

PROVIDING FOR THE CONSIDERATION OF H.R. 2670, DE-  
PARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE  
JUDICIARY AND RELATED AGENCIES APPROPRIATIONS  
ACT

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AUGUST 3, 1999.—Referred to the House Calendar and ordered to be printed

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Mr. LINDER, from the Committee on Rules,  
submitted the following

REPORT

[To accompany H. Res. 273]

The Committee on Rules, having had under consideration House Resolution 273, by a non-record vote, report the same to the House with the recommendation that the resolution be adopted.

SUMMARY OF PROVISIONS OF RESOLUTION

The resolution provides for the consideration of H.R. 2670, the “Departments of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 2000,” under an open rule. The rule provides one hour of general debate divided equally between the chairman and ranking minority member of the Committee on Appropriations.

The rule waives clause 4 of rule XIII (requiring a three-day lay-over of the committee report and requiring the three-day availability of printed hearings on a general appropriations bill) and section 306 (prohibiting consideration of legislation within the Budget Committee’s jurisdiction, unless reported by the Budget Committee) of the Congressional Budget Act against consideration of the bill. The rule also waives clause 2 of rule XXI (prohibiting unauthorized or legislative provisions and transfers of funds in a general appropriations bill) against provisions in the bill.

The rule makes in order the amendments printed in this report which may be offered only by a Member designated in this report and only at the appropriate point in the reading of the bill. Amendments printed in this report shall be debatable for the time specified in this report equally divided and controlled between the proponent and an opponent and shall not be subject to amendment.

The rule also waives all points of order against the amendments printed in this report.

The rule authorizes the Chair to accord priority in recognition to Members who have pre-printed their amendments in the Congressional Record. The rule permits the Chairman of the Committee of the Whole to postpone votes during consideration of the bill, and to reduce voting time to five minutes on a postponed question if the vote follows a fifteen minute vote. The rule also waives all points of order against all amendments to the bill for failure to comply with clause 2(e) of rule XXI (prohibiting non-emergency designated amendments to be offered to an appropriations bill containing an emergency designation). Finally, the rule provides one motion to recommit, with or without instructions.

The waiver of clause 4 of rule XIII is necessary because the report was filed on Monday, August 2nd, and H.R. 2670 may be considered on the floor as early as Wednesday, August 3rd, and because printed hearings are not yet available. The waiver of section 306 of the Congressional Budget Act is necessary because Title II contains an emergency designation for funding for the Bureau of the Census. The waiver of clause 2 of rule XXI is necessary because the bill contains at least 67 legislative provisions and over 75 unauthorized programs in the bill which are detailed in the Appropriations Committee's report (H. Rept. 106-283).

The waiver of clause 2(e) of rule XXI is necessary because the appropriations bill contains an emergency designation under the Budget Act. Offering an amendment containing an emergency designation would in turn violate section 306 of the Budget Act. Consequently, in order for any amendments to be offered to this bill, this prohibition on offering non-emergency designated amendments needs to be waived.

#### COMMITTEE VOTES

Pursuant to clause 3(b) of House rule XIII the results of each record vote on an amendment or motion to report, together with the names of those voting for and against, are printed below:

##### *Rules Committee record vote No. 56*

Date: August 3, 1999.

Measure: H.R. 2670, Department of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 2000.

Motion by: Mr. Frost.

Summary of motion: To make in order the Obey amendment which limits the emergency designation for the decennial census funding in the bill to only the additional amount requested (\$1.723 billion) by the President subsequent to the Supreme Court decision issued in January, 1999.

Results: Defeated 4 to 9.

Vote by Members: Goss—Nay; Linder—Nay; Pryce—Nay; Diaz-Balart—Nay; Hastings—Nay; Myrick—Nay; Sessions—Nay; Reynolds—Nay; Moakley—Yea; Frost—Yea; Hall—Yea; Slaughter—Yea; Dreier—Nay.

*Rules Committee record vote No. 57*

Date: August 3, 1999.

Measure: H.R. 2670, Department of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 2000.

Motion by: Mr. Hall.

Summary of motion: To leave the provisions of the bill making the funding for United Nations arrearage payments contingent on the enactment of authorization legislation unprotected from points of order.

Results: Defeated 4 to 9.

Vote by Members: Goss—Nay; Linder—Nay; Pryce—Nay; Diaz-Balart—Nay; Hastings—Nay; Myrick—Nay; Sessions—Nay; Reynolds—Nay; Moakley—Yea; Frost—Yea; Hall—Yea; Slaughter—Yea; Dreier—Nay.

*Rules Committee record vote No. 58*

Date: August 3, 1999.

Measure: H.R. 2670, Departments of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act 2000.

Motion by: Mrs. Slaughter.

Summary of motion: To make in order the Pallone/Engel amendment which allows unidentified Holocaust victims who were U.S. nationals at the time of persecution to file a claim with the U.S. Foreign Claims Settlement Commission.

Results: Defeated 4 to 9.

Vote by Members: Goss—Nay; Linder—Nay; Pryce—Nay; Diaz-Balart—Nay; Hastings—Nay; Myrick—Nay; Sessions—Nay; Reynolds—Yea; Moakley—Yea; Frost—Yea; Hall—Yea; Slaughter—Yea; Dreier—Nay.

## SUMMARY OF AMENDMENTS MADE IN ORDER UNDER THE RULE

Bass/Kucinich—Directs the FCC to enact measures that relieve the area code and phone number shortage problem; gives the FCC until March 31, 2000, to develop and implement a plan to address the inefficient manner in which central office codes are distributed; allows the States to implement phone number conservation plans should the FCC not take action in a timely manner. (10 Minutes)

Tiahrt/Souder—Prohibits the expenditure of funds for educational materials and/or training and counseling programs implemented by the Department of Justice's Office of Juvenile Justice and Delinquency Prevention which undermine or denigrate the religious beliefs of minor children or adults participating in any such programs. (10 minutes)

Deal—Prevents any funds appropriated under the bill from being used to process or provide visas to countries that refuse to repatriate their citizens or nationals. (10 minutes)

Note.—Amendment summaries provided by amendment sponsors.

## TEXT OF AMENDMENTS MADE IN ORDER UNDER THE RULE

AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE BASS OF NEW HAMPSHIRE, OR REPRESENTATIVE KUCINICH OF OHIO, OR A DESIGNEE, DEBATABLE FOR 10 MINUTES.

At the appropriate place in the title relating to "GENERAL PROVISIONS", insert the following new section:

**SEC. \_\_. EFFICIENT ALLOCATION OF TELEPHONE NUMBERS.**

(a) PLAN.—Not later than March 31, 2000, the Federal Communications Commission shall develop and implement a plan for the efficient allocation of telephone numbers.

(b) ELEMENTS.—The plan under subsection (a) shall—

(1) include mechanisms to ensure portability of telephone numbers among services and service providers within individual rating areas, if there is a bona fide demand, and establish rules applicable to service providers not subject to or otherwise not in compliance with such number portability requirements;

(2) take into account any telecommunications technology widely available as of March 31, 2000, that requires a telephone number;

(3) consider and take steps to minimize the total societal costs and impacts of the plan for the efficient allocation of telephone numbers and any specific number relief or conservation measures that may arise therefrom; and

(4) provide for allocating unassigned telephone numbers among telecommunications carriers in blocks of 1,000 in order to fairly share such numbers without the waste associated with allocating in blocks of 10,000.

(c) DELEGATION OF NUMBERING JURISDICTION.—During the period beginning 60 days after the date of the enactment of this Act and ending upon the Commission fully implementing the plan required by subsection (a), the Commission shall, upon the request of a State commission whose State has been determined to be within 12 months of telephone number capacity, delegate to the State commission the jurisdiction of the Commission over telecommunications numbering with respect to the State under section 251(e)(1) of the Communications Act of 1934 (47 U.S.C. 251(e)(1)) to the extent that such delegation will permit the State commission to implement measures to conserve telephone numbers, including measures as follows:

(1) To conduct audits of the use of telephone numbers and central office codes.

(2) To require telecommunications carriers to return unused central office codes and to return central office codes that have been obtained in a manner contrary to Federal or State numbering guidelines or protocols.

(3) To develop and establish dialing protocols applicable for calls placed within the same area code or local calling area (or both) of the calling party that will consider, in addition to the potential effect upon competition, matters of public convenience and safety and the public interest generally.

(4) To develop and implement, where the State commission finds it to be in the public interest and supportive of number conservation measures that it may adopt, area code relief measures involving the use of overlay area codes applicable to telecommunications service providers not subject to or otherwise not in compliance with local number portability, including a requirement that existing telephone numbers assigned to or in use (or both) by such service providers be transferred to the overlay area code, and including a requirement that calls placed within a calling party's home area code continue to be dialable on a 7-digit basis.

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AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE TIAHRT OF KANSAS, OR REPRESENTATIVE SOUDER OF INDIANA, OR A DESIGNEE, DEBATABLE FOR 10 MINUTES

At the end of title VI, insert the following:

**SEC. . NONDISCRIMINATION BASED ON RELIGIOUS OR MORAL BELIEFS.**

No part of any appropriation contained in this Act, may be used, directly or indirectly, to discriminate against, denigrate, or otherwise undermine the religious or moral beliefs of students who participate in programs for which financial assistance is provided from that appropriation or of the parents or legal guardians of such students.

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AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE DEAL OF GEORGIA, OR A DESIGNEE, DEBATABLE FOR 10 MINUTES

At the end of the bill, insert after the last section (preceding the short title) the following new title:

**TITLE VIII—LIMITATION PROVISIONS**

SEC. . None of the funds appropriated in this Act shall be available for the purpose of processing or providing immigrant or nonimmigrant visas to citizens, subjects, nationals, or residents of countries that the Attorney General has determined deny or unreasonably delay accepting the return of citizens, subjects, nationals, or residents under section 243(d) of the Immigration and Nationality Act.