

H.R. 3086. An act to provide the Secretary of Education with specific waiver authority to respond to conditions in the national emergency declared by the President of the United States on September 14, 2001; to the Committee on Health, Education, Labor, and Pensions.

H.R. 3090. An act to provide tax incentives for economic recovery; to the Committee on Finance.

The following concurrent resolution was read, and referred as indicated:

H. Con. Res. 184. Concurrent resolution providing for a National Day of Reconciliation; to the Committee on Rules and Administration.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. HELMS (for himself, Mr. LIEBERMAN, Mr. LUGAR, Mr. DURBIN, Mr. SMITH of Oregon, Ms. MIKULSKI, Mr. KYL, Mr. ALLEN, Mr. HAGEL, Mr. MCCAIN, Mr. BROWNBACK, Mr. MCCONNELL, Mr. FRIST, Mr. DEWINE, Mr. VOINOVICH, Mr. GRASSLEY, Mr. HATCH, Mr. LOTT, and Mr. ENZI):

S. 1572. A bill to endorse the vision of further enlargement of the NATO Alliance articulated by President George W. Bush on June 15, 2001, and by former President William J. Clinton on October 22, 1996, and for other purposes; to the Committee on Foreign Relations.

#### ADDITIONAL COSPONSORS

S. 1482

At the request of Mr. HARKIN, the name of the Senator from Wyoming (Mr. ENZI) was added as a cosponsor of S. 1482, a bill to consolidate and revise the authority of the Secretary of Agriculture relating to protection of animal health.

S. 1538

At the request of Mr. BINGAMAN, the name of the Senator from Kansas (Mr. BROWNBACK) was added as a cosponsor of S. 1538, a bill to further continued economic viability in the communities on the High Plains by promoting sustainable groundwater management of the Ogallala Aquifer.

AMENDMENT NO. 1843

At the request of Mr. WELLSTONE, his name was added as a cosponsor of amendment No. 1843 intended to be proposed to H.R. 2506, a bill making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. HELMS (for himself, Mr. LIEBERMAN, Mr. LUGAR, Mr. DURBIN, Mr. SMITH of Oregon, Ms. MIKULSKI, Mr. KYL, Mr.

ALLEN, Mr. HAGEL, Mr. MCCAIN, Mr. BROWNBACK, Mr. MCCONNELL, Mr. FRIST, Mr. DEWINE, Mr. VOINOVICH, Mr. GRASSLEY, Mr. HATCH, Mr. LOTT, and Mr. ENZI):

S. 1572. A bill to endorse the vision of further enlargement of the NATO Alliance articulated by President George W. Bush on June 15, 2001, and by former President William J. Clinton on October 22, 1996, and for other purposes; to the Committee on Foreign Relations.

Mr. HELMS. Mr. President, on behalf of myself, Senator LIEBERMAN, Senator LUGAR, Senator DURBIN, and fourteen other of our colleagues I send to the desk a bill entitled the Freedom Consolidation Act of 2001. An identical bill is being introduced simultaneously in the House of Representatives by Congressmen DOUG BEREUTER, TOM LANTOS, and others.

The Freedom Consolidation Act reaffirms what I believe to be a strong and bipartisan Congressional commitment to NATO enlargement. Focusing on the NATO Alliance's Prague summit in November of 2002, the bill endorses the vision of a Europe whole, undivided, free and secure. Indeed, this bipartisan vision has guided U.S. policy toward Europe for the last fifty years.

It's a vision that President Clinton helped to make a reality through the integration of Poland, the Czech Republic and Hungary into NATO.

It is also a vision so powerfully reaffirmed by President George W. Bush in Warsaw this past June.

Some hoped that the tragic events of September 11 would weaken the NATO Alliance. In fact, quite the opposite has happened. It has reinvigorated awareness on both sides of the Atlantic that NATO, an organization of collective defense, remains vital to the interests and values of the community of democracies. Moreover, the atrocities of September 11 have reaffirmed the need for the Alliance to move decisively forward on its agenda of enlargement, military modernization, and enhancements of its capacities against weapons of mass destruction.

Today, we can build on NATO's fifty years of joint military planning, training, and operations as the foundation for U.S. and European cooperation in the war against terrorism. Consolidating the zone of peace, democracy and security in Europe should be the cornerstone of our integrated global strategy against the threats of the 21st century.

NATO enlargement must, thus, remain a leading priority of American foreign policy.

Recently, the heads of state of European democracies seeking NATO membership gathered in Sofia, Bulgaria, to explore how they can more effectively contribute to Euro-Atlantic security. Even more important is the fact that these democracies are conducting

themselves today as de facto members of the NATO Alliance. Their troops stand shoulder to shoulder with U.S. forces keeping the peace in the Balkans. They were among the first to offer their services, including not only the use of their bases, but even the deployment of their own troops in this war against terrorism.

The most recent round of NATO enlargement, which was ratified by the Senate with an overwhelming 80 votes, has proven to be a success. Polish, Czech, and Hungarian membership have strengthened the Alliance. Their integration into NATO has enhanced European security and stability. And contrary to NATO nay-sayers their integration into NATO has helped to normalize not only their bilateral relationships with Russia, but also relations between Russia and the West.

I am confident that the Alliance's summit in Prague next year will initiate the next round of enlargement, which will strengthen the Alliance. It will help reverse the historic wrongs of Yalta, and it will bring us that much closer to fulfilling the vision of a Europe, whole, free and secure.

I urge my colleagues to consider supporting the Freedom Consolidation Act of 2001, and I urge them to do so.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 1922. Mr. WELLSTONE (for himself and Mrs. BOXER) proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes.

SA 1923. Mr. WELLSTONE proposed an amendment to the bill H.R. 2506, *supra*.

SA 1924. Mr. MCCONNELL (for Mr. INHOFE) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1925. Mr. REID (for Mr. LEAHY (for himself, Mr. MCCONNELL, and Mr. VOINOVICH)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1926. Mr. MCCONNELL (for himself, Mr. LEAHY, and Mr. HELMS) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1927. Mr. REID (for Mr. LEAHY (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1928. Mr. REID (for Mr. LEAHY (for himself, Mr. HARKIN, and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1929. Mr. REID (for Mr. LEAHY (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1930. Mr. REID (for Mr. LEAHY (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1931. Mr. REID (for Mr. LEAHY (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1932. Mr. MCCONNELL proposed an amendment to the bill H.R. 2506, *supra*.

SA 1933. Mr. MCCONNELL proposed an amendment to the bill H.R. 2506, *supra*.

SA 1934. Mr. REID (for Mr. LEAHY (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1935. Mr. REID (for Mr. LEAHY (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, *supra*.

SA 1936. Mr. MCCONNELL (for himself, Mr. LEAHY, Mr. BROWNBACK, and Mrs. CLINTON) proposed an amendment to the bill H.R. 2506, supra.

SA 1937. Mr. REID (for Mr. WELLSTONE) proposed an amendment to the bill H.R. 2506, supra.

SA 1938. Mr. REID (for Mr. WELLSTONE (for himself and Mrs. BOXER)) proposed an amendment to the bill H.R. 2506, supra.

SA 1939. Mr. MCCONNELL (for Mr. STEVENS (for himself and Mr. INOUE)) proposed an amendment to the bill H.R. 2506, supra.

SA 1940. Mrs. BOXER (for herself, Mr. BROWNBACK, Mr. DOMENICI, and Mrs. CLINTON) proposed an amendment to the bill H.R. 2506, supra.

SA 1941. Mrs. BOXER (for herself, Mr. BROWNBACK, Mr. ALLEN, Mr. DOMENICI, and Mrs. CLINTON) proposed an amendment to the bill H.R. 2506, supra.

SA 1942. Mr. LEAHY (for Mr. HELMS) proposed an amendment to the bill H.R. 2506, supra.

SA 1943. Mr. LEAHY (for himself and Mr. MCCONNELL) proposed an amendment to the bill H.R. 2506, supra.

SA 1944. Mr. LEAHY (for himself and Mr. MCCONNELL) proposed an amendment to the bill H.R. 2506, supra.

SA 1945. Mr. LEAHY (for Mr. MCCONNELL (for himself and Mr. LEAHY)) proposed an amendment to the bill H.R. 2506, supra.

SA 1946. Mr. LEAHY (for Mr. MCCONNELL) proposed an amendment to the bill H.R. 2506, supra.

SA 1947. Mr. LEAHY (for Ms. MIKULSKI) proposed an amendment to the bill H.R. 2506, supra.

SA 1948. Mr. LEAHY (for Mr. SMITH, of Oregon (for himself, Mr. HATCH, and Mr. HELMS)) proposed an amendment to the bill H.R. 2506, supra.

SA 1949. Mr. SPECTER submitted an amendment intended to be proposed by him to the bill H.R. 2506, supra.

SA 1950. Mr. GRAHAM (for himself, Mr. HAGEL, Mr. DODD, Mr. MCCAIN, Mr. KYL, and Mr. GRASSLEY) proposed an amendment to the bill H.R. 2506, supra.

SA 1951. Mr. FEINGOLD (for himself and Mr. WELLSTONE) proposed an amendment to the bill H.R. 2506, supra.

SA 1952. Mr. FEINGOLD (for himself and Mr. BAUCUS) proposed an amendment to the bill H.R. 2506, supra.

SA 1953. Mr. REID (for Mr. DODD) proposed an amendment to the bill H.R. 2506, supra.

SA 1954. Mr. LEAHY (for Mr. DURBIN) proposed an amendment to the bill H.R. 2506, supra.

SA 1955. Mr. MCCONNELL (for Mr. HELMS (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, supra.

SA 1956. Mr. LEAHY (for himself and Mr. MCCONNELL) proposed an amendment to the bill H.R. 2506, supra.

SA 1957. Mr. LEAHY (for Mr. BYRD) proposed an amendment to the bill H.R. 2506, supra.

SA 1958. Mr. MCCONNELL (for Mr. FRIST (for himself, Mr. BROWNBACK, Mr. HELMS, and Mr. FEINGOLD)) proposed an amendment to the bill H.R. 2506, supra.

SA 1959. Mr. DODD (for himself and Mrs. HUTCHISON) proposed an amendment to the bill H.R. 2506, supra.

SA 1960. Mr. MCCONNELL (for Mrs. HUTCHISON (for himself and Mr. INOUE)) proposed an amendment to the bill H.R. 2506, supra.

SA 1961. Mr. LEAHY (for Mr. BINGAMAN) proposed an amendment to the bill H.R. 2506, supra.

SA 1962. Mr. LEAHY (for himself and Mr. DASCHLE) proposed an amendment to the bill H.R. 2506, supra.

SA 1963. Mr. LEAHY (for Ms. STABENOW) proposed an amendment to the bill H.R. 2506, supra.

SA 1964. Mr. LEAHY (for Ms. LANDRIEU) proposed an amendment to the bill H.R. 2506, supra.

SA 1965. Mr. MCCONNELL proposed an amendment to the bill H.R. 2506, supra.

SA 1966. Mr. MCCONNELL proposed an amendment to amendment SA 1921 submitted by Mr. Brownback and intended to be proposed to the bill (H.R. 2506) supra.

SA 1967. Mr. MCCONNELL (for himself and Mr. SARBANES) proposed an amendment to the bill H.R. 2506, supra.

SA 1968. Mr. LEAHY (for Mr. SMITH, of Oregon (for himself and Mr. WYDEN)) proposed an amendment to the bill H.R. 2506, supra.

#### TEXT OF AMENDMENTS

**SA 1922.** Mr. WELLSTONE (for himself and Mrs. BOXER) proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes; as follows:

At the appropriate place, insert the following:

It is the sense of the Senate that—

(1) Afghanistan's neighbors should reopen their borders to allow for the safe passage of refugees, and the international community must be prepared to contribute to the economic costs incurred by the flight of desperate Afghan civilians;

(2) as the United States engages in military action in Afghanistan, it must work to deliver assistance, particularly through overland truck convoys, and safe humanitarian access to affected populations, in partnership with humanitarian agencies in quantities sufficient to alleviate a large scale humanitarian catastrophe; and

(3) the United States should contribute to efforts by the international community to provide long-term, sustainable reconstruction and development assistance for the people of Afghanistan, including efforts to protect the basic human rights of women and children.

**SA 1923.** Mr. WELLSTONE proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes; as follows:

At the appropriate place insert:

#### SEC. . UZBEKISTAN.

REPORTS.—Not later than three months after the date of the enactment of this Act, and then six months thereafter, the Secretary of State shall submit to the appropriate Congressional committees on the following:

(1) The defense article, defense services, and financial assistance provided by the United States to Uzbekistan during the six-month period ending on the date of such report.

(2) the use during such period of defense articles and defense services provided by the United States by units of the Uzbek armed forces, border guards, Ministry of National Security, or Ministry of Internal Affairs.

(3) The extent to which any units referred to in paragraph (2) engaged in Human rights violations, or violations of international law, during such period.

**SA 1924.** Mr. MCCONNELL (for Mr. INHOFE) proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes; as follows:

On page 125 line 16, before the period at the end of the line insert the following: “: *Provided further*, That, of the funds appropriated under this heading, up to \$100,000 should be made available for an assessment of the causes of the flooding along the Volta River in Accra, Ghana, and to make recommendations for solving the problem”.

**SA 1925.** Mr. REID (for Mr. LEAHY (for himself, Mr. MCCONNELL, and Mr. VOINOVICH)) proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes; as follows:

On page 133, line 17, after “States” insert the following: “, of which not to exceed \$28,000,000 shall be available for the cost, as defined in section 502 of the Congressional Budget Act of 1974, of modifying direct loans and guarantees for the Federal Republic of Yugoslavia”.

**SA 1926.** Mr. MCCONNELL (for himself, Mr. LEAHY, and Mr. HELMS) proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes; as follows:

On page 229, line 12, after “steps” insert the following: “, additional to those undertaken in fiscal year 2001.”.

On page 229, line 16, strike everything after “(3)” through “law” on line 17, and insert in lieu thereof: “taking steps, additional to those undertaken in fiscal year 2001, to implement policies which reflect a respect for minority rights and the rule of law, including the release of all political prisoners from Serbian jails and prisons.”.

**SA 1927.** Mr. REID (for Mr. LEAHY (for himself and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes; as follows:

On page 176, line 15, strike “\$14,500,000” and insert in lieu thereof: “\$15,500,000”.

**SA 1928.** Mr. REID (for Mr. LEAHY (for himself, Mr. HARKIN, and Mr. MCCONNELL)) proposed an amendment to the bill H.R. 2506, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2002, and for other purposes; as follows:

At the appropriate place, insert:

#### DISABILITY ACCESS

SEC. . Housing that is constructed with funds appropriated by this Act to carry out