made it a weapon in the parliamentary struggle against the gathering absolutism of the Stuart monarchy. As he proclaimed to Parliament in 1628, "Magna Carta will have no sovereign." Unless Englishmen insist on their rights, another observed, "then farewell Parliaments and farewell England."

By the end of that century, through the course of civil war and the Glorious Revolution, the rights of self-government, first acknowledged in 1215, became firmly secured. As settlers began their migration to England's colonies throughout the seventeenth and early eighteenth centuries, they took with them an understanding of their laws and liberties as Englishmen. Magna Carta inspired William Penn as he shaped Pennsylvania's charter of government. Members of the colonial Diet of States interpreted Magna Carta to secure the right to jury trials.

After the colonies declared their independence of Great Britain, many of their new state constitutions carried bills of rights derived from the 1215 charter, Magna Carta. As University of Virginia law professor A.E. Dick Howard notes in his classic study of the subject, by the twentieth century, Magna Carta had become "irrevocably embedded into the fabric of American constitutionalism, both by contributing specific concepts such as due process of law and by being the ultimate symbol of constitutional government under a rule of law."

In 1975, the British Parliament offered Congress and the American people a most generous gift. To celebrate two hundred years of American independence from Great Britain, Parliament offered to loan one of Magna Carta's four surviving copies to the United States Congress for a year. The document they selected is known as the Wyomes copy and is regularly displayed in the British Library. Parliament also made a permanent gift of a magnificent display case bearing a gold replica of Magna Carta.

A delegation of Senators and Representatives traveled to London in May 1976 to receive that document at a colorful and thronged ceremony in Westminster Hall. On June 3, 1976, a distinguished delegation of parliamentary officials joined their American counterparts for a gala ceremony in the Capitol Rotunda. The display case containing Magna Carta was placed near the Rotunda's center, where, over the following year, more than five million visitors had the rare opportunity to view this fundamental charter at close range.

At a June 13, 1977, ceremony concluding the exhibit, I offered brief remarks in my capacity as Senate Majority Leader. I noted that nothing during the previous bicentennial year had meant more to the nation than this gift. I recalled the Lord Chancellor's diplomatic interpretation, during the 1976 ceremony, of the reasons for the bicentennial celebrations. This is what he said:

What happened two hundred years ago, we learned, was not a victory by the American colonies over Britain but rather a joint victory for freedom by the English-speaking world.

Today, the magnificent display case remains in the Capitol Rotunda as a reminder of our two nations' joint political heritage. I encourage my colleagues to visit this case in the rotunda and examine its panel with raised gold text duplicating that of Magna Carta. What better way could we choose to observe this very special anniversary day?

DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES APPROPRIATIONS ACT, 2001—Continued

AMENDMENTS NOS. 3443, 3444, 3445, IN BLOC

Mr. SHELBY. Mr. President, I call up the following amendments and ask for their immediate adoption. They have cleared on both sides: No. 3441 on behalf of Senator MCCAIN, Nos. 3443 and 3445 on behalf of Senator TORRICELLI. The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Alabama [Mr. SHELBY], proposes amendments numbered 3443, and 3445.

The amendments are as follows:

AMENDMENT NO. 3441

(Purpose: To require a cap on the total amount of Federal funds invested in Boston's "Big Dig" project)

At the appropriate place insert the following:

SEC. 3. CAP AGREEMENT FOR BOSTON "BIG DIG".

No funds appropriated by this Act may be used by the Department of Transportation to cover the administrative costs (including salaries and expenses of officers and employees of the Department) to authorize project approvals or advance construction authority for the Central Artery/Third Harbor Tunnel project in Boston, Massachusetts, until the Secretary of Transportation and the State of Massachusetts have entered into a written agreement that limits the total Federal contribution to the project to not more than $8.549 billion.

AMENDMENT NO. 3443

(Purpose: To express the sense of the Senate that Congress and the President should immediately take steps to address the growing safety hazard associated with the lack of adequate parking space for trucks along Interstate highways)

At the appropriate place in title III, insert the following:

SEC. 3. PARKING SPACE FOR TRUCKS.

(a) FINDINGS.— Congress finds that—

(1) in 1998, there were 3,574 truck-related highway fatalities and 4,935 trucks involved in fatal crashes;

(2) a Special Investigation Report published by the National Transportation Safety Board in May 2000 found that research conducted by the National Highway Traffic Safety Administration shows that truck driver fatigue is a contributing factor in as many as 30 to 40 percent of all heavy truck accidents;

(3) a 1995 Transportation Safety Board Study found that the availability of parking for truck drivers can have a direct impact on the incidence of fatigue accidents;

(4) a 1996 study by the Federal Highway Administration found that there is a nationwide shortfall of 28,400 truck parking spaces in public rest areas, a number expected to reach 39,000 by 2005;

(5) a 1999 survey conducted by the Owner-Operator Independent Drivers Association found that over 90 percent of its members have difficulty finding parking spaces in rest areas at least once a week; and

(b) SENSE OF THE SENATE.—It is the sense of the Senate that Congress and the President should take immediate action to address the lack of safe available commercial vehicle parking along Interstate highways for truck drivers.

AMENDMENT NO. 3445

(Purpose: Relating to a study of adverse effects of idling train engines)

At the appropriate place in the bill, insert the following:

SEC. 3. STUDY OF ADVERSE EFFECTS OF IDLING TRAIN ENGINES.

(a) STUDY REQUIRED.—The Secretary of Transportation shall provide under section 10926 of title 49, United States Code, for the National Academy of Sciences to conduct a study on noise impacts of railroad operations, including idling train engines on the quality of life of nearby communities, the quality of the environment (including consideration of air pollution), and safety, and to submit a report on the study to the Secretary.

(b) RECOMMENDATIONS.—The report shall make recommendations for mitigation to combat rail noise, standards for determining when noise mitigation is required, needed changes in Federal law to give Federal, State, and local governments flexibility in combating railroad noise, and possible funding mechanisms for financing mitigation projects.

AMENDMENT NO. 3441

Mr. SHELBY. Those amendments have been cleared on both sides. I urge the adoption of the amendments.

The PRESIDING OFFICER. If there be no further debate, the question is on agreeing to the amendments.

The amendments (Nos. 3441, 3443, 3445) were agreed to en bloc.

AMENDMENT NO. 3441

Mr. MCCAIN. Mr. President, my amendment is very simple and straightforward. It prevents Department of Transportation officials from authorizing project approvals or advance construction authority for the Central Artery/Third Harbor Tunnel project in...
Boston, Massachusetts, until the Secretary and the State have entered into a written agreement capping the federal contribution to the project.

Mr. President, last month I chaired a four-hour hearing in the Senate Commerce Committee on the Boston Central Artery/Tunnel project—the biggest, most costly public works project in U.S. history—and commonly referred to as “the Big Dig.” This project has suffered from gross mismanagement and what appears to have been a complete lack of critical federal oversight. It has experienced billions of dollars in cost overruns.

The Central Artery Tunnel project was originally estimated to cost $2.5 billion in 1985. Today it is estimated to cost U.S. taxpayers a staggering $13.6 billion.

During the Committee’s hearing, there was a lengthy exchange between myself, Senator Kerry, Secretary Slater, and DOT-Inspector General Ken Mead concerning the federal obligation to this project. I argued then, as I do now, that there is no cap on the federal obligation. Secretary Slater, and DOT-Inspector General Ken Mead argued against a cap. It is true though, as you noted, and as Senator Kennedy argued, there is. And Secretary Slater said we were both right!

Let me read a few lines from the May 3rd hearing transcript:

The CHAIRMAN. Mr. Secretary, is there a cap on the Federal share of the project costs? Secretary Slater. Mr. Chairman, there is no cap. It is true though, as you noted, and as Senator Kennedy noted, that it is not in the statute necessarily written.

I ask my colleagues, if it isn’t in statute or in writing, then where is it? The answer is, of course, that it doesn’t currently exist.

Mr. President, it is not my intent to stop the Boston project. The project should be as quickly and as fiscally responsibly as possible.

The purpose of my amendment is to direct the Secretary and the State of Massachusetts to do what the Secretary said he would do at the May 3rd hearing—to execute a written agreement capping the federal obligation of the project at the level announced by the Department—that is, no more than $8.549 billion.

It has been six weeks since the Secretary indicated the Department was working on an agreement to cap the funding. DOT officials informed my office again today that an agreement is in the works and I am to be assured it will include the $8.549 billion cap. Given this, I can think of no reason why not to support my amendment to the project.

A critical component of the Federal funding share for the project. In my view, a federal cap would help ensure the project managers reign in their run-away costs and project overruns because they will not be able to expect the rest of the nation’s highway dollars to be funneled into their project.

This amendment is fair, it is based on what the Secretary of DOT has promised, and it is what is already in the works. Let’s help encourage the timely resolution of this important matter so that the needed continuation of construction of the Central Artery/Tunnel project is not further impeded.

Mr. Kennedy. Mr. President, I don’t oppose Senator McCain’s amendment. It reflects the current broad understanding about the status of the Central Artery/Tunnel project in Boston.

The Big Dig project has suffered from serious cost overruns and there is no disagreement about who will pay for Senator McCaskill of the Massachusetts Turnpike Authority, the governor of Massachusetts, the Secretary of the U.S. Department of Transportation, the Inspector General of the Department, the Massachusetts Congresional delegation, and Senator McCain all agree that the total federal contribution remains as it was—$8.549 billion. It is the responsibility of the Commonwealth of Massachusetts to cover any increased costs.

The state has developed a plan to do just that, and it is a good plan. The state legislature and Governor Cellucci have worked effectively to prepare a realistic plan to pay for the increased costs with additional state funding and without shortchanging important transportation projects throughout the rest of the state. The plan is currently being reviewed by the Federal Highway Administration and is likely to be approved very soon.

It is also important to appreciate all that is involved in this project, and all that it will do for Boston and the region. Work of this magnitude and duration has never before been attempted in the heart of an urban area. Unlike any other major highway project, the Central Artery/Tunnel Project is designed to maintain traffic capacity and access to residents and businesses. Using new and innovative technology, it has kept the city open for business throughout the construction.

The Big Dig is replacing the current six lane elevated roadway with eight to ten underground lanes. The project will create 150 acres of new parks and open space, including 28 acres where the existing elevated highway now stands.

This is an urgently needed project. Today, the Central Artery carries 190,000 vehicles a day with bumper-to-bumper traffic and stop-and-go congestion for six to eight hours every day. If nothing were done, the elevated highway would suffer through bumper-to-bumper conditions for 15 to 16 hours a day by the year 2000.

The new underground expressway will be able to carry 245,000 vehicles a day with minimal delays. The elimination of hours of congested traffic will reduce Boston carbon monoxide levels by 12 percent citywide. Without such improvements in its transportation, Boston would not be able to continue to grow as the center of economic activity for the state and the region.

Work on this important project is progressing effectively again. I look forward to its conclusion so that the city, state, and region can benefit from the needed improvements this project will provide.

AMENDMENTS NOS. 3432, AS MODIFIED; 3436, AS MODIFIED; 3438, AS MODIFIED; 3447, AS MODIFIED; 3451, 3452, 3453, in bloc

Mr. Shelby. Mr. President, I send to the desk on behalf of myself and Senator Lautenberg, a package of amendments and ask for their immediate consideration: No. 3432, as modified, by Senator Domenech; No. 3436, as modified, for Senator Reed; No. 3438, as modified, for Senator Kohl; No. 3447, as modified, for Senator Dodd; an amendment, No. 3451, for Senator Cochran on Star Landing Road; an amendment, No. 3452, for Senator Baucus and Senator Burns on highway projects on Federal land; an amendment No. 3453, for Senator Nickles of a technical nature.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Alabama [Mr. Shelby] proposes amendments No. 3432, as modified, 3436, as modified, 3438, as modified, 3447, as modified, 3451, 3452, and 3453, in bloc.

The amendments are as follows:

AMENDMENT NO. 3432, AS MODIFIED

Page 16, under the heading “FACILITIES AND EQUIPMENT (AIRPORT AND AIRWAY TRUST FUND)” after “under this head;” add “and to make grants to carry out the Small Community Air Service Development Pilot program under Sec. 4176 in title 49, U.S.C.”;

Page 17, after the last proviso under the heading “FACILITIES AND EQUIPMENT (AIRPORT AND AIRWAY TRUST FUND)” after “under this head;” add “and to make grants to carry out the Small Community Air Service Development Pilot Program under section 4176 in title 49, U.S.C.;”

AMENDMENT NO. 3436, AS MODIFIED

At the appropriate place in the substituted original text, insert the following:

SEC. 2. Within the funds made available in this Act, $10,000,000 shall be derived from the costs associated with construction of a third track on the Northeast Corridor between
Davison and Central Falls, Rhode Island, with space to accommodate double stack freight cars, to be matched by the State of Rhode Island or its designee on a dollar-for-dollar basis and to remain available under section 110 of the Chafee Highway Act; $250,000 shall be allocated for passenger rail corridor planning activities to fund the preparation of a strategic plan for development of the Gulf Coast High Speed Rail Corridor; and $400,000 shall be available to the city of Traverse City, Michigan comprehensive transportation plan.

AMENDMENT NO. 3418, AS MODIFIED

(Purpose: To state the sense of the Senate regarding funding for Coast Guard acquisitions and for Coast Guard operations during fiscal year 2001.)

At the appropriate place, insert the following:

Sec. 4. (a) FINDINGS.—The Senate makes the following findings:

(1) The United States Coast Guard in 1999 saved approximately 3,800 lives in providing the essential service of maritime safety.

(2) The United States Coast Guard in 1999 prevented 111,689 pounds of cocaine and 28,872 pounds of marijuana from entering the United States in providing the essential service of maritime security.

(3) The United States Coast Guard in 1999 boarded more than 14,000 fishing vessels to check for compliance with safety and environmental laws in providing the essential service of the protection of natural resources.

(4) The United States Coast Guard in 1999 ensured the safe passage of nearly 1,000,000 commercial vessel transits through congested harbors with vessel traffic services in providing the essential service of maritime mobility.

(5) The United States Coast Guard in 1999 sent international training teams to help more than 50 countries develop their maritime services in providing the essential service of maritime mobility.

(6) Each year, the United States Coast Guard in 1999 prevented nearly 200,000,000 tons of cargo cross the Great Lakes including iron ore, coal, and limestone. Shipping on the Great Lakes faces a unique challenge because the shipping season begins and ends in ice anywhere from 3 to 15 feet thick. The ice-breaking vessel MACKINAW has allowed commerce to continue under these conditions. However, the productive life of the MACKINAW will end in 2006.

(7) Without adequate funding, the United States Coast Guard would have to radically reduce the level of service it provides to the American public.

(8) The allocation to the Committee on Appropriations of the Senate of funds available for the Department of Transportation and related agencies for fiscal year 2001 was $1,600,000,000 less than the allocation to the Committee on Appropriations of the House of Representatives of funds available for that purpose for that fiscal year. The lower allocation compelled the Subcommittee on Transportation Appropriations of the Senate to recommend reductions from the funding requested in the President budget on funds available for the Coast Guard which would severely affect the Coast Guard’s ability to fund projects for acquisitions, that may not have been imposed had a larger allocation been made or had the President’s budget not included $232 million in new user fees on the maritime community. The difference between the amount of funds requested by the Coast Guard for the AC&I account and the amount made available by the Committee on Appropriations of the Senate to avoid such conflicts with the high priority afforded by the Senate to AC&I procurements, which are of critical national importance to commerce, navigation, and safety.

(9) Due to shortfalls in funds available for fiscal year 2000 and unexpected increases in vessel operating expenses account, the Commandant of the Coast Guard has announced reductions in critical operations of the Coast Guard by as much as 30 percent in some areas of the United States. If left unaddressed, these shortfalls may compromise the service provided by the Coast Guard to the public in all areas, including drug interdiction and migrant interdiction, aid to navigation, and fisheries management.

(b) SENSE OF SENATE.—It is the sense of the Senate that:

(1) the committee of conference on the bill H.R. 4225 of the 106th Congress, making appropriations for military construction, fam-

ily housing, and related programs and account for the Department of Defense for the fiscal year ending September 30, 2001, or any other appropriate committee of conference of the second session of the 106th Congress, should approve supplemental funding for the Coast Guard for fiscal year 2000 as soon as is practicable; and

(2) upon adoption of this bill by the Senate, the conferees of the Senate to the committee of conference on the bill H.R. 4475 of the 106th Congress, making appropriations for Transportation and related agencies for the fiscal year ending September 30, 2001, provided there is sufficient budget authority, should—

(A) recede from their disagreement to the proposal of the conferees of the House of Representatives to the committee of conference on the bill H.R. 4475 with respect to funding the AC&I account; and

(B) provide adequate funds for operations of the Coast Guard in fiscal year 2001, includ-

ing activities relating to drug and migrant interdiction and fisheries enforcement; and

(C) provide sufficient funds for the Coast Guard in fiscal year 2001 to correct the 30 percent reduction in funds for operations of the Coast Guard in fiscal year 2000.

AMENDMENT NO. 347, AS MODIFIED

(Purpose: To provide that new starting funds shall be available for a project to re-electrify the rail line between Danbury, Connecticut and Norwalk, Connecticut.)

On page 39 of the substituted original text, between lines 18 and 19, insert the following: "Danbury-Norwalk Rail Line Re-Electrification Project."

AMENDMENT NO. 3454

(Purpose: To make available funds previously appropriated for the Star Landing Road project in DeSoto County, MS.)

At the appropriate place in bill add the following new section:

SEC. . For the purpose of constructing an underpass to improve access and safety on highway/rail safety and economic development along Star Landing Road in DeSoto, County, Mississippi, the State of Mississippi may use funds previously allocated to it for under the transportation enhancements program, if available.

AMENDMENT NO. 3452

Section 1234 of Public Law No. 105–178, as amended, if further amended by adding a new subsection to read as follows:

(s) Notwithstanding sections 117(c) and (d) of title 23, United States Code, for project number 1646 in section 1602 of Public Law No. 105–178:

(1) The non-Federal share of the project must be funded by Federal funds from an agency or agencies not part of the United States Department of Transportation; and

(2) The Secretary shall not delegate responsibility for carrying out the project to a State.

AMENDMENT NO. 3453

In lieu of section 343 on p. 76, insert a new section 343 as follows:

SEC. 343. CONVEYANCE OF AIRPORT PROPERTY TO AN INSTITUTION OF HIGHER EDUCATION IN OKLAHOMA.

(a) IN GENERAL.—Notwithstanding any other provision of law, including the Surplus Property Act of 1944 (50 Stat. 785, chapter 595 U.S.C. App. 1297, and the Secretary of Transportation (or the appropriate Federal officer) may waive, without charge, any of the terms contained in any deed of conveyance described in subsection (b) that would restrict the use of any land described in such a deed that, as of the date of enactment of this Act, is not being used for the operation of an airport or for air traffic. A waiver made under the preceding sentence shall be deemed to be consistent with the requirements of section 47153 of title 49, United States Code.

(b) DEED OF CONVEYANCE.—A deed of conveyance referred to in subsection (a) is a deed of conveyance issued by the United States before the date of enactment of this Act for the conveyance of lands to a public institution of higher education in Oklahoma.

(c) USE OF LANDS SUBJECT TO WAIVER.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the lands subject to a waiver under subsection (a) shall not be subject to any other term, condition, or restriction that would otherwise apply to that land as a result of the conveyance of that land by the United States to the institution of higher education.

(2) USE OF LANDS.—An institution of higher education that is issued a waiver under subsection (a) may use revenues derived from the operation of, or disposal of that land only for weather-related and educational purposes that include benefits for aviation.

(d) GRANTS. —

(1) IN GENERAL.—Notwithstanding any other provision of law, if an institution of higher education that is subject to a waiver under subsection (a) received financial assistance in the form of a grant from the Federal Aviation Administration or a predecessor agency before the date of enactment of this Act, then the Secretary of Transportation may waive the repayment of the outstanding amount of any grant that the institution of higher education would otherwise be required to pay.

(2) ELIGIBILITY TO RECEIVE SUBSEQUENT GRANTS.—Nothing in paragraph (1) shall affect the eligibility of an institution of higher education that is subject to a waiver under paragraph (1) from receiving grants from the Secretary of Transportation under section 471 of title 49, United States Code, or under any other provision of law relating to financial assistance provided through the Federal Aviation Administration.

Mr. DOMENICI. Mr. President, this amendment is to provide $20 million to
support rural air service to the Department of Transportation and Related Agencies Appropriations bill for fiscal year 2001.

The Wendell H. Ford Aviation and Investment Reform Act of the 21st Century (AIR–21) included in Section 203 a provision to provide grants to attract and subsidize improved air carrier service to airports currently receiving inadequate service. The provision authorizes $20 million for grants of up to $500,000 to communities or community consortia that meet certain criteria for participation in the program.

My amendment would provide discretionary authority to the Secretary of Transportation to implement this pilot program utilizing not more than $20 million in FY 2001 for this purpose.

Mr. President, I want to emphasize how important it is that my home State of New Mexico, particularly southeastern New Mexico where I have worked for years to bring rural air service to that part of the state. The communities of Roswell, Hobbs, Carlsbad, Alamosa and Eddy Counties have raised over $200,000 in local funding and over $200,000 in state funds, and can demonstrate that existing air service in that part of the state is insufficient and is accompanied by unreasonably higher fares. The southeastern New Mexico consortium is precisely the sort of applicant this grant program is intended to benefit. A similar consortium is being put together in northern New Mexico.

I urge my colleagues to support this amendment to provide badly needed air service to rural areas in the country.

Mr. BINGAMAN. Mr. President, first I want to thank my colleagues Senator DOMENICI, for his work on this amendment, and Chairman SHELBY and Senator LAUTENBERG for adding this important funding to the Transportation Appropriations Bill. Our amendment provides funding for a new program to help rural communities with inadequate or uneconomical commercial air service to attract new air carriers or to improve their existing service.

Mr. President, for a number of years, as I traveled around New Mexico, I heard from many of our communities that Senator Bingaman, who deserves tremendous credit for his assiduous efforts to make sure this funding is available, I wholeheartedly endorse this amendment and urge its adoption as part of the Department of Transportation Appropriation Act.

Mr. SHELBY. These amendments have been cleared on both sides of the aisle.

Mr. SHITELBY. Mr. President, I move to reconsider the vote.

Mr. REID. I move to lay that motion on the table.

Mr. SHELBY. Mr. President, I move to close the debate on the question of future amendment status on the proviso that the amendment to lay on the table was agreed to.

Mr. SHELBY. Mr. President, this completes the amendments that the managers can clear from the list of amendments. The remaining amendments (Nos. 3432, as modified; 3438, as modified) were agreed to, en bloc.

Mr. REID. Mr. President, I have a unanimous consent agreement we would like to enter in the near future. We are waiting to hear from one Senator prior to doing that. It is my understanding Senator BYRD is on the floor. He has some remarks he wishes to make while we are waiting for clearance from the other Senator.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. REID. Mr. President, I have a unanimous consent agreement we would like to enter in the near future. We are waiting to hear from one Senator prior to doing that. It is my understanding Senator BYRD is on the floor. He has some remarks he wishes to make while we are waiting for clearance from the other Senator.

The PRESIDING OFFICER. The Senator from West Virginia.

FATHER’S DAY

Mr. BYRD. Mr. President, I thank our very distinguished Democratic whip, Mr. REID, for his accommodation. I thank the distinguished manager of the bill, Mr. SHELBY, for his characteristic kindness and consideration.

Mr. President, this Sunday, June 18, is Father’s Day. The Bible tells us to “honor thy father and thy mother.” I would like to take just a few minutes to pay tribute to fathers and to call particular attention to this coming Sunday, that day of special significance.

An old English proverb tells us that “one father is more than 100 schoolmasters.” Fatherhood is the most compelling, the most profound responsibility in a man’s life.

For those of us who are fathers, there is nothing that we can do here in this Chamber that is more important than our commitment to our children. And, of course, with the greatest responsibilities, come the greatest joys and the greatest challenges. For those of us