

day that they died. Then labor helped to take the lead in enacting the Social Security legislation in the mid-1930s.

If one was born in 1926, they lived in a world where the day they stopped working, they stopped getting any kind of health care coverage or access to medical services if they had it at all before then.

The mid-1960s again was in the vanguard as Congress passed and President Johnson signed the Medicare legislation, which has assured generations of Americans, labor union families and nonlabor union families, the security of first class health care from the day they retire until the day that they die.

If one was born in 1926, they lived in a world where it was legal to require someone to work more than 40 hours a week without paying them overtime. It was legal to press into service children. It was legal to send them to work for long hours in dark places that were unfit for human work or human habitation. Labor was in the vanguard of changing that as well.

The strides that labor has made are based upon the ability to bargain collectively, and it is this right of collective bargaining that needs protection and support in the Congress of the United States. There are two actions that I think are important for us to consider. One we should take and one we should not take.

We should, as the gentleman from Texas (Mr. GREEN), has suggested and others have suggested, enact legislation that says to an employer that when the employer in bad faith refuses to bargain collectively with a duly recognized collective bargaining union, that that employer should be held responsible for the consequential damages and attorney's fees which flow from such a failure to bargain in good faith.

The way it works today is that when a union fights and wins a representation election and an employer chooses to keep on fighting rather than to start bargaining, that lost wages and lost value of benefits and expenses incurred as a result of continuing to litigate and to fight are not recoverable by the workers who won that representation election.

It is a unique anomaly in American law. In virtually every other area of contract law in America, if one has a contract and it is breached by the other side, they are made whole for the consequences of that breach. That is not true in collective bargaining legislation and it ought to be. That is the aim of legislation that I have introduced in the House of Representatives in this Congress.

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What we should not do is pass so-called paycheck protection legislation that is designed to require of unions

what we do not require of any other institution in American life, and that is that if the union wishes to become involved in political activity, to express itself through education or voter registration, they have to get unanimous consent. I believe that is the wrong way to go. We should not do so. I think we should do the other legislation.

COMPACT IMPACT AID TO GUAM NOT SUFFICIENT

The SPEAKER pro tempore (Ms. HART). Under a previous order of the House, the gentleman from Guam (Mr. UNDERWOOD) is recognized for 5 minutes.

Mr. UNDERWOOD. Madam Speaker, today I want to draw the attention of Members to the financial and economic conditions in Guam by discussing two policy and legislative items with dramatic consequences for Guam.

First of all, I want to talk about the Interior appropriations bill which was marked up today by the full Committee on Appropriations. Guam was given \$5.38 million for Compact Impact Aid. Compact Impact assistance is money that is given to the Government of Guam as a form of reimbursement for educational and social services given to migrants from the Freely Associated States, primarily the FSM, the Federated States of Micronesia, some impact from the Republic of the Marshall Islands and the Republic of Palau.

These three states, that are independent nations, are in free association with the United States; and these compacts of free association have allowed these three nations to be the only independent nations on the face of the Earth to have unmonitored and unregulated migration into the United States.

Because of the geographic and developmental conditions in the Micronesian region, Guam is impacted more than any other state or territory by the unmonitored migration by the Freely Associated States in Micronesia, which continues to have dramatic impact for a number of services provided by the Government of Guam.

Since the Compacts of Free Association were first established in 1986, Guam only started to receive Compact Impact aid in fiscal year 1996, and during that time period until 1999 Guam annually received \$4.58 million from the Department of Interior's Office of Insular Affairs budget. However, the Government of Guam continues to maintain that it expends anywhere between \$15 million to \$25 million annually to provide educational and social services for migrants.

Although there continues to be differences between how the Government of Guam and how the Department of the Interior calculate these actual impact costs, the Department of Interior

in a letter accompanying a report by the new Secretary of the Interior, Gale Norton, acknowledges the Department of the Interior's own best estimates of \$12.8 million annually for Compact Impact costs for Guam. This is acknowledged in a letter by the new Secretary of the Interior.

It has been noted by the Governor of Guam, Carl T. Gutierrez, that Guam has spent over \$150 million for these migrants who have come to Guam since 1986, while Federal reimbursement has totalled roughly \$40 million for the same period.

Funding authority for Compact Impact assistance stems from Public Law 99-239. This is the law which governs the relationship between the United States and these three independent countries. Basically, the law states that there are hereby authorized to be appropriated for fiscal years beginning after 1985 such sums as may be necessary to cover the costs, if any, incurred by the State of Hawaii, the Territories of Guam, American Samoa and the Northern Mariana Islands, resulting from any increased demands placed on educational and social services by immigrants from the Marshall Islands and the Federated States of Micronesia.

The impact has been direct, the impact has been dramatic, right on Guam. The need for Compact Impact Aid has been documented. It is doable to fix this problem.

This situation for the Government of Guam is further aggravated by the recent passage of the President's tax cut plan. Guam and the Virgin Islands are two territories that operate under a mirror Tax Code. That is, any changes that are made in the Federal Tax Code are immediately reflected in the local tax codes, which also collect income tax. So this means that, particularly in the case of Guam, we are probably likely to experience cuts over the next year of anywhere between \$20 million and \$30 million in local revenues as a result of these tax cuts that have been introduced by President Bush and have now passed into law.

These tax cuts were conceived here for the Federal Government because of a surplus. In Guam, the Government of Guam is operating on a deficit, we are experiencing some 15 percent unemployment, and we are in the middle of an economic downturn as a result of the Japanese economic downturn and recent reductions in military spending.

So, basically, we need the Compact Impact Aid. It can be done, it is doable, it is the right thing to do, and I urge Members to consider this as the Interior appropriations works its way through.