example of Washington, DC knows best. It spends money we don't have and tells every state and local government that we here in Washington, DC, know more about juvenile justice than those who spend their lives on the subject do.

Mr. LEAHY. Mr. President, my friend from Utah attacked yesterday for not enforcing their voluntary rating system.

Though no system, voluntary or mandatory, can every be perfect, the fact is that the exhibition industry is doing an increasingly better job enforcing those movie ratings.

The National Association of Theater Owners, the industry trade association, and its members have made ratings enforcement a top priority. The association has developed a videotape training series on the ratings and their enforcement for theater managers and employees.

It has distributed hundreds of thousands of brochures through theaters to the public which explains the rating system.

It has published weekly bulletins to its members and newspapers on new ratings.

It has published educational articles for its members, and it has held industry-wide meetings twice a year in which code enforcement is emphasized.

Recently, the Motion Picture Association and the National Association of Theater Owners began developing slide presentations for display during intermissions about the ratings.

The motion picture theater industry may be the only industry in the country which voluntarily turns down millions of dollars in ticket sales to enforce a voluntary rating system. We should all encourage the industry to do more. But in our rush to judgement, let us remember to consider the facts.

Mr. BURNS. Mr. President, I rise today to lend my voice in support of the juvenile justice bill currently before the Senate. This is an extensive, thoughtful approach to try to decrease the juvenile crime rate and to try to intervene in today's high-risk youth.

I stand before you to tell you that this is not only an urban problem. In our largest city, Billings, we have about 80,000 people, small by most States' standards. However, we also have gangs. Size and closeness of community doesn't inoculate us from the effects of our society. Even our tribal population is affected by juvenile crime. Youth on our reservations are being solicited for gang enrollment at increasingly earlier ages. From Billings to Fort Belknap, from Helena to Havre, from Gallatin to Glasgow to Great Falls, no area of the state is immune from the problem of juvenile delinquency. This bill finally tries to provide a focused approach to both reach today's youth and to prosecute violent criminals.

I would like to say that I agree and support all provisions of this bill. However, like most major legislation, there are some minor issues that cause me concern. But what we are really trying to do here is to intervene early in a youth's criminal career. By stopping the spree early, we prevent a lifetime of crime and create a contributing member of society.

Let me highlight why this bill is so drastically different from any previous

juvenile justice legislation. First and foremost, this bill establishes a \$450 million block grant program for state and local governments to establish youth violence programs. This almost doubles the FY 99 spending in equivalent programs. These funds can be used for record keeping, detention facilities, restitution programs, anti-truancy programs, gang intervention, crime training programs, and vocational training. In addition, it encourages the establishment of programs that will punish adults who knowingly use juveniles to help commit crimes. This is a key provision, since often adults will use kids in crime specifically because they are exempt from some of the stiffer penalties that apply to adults.

I have long been a proponent of enforcing existing laws. Right now, there is little additional penalty for repeat juvenile offenders. This law provides for graduated penalties to put some real teeth into law enforcement. There is also a juvenile version of the "Brady bill," which prevents a person convicted of a violent felon of possessing a firearm.

Overall, this bill provides \$1 billion specifically for juvenile crime programs. It covers everything from education to intervention. This comprehensive package will make significant strides in trying to keep our most precious commodity, our youth, out of harms way. I will be casting my vote in favor of this bill, and I encourage my colleagues to do the same.

MORNING BUSINESS

Mr. CRAIG. I ask unanimous consent that the Senate now proceed to a period of morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

THE PASSING OF REAR ADMIRAL JAMES "BUD" NANCE

Mr. THURMOND. Mr. President, Admiral Bud Nance, the Staff Director of the Senate Foreign Relations Committee, passed away earlier this week and I rise to pay tribute to him and the service he rendered the nation.

Few others amassed the impressive record of public service that Bud did. He served the United States during times of war and during times of peace, and none can challenge that he was a man who loved the nation and who worked to protect her interests, security, and most importantly, citizens.

Born 77 years ago in the "Tarheel State", Bud Nance became involved in public service at an early age, attending and graduating from the United States Naval Academy. It was 1944 when Bud Nance became an ensign, and World War II was still a year away from ending, so the young officer was