Medicare and the home health industry. These changes decimated the system and have left behind them a long list of closed home health agencies and patients without care. In response, many of us in Congress desperately sought a solution. Unfortunately, we were unable to come up with one true vehicle that could pass into law.

This year we come back again. Our efforts will be just as aggressive but a little wiser. Instead of competing against one another, we in Congress will now work together to fix the problem. That is why I have joined with Congressmen McGovern, Coburn, and Weygand to craft legislation that will help our seniors in need. Joined by Congressmen Rahall, McIntosh, Hooley, Wamp, Barton, and Ackerman, we plan to push forward legislation that aims to help the neediest of home health beneficiaries and agencies.

The first patients that will receive the aid are those who are considered “outliers.” Outliers are patients who have unusually high cost maladies. Under the BBA system, many agencies are unable to give them care at the risk of being run out of business because they are so cost prohibitive. We create a system that sets aside 10 specific ailments that would make a person eligible to receive this outlier status. Once they are identified as an outlier, agencies who take these individuals could draw from a newly established $250,000,000 Medicare fund to cover the added expenses. This will mean more of our poorest, oldest, and sickest receiving the medical coverage they so desperately need.

Another benefit of this legislation will be the establishment of a repayment plan for agencies who have been treating these individuals. Many of them are now almost out of business due to their charity and the inaccuracies of the Health Care Financing Administration (HCFA) in assessing their plight. We offer an interest-free 36-month grace period to these agencies in order to repay these overpayments and settle any miscalculations on behalf of HCFA. I urge all other Members who see the need for a reform in home care to back this legislation. The Home Health Access Preservation Act of 1999 is a common sense way to help our seniors in their time of need.

INTRODUCTION OF THE CRIMINAL WELFARE PREVENTION ACT, PART II AND THE CRIMINAL WELFARE PREVENTION ACT, PART III

HON. WALLY HERGER
OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES

Tuesday, May 25, 1999

Mr. HERGER. Mr. Speaker, today, I join with a bipartisan coalition of original cosponsors to re-introduce two important pieces of legislation—The Criminal Welfare Prevention Act, Part II and The Criminal Welfare Prevention Act, Part III—which will help prevent the needlessly wasted dollars.

Because of the original Criminal Welfare Prevention Act—legislation I introduced during the 104th Congress which was enacted as part of welfare reform in 1996—an effective new incentive system is now in place that enables the Social Security Administration (SSA) to detect and cut off fraudulent Supplemental Security Income (SSI) and Social Security (OASDI) benefits that would otherwise be issued to prisoners. That provision established monetary incentives for state and local law enforcement authorities to enter into voluntary data-sharing contracts with SSA. Now, participating local authorities can elect to provide the Social Security numbers of their inmates to the Social Security Administration. If SSA identifies any “matches”—instances where inmates are fraudulently collecting SSI benefits—SSA now cuts off payment of as much as $400. Participation in these data-sharing contracts is strictly voluntary; they do not involve any unfunded federal mandates. According to an estimate by SSA's Inspector General, this initiative could help save taxpayers as much as $3.46 billion through the year 2001.

While we were proud of this achievement Mr. Speaker, our work in this area is far from finished. During the 105th Congress, the House passed by follow-up legislation, The Criminal Welfare Prevention Act, Part II (H.R. 530), as part of The Ticket to Work and Self-Sufficiency Act (H.R. 3433). This proposal would encourage even more sheriffs to become involved in fraud-prevention by extending the $400 incentive payments to intercepted Social Security (OASDI) checks as well. Regrettably, this proposal was not taken up by the Senate. For this reason, I am re-introducing The Criminal Welfare Prevention Act, Part II today, and will continue to push for the enactment of this important initiative.

At the same time, I will also be working to enact a somewhat broader proposal. The Criminal Welfare Prevention Act, Part III, which I first introduced during the 105th Congress as H.R. 4172. This legislation would simply require SSA to share its prisoner database with other federal departments and agencies—such as the Departments of Agriculture, Education, Labor, and Veterans' Affairs—so they can pay-time the payment of other fraudulent benefits to prisoners. While we do not have reliable information about how many prisoners are receiving food stamps, education aid, and VA benefits for which they are ineligible, it is likely that many do. SSA's prisoner database provides us with the perfect tool to help identify and terminate inappropriate benefits issued through other federal and federally-assisted spending programs. While SSA already has the authority to share its prisoner database with other agencies under a provision of the original Criminal Welfare Prevention Act—and while President Clinton has issued an executive memorandum ordering the SSA to do so—I believe it is important for Congress to codify this requirement into law. Because fraud prevention has not historically been a top priority at SSA, Congress should act swiftly to ensure that we permanently stamp out inmate fraud in all its forms. After all, taxpayers already pay for inmates' food, clothing, and shelter. It is simply outrageous that prisoners may be receiving fraudulent “bonus” checks each month as well.

Mr. Speaker, I would urge all of my colleagues—on both sides of the aisle—to co-sponsor both of these important pieces of legislation. I hope that Congress will not promptly on these proposals to help remind inmates that crime isn’t supposed to pay.
those who use private mail boxes explaining how their privacy would not be invaded if they used a government box.

Coincidently, this regulation will also raise the operating cost on the Post Office's private competitors for private mailbox services. Some who have examined this bill estimate that it could impose costs as high as $1 billion on these small businesses during the initial six-month compliance period. The long-term costs of this rule are incalculable, but could conceivably reach several billion dollars in the first few years. This may force some of these businesses into bankruptcy.

During the rule's comment period, more than 8,000 people formally denounced the rule, while only 10 spoke generally favor of it. However, those supporting this rule will claim that the privacy of the majority of law-abiding citizens who use commercial mailboxes must be sacrificed in order to crack down on those using commercial mailboxes for criminal activities. However, I would once again remind my colleagues that the Federal role in crime, even if the crime is committed in "interstate commerce," is a limited one. The fact that some people may use a mailbox to commit a crime does not give the Federal Government the right to treat every user of a commercial mailbox as a criminal. Moreover, my office has received a significant number of calls from battered women who use these boxes to maintain their geographic privacy.

I have introduced this joint resolution in hopes that it will be considered under the expedited procedures established in the Contract with America Advancement Act of 1996. This procedure allows Congress to overturn onerous regulations such as the subject of this bill. Mr. Speaker, the entire point of this procedure to provide Congress with a means to stop federal actions which pose an immediate threat to the rights of Americans. Thanks to these agency review provisions, Congress cannot hide and blame these actions on the bureaucracy. I challenge my colleagues to take full advantage of this process and use it to stop this outrageous rule.

In conclusion Mr. Speaker, I ask my colleagues to join me in cosponsoring the Mailbox Privacy Protection Act, which uses the Agency Review Procedures of the Contract with America Advancement Act to overturn Post Office's regulations requiring customers of private mailboxes to give the Post Office their name, address, photographs and social security number. The Federal Government should not force any American citizen to divulge personal information as the price for receiving mail. I further call on all my colleagues to assist me in moving this bill under the expedited procure established under the Congressional Review Act.