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GREAT FALLS PRESERVATION AND REDEVELOPMENT ACT

APRIL 7 (legislative day, APRIL 5), 1995.—Ordered to be printed

Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, submitted the following

REPORT

[To accompany S. 188]

The Committee on Energy and Natural Resources, to which was referred the bill (S. 188) to establish the Great Falls Historic District in the State of New Jersey, and for other purposes, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE OF THE MEASURE

The purpose of S. 188, as ordered reported, is to establish the Great Falls Historic District in the State of New Jersey, and for other purposes.

BACKGROUND AND NEED

Impressed with the Great Falls of the Passaic River and its potential as an energy source for manufacturing, Alexander Hamilton founded the Society of Useful Manufacturers in 1791. Hamilton was committed to demonstrating the profitability of manufacturing in America rather than depending on foreign goods, and used this theory to implement planning and economic growth in the Paterson, New Jersey area. Simultaneously, development of the raceway system to harness the power of the river in Paterson enabled the rapid rise of the city as one of the country's first manufacturing centers. Products invented and manufactured in Paterson include the Colt Revolver, the Rogers Steam Locomotive, Wright aeronautic engines and the first practical submarine, making the Great Falls area a significant example of American industrial growth. To reflect these significant historical aspects of Paterson,

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the Great Falls Historic District was listed on the National Register of Historic Places and was designated as a National Historic Landmark in June of 1976.

S. 188 would provide for the restoration and interpretation of various historic properties in the Great Falls Historic District. Proposed projects include comprehensive historical, archaeological and structural assessments and re-use plans for mill buildings, rehabilitation of selected buildings in the historic district as demonstration projects, the rehabilitation of the Board of Health building and a facade program.

LEGISLATIVE HISTORY

Senators Lautenberg and Bradley introduced S. 188 in the Senate on January 10, 1995.

In the 103d Congress, identical legislation, H.R. 3498, passed the House of Representatives on April 13, 1994. Similar legislation, S. 1660, was introduced in the Senate by Senators Lautenberg and Bradley. The Subcommittee on Public Lands, National Parks and Forests held a hearing on S. 1660 on May 17, 1994.

At the business meeting on September 21, 1994, the Committee on Energy and Natural Resources ordered H.R. 3498, as amended, favorably reported.

At the business meeting on March 15, 1995, the Committee on Energy and Natural Resources ordered S. 188 favorably reported, without amendment.

COMMITTEE RECOMMENDATIONS AND TABULATION OF VOTES

The Committee on Energy and Natural Resources, in open business session on March 15, 1995, by a majority vote of a quorum present, recommends that the Senate pass S. 188 without amendment.

The roll call vote on reporting the measure was 13 yeas, 3 nays, as follows:

YEAS	NAYS
Mr. Murkowski	Mr. Thomas
Mr. Hatfield [1]	Mr. Grams
Mr. Domenici	Mr. Burns
Mr. Craig	
Mr. Campbell	
Mr. Jeffords [1]	
Mr. Johnston	
Mr. Bumpers	
Mr. Ford	
Mr. Bradley	
Mr. Bingaman [1]	
Mr. Akaka	
Mr. Wellstone	

[1] Indicates voted by proxy.

SECTION-BY-SECTION ANALYSIS

Section 1 entitles the bill the "Great Falls Preservation and Redevelopment Act."

Section 2 contains Congressional findings.

Section 3 states that the purposes of the Act are to preserve and interpret the contribution to our national heritage of certain historic and cultural lands, and edifices of the Great Falls Historic District, with emphasis on harnessing this unique urban environment for its educational and recreational value, for the educational and inspiration benefit of the public, and to enhance economic and cultural redevelopment within the District.

Section 4 defines certain terms used in this Act.

Section 5 establishes the Great Falls Historic District (the "District"), the boundaries of which will match the boundaries of the District as listed on the National Register of Historic Places.

Section 6 describes the development plan for the District.

Subsection (a) authorizes the Secretary to enter into cooperative agreements and provide grants to public and private entities for up to 50 percent of the costs for the preparation of a plan for the development of the District's resources, and for the implementation of projects approved by the Secretary, pursuant to the plan.

Subsection (b) describes the contents of the plan. The plan must include an evaluation of historic and architectural resources and the environmental and flood hazard conditions within the District. This subsection requires that the plan include recommendations for rehabilitating, reconstructing, and reusing historic and archaeological resources, preserving viewsheds and streetscapes, establishing access to and improving circulation within the District, developing public parking areas, improving security, and establishing parks, public spaces and a visitors' center.

Section 7 authorizes the Secretary to enter into cooperative agreements with the owners of historically or culturally significant properties within the District for the restoration, preservation and interpretation of such properties.

Subsection (a) authorizes the Secretary to enter into cooperative agreements under which the Secretary may pay not more than 50 percent of the cost of restoring and improving the properties, and to mark, interpret, improve, restore and provide technical assistance for the preservation and interpretation of such properties.

Subsection (b) specifies that such agreements must allow the Secretary reasonable access to such properties, and that no changes or alterations shall be made in such properties except by mutual agreement, and with the approval of any agency with regulatory jurisdiction over the property. This subsection also places conditions on the future uses of assisted properties.

Subsection (c) specifies that applications for funding for capital projects must include a description of how the proposed project would further the purposes of the District, and requires the Secretary to give consideration to projects which provide a greater leverage of federal funds. Conditions are also placed on the future uses of assisted properties.

Section 8 authorizes the appropriation of $3,000,000 for capital projects, $250,000 for planning, and $50,000 for technical assistance.

COST AND BUDGETARY CONSIDERATIONS

The following estimate of costs of this measure has been provided by the Congressional Budget Office:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, March 20, 1995.

Hon. FRANK H. MURKOWSKI,
Chairman, Committee on Energy and Natural Resources, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 188, the Great Falls Preservation and Redevelopment Act.

Enacting S. 188 would not affect direct spending or receipts. Therefore, pay-as-you-go procedures would not apply.

If you wish further details on this estimate, we will be pleased to provide them.

Sincerely,

JUNE E. O'NEILL, *Director.*

Enclosure.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

1. Bill number: S. 188.

2. Bill title: Great Falls Preservation and Redevelopment Act.

3. Bill status: As ordered reported by the Senate Committee on Energy and Natural Resources on March 15, 1994.

4. Bill purpose: S. 188 would establish the Great Falls Historic District in New Jersey. The bill would authorize the Secretary of the Interior to enter into cooperative agreements under which state or local agencies or nonprofit groups would prepare a plan to develop historical and other resources within the district. Other authorized contracts would enable the Secretary to interpret or preserve private properties within the district either directly or through technical assistance furnished to property owners. For these purposes, the bill would authorize the appropriation of $3.3 million, comprising $250,000 for planning, $50,000 for technical assistance and $3 million for other contractual aid.

5. Estimated cost to the Federal Government: CBO estimates the following costs, based on the authorizations specified in S. 188.

[By fiscal year, in millions of dollars]

	1996	1997	1998	1999	2000
Authorization of appropriations	.03	3.0	.....	.....	.....
Estimated outlays	.2	.6	.9	.8	.6

The costs of this bill fall within budget function 300.

For purposes of this estimate, CBO has assumed that S. 188 will be enacted by the end of fiscal year 1995 and that the full amounts authorized will be appropriated. For fiscal year 1996, the authorization level includes $250,000 for planning and $50,000 for technical assistance. The $3 million authorized for other assistance is assumed to be appropriated for fiscal year 1997. Outlays have been estimated on the basis of historical spending patterns for similar projects.

6. Comparison with spending under current law: There is no Federal spending under current law for the proposed historic district.

7. Pay-as-you-go considerations: None.

8. Estimated cost to State and local governments: None.

9. Estimate comparison: None.
10. Previous CBO estimate: None.
11. Estimate prepared by: Deborah Reis.
12. Estimate approved by: Paul Van de Water, Assistant Director for Budget Analysis.

REGULATORY IMPACT EVALUATION

In compliance with paragraph 11(b) of rule XXVI of the Standing Rules of the Senate, the committee makes the following evaluation of the regulatory impact which would be incurred in carrying out S. 188. The act is not a regulatory measure in the sense of imposing Government-established standards or significant economic responsibilities on private individuals and businesses.

No personal information would be collected in administering the program. Therefore, there would be no impact on personal privacy.

Little, if any, additional paperwork would result from the enactment of S. 188, as ordered reported.

EXECUTIVE COMMUNICATIONS

On March 21, 1995, the Committee on Energy and Natural Resources requested legislative reports from the Department of the Interior and the Office of Management and Budget setting forth Executive agency recommendations on S. 188. These reports had not been received at the time the report on S. 188 was filed. When these reports become available, the chairman will request that they be printed in the Congressional Record for the advice of the Senate.

CHANGES IN EXISTING LAW

In compliance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, the committee notes that no changes in existing law are made by the bill S. 188, as ordered reported.

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