

would use them. Then we have to continue to find ways to reduce the number of nuclear weapons on this Earth. My colleague talked about tactical nuclear weapons. This doesn't involve tactical nuclear weapons. I wish it did, but it doesn't. We have to get through this in order to get to limiting tactical nuclear weapons. The Russians have far more of them than we do, and the quicker we get to that point of negotiating tactical weapons, the better off we are.

In conclusion, I was thinking about how easy it is to come to the floor of the Senate and oppose. The negative side never requires any preparation. That is the case. Mark Twain was right. Abe Lincoln once was in a debate with Douglas and Douglas was propounding a rather strange proposal that Abe Lincoln was discarding and he called it "as thin as the homeopathic soup that was made by boiling the shadow of a pigeon that had starved to death."

Well, you know, I come here and I listen to some of these debates. I respect everybody. I do. Everybody comes here with a point. But I will tell you this: Those who believe this is not in the interest of this country, those who believe we are not adequately funding our nuclear weapon stock, those who believe this is going to hinder our ability for an antiballistic missile system that would protect our country, that is as thin as the homeopathic soup described by Abraham Lincoln. It is not accurate.

This is bipartisan. It is important for the country. We ought to do this sooner, not later.

Let me conclude by saying, the work done by my two colleagues is strong, assertive, bipartisan work that builds on some very important work for the last two decades, Senator KERRY and Senator LUGAR—I don't know whether there will be ever be a Kerry-Lugar, but there was a Nunn-Lugar that has been so important to this country and to the safety and security of this world. I hope this is the next chapter in building block by block this country's responsibility to be a world leader in saying, We want a world that is safer by keeping nuclear weapons out of the hands of those who don't have them, and then aggressively negotiating to try to reduce the nuclear weapons that do now exist.

Some months ago I was at a place outside of Moscow where my colleague Senator LUGAR has previously visited, and that facility is devoted to the training and the security of nuclear weapons. I suspect Senator LUGAR, because he knows a lot about this and has worked a lot on it for a long time, thinks a lot about those issues, as do I. Are we certain that these 25,000 nuclear weapons spread around the world are always secure, always safe, will never be subject to theft? The answer to that

is no, but we are trying very hard. This treaty is one more step in the attempt we must make to exercise our leadership responsibility that is ours. So my compliments to Senator KERRY and Senator LUGAR and to all of the others who are engaged in this discussion and who have worked so hard and have done so for decades on these nuclear weapons issue and arms reduction issues.

I yield the floor.

The PRESIDING OFFICER. The Senator from North Dakota.

LEGISLATIVE SESSION

Mr. DORGAN. Madam President, I ask unanimous consent to proceed as if in legislative session and as if in morning business for the purpose of clearing processed legislative language.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. DORGAN. For the information of my colleagues, I will run through these unanimous consent requests and then be completed.

GPRA MODERNIZATION ACT OF 2010

Mr. DORGAN. I ask unanimous consent that the Senate proceed to the immediate consideration of Calendar No. 678, H.R. 2142.

The PRESIDING OFFICER. The clerk will report the bill by title.

The bill clerk read as follows:

A bill (H.R. 2142) to require quarterly performance assessments of Government programs for purposes of assessing agency performance and improvement, and to establish agency performance improvement officers and the Performance Improvement Council.

There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on Homeland Security and Governmental Affairs, with an amendment to strike all after the enacting clause and insert in lieu thereof the following:

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) *SHORT TITLE.*—This Act may be cited as the "GPRA Modernization Act of 2010".

(b) *TABLE OF CONTENTS.*—The table of contents for this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Strategic planning amendments.
- Sec. 3. Performance planning amendments.
- Sec. 4. Performance reporting amendments.
- Sec. 5. Federal Government and agency priority goals.
- Sec. 6. Quarterly priority progress reviews and use of performance information.
- Sec. 7. Transparency of Federal Government programs, priority goals, and results.
- Sec. 8. Agency Chief Operating Officers.
- Sec. 9. Agency Performance Improvement Officers and the Performance Improvement Council.
- Sec. 10. Format of performance plans and reports.
- Sec. 11. Reducing duplicative and outdated agency reporting.
- Sec. 12. Performance management skills and competencies.

Sec. 13. Technical and conforming amendments.

Sec. 14. Implementation of this Act.

Sec. 15. Congressional oversight and legislation.

SEC. 2. STRATEGIC PLANNING AMENDMENTS.

Chapter 3 of title 5, United States Code, is amended by striking section 306 and inserting the following:

"§306. Agency strategic plans

"(a) Not later than the first Monday in February of any year following the year in which the term of the President commences under section 101 of title 3, the head of each agency shall make available on the public website of the agency a strategic plan and notify the President and Congress of its availability. Such plan shall contain—

"(1) a comprehensive mission statement covering the major functions and operations of the agency;

"(2) general goals and objectives, including outcome-oriented goals, for the major functions and operations of the agency;

"(3) a description of how any goals and objectives contribute to the Federal Government priority goals required by section 1120(a) of title 31;

"(4) a description of how the goals and objectives are to be achieved, including—

"(A) a description of the operational processes, skills and technology, and the human, capital, information, and other resources required to achieve those goals and objectives; and

"(B) a description of how the agency is working with other agencies to achieve its goals and objectives as well as relevant Federal Government priority goals;

"(5) a description of how the goals and objectives incorporate views and suggestions obtained through congressional consultations required under subsection (d);

"(6) a description of how the performance goals provided in the plan required by section 1115(a) of title 31, including the agency priority goals required by section 1120(b) of title 31, if applicable, contribute to the general goals and objectives in the strategic plan;

"(7) an identification of those key factors external to the agency and beyond its control that could significantly affect the achievement of the general goals and objectives; and

"(8) a description of the program evaluations used in establishing or revising general goals and objectives, with a schedule for future program evaluations to be conducted.

"(b) The strategic plan shall cover a period of not less than 4 years following the fiscal year in which the plan is submitted. As needed, the head of the agency may make adjustments to the strategic plan to reflect significant changes in the environment in which the agency is operating, with appropriate notification of Congress.

"(c) The performance plan required by section 1115(b) of title 31 shall be consistent with the agency's strategic plan. A performance plan may not be submitted for a fiscal year not covered by a current strategic plan under this section.

"(d) When developing or making adjustments to a strategic plan, the agency shall consult periodically with the Congress, including majority and minority views from the appropriate authorizing, appropriations, and oversight committees, and shall solicit and consider the views and suggestions of those entities potentially affected by or interested in such a plan. The agency shall consult with the appropriate committees of Congress at least once every 2 years.

"(e) The functions and activities of this section shall be considered to be inherently governmental functions. The drafting of strategic plans under this section shall be performed only by Federal employees.

"(f) For purposes of this section the term 'agency' means an Executive agency defined under section 105, but does not include the Central Intelligence Agency, the Government Accountability Office, the United States Postal