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DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2006

JUNE 30, 2005.—Ordered to be printed

Mr. McCONNELL, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 3057]

The Committee on Appropriations to which was referred the bill (H.R. 3057), making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2006, and for other purposes, reports the same to the Senate with an amendment, and an amendment to the title, and recommends that the bill as amended do pass.

Amounts in new budget authority

Total of bill as reported to the Senate	\$31,841,400,000
Amount of 2005 appropriations	33,223,870,000
Amount of 2006 budget estimate	32,835,476,000
Amount of House allowance	¹ 29,926,785,000
Bill as recommended to Senate compared to—	
2005 appropriations	– 1,382,470,000
2006 budget estimate	– 994,076,000
House allowance	+ 1,914,615,000

¹ Includes \$8,950,736,000 contained in another bill.

CONTENTS

	Page
Glossary of Terms	4
Summary of Estimates	6
Introduction	6
Budget Justification Materials	7
Title I—Department of State and Related Agency	8
Diplomatic and Consular Programs	8
Capital Investment Fund	10
Centralized Information Technology Modernization Program	10
Office of Inspector General	10
Educational and Cultural Exchange Programs	10
Representation Allowances	12
Protection of Foreign Missions and Officials	12
Embassy Security, Construction, and Maintenance	12
Emergencies in the Diplomatic and Consular Service	13
Repatriation Loans Program Account	13
Payment to the American Institute in Taiwan	14
Payment to the Foreign Service Retirement and Disability Fund	14
Contributions to International Organizations	14
Contributions for International Peacekeeping Activities	15
International Boundary and Water Commission, United States and Mexico	16
Construction	16
American Sections, International Commissions	16
International Fisheries Commission	16
Payment to the Asia Foundation	17
Center for Middle Eastern-Western Dialogue	17
Eisenhower Exchange Fellowship Program Trust Fund	18
Israeli Arab Scholarship Program	18
East-West Center	18
National Endowment for Democracy	18
Commission for the Preservation of America's Heritage Abroad	18
Commission on International Religious Freedom	19
Commission on Security and Cooperation in Europe	19
Congressional-Executive Commission on the People's Republic of China	19
HELP Commission	19
United States-China Economic and Security Review Commission	20
United States-China Interparliamentary Group	20
U.S. Institute for Peace	20
Broadcasting Board of Governors, International Broadcasting Operations	20
Broadcasting to Cuba	21
Broadcasting Capital Improvements	21
Title II—Export and Investment Assistance:	
Export-Import Bank of the United States	22
Overseas Private Investment Corporation	23
Trade and Development Agency	23
Title III—Bilateral Economic Assistance:	
Bilateral Assistance	24
Child Survival and Health Programs Fund	24
Development Assistance	27
International Disaster and Famine Assistance	45
Transition Initiatives	46
Development Credit Authority	46
Payment to the Foreign Service Retirement and Disability Fund	46
Operating Expenses of the United States Agency for International Development	46

	Page
Title III—Bilateral Economic Assistance—Continued	
Capital Investment Fund	46
Operating Expenses of the Office of the Inspector General	47
Other Bilateral Economic Assistance:	
Economic Support Fund	47
Assistance for Eastern Europe and the Baltic States	51
Assistance for the Independent States of the Former Soviet Union	53
Independent Agencies:	
Inter-American Foundation	56
African Development Foundation	56
Peace Corps	56
Millennium Challenge Corporation	57
Department of State:	
Global HIV/AIDS Initiative	57
Democracy Fund	60
International Narcotics Control and Law Enforcement	62
Andean Counterdrug Initiative	63
Migration and Refugee Assistance	64
Emergency Refugee and Migration Assistance Fund	65
Nonproliferation, Antiterrorism, Demining, and Related Programs	66
Conflict Response Fund	66
Department of the Treasury:	
International Affairs Technical Training	66
Debt Restructuring	66
Title IV—Military Assistance:	
International Military Education and Training	67
Foreign Military Financing	67
Peacekeeping Operations	68
Title V—Multilateral Economic Assistance:	
International Financial Institutions Summary	69
International Bank for Reconstruction and Development:	
Global Environment Facility	69
International Development Association	69
Contribution to the Multilateral Investment Guarantee Agency	69
Contribution to the Inter-American Investment Corporation	70
Inter-American Development Bank:	
Multilateral Investment Fund	70
Asian Development Bank: Asian Development Fund	70
African Development Bank: African Development Fund	71
European Bank for Reconstruction and Development:	
International Fund for Agricultural Development	71
International Organizations and Programs	71
Title VI—General Provisions	81
Compliance With Paragraph 7, Rule XVI of the Standing Rules of the Senate	76
Compliance With Paragraph 7(c), Rule XXVI of the Standing Rules of the Senate	77
Compliance With Paragraph 12, Rule XXVI of the Standing Rules of the Senate	77
Budget Impact Statement	82

GLOSSARY OF TERMS

ACI—Andean Counterdrug Initiative
ADB—Asian Development Bank
ADF—African Development Foundation
ASEAN—Association of Southeast Asian Nations
ASHA—American Schools and Hospitals Abroad
ATA—Anti-Terrorism Assistance
BISNIS—Business Information Service for the Newly Independent States
CASS—Cooperative Association of States for Scholarships
CCD—Consortium for Citizens and Disabilities
CEELI—Central European Eurasian Legal Institute
CEPPS—Consortium for Elections Political Process Strengthening
CITES—Convention on International Trade in Endangered Species
CITMP—Centralized Information Technology Modernization Program
CRSP—Collaborative Research Support Programs
CSCE—Commission on Security and Cooperation in Europe
CSHPF—Child Survival Health Programs Fund
CTBT—Comprehensive Nuclear Test Ban Treaty Preparatory Commission
DA—Development Assistance
DRL—Department of State, Bureau of Democracy, Human Rights and Labor
DROC—Democratic Republic of the Congo
EPA—Environmental Protection Agency
ERMA—Emergency Refugee and Migration Assistance Fund
ESF—Economic Support Fund
EU—European Union
FAO—Food and Agriculture Organization
FMF—Foreign Military Financing
FSA—Assistance for the Independent States of the Former Soviet Union
GAO—Government Accountability Office
GHI—Global HIV/AIDS Initiative
GIS—Geographic Information Systems
IAEA—International Atomic Energy Agency
IAF—Inter-American Foundation
IBO—International Broadcasting Operations
ICAO—International Civil Aviation Organization
IDFA—International Disaster and Famine Assistance
IDP—Internally displaced person
IFAD—International Fund for Agricultural Development
IFI—International Financial Institution
ILEA—International Law Enforcement Training Academies

IMET—International Military Education and Training
 IMO—International Maritime Organization
 INCLE—International Narcotics Control and Law Enforcement
 IO&P—International Organization and Programs
 IPCC—International Panel on Climate Change
 IRI—International Republican Institute
 ITTO—International Tropical Timber Organization
 IUCN—World Conservation Union
 LWVF—Leahy War Victims Fund
 MCC—Millennium Challenge Corporation
 MDB—Multilateral Development Bank
 MEPI—Middle East Partnership Initiative
 MRA—Migration and Refugee Assistance
 MTN—Middle East Television Network
 NADR—Nonproliferation, Anti-Terrorism, Demining, and Related
 Programs
 NATO—North Atlantic Treaty Organization
 NDI—National Democratic Institute
 NED—National Endowment for Democracy
 NGO—Nongovernmental organization
 NLD—National League for Democracy
 OAS—Organization of American States
 OPIC—Overseas Private Investment Corporation
 PKO—Peacekeeping Operations
 RFA—Radio Free Asia
 RFE/RL—Radio Free Europe/Radio Liberty
 SEED—Assistance for Eastern European and Baltic States
 SPDC—State Peace and Development Council (Burma)
 TAF—The Asia Foundation
 TB—Tuberculosis
 TDA—Trade and Development Agency
 TI—Transition Initiatives
 U.N.—United Nations
 UNAIDS—Joint United Nations Program on HIV/AIDS
 UNDP—United Nations Development Program
 UNEP—United Nations Environment Program
 UNESCO—United Nations Educational, Scientific and Cultural
 Organization
 UNFCCC—United Nations Framework Convention on Climate
 Change
 UN-HABITAT—United Nations Center for Human Settlements
 UNHCR—United Nations High Commissioner for Refugees
 UNICEF—United Nations Children’s Fund
 UNIFEM—United Nations Development Fund for Women
 USAID—United States Agency for International Development
 USIP—United States Institute for Peace
 VOA—Voice of America
 WFP—World Food Program
 WHO—World Health Organization
 WID—Women in Development
 WTO—World Trade Organization

SUMMARY TABLE: AMOUNTS IN NEW BUDGET AUTHORITY

Item	Budget request	Committee recommendation	Committee recommendation compared with budget estimate increase (+) or decrease (-)
Title I—Department of State and Related Agency	\$9,967,531,000	\$9,739,507,000	– \$228,024,000
Title II—Export and investment assistance	97,150,000	37,650,000	– 59,500,000
Title III—Bilateral economic assistance	16,282,413,000	15,755,999,000	– 526,414,000
Title IV—Military assistance	4,871,144,000	4,886,144,000	+ 15,000,000
Title V—Multilateral economic assistance	1,617,238,000	1,599,396,000	– 17,842,000
Title VI—General Provisions		– 177,296,000	– 177,296,000

SUMMARY OF ESTIMATES

In fiscal year 2005, the Congress appropriated \$33,223,870,000 for the State Department and Related Agency and foreign operations and related programs, including supplemental appropriations. This year, the Committee recommends \$31,844,400,000, of which \$31,671,000,000 is for discretionary spending, and \$173,400,000 is for mandatory spending.

Title I of the Committee recommendation contains items funded by the House in a different bill, H.R. 2862. The Committee believes that it is appropriate to fund these items in this bill, H.R. 3057. For ease of comparison, the Committee report sets forth in title I a “House allowance” as if these items had been contained in the House passed bill. These items were contained in the Science, State, Justice, Commerce, and Related Agencies Appropriations Act, 2006 (H.R. 2862), as passed the House, but were not considered or contained in the Committee recommendation to the Senate on that bill.

INTRODUCTION

The Committee believes that a successful national security policy depends upon the integration of all components of America’s national power, including diplomacy, intelligence, and economic and military might. The successful integration of these elements is impossible absent funds contained in the Act for security assistance, foreign assistance, economic assistance, humanitarian assistance, and the operation, maintenance, and support of our diplomatic corps and programs.

The programs and accounts funded by the Act are intended to promote security, democracy, stability, liberty, and prosperity abroad. The Committee recommends significant resources for activities in the Middle East and South Asia, to include assistance for Egypt, Jordan, Iraq, Afghanistan, and Pakistan. The Committee recommendation is informed by the simple principle that the draw-down of our deployed combat forces, and the safety of diplomats and other citizens serving abroad in Iraq and Afghanistan and elsewhere are dependent upon the economic growth, reconstruction, and development of civil society and the rule of law in those emerging democracies.

Of similar importance, the Committee provides critical funds for HIV/AIDS, other infectious diseases, education and economic development programs for individuals in countries throughout the world—including women and children who may be the most vulner-

able to the repressive actions of corrupt and failing governments. The Committee notes that lawless societies often serve as breeding grounds for extremist ideologies and individuals.

BUDGET JUSTIFICATION MATERIALS

By law, the President is required to submit a budget estimate to the Congress not later than the first Monday in February of each year. This budget “shall include a budget message and summary and supporting information” (31 U.S.C. 1105).

The budget volumes compiled by the Office of Management and Budget are presented in time to meet the statutory deadline. However, the supporting information from the State Department is presented months later. The late submission of this supporting material undermines the ability of the Committee to conduct a detailed review of the budget request. The Committee directs that all fiscal year 2007 budget justification materials are to be received not later than March 10, 2006.

The quality of the justification materials presented to the Committee in support of the fiscal year 2006 budget request is cause for far greater concern. In most instances the descriptive summaries accompanying the respective appropriations accounts contained in the request are devoid of meaningful program and budget information. The State Department, in the form of the Foreign Operations and State Department Funding Projections contained in respective country Mission Performance Plans, collects the data required to establish a funding baseline for the current year, and the price and program changes to this baseline that would form the basis of a defensible appropriations request. This rudimentary budget data is not included in the supporting information and budget justification materials provided to the Committee.

Not later than September 15, 2005, the State Department shall report to the Committee on proposals to improve the justification material that will support the fiscal year 2007 budget request. As part of this report, the State Department shall consider several budget exhibits used by the Department of Defense in support of its budget submission. These exhibits, the O-1, OP-5, OP-32 and P-5, are all contained in the DOD Financial Management Regulation. At a minimum, the budget exhibits shall include: funding levels for the prior year, current year, biennial budget year 1, and biennial budget year 2; description of each program and justification of the estimates; a statement relating past year, current year, and biennial budget year 1; and, a reconciliation of price and program increases and decreases.

TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

DEPARTMENT OF STATE

The Committee recommends a total of \$9,766,504,000 for the Department of State and the Broadcasting Board of Governors. The recommendation is \$1,146,771,000 below the fiscal year 2005 funding level and \$201,024,000 below the budget request.

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

Appropriations, 2005	\$4,906,220,000
Budget estimate, 2006	4,472,641,000
House allowance	4,436,641,000
Committee recommendation	4,444,641,000

The Committee recommends \$4,444,641,000 for Diplomatic and Consular Programs, an amount \$28,000,000 below the budget request. Of these funds, \$3,755,118,000 is for ongoing operations, including \$328,000,000 for public diplomacy activities, and \$689,523,000 is for Worldwide Security Upgrades.

The Committee directs the State Department to review and act upon the following matters:

Ambassador's Fund for Cultural Preservation [AFCP].—The Committee recommends \$3,000,000 for the AFCP, which provides small grants to assist in preservation of forms of cultural expression. Grants may be recommended by U.S. ambassadors to developing countries or, in the event there is no ambassador, by the U.S. Consul.

Conduct of Public Diplomacy.—The Committee appreciates the importance of public diplomacy programs in broadening the world's understanding of America and U.S. foreign policy priorities, and fully funds the budget request. While significant resources are appropriately focused on countries with predominantly Muslim populations, the Committee encourages the State Department to provide adequate funding for programs and activities targeted to other important regions and populations, particularly in Asia. The Committee expects the State Department to consult with the Committee on its plans to expand programming in Asia.

Cultural Antiquities Task Force.—The Committee directs the State Department to provide such sums as are necessary to support the significant work of the Task Force, in particular to assist international organizations tracking works looted from Iraq's museums; train United States and foreign law enforcement and Customs agents; and restore sites, such as Babylon, Iraq, which were damaged during the war. The Committee recommends \$1,000,000 for training, equipment and other assistance to organizations involved in protecting archeological sites. In addition, the State Department

should evaluate expanding the Task Force to preserve and track historically or culturally significant works stolen from other countries, in addition to Iraq and Afghanistan.

Democracy, Human Rights and Labor.—The Committee recommends \$21,000,000 for the Bureau of Democracy, Human Rights and Labor, an amount that is \$5,732,000 above the request. The Committee expects the additional funds to be used to establish and staff a new Office of Democratic Movements and Transition in order to improve the conduct and effectiveness of democracy promotion programs and activities.

ePassport.—The Committee continues to follow the development of the ePassport and is aware that the State Department is working to select a microchip technology that will be embedded in next-generation passports. The Committee directs the State Department to submit a report no later than 30 days after the date of the enactment of the Act regarding the selection criteria for domestic production in a secure facility due to the sensitive nature of these documents.

Office of the Coordinator for Reconstruction and Stabilization [S/CRS].—The Committee recommends \$24,100,000 for S/CRS, an amount equal to the budget request. The Committee notes that an additional \$7,700,000 for the Office was provided in the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Tsunami Relief, 2005 (Public Law 109–13), which provided 11 personnel to manage ongoing efforts in Sudan. The Committee expects the fiscal year 2006 request to permit the hiring of additional field personnel for Sudan and Haiti.

Scholar Rescue Fund.—The Committee recommends \$2,000,000 for the Scholar Rescue Fund, which assists scholars in various disciplines, from the arts to science and technology, to leave their home country if their lives are in danger. The Committee directs the State Department to develop a formal system of referral by U.S. Embassies to the Scholar Rescue program of scholars whose personal safety or academic freedom is threatened in their home country.

Tibet.—The Committee directs \$1,000,000 to be made available for the Office of the Special Coordinator for Tibetan Issues at the State Department for such salaries and expenses as may be necessary to carry out section 621(d) of the Foreign Relations Authorization Act, Fiscal Years 2002 and 2003, (Public Law 107–228) and the coordination of programs and activities related to Tibet by appropriate United States Government agencies, NGOs, and representatives of the Tibetan leadership. The Committee expects the Office to consist of three professional full-time staff members and additional support staff, as needed, in addition to the Special Coordinator.

Trafficking in Persons.—The Committee recommends \$5,579,000 for the Office to Monitor and Combat Trafficking in Persons, an amount equal to the budget request.

CAPITAL INVESTMENT FUND

Appropriations, 2005	\$51,452,000
Budget estimate, 2006	133,000,000
House allowance	69,121,000
Committee recommendation	58,895,000

The Committee recommends \$58,895,000 for the Capital Investment Fund, which is \$74,105,000 below the budget request. Although the request groups the Capital Investment Fund and the Centralized IT Modernization Fund into a single account, the Committee preserves the total amount of the request while maintaining the previous year's two-account structure.

Of the funds appropriated for the IRM Central Fund, \$58,895,000 is from direct appropriations and \$116,000,000 is from expedited passport fees. No funding is recommended for the cost of payroll consolidation until the State Department has complied with the Committee's directive on this matter, articulated in the statements accompanying the prior three State Department appropriations Acts.

CENTRALIZED INFORMATION TECHNOLOGY MODERNIZATION PROGRAM

Appropriations, 2005	\$76,812,000
Budget estimate, 2006 .....	.....
House allowance .....	.....
Committee recommendation	74,105,000

The Committee recommends \$74,105,000 for the CITMP, which is \$74,105,000 above the budget request. The budget request placed this money in the Capital Investment Fund account; the Committee preserves the amount, but places it in a separate account for the same reasons stated.

The purpose of the CITMP is to provide a discrete funding source for life cycle hardware and software refresh and upgrades. This account shall continue to house the State Department's Global Information Technology Modernization program.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2005	\$30,029,000
Budget estimate, 2006	29,983,000
House allowance	29,983,000
Committee recommendation	33,000,000

The Committee recommends \$33,000,000 for the Office of Inspector General, which is \$3,017,000 above the budget request. Additional funds are provided for the cost of mandatory wage and price increases, as well as for conducting normal audits and investigations of United States diplomatic activities in Iraq, the State Department's Worldwide Security upgrades and INCLE programs.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Appropriations, 2005	\$355,932,000
Budget estimate, 2006	430,400,000
House allowance	410,400,000
Committee recommendation	440,200,000

The Committee recommends \$440,200,000 for Educational and Culture Exchange Programs, which is \$9,800,000 above the budget request.

Within the amount provided, the Committee recommends that not less than \$5,000,000 shall be made available for an endowment for the Aung San Suu Kyi Center for Democracy, and not less than \$13,000,000 shall be for educational and cultural exchanges with the People's Republic of China, including for American studies programs in China. This is twice the amount requested.

The Committee endorses the budget request for academic, professional and cultural exchanges.

Within the amounts provided under this heading, the Committee directs the State Department to fund the following programs: the Fulbright Program at the request level of \$186,682,000; American Overseas Research Centers at the request level of \$3,316,000; South Pacific Exchanges, \$500,000; Timor-Leste Exchanges, \$500,000; Mobility Exchange Clearinghouse, \$500,000; Benjamin Gilman International Scholarship Program, \$3,712,000; George Mitchell Fellowship Program, \$500,000; Tibet Fulbright, \$500,000; Hemispheric Program, \$500,000; Youth Exchanges Study [YES] Program, \$20,000,000; Irish Institute, \$800,000; Leadership Program for emerging democracies, \$1,500,000; Atlantic Corridor, \$300,000; Ngwang Cheophel Fellows, \$600,000; Rule of Law Forum, \$900,000; Northern Forum, \$500,000; Arctic Council, \$175,000; Permafrost Conference, \$500,000; Kosovo Foundation for Medical Development, \$1,000,000; Global Perspectives Project, \$750,000; Project Children, \$250,000; International Leadership Training Program, \$70,000; World Scholar and Athlete Games, \$600,000; International Forum on Democracy, \$1,000,000; Pakistan literacy training program, \$250,000; Empower Peace, \$500,000; William Joiner Fellowship in War & Social Consequences, \$500,000; Law program for leaders from transitional democracies, \$800,000; Karelia Sustainable Development Exchange, \$300,000; International Leadership Program with sub-Saharan Africa, \$150,000; Leaders in Education Initiative, \$2,000,000; and Tolerance foreign exchange program, \$150,000.

In addition, the Committee notes that existing successful Academic exchange programs, such as Fulbright and Gilman, provide opportunities for U.S. students to study abroad. The Committee recommends that the State Department consider proposals from Morehouse College and other universities to expand exchange, particularly for minority students.

The Committee commends the State Department for expanding the Humphrey fellowship program, which is dedicated to strengthening the skills of professionals in developing countries. In addition, the Committee strongly supports a focus on teaching the English language skills necessary in order to participate in exchanges.

The Committee directs the State Department to assess the capability for expanding academic and cultural exchange programs between and among developing countries and the United States. In particular, the report should examine how to expand successful models of exchange with these countries, and how to reach students, teachers, and scholars who would not otherwise travel outside of their home country.

The East Timor Scholarship program (hereafter referred to as the Timor-Leste Scholarship program) has been successful in sup-

porting young leaders. The Committee directs the State Department to examine the benefit of expanding scholarships to high school graduates with great potential for success in post-secondary education, ability to contribute to Timor-Leste's development, and who could not otherwise afford to attend college.

The Committee supports the work by the Commission on Abraham Lincoln Study Abroad Fellowship Program to expand U.S. undergraduate study abroad as a key component of building relationships with other countries. The Committee recommends \$500,000, subject to prior consultation with the Committee, to implement the recommendations of the Lincoln Commission in fiscal year 2006.

REPRESENTATION ALLOWANCES

Appropriations, 2005	\$8,524,000
Budget estimate, 2006	8,281,000
House allowance	8,281,000
Committee recommendation	8,281,000

The Committee recommends \$8,281,000 for Representation Allowances, which is equal to the budget request.

Representation allowances provide reimbursement to Foreign Service officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Appropriations, 2005	\$9,762,000
Budget estimate, 2006	9,390,000
House allowance	9,390,000
Committee recommendation	9,390,000

The Committee recommends \$9,390,000 for the Protection of Foreign Missions and Officials, which is equal to the budget request.

This account reimburses local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances.

The Committee recommends that in instances where a local jurisdiction will realize a financial benefit from a visit from a foreign dignitary, such circumstances should be taken into account by the State Department in assessing the need for reimbursement under this program. The Committee expects the State Department to treat such submissions diligently and provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Appropriations, 2005	\$1,503,644,000
Emergency supplemental	592,000,000
Budget estimate, 2006	1,526,000,000
House allowance	1,513,710,000
Committee recommendation	1,504,000,000

The Committee recommends \$1,504,000,000 for Embassy Security, Construction and Maintenance, \$22,000,000 below the budget request.

This account allows the State Department to manage the United States Government's real property assets overseas in order to provide United States diplomatic and consular missions with secure, safe, and functional facilities.

As part of the budget review conducted by the Committee, the State Department was directed to provide information concerning the execution of fiscal year 2005 plans and programs. As oversight of appropriated funds is one of the Committee's fundamental responsibilities, not later than January 1, 2006, and for each fiscal quarter thereafter, the State Department shall provide the Committee with a report that describes: the date planned for each construction contract to be awarded during the current year and budget year; actual dates for each contract award; the cost of each embassy construction project identified in the budget request; a comparison to the cost identified in the Long Range Overseas Building Plan; the actual cost of each embassy contract awarded; and, any contract savings or overrun realized at contract signing or during execution.

The budget request included program and price growth of \$22,356,000, largely due to staff increases, the costs of renovating headquarters, and other costs associated with overhead. The Committee recommends savings to be derived from: holding headquarters staff constant; reducing the costs of contracts; and reducing the costs of renovating the headquarters building.

Security Screening Equipment.—The Committee is aware of the successful deployments of new personnel, vehicle and cargo screening technologies to U.S. military and State Department facilities in Iraq and other high risk locations. Some of these systems are specifically designed to detect terrorist weapons and materials carried on the body. The Committee recommends that \$10,000,000 shall be available to continue the deployment of these inspection technologies to other State Department locations experiencing high security risks.

Chemical and Biological Agent Monitors.—The Committee directs the State Department to provide a report, not later than November 15, 2005, concerning the status of chemical and biological agent monitoring capabilities at State Department facilities.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Appropriations, 2005	\$987,000
Budget estimate, 2006	13,643,000
House allowance	10,000,000
Committee recommendation	13,643,000

The Committee recommends \$13,643,000 for Emergencies in the Diplomatic and Consular Service, which is equal to the budget request.

REPATRIATION LOANS PROGRAM ACCOUNT

Appropriations, 2005	\$1,203,000
Budget estimate, 2006	1,319,000
House allowance	1,319,000
Committee recommendation	1,319,000

The Committee recommends \$1,319,000 for the Repatriation Loans Program Account, which is equal to the budget request.

The Committee strongly endorses efforts by the Bureau of Consular Affairs to limit assistance only to victims of unforeseen circumstances or travelers whose mental instability presents a risk to themselves or others.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Appropriations, 2005	\$19,222,000
Budget estimate, 2006	19,751,000
House allowance	19,751,000
Committee recommendation	19,751,000

The Committee recommends \$19,751,000 for the American Institute in Taiwan, which is equal to the budget request.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY
FUND

Appropriations, 2005	\$132,600,000
Budget estimate, 2006	131,700,000
House allowance	131,700,000
Committee recommendation	131,700,000

The Committee recommends an appropriation of \$131,700,000 for this account, which is equal to the budget request.

This appropriation is authorized by the Foreign Service Act of 1980 (Public Law 96-465), which provides for an appropriation to the fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Appropriations, 2005	\$1,166,212,000
Budget estimate, 2006	1,296,500,000
House allowance	1,144,265,000
Committee recommendation	1,166,212,000

The Committee recommends \$1,166,212,000 for Contributions to International Organizations, a decrease of \$130,288,000 below the budget request, and equal to the level of funding provided for fiscal year 2005.

The United States contribution to the United Nations and affiliated agencies assessed regular budgets in fiscal year 2003 was \$623,788,000. The budget request of \$931,362,000 for fiscal year 2006 represents growth of more than 15 percent per year from fiscal year 2003-2006, a rate that is clearly not sustainable. The budget request for fiscal year 2006 for Contributions for International Peacekeeping, funded under another heading, increased by more than \$500,000,000 above the amount appropriated in the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2005 (Public Law 108-447). The uncontrolled growth in U.S. contributions comes at a time when the need for reform of the United Nations is undeniable.

The budget justification materials provided to the Committee in support of funding for 45 international organizations and affiliated agencies were devoid of program and budget information. From the justification materials provided, it is unclear to the Committee

what benefit is derived from membership in some of these organizations.

Rates of Assessment.—The State Department shall provide to the Committee, not later than December 15, 2005, a report describing: a summary of the 15 member nations of the United Nations with the greatest gross domestic products; the rate of assessment paid by each of these nations; the voluntary contributions provided by each of these nations; bilateral foreign assistance paid by each of these nations per year for the period 2001–2004.

Membership in International Organizations.—The Committee directs the State Department to submit a report, not later than 90 days after enactment of the Act, evaluating United States participation in non-treaty obligated international organizations and justification for membership in each organization.

World Tourism Organization [WTO].—The Committee notes that the United States withdrew from the WTO in 1996, and directs the State Department to submit a report, not later than 60 days after enactment of the Act, on changes in the WTO since the United States withdrawal and potential benefits of future U.S. participation to the U.S. tourism industry.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Appropriations, 2005	\$483,455,000
Emergency supplemental	680,000,000
Budget estimate, 2006	1,035,500,000
House allowance	1,035,500,000
Committee recommendation	1,035,500,000

The Committee recommends an appropriation of \$1,035,500,000, an amount equal to the budget request for Contributions for International Peacekeeping Activities. United Nations peacekeeping missions are of great value in those cases when the deployment of forces: serves as a suitable substitute to ease the personnel and operations tempo of U.S. forces; furthers the goals of global war on terror; furthers the goals of U.S. regional commanders and the national security strategy; and, promotes peace and stability in contested regions. The approval of additional peacekeeping missions nevertheless comes at a significant cost. The request of \$1,035,000,000 represents an increase of more than \$500,000,000 above the level provided in the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2005 (Public Law 108–447). In addition, the Committee recommends funding for other peacekeeping activities through the Peacekeeping Operations appropriations account. The accompanying bill retains language that requires 15-day advance notice of any new or expanded mission. The Committee urges the Secretary of State to consider any additional missions with great scrutiny.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES
AND MEXICO

SALARIES AND EXPENSES

Appropriations, 2005	\$26,880,000
Budget estimate, 2006	28,700,000
House allowance	27,000,000
Committee recommendation	28,700,000

The Committee recommends \$28,700,000 for this account, which is equal to the budget request.

CONSTRUCTION

Appropriations, 2005	\$5,239,000
Budget estimate, 2006	6,600,000
House allowance	5,300,000
Committee recommendation	5,300,000

The Committee recommends \$5,300,000 for this account, which is \$1,300,000 below the budget request.

None of the funds provided under this heading may be obligated until the State Department has submitted, and the Committee has approved, a spending plan in accordance with section 6098 of this Act.

The Committee directs that \$250,000 be made available for the Rio Grande Canalization project. The Committee recommends increased funding for the Lower Rio Grande Flood Control Project above the \$2,200,000 contained in the budget request.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Appropriations, 2005	\$9,466,000
Budget estimate, 2006	9,879,000
House allowance	9,500,000
Committee recommendation	10,400,000

The Committee recommends \$10,400,000 for this account, which is \$521,000 above the budget request.

Within the amount provided, \$1,429,000 is for the International Boundary Commission, \$6,841,000 is for the International Joint Commission, and \$2,130,000 is for the Border Environment Cooperation Commission. Within the amount provided for the International Joint Commission, \$500,000 is for the Lake Champlain Basin Program.

INTERNATIONAL FISHERIES COMMISSIONS

Appropriations, 2005	\$21,688,000
Budget estimate, 2006	25,123,000
House allowance	22,000,000
Committee recommendation	25,623,000

The Committee recommends \$25,623,000 for this account, which is an increase of \$500,000 above the budget request.

The Committee recommendations are displayed, by program, in the following table:

INTERNATIONAL FISHERIES COMMISSIONS

[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Inter-American Tropical Tuna Commission	2,008	2,008	.....
Great Lakes Fisheries Commission [GLFC]	14,937	15,437	+ 500
Pacific Salmon Commission	3,029	3,029	.....
Western and Central Pacific Fisheries Commission	300	300	.....
International Pacific Halibut Commission	3,079	3,079	.....
International Whaling Commission	240	240	.....
North Pacific Anadromous Fish Commission	168	168	.....
International Commission for the Conservation of Atlantic Tunas ...	305	305	.....
Northwest Atlantic Fisheries Organization	245	245	.....
Comm'n. for the Conservation of Antarctic Marine Living Re- sources	85	85	.....
North Atlantic Salmon Conservation Organization	47	47	.....
International Council for the Exploration of the Sea	275	275	.....
North Pacific Marine Science Organization	85	85	.....
Inter-American Sea Turtle Convention Commission	150	150	.....
Expenses of the U.S. Commissioners	120	120	.....
Antarctic Treaty	50	50	.....
Total, International Fisheries Commissions	25,123	25,623	+ 500

Within the amount provided for the GLFC, \$500,000 is for the eradication of lampreys in Lake Champlain. The GLFC is directed to give priority to States that have provided matching grants when distributing lampricide funds.

OTHER

PAYMENT TO THE ASIA FOUNDATION

Appropriations, 2005	\$12,827,000
Budget estimate, 2006	10,000,000
House allowance	10,000,000
Committee recommendation	15,000,000

The Committee recommends \$15,000,000 for TAF, which is \$5,000,000 above the budget request. This level is equivalent to that appropriated in fiscal year 1995, but less than each appropriation in fiscal years 1992–1994. The Committee strongly supports the programs and activities of TAF, particularly in Indonesia.

CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE

Appropriations, 2005	\$6,906,000
Budget estimate, 2006	1,000,000
House allowance .....	.....
Committee recommendation	2,000,000

The Committee recommends \$1,000,000 for the Center for Middle Eastern-Western Dialogue Trust Fund (as authorized by 22 U.S.C. 2078), and authorizes the expenditure of an estimated \$1,000,000 in interest from the Fund, for a total outlay of \$2,000,000. This is \$1,000,000 over the budget request.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM TRUST FUND

Appropriations, 2005	\$493,000
Budget estimate, 2006	500,000
House allowance	500,000
Committee recommendation	500,000

The Committee recommends \$500,000 from interest and earnings in the Eisenhower Exchange Fellowship Program Trust Fund, authorized by the Eisenhower Exchange Fellowship Act of 1990 (Public Law 101-454).

ISRAELI ARAB SCHOLARSHIP PROGRAM

Appropriations, 2005	\$370,000
Budget estimate, 2006	375,000
House allowance	375,000
Committee recommendation	375,000

The Committee recommends \$375,000 from interest and earnings in the Israeli Arab Scholarship Endowment Fund, authorized by Section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993 (Public Law 102-138). The recommendation is equal to the budget request.

EAST-WEST CENTER

Appropriations, 2005	\$19,240,000
Budget estimate, 2006	13,024,000
House allowance	6,000,000
Committee recommendation	20,000,000

The Committee recommends an appropriation of \$20,000,000 for the East-West Center, an increase of \$6,976,000 above the request.

NATIONAL ENDOWMENT FOR DEMOCRACY

Appropriations, 2005	\$59,199,000
Budget estimate, 2006	80,000,000
House allowance	50,000,000
Committee recommendation	8,800,000

The Committee recommends \$8,800,000 for NED for administrative expenses under this heading, which is equal to the budget request. The Committee recommends an additional \$80,000,000 for NED for programs and activities under the new heading, "Democracy Fund". The Committee strongly supports NED's programs and activities to strengthen democratic institutions around the world.

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE
ABROAD

SALARIES AND EXPENSES

Appropriations, 2005	\$492,000
Budget estimate, 2006	499,000
House allowance	499,000
Committee recommendation	499,000

The Committee recommends \$499,000 for this account, which is equal to the budget request.

The recommendation will allow the Commission to fund its administrative expenses through appropriated funds while relying on privately donated funds for the actual purchase and restoration of property. The Committee recognizes the Commission as an outstanding example of how entities of this type can multiply the effect of a relatively small appropriation.

The Committee encourages the Commission to consider sharing information and research with the Museum of the History of Polish Jews in Warsaw. This museum will house over 50,000 items representing 900 years of Polish Jewry, to include the conditions which gave rise to the emigration of Polish Jews to the United States.

COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

SALARIES AND EXPENSES

Appropriations, 2005	\$2,960,000
Budget estimate, 2006	3,000,000
House allowance	3,200,000
Committee recommendation	1,000,000

The Committee recommends \$1,000,000 for the Commission on International Religious Freedom.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

Appropriations, 2005	\$1,806,000
Budget estimate, 2006	2,030,000
House allowance	2,030,000
Committee recommendation	2,030,000

The Committee recommends \$2,030,000 for the CSCE, which is equal to the budget request.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

SALARIES AND EXPENSES

Appropriations, 2005	\$1,875,000
Budget estimate, 2006	1,900,000
House allowance	1,900,000
Committee recommendation	1,900,000

The Committee recommends \$1,900,000 for this Commission, which is equal to the budget request.

HELP COMMISSION

SALARIES AND EXPENSES

Appropriations, 2005	\$987,000
Budget estimate, 2006	1,000,000
House allowance	1,000,000
Committee recommendation	

The Committee does not recommend funding for the HELP Commission, as unobligated balances of \$4,000,000 will be carried over into fiscal year 2006. Further, HELP Commissioners were not named until December 2004. The Committee believes that adequate funding exists for the Commission's programs.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW COMMISSION

SALARIES AND EXPENSES

Appropriations, 2005	\$2,960,000
Budget estimate, 2006	4,000,000
House allowance	4,000,000
Committee recommendation	2,800,000

The Committee recommends \$2,800,000 for this Commission, which is \$1,200,000 below the budget request.

UNITED STATES SENATE-CHINA INTERPARLIAMENTARY GROUP

SALARIES AND EXPENSES

Appropriations, 2005	\$98,000
Budget estimate, 2006	
House allowance	
Committee recommendation	150,000

The Committee recommends \$150,000 for this account.

U.S. INSTITUTE OF PEACE

Appropriations, 2005	\$22,693,000
Budget estimate, 2006	21,850,000
House allowance	22,850,000
Committee recommendation	21,850,000

The Committee recommends \$21,850,000 for USIP, which is equal to the budget request.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

INTERNATIONAL BROADCASTING OPERATIONS

Appropriations, 2005	\$583,107,000
Emergency supplemental	4,800,000
Budget estimate, 2006	603,394,000
House allowance	620,000,000
Committee recommendation	603,394,000

The Committee recommends \$603,394,000 for IBO, which is equal to the request.

This appropriation account funds the operating and engineering costs of VOA, RFE/RL, RFA, MTN, Worldnet Television, and the Broadcasting Board of Governors. The Committee strongly supports the important programs and activities of these organizations.

The Committee recommendations, by function, are displayed in the following table:

IBO

[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
International Broadcasting Bureau [IBB]:			
VOA	167,605	167,605	.....
Engineering and Technical Services	159,225	159,225	.....
Agency Direction	26,462	26,462	.....
Management	46,556	46,556	.....

IBO—Continued

[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Program Support	19,115	19,115	.....
Subtotal, IBB	418,963	418,963	.....
Independent Grantee Organizations:			
RFE/RL	74,967	74,967	.....
RFA	30,328	30,328	.....
Middle East Broadcasting Networks	79,136	79,136	.....
Subtotal, Grantees	184,431	184,431	.....
Total, IBO	603,394	603,394	.....

Of these funds, the Committee recommends a total of \$11,160,000 for the VOA Persian Service and a total of \$5,007,000 for RFE/RL's Radio Farda. These amounts are \$3,200,000 and \$1,500,000, respectively, above the request.

BROADCASTING TO CUBA

Appropriations, 2005 .....	.....
Budget estimate, 2006	\$37,656,000
House allowance .....	.....
Committee recommendation	37,656,000

The Committee recommends \$37,656,000 for this account, an amount equal to the budget request.

BROADCASTING CAPITAL IMPROVEMENTS

Appropriations, 2005	\$8,446,000
Emergency supplemental	2,500,000
Budget estimate, 2006	10,893,000
House allowance	10,893,000
Committee recommendation	10,893,000

The Committee recommends \$10,893,000 for this account, which is equal to the budget request.

The Committee recommendations, by function, are displayed in the following table:

BROADCASTING CAPITAL IMPROVEMENTS [BCI]

[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Maintenance, Improvements, Replace and Repair [MIRR]:			
Continuing Maintenance and Repair	4,902	4,902	.....
VOA TV	769	769	.....
Security	2,047	2,047	.....
Subtotal, MIRR	7,718	7,718	.....
Upgrade of Existing Facilities	2,375	2,375	.....
Satellite and Terrestrial Program Feeds	800	800	.....
Total, BCI	10,893	10,893	.....

TITLE II—EXPORT AND INVESTMENT ASSISTANCE

EXPORT-IMPORT BANK OF THE UNITED STATES

INSPECTOR GENERAL

Appropriations, 2005	
Budget estimate, 2006	\$1,000,000
House allowance	
Committee recommendation	1,000,000

SUBSIDY APPROPRIATION

Appropriations, 2005	\$59,322,000
Budget estimate, 2006	186,500,000
House allowance	125,000,000
Committee recommendation	125,000,000

ADMINISTRATIVE EXPENSES

Appropriations, 2005	\$72,614,000
Budget estimate, 2006	73,200,000
House allowance	73,200,000
Committee recommendation	73,200,000

The Committee recommends \$1,000,000 for the Inspector General, and \$73,200,000 for Administrative Expenses for the Export-Import Bank, amounts equal to the budget request. The Committee recommends \$125,000,000 for the subsidy appropriation, a decrease of \$61,500,000 from the request. The recommended level of subsidy appropriation is to be augmented by prior year balances.

The Committee supports thorough consideration by the Export-Import Bank of each application it receives. The Committee also reiterates the intent of the Congress, expressed in the Export-Import Bank Reauthorization Act of 2002, that the Bank fully consider and avoid actions that would lead to possible adverse effects on the U.S. economy and domestic employment, injurious competition with U.S. products, or surplus production of a commodity. Further, the Committee expects the Export-Import Bank to give appropriate consideration to national security. The Committee directs the Export-Import Bank to submit a report not later than March 31, 2006, detailing for calendar year 2005 the following: (1) a list of all applications received by the Export-Import Bank; (2) a summary of the activities undertaken by the Export-Import Bank with regard to each application.

OVERSEAS PRIVATE INVESTMENT CORPORATION

SUBSIDY APPROPRIATION

DIRECT LOANS

Appropriations, 2005	\$23,808,000
Budget estimate, 2006	20,276,000
House allowance	20,276,000
Committee recommendation	20,276,000

ADMINISTRATIVE EXPENSES

Appropriations, 2005	\$42,542,000
Budget estimate, 2006	42,274,000
House allowance	42,274,000
Committee recommendation	42,274,000

TRADE AND DEVELOPMENT AGENCY

Appropriations, 2005	\$51,088,000
Budget estimate, 2006	48,900,000
House allowance	50,900,000
Committee recommendation	50,900,000

The Committee recommends \$50,900,000 for the TDA, an increase of \$2,000,000 above the budget request. The additional funds are only for increased support for programs that assist countries in improving aviation security and safety, to include the development of training materials to prepare for ICAO audits.

TITLE III—BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

Appropriations, 2005	\$4,393,064,000
Budget estimate, 2006	4,179,368,000
House allowance	4,156,400,000
Committee recommendation	4,544,400,000

The amounts listed in the above table for fiscal year 2005 appropriations, the fiscal year 2006 budget estimate and the Committee recommendation, include funds appropriated or requested under child survival and health programs, development assistance, USAID operating expenses, USAID Inspector General operating expenses, mandatory retirement expenses, international disaster and famine assistance, transition initiatives, and credit programs.

CHILD SURVIVAL AND HEALTH PROGRAMS FUND

Appropriations, 2005	\$1,537,600,000
Budget estimate, 2006	1,251,500,000
House allowance	1,497,000,000
Committee recommendation	1,659,000,000

The Committee recommends \$1,659,000,000 for the CSHPF of which \$375,000,000 is for child survival and maternal health.

The CSHPF supports programs and activities to reduce child mortality and morbidity, combat infectious diseases including HIV/AIDS, and address a wide range of other public health problems around the world. The Committee reiterates its strong support for a comprehensive approach to global health, with an emphasis on building local capacity in developing countries to conduct effective disease surveillance and deliver basic health services.

PROGRAM ISSUES

AVIAN INFLUENZA VIRUS

The Committee provided \$25,000,000 to prevent and control the spread of the Avian influenza virus in the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Tsunami Relief, 2005 (Public Law 109-13), and authority to use the Tsunami Recovery and Reconstruction Fund for these purposes. The Committee recognizes the potential global catastrophe that could result from human to human transmission of the virus, and recommends \$10,000,000 in fiscal year 2006 funds to support ongoing efforts to control it.

The Committee encourages the State Department, USAID and other appropriate U.S. Government agencies to engage foreign governments in affected regions to develop standardized procedures, consistent with best medical health practices, for the treatment of

humans and animals infected by the virus. The Committee is alarmed by reports of the approval by the Government of the PRC to use an antiviral drug intended for humans on chickens, in violation of international livestock guidelines.

BLINDNESS

The Committee recognizes the work being done by Helen Keller International and other organizations to assist blind children and children with low levels of vision, through inexpensive operations and vision correction. The Committee recommends at least \$1,800,000 for USAID's program for children's blindness.

The Committee recommends USAID consider funding the eye surgery training activities of the Deseret International Foundation in Nigeria.

FAMILY PLANNING/REPRODUCTIVE HEALTH

The Committee recommends a total of \$450,000,000 for family planning/reproductive health programs, of which \$369,000,000 is made available under the CSHPF.

HIV/AIDS

The Committee affirms its commitment to the President's Emergency Plan for AIDS Relief, which seeks to support the treatment of 2 million people living with HIV/AIDS, prevent 7 million new HIV infections, and support care for 10 million people infected and affected by HIV/AIDS. The Committee notes that while this initiative focuses on 15 countries in Africa, Asia and the Caribbean, HIV/AIDS, TB and malaria programs and activities funded under the CSHPF and the Global Fund are more global in nature.

The Committee recommends a total of \$2,866,000,000 for HIV/AIDS, TB and malaria, an increase of \$203,000,000 above the budget request. Funds are allocated as follows: \$350,000,000 in the CSHPF account for HIV/AIDS; \$205,000,000 in CSHPF for TB and malaria; \$250,000,000 in CSHPF for a U.S. contribution to the Global Fund; \$2,020,000,000 in GHI; \$32,000,000 in FSA; \$4,000,000 in SEED; \$8,000,000 in ESF; and \$2,000,000 in FMF.

The Committee recommends a total of \$400,000,000 for a U.S. contribution to the Global Fund, of which \$250,000,000 is from the CSHPF account and \$150,000,000 is from the GHI. The Committee reiterates its call for international donors, particularly the People's Republic of China, to increase pledges to the Global Fund.

IMMUNIZATIONS

The Committee recommends \$70,000,000 for The Vaccine Fund and the Global Alliance for Vaccines and Immunization, and supports their collective efforts to close the gap between children who receive immunizations and those who do not.

IODINE DEFICIENCY DISORDERS

Iodine deficiency disorder [IDD] is the leading preventable cause of mental retardation in children. The Committee recommends that USAID provide at least \$2,000,000 from the CSHPF account and

at least \$1,000,000 from the SEED and FSA accounts for the Kiwanis/UNICEF IDD partnership program.

CHILD SURVIVAL AND MATERNAL HEALTH

The Committee is aware that pregnancy-related deaths exceed 600,000 annually, most of which are preventable. The Committee believes that more should be done to address this urgent need, and recommends at least \$375,000,000 for child survival and maternal health activities and that additional funding be made available specifically to reduce pregnancy-related deaths.

The Committee is also aware that deaths among newborn babies exceed 4 million annually, most of which are preventable. As the Committee has increased funding for child survival and maternal health activities by \$30,000,000 above the fiscal year 2005 level, the Committee expects USAID to use an appropriate portion of these funds to reduce newborn deaths.

MEDIA PROGRAMS

The Committee supports USAID media programs to combat HIV/AIDS, including in Kenya, Nigeria, Ethiopia and India. The Committee recommends that funding be increased in these countries and expanded to other countries in Africa.

MICROBICIDES

The Committee recommends that not less than \$42,000,000 should be made available to USAID for research on and development of microbicides as a means of combating HIV/AIDS, of which up to \$4,000,000 should be made available to the International Partnership for Microbicides.

OTHER INFECTIOUS DISEASES

The Committee recommends \$285,000,000 for infectious disease programs, which is \$85,000,000 above the fiscal year 2005 level. The Committee recognizes the many opportunities for the United States to prevent sickness and save the lives of millions of children and adults from diseases that can be prevented and cured.

Malaria.—The Committee is aware that malaria kills an estimated 2.7 million people each year, three-quarters of whom are African children under the age of 5. The Committee recommends not less than \$105,000,000 for programs to combat malaria. The Committee supports a comprehensive approach to combat malaria, including long-lasting insecticide treated bed nets, artemisinin combination therapies, and indoor residual spraying. The Committee recommends at least \$3,000,000 for the Malaria Vaccine Initiative, and supports continued funding for Medicines for Malaria Venture. The Committee requests to be consulted prior to the obligation of these funds.

Neglected Diseases.—The Committee recommends \$30,000,000 in a new general provision entitled “Neglected Diseases” to control six types of diseases that cause debilitating and disfiguring illnesses among millions of children and adults in tropical countries. As funding to prevent and treat these diseases is inadequate, the Committee recommends that the USAID Administrator, in con-

sultation with the Secretary of State, identify a multilateral funding mechanism, such as the World Bank, to administer this initiative and leverage contributions from other donors.

Polio Eradication.—The Committee recommends \$32,000,000 for polio eradication programs.

TB.—The Committee recommends not less than \$100,000,000 for programs to combat tuberculosis from all bilateral accounts in the Act, including \$5,000,000 for the Global TB Drug Facility.

The Committee notes that TB is the leading killer of people with AIDS, and urges the Global HIV/AIDS Coordinator to: (1) increase investment in TB programs with the goal of ensuring that TB treatment is provided to all co-infected individuals in target countries; (2) in consultation with appropriate host nation officials and multilateral organizations, develop a national strategy for each focus country with the goal of ensuring that all TB patients are offered counseling and testing for HIV and all people living with HIV are screened and appropriately treated for TB; (3) issue guidance that TB treatment and TB–HIV coordination should be included in each country operational plan; and (4) provide funding to the WHO for technical support to expand TB treatment and improve coordination of programs to fight HIV and TB.

PROGRAMS FOR PEOPLE WITH DISABILITIES

The Committee recommends new initiatives to improve the capacity of organizations in developing countries that work on behalf of people with disabilities.

The Committee recommends \$10,000,000 under the ESF account for wheelchairs for needy persons in developing countries. Of this amount, the Committee directs \$5,000,000 be provided to the Wheelchair Foundation, and expects these funds to be matched by private donations on a dollar-for-dollar basis. The Committee also directs that \$1,500,000 be provided to Free Wheelchair Mission.

The Committee supports the Center for Mind-Body Medicine to expand the Healing Wounds of War and Terrorism program into Israel, the West Bank and Gaza and recommends funding for this project.

VITAMIN A AND OTHER MICRONUTRIENTS

The Committee recommends that at least \$30,000,000 be provided for the overall USAID micronutrient program, of which at least \$20,000,000 should be for programs related to Vitamin A deficiency.

DEVELOPMENT ASSISTANCE

Appropriations, 2005	\$1,448,320,000
Budget estimate, 2006	1,103,233,000
House allowance	1,460,000,000
Committee recommendation	1,675,000,000

The DA account consists of a wide range of poverty-reduction and long-term development activities including democracy and the rule of law, free market development, agriculture and rural development, urban, environment, and energy, basic education, and micro-credit programs.

PROGRAM ISSUES

AGRICULTURE DEVELOPMENT PROGRAMS

The Committee encourages USAID to increase funding to rebuild agricultural capability in developing countries. The Committee notes the strong linkage between HIV/AIDS, nutrition and agriculture and fully supports a broad based approach to dealing with this disease through improved nutrition and food production. The Committee supports the contributions of U.S. universities in agriculture, particularly in USAID training programs.

The Committee recommends \$40,000,000 for plant biotechnology programs.

The Committee is concerned with reports that some food aid products have been affected by over-fortification, which has damaged the reputation of U.S. food products and may cause health concerns. The Committee recommends funding to address this problem for the nonprofit organization that conducted the 2001 Micronutrient Compliance Review, which are to be used consistent with the authority in 7 U.S.C. section 1736g-2(a)(2)(c) and matched dollar-for-dollar with funds raised from other sources.

The Committee continues to believe that dairy development is an important component of U.S. foreign assistance programs and recommends that USAID provide at least \$20,000,000, which is equivalent to the expected fiscal year 2005 funding level.

The Committee recommends that USAID consider supporting the International Arid Lands Consortium in addressing water, agriculture, and energy issues in the Middle East and Central Asia.

AMERICAN SCHOOLS AND HOSPITALS ABROAD

The Committee continues to recognize the important contributions made to U.S. foreign policy by institutions funded by the ASHA program and provides that not less than \$25,000,000 should be made available to support these institutions in fiscal year 2006. The Committee, once again, expects USAID to allocate sufficient sums to administer the ASHA program from funds provided for Operating Expenses, so it will not be necessary to expend any program funds for administrative purposes.

The Committee recognizes the importance of establishing and maintaining relationships with hospitals in developing nations, particularly in countries that have a high prevalence of HIV/AIDS, where hospitals and health care systems are too often unequipped or under-equipped to provide prevention, care, and treatment to infected children and adults. The Committee urges USAID to work with the Global HIV/AIDS Coordinator to solicit and review applications for ASHA funding to increase the number of hospitals and clinics participating in the prevention, care and treatment of adults and children living with HIV/AIDS.

Although the Committee understands that ASHA funds are available for a variety of purposes, such as construction and equipment, libraries, computer technology, curriculum and staff support, and related expenses, the Committee reaffirms its intention that this assistance is not for permanent budget support to ASHA recipients. The Committee encourages ASHA to give priority to insti-

tutions which demonstrate a need and a commitment to private fundraising to match government support.

The Committee continues to be impressed with the contributions to United States interests made by several institutions and believes that they warrant consideration for further ASHA support, including Lebanese American University, International College; City University's Interactional Distance Learning Program in Bratislava; The Johns Hopkins University's Centers in Nanjing, China and Bologna, Italy; the Tel Aviv University: American Council; George Washington Academy; the Center for American Studies at Fudan University, Shanghai; the Hadassah Medical Organization; EARTH University's Center for Sustainability and Biodiversity in Costa Rica; the American University of Beirut; American University in Kosovo; the American University of Cairo; Schneider Children's Medical Center of Israel; and the Feinberg Graduate School of the Weizmann Institute of Science.

BIRDS OF PREY

The Peregrine Fund continues to build a record of protecting birds of prey worldwide. The Committee recommends \$500,000 for the Peregrine Fund's work in the Neotropical Raptor Center in Panama, to be matched by private contributions.

CHILDREN'S BASIC EDUCATION

Educating children in developing countries is fundamental to long term development. The Committee recommends \$350,000,000 for children's basic education in fiscal year 2006. The Committee expects USAID to emphasize programs that expand access and quality of education for girls, enhance community and parental participation in schools, improve teacher training, and build local management capacity.

The Committee supports efforts to address the problem of public school fees in poor countries, especially in Africa. These fees are a significant impediment to the attendance of poor children in school, particularly girls, who are vulnerable to HIV/AIDS. The Committee supports a multilateral, multi-year strategy and funding mechanisms to support the elimination of school fees in these countries and to strengthen the capacity of schools to respond to the increased enrollment.

COLLABORATIVE RESEARCH SUPPORT PROGRAMS

The Committee regrets that USAID has not followed prior year funding recommendations for the CRSPs and directs USAID to provide not less than \$28,000,000 for these programs. The Committee expects USAID to support efforts by the CRSPs to expand their activities in Africa and South Asia. The Committee again urges USAID to create a CRSP focused on water issues and to expand its current horticulture assessment into a CRSP.

COMMERCIAL DEVELOPMENT PROGRAMS

The Committee recommends \$200,000,000 for microenterprise development programs for the poor, especially women. The Committee expects USAID to preserve the viability of the leading pri-

vate NGO microfinance networks and PVOs in order to maximize assistance to poor clients. The great majority of microenterprise development resources should be used to support the direct provision of services to the poorest microentrepreneurs through these networks. The Committee supports the implementation of poverty measurement methods as a means of verifying that at least half of these resources are targeted toward the world's poorest people. The Committee believes that funding for administrative, procurement, research and other support activities not directly related to the delivery and management of services should be kept to a minimum. The Committee recommends \$20,000,000 to increase incentives for microfinance service providers to accommodate people infected with HIV/AIDS.

The Committee reiterates its strong support for the International Executive Service Corps [IESC], and expects USAID to provide sufficient funding for IESC activities around the world. The Committee directs USAID to provide \$10,000,000 to support the programs and activities of the Financial Services Volunteer Corps, a moderate increase over prior year funding levels.

The Committee continues to recognize the importance of U.S. credit unions and cooperatives in promoting free market principles and access to credit and other banking services in developing countries. The Committee recommends \$10,000,000 for USAID's Cooperative Development Program.

The Committee supports the efforts of the State Department's Bureau of Economic and Business Affairs in working with Latin American governments to achieve a uniform digital television [DTV] standard in the Western Hemisphere. To reinforce this effort, the Committee recommends that, within the funds requested for trade capacity building, USAID consider supporting training and education programs to assist the region's governments and businesses in understanding the U.S. DTV standard, as well as the DTV standards under consideration for adoption by these governments.

The Committee recommends \$1,000,000 for the U.S. Telecommunications Training Institute, a nonprofit joint venture between the public and private sectors dedicated to providing tuition free communications and broadcast training to professionals from around the world.

USAID plays an important role in community and micro enterprise development in the developing world. To aid in the supply of basic materials for construction projects, the Committee recommends that USAID evaluate technology that consists of a small, transportable machine that produces compressed earth blocks from a combination of subsoil and dry cement. The Committee recommends that USAID consider such technologies for applications in post Tsunami reconstruction projects.

The Committee supports Aid to Artisans' [ATA] lead-free pottery initiative, which has shown promise and potential for eliminating illness and retardation caused by lead glazes and expanding export markets for Mexican ceramicists. The Committee believes this project is a model for other countries and should be expanded, both by supporting Mexican partner organizations through technical as-

sistance, training and sales within Mexico, and ATA for export marketing and promotion.

COOPERATIVE ASSOCIATION OF STATES FOR SCHOLARSHIPS

The Committee continues to support the work of the CASS and expects USAID to fully fund the current CASS agreement, as well as to fund CASS activities in Haiti, particularly in the field of health care training. The Committee recommends that USAID support the establishment of a CASS program in Colombia, to provide young, disadvantaged Colombians from rural, coca producing areas with educational opportunities.

COORDINATOR FOR INDIGENOUS PEOPLES ISSUES

The Committee is concerned with the many problems facing indigenous peoples whose survival is increasingly threatened. Poverty, discrimination and displacement are common challenges for indigenous peoples whose unique cultural traditions enrich all humanity. The Committee believes that USAID should devote more attention to helping indigenous peoples protect their lands and their way of life. As a first step, the Committee recommends that USAID designate a Coordinator for Indigenous Peoples Issues to: consult with representatives of indigenous peoples organizations; ensure that the rights and needs of indigenous peoples are effectively addressed in USAID policies, programs and activities; monitor the design and implementation of such programs, programs and activities which directly or indirectly affect them; and coordinate with other Federal agencies on relevant issues relating to indigenous peoples.

The Committee is aware that there is more than one definition of "indigenous peoples". The Committee refers the Coordinator to the definition in the International Labor Organization's Convention (No. 169) concerning Indigenous and Tribal Peoples in Independent Countries.

DOULOS FOUNDATION

The Committee recommends that USAID provide not less than \$2,000,000 to the Doulos Foundation for programs in South Asia.

ENVIRONMENT PROGRAMS

Biodiversity.—The Committee commends USAID for developing a biodiversity conservation strategy for the Amazon basin. The Committee recommends not less than \$10,000,000, in addition to the amounts requested for biodiversity activities in these countries in fiscal year 2006, to begin implementing this initiative. Approximately \$16,000,000 in prior year funds have also been designated for this purpose. The strategy will, among other things, strengthen the capacity of indigenous peoples to protect their lands.

The Committee is concerned with the continuing destruction of habitat of orangutans in Borneo and Sumatra, and expects USAID to provide at least \$2,000,000 for support through NGOs, including the Orangutan Foundation and others, for activities to protect the orangutan from extinction. The Committee requests to be consulted prior to the obligation of funds. The Committee again calls on U.S.

Embassy officials in Jakarta to make the prevention of illegal logging, which continues to be a widespread practice that is condoned and encouraged by the Indonesian military, a priority for U.S. policy.

The Committee also expects continued funding for programs to protect great apes in Central Africa, including through the U.S. Fish and Wildlife Service, and NGOs such as the Jane Goodall Institute, the Dian Fossey Gorilla Fund International and members of the International Gorilla Conservation Program.

The Committee recommends that USAID design a successor to the Parks in Peril Program to develop self-sustaining national park systems by improving economic opportunities for people living near protected areas.

Energy.—The Committee recommends not less than \$180,000,000 to support policies and programs in developing countries that promote energy efficiency, renewable energy, and clean energy technologies, including \$15,000,000 for USAID's Office of Energy and Information Technology which has not received adequate funding in recent years. The Committee continues to believe that USAID should substantially increase its support for solar energy technology, small scale public-private hydro power projects, and other small scale, renewable energy technologies in such areas as rural Latin America, Africa, and Pacific island nations, where other sources of energy are either not available or prohibitively expensive.

The Committee again expects USAID, the Export-Import Bank, OPIC and TDA, to continue to fully participate in the nine-agency Clean Energy Technology Exports Initiative.

The Committee also supports rural electrical infrastructure that uses such energy sources and provides reliable electric service as a key component of economic development.

FAITH-BASED ORGANIZATIONS

The Committee recognizes that faith-based organizations offer USAID and the Global HIV/AIDS Coordinator significant experience and access to local networks in Africa and the Caribbean. The Committee remains troubled by reports that USAID's consideration of first-time proposals from these organizations remains cumbersome, time consuming, and not user-friendly.

The Committee supports the work of the Alaska Interfaith Council in the Russian Far East and Lott Carey International.

The Committee recommends that USAID consider and fund a proposal from Christian Blind Mission International USA for programs in Africa.

FERTILIZER DEVELOPMENT

The Committee again supports the work of the International Fertilizer Development Center [IDFC] and recommends not less than \$2,300,000 should be made available for its core grant. The Committee also recommends an additional \$1,700,000 to support the research and development activities of the IFDC.

GENDER-BASED VIOLENCE

The Committee recommends \$5,000,000 to expand community-based efforts to combat female genital cutting in African countries where the practice is prevalent.

HUMAN CAPACITY BUILDING

The Committee urges USAID to respond to the Board for International Food and Agriculture Development's long term training initiatives in a way that makes them sustainable.

ORPHANS, DISPLACED AND ABANDONED CHILDREN

The Committee is concerned with the needs of the large number of orphans, displaced and abandoned children in developing countries, particularly countries that have been affected by conflict and natural disasters. The Committee recommends \$3,000,000 to support pilot projects in up to three countries, to improve the capacity of local government agencies and nongovernmental organizations to prevent abandonment, address the needs of these children and provide permanent homes through family reunification, guardianship and domestic adoption. The Committee requests to be consulted on eligible activities prior to any decision on the use of these funds.

The Committee recommends that USAID consider a proposal from Bellefaire JBC for programs and activities in Central and Latin America, including Haiti, Guatemala, Colombia, and El Salvador.

PATRICK LEAHY WAR VICTIMS FUND

The Committee continues to strongly support the LWVF, which provides assistance to persons who are disabled as a result of armed conflict. The Committee expects USAID to provide not less than \$17,000,000 for the LWVF in fiscal year 2006.

SAFE WATER

The Committee remains concerned with the lack of available clean drinking water and proper sanitation management in many regions of the world, including in Africa, the Middle East, and Southeast Asia. The Committee recognizes the immediate threat water-related diseases and conflicts pose to vulnerable populations, particularly children and the infirm.

The Committee recommends not less than \$200,000,000 for drinking water supply projects and related activities, an increase of \$100,000,000 above the fiscal year 2005 level. Of this amount, not less than \$50,000,000 should be made available for programs in Africa. The Committee directs USAID to report to the Committee no later than 90 days after enactment of the Act on funding and implementation of its water projects, including the number and location of wells drilled, and the average cost per well.

In addition, the Committee recommends not less than \$20,000,000 to develop clean water treatment activities in development countries, including those in East Africa. The Committee recommends these funds be provided to the Millennium Water Alliance and Water Missions International.

SPORTS PROGRAMS

The Committee is aware that sports programs, including those that benefit persons with disabilities, can enhance health and development and strengthen families and communities. The Committee notes that many organizations are involved in these activities and expects USAID to support programs such as Right to Play, the Vietnam Veterans of America Foundation's Sports for Life program, and Special Olympics.

UNIVERSITY PROGRAMS

The Committee recommends \$40,000,000 under title III of the Act for international development programs conducted by colleges and universities through the direction and authority of the Office of the Higher Education Community Liaison in USAID's Bureau for Economic Growth, Agriculture, and Trade. These funds are in addition to funding otherwise made available for these purposes.

The Committee has, once again, received a large number of requests to fund specific activities at or through American institutions of higher education. The Committee strongly supports activities that advance international development and United States foreign policy goals. The Committee has reviewed the concepts proposed for funding, and recommends that USAID and/or the State Department (as appropriate for the proposed project) actively consider proposals submitted by the following organizations.

Unless a proposal demonstrates a unique, innovative, or proprietary capability, or demonstrates special considerations that justify limited or non-competitive treatment, the Committee expects that competitive procedures will be applied with regard to the proposals on the list that follows. The Committee also expects USAID to give priority to proposals that have technical merit, realistic budgets, matching contributions, and achievable objectives.

No later than 60 days after the submission of the report required by section 653(a) of the Foreign Assistance Act of 1961, USAID should submit a report to the Committee on the status of each activity identified below. Such a report should include: (1) the status of the funding proposal by the organization associated with each activity; (2) the degree to which the proposal is consistent with and would advance international development and United States foreign policy goals for the country or region in which the activity would take place; (3) the degree to which matching or other funds would be provided by the organization to complement the Federal contribution; (4) to the extent known at the time, any decision by USAID or the State Department on funding the activity, including the funding level; and (5) any other relevant information deemed important by USAID or the State Department. The Committee also expects to receive a second report on the status of these proposals no later than July 1, 2006.

With the foregoing in mind, the Committee recommends the following proposals for USAID and the State Department's active consideration:

Bowling Green State University.—A proposal to create an International Democratic Education Institute.

Brandeis University.—A proposal for a collaborative project with Al-Quds, a Palestinian University, to strengthen the educational opportunities for both universities.

Brown University.—A proposal, in conjunction with the George Washington University, regarding the participation of the Liberian diaspora in relief, post-conflict reconstruction and development efforts.

City University of Bellevue.—A proposal to expand a distance learning program in Bratislava, Slovakia.

College of William and Mary.—A proposal to establish an Iraq Rural Credit and Banking Initiative.

Columbia University.—A proposal from the Teachers College, in conjunction with the Afghan Ministry of Education, to produce textbooks for grades 3–6.

DePaul University.—Two proposals to provide human-rights training for diplomats and criminal justice officials from Arab countries.

Endicott College.—A proposal to further develop the facilities at its campus in Mexico City.

George Mason University.—A proposal to support the Center for World Religions, Diplomacy, and Conflict Resolution.

Historically Black Colleges and Universities.—A proposal to strengthen civil society in Latin America and the Caribbean.

Historically Black Colleges and Universities.—A proposal to build Internet connectivity between African and U.S. universities to support African education, economic development, and democratization.

Idaho State University.—A proposal, in conjunction with the South African Institute of Traumatic Stress and the Pulih Center for Trauma Recovery and Psychosocial Intervention in Indonesia, to develop an international crisis training protocol.

La Roche College.—A proposal to expand programs to educate young people from conflict, post-conflict, and developing regions of the world.

Louisiana State University.—A proposal to expand trade and commerce through commercial and civil law programs with several Latin American countries.

Mississippi State University.—A proposal to provide assistance for small-scale and subsistence fisheries in countries impacted by the December 2004 tsunami in Asia.

Mississippi State University.—A proposal to address food security and micronutrient deficiency through sweet potato production and utilization in selected African countries in order to increase economic opportunity for women to finance education for children, and integrate sweet potatoes into their diets to help enhance women and children's health.

Montana State University.—A proposal to enhance the activities associated with the International Telecommunications Training Institute.

Ohio State University.—A proposal for a 2-year pilot project in Haiti for entrepreneurial agribusiness development.

Oregon State University.—A proposal to expand the Program for Water Cooperation to assist in the prevention and resolution of water resources-based conflict.

Salve Regina University.—A proposal to enhance knowledge and understanding of the complexities of the Greater Near East.

Salve Regina University.—A proposal to support the Global Integration Project: Environmental and Human Security.

Temple University.—A proposal to expand judicial training programs in the People's Republic of China.

Tulane University.—A collaborative partnership with Xavier University and the West African Health Organization to prevent and treat HIV/AIDS in the security forces of Economic Community of West African States member countries.

University of Alabama.—A proposal to study the feasibility of a Central American Food Export Trade Association.

University of Alaska.—A program with Alaska Pacific University and the North Slope Borough and Northwest Arctic Borough to provide training and technical assistance to strengthen Chukotka's economy, develop market-driven systems and improve social conditions, particularly for indigenous people in the region.

University of Delaware.—A proposal, in conjunction with the Salzburg Seminar in American Studies, to expose senior university administrators from the Middle East to American academic management and outreach activities.

University of Kentucky.—A proposal for coal mine safety programs in the former Soviet Union.

University of Kentucky.—A proposal, in conjunction with Indonesian universities, to further economic development opportunities in Indonesia.

University of Louisville.—A proposal for the continued funding of a social, economic and educational development program in South Africa.

University of Louisville.—A proposal to promote democracy and the rule of law in China.

University of Louisville.—A proposal to expand democracy in Asia.

University of Montana.—A proposal to conduct disaster mitigation, environmental rehabilitation and rule of law programs in Central Asia.

University of Nebraska at Lincoln.—A proposal for a joint program with Jordanian universities for research and outreach programs in the Middle East.

University of Nebraska at Omaha.—A proposal for a community-based education project in Afghanistan.

University of Nebraska at Omaha.—A proposal for a young leaders training program in Afghanistan.

University of New Orleans.—A proposal, in partnership with the University of Technology in Honduras and the Escuela Superior Politécnica del Litoral in Ecuador, to build trade capacity.

University of Northern Iowa.—A proposal for the program to train Burmese teachers in Chiang Mai, Thailand.

University of Pittsburgh Medical Center.—A proposal for a Mozambique AIDS Clinic Initiative in conjunction with the University of California at Los Angeles, Georgetown University, and the Catholic University of Mozambique.

University of South Alabama.—A proposal to expand the Birth Defects Monitoring Program in Ukraine, and implement a nationwide birth defects prevention program.

University of Washington.—A proposal to enhance understanding with the Middle East region through the Middle East Information Portal.

Utah State University.—A proposal, in conjunction with the Autonomous University of Santo Domingo, to enhance institutional capacity to develop and deliver training to current and aspiring government officials in the Dominican Republic.

Utah State University.—A project to develop the technical scope and management framework for a global water research initiative for sustainable water resource planning in developing countries.

Vermont Law School.—A proposal to strengthen China's legal system and governance, particularly in the area of environmental law, through expanding a partnership between Vermont Law School and Sun Yat-sen University, involving exchanges, training of Chinese law faculty, and the creation of the first environmental law clinic in China.

Western Kentucky University.—A proposal for the continued funding of an international journalist training program.

Western Kentucky University.—A proposal to address environmental health issues in China.

VICTIMS OF TORTURE

The Committee notes that torture is practiced in over 60 countries and victims often suffer permanent physical and psychological disabilities. The Committee recommends \$15,000,000 for these programs from the DA and ESF accounts, including for centers for victims of torture that provide services consistent with the goals of the Torture Victims Relief Reauthorization Act of 1999 (Public Law 106–87).

WOMEN IN DEVELOPMENT

The Committee recommends \$11,000,000 for USAID's Office of Women in Development.

COUNTRY ISSUES

AFGHANISTAN

The Committee remains unwavering in its commitment to ensuring that Afghanistan continues on its path toward becoming a stable, democratic state. The Committee is aware that this critical objective of U.S. national security policy will outlive fiscal year 2006. The Committee recommends \$920,000,000 for programs intended to assist the Afghan people in building a functioning economy and free society, an amount equal to the request.

The Committee recommendation includes \$430,000,000 for ESF programs to continue the development of basic infrastructure such as roads, electrical transmission grids and telecommunications networks. Funding will also support development of agriculture and the rural economy. The Committee commends the focused efforts of the Provincial Reconstruction Teams [PRTs].

Establishing security in Afghanistan entails the significant challenges of training and equipping the national, border, and highway police forces; the Afghan National Army; and eradicating poppy. In both Afghanistan and Iraq the U.S. Government has attempted to assist democratically elected governments establish the rule of law while fighting a counter-terrorist campaign. The Committee recognizes that the training of police and the eradication of poppy within Afghanistan cannot be accomplished in a non-permissive environment without the coordinated efforts of the Departments of State and Defense, the Afghan Ministry of Interior, and our allies.

The Committee recommends continued funding for U.S. Government efforts to expand primary health care services for Afghans living in rural areas, and recommends \$42,800,000 for this purpose under the CSHPF account.

The Committee supports programs to directly address the needs of Afghan women and girls. The Committee believes that a central goal of United States assistance for Afghanistan should be to strengthen and support Afghan women's organizations (many of them small and located outside of major urban areas) that have established themselves as effective advocates for women's rights and as trusted providers of assistance. Not less than \$10,000,000 is to be made available through grants to Afghan women's NGOs.

The Committee recommends up to \$6,000,000 to establish a National Emergency response and Preparedness System, to include an Emergency Response Center to address civil response requirements of Afghanistan.

The Committee recommends \$2,000,000 for the Afghan Independent Human Rights Commission and for other Afghan human rights organizations.

The Committee recommends \$3,000,000 for continued assistance to Afghan families and communities that have suffered losses as a result of the military operations against the Taliban and insurgents. The Committee welcomes the collaboration between USAID and the PRTs in providing this support. However, the Committee believes that better communication and coordination is needed between Afghan families and communities that have been harmed, the Afghan Independent Human Rights Commission, United States Armed Forces, and USAID. The Committee recommends that USAID employ an individual to serve as a liaison for this purpose.

BURMA

The Committee reiterates its strong support for the nonviolent struggle for freedom and justice in Burma, and calls for the immediate and unconditional release of democracy leader and Nobel Laureate Daw Aung San Suu Kyi and other prisoners of conscience in Burma. The Committee encourages the State Department to redouble its efforts to engage regional governments on the Burma problem, including leveraging the SPDC's scheduled chairmanship of ASEAN next year.

The Committee recommends \$8,000,000 to support democracy activities in Burma, including the provision of humanitarian assistance to displaced Burmese along the Burma-Thailand border, and \$3,000,000 for State's Bureau of Population, Refugees and Migration for assistance for community-based organizations operating in

Thailand to provide food, medical and other humanitarian assistance to internally displaced persons in eastern Burma. This assistance is in addition to funds for Burmese refugees provided under the MRA account.

The Committee prohibits assistance to the central government of any country that is a major provider of weapons or other defense-related equipment to the SPDC, but provides the President with a national security interest waiver. The Committee also restricts the use of ESF for programs involving ASEAN should the SPDC assume chairmanship of that Association in 2006.

CAMBODIA

The Committee reiterates its support for democracy and human rights programs for Cambodia, and expects the State Department and other international donors to hold the Cambodian Government fully accountable to its pledges to tackle corruption and strengthen the rule of law. The Committee expects USAID to sufficiently fund programs conducted by indigenous and international NGOs, including Global Witness. The Committee deplores the continued harassment and intimidation of the political opposition and civil society in Cambodia, and condemns the culture of impunity that is pervasive at all levels of government.

The Committee notes the State Department's recent determination that the Cambodian Government "does not fully comply with the minimum standard for the elimination of [human] trafficking and is not making significant efforts to do so." The Committee holds Prime Minister Hun Sen and other senior officials directly responsible for the lack of social, economic, and political reforms in Cambodia today.

The Committee again restricts assistance to the Cambodian Government, with few exceptions, and notes that the budget request does not contain funding for a United States contribution to the Khmer Rouge tribunal. The Committee directs that no funds be made available for a contribution to the tribunal unless the Secretary of State reports to the Committee that the tribunal is capable of delivering justice that meets internationally recognized standards of justice for crimes against humanity and genocide in an impartial and credible manner.

The Committee recommends sufficient funding for counter narcotics and IMET programs for Cambodia.

CHINA

The Committee recommends \$35,000,000 under the ESF account for activities to support democracy, human rights, and the rule of law in the People's Republic of China and Hong Kong. Of these funds, \$25,000,000 is made available for DRL and \$10,000,000 is for the NED. In addition, the Committee provides \$10,000,000 for American educational institutions for programs and activities relating to the environment, democracy and the rule of law in the People's Republic of China, including the Vermont Law School and the University of Louisville. The Committee expects funding provided to NED to be made available to its core grantees on an equitable basis and in proportion to annual appropriation percentages.

The Committee again provides authority to conduct programs in Taiwan, on a cost matching basis, that further political and legal reforms.

CYPRUS

The Committee is concerned that funds made available for bicomunal projects on Cyprus have been obligated without appropriate notification and participation of the Government of Cyprus [GoC]. The Committee believes that if such funds are to improve the prospect for peaceful reunification of the island, they must be allocated transparently and in full consultation with the GoC and other interested parties.

ETHIOPIA

The Committee is troubled by the political unrest surrounding the May 2005 parliamentary elections in Ethiopia. The Committee calls on the Government of Ethiopia [GoE] to adhere to the rule of law in resolving electoral disputes, and to refrain from abusing the political and legal rights of demonstrators. The Committee urges all parties to abide by their previous commitments as formalized in the signing of the June 10 Joint Declaration by the Ethiopian People's Revolutionary Democratic Front, the Coalition for Unity and Democracy and the United Ethiopian Democratic Forces.

The Committee notes with regret the decision by the GoE to expel international NGOs working on political reform in that country. The Committee recommends \$10,000,000 for democracy programs and activities in that country.

HAITI

The Committee remains concerned with the dire situation in Haiti and recommends the following funding levels, which are equal to the budget request: \$20,000,000 in the CSHPF account; \$30,000,000 in DA; \$50,000,000 in ESF; \$15,000,000 in INCLE; \$1,000,000 in FMF; and \$215,000 in IMET.

The Committee recognizes that as a failed state, Haiti faces numerous and significant challenges in delivering basic services to its citizens, ensuring a modicum of public safety, countering the trafficking of drugs, and creating a conducive environment for the holding of credible and fair elections. While assistance for Haiti is one factor in that country's development, history suggests that money alone is not a panacea for Haiti's many problems. Responsible and responsive leadership—among Haitians themselves and within the international community—is a critical factor in overcoming that country's myriad challenges.

The Committee strongly encourages the State Department, the international community and the United Nations to provide the vision, manpower, and resources necessary to ensure that anarchy in Haiti is neither prolonged nor predetermined for the foreseeable future. The Committee urges the people of Haiti not to squander the few opportunities remaining to correct the tragic course of that country's history.

The Committee notes that USAID is developing a deforestation strategy for Haiti through a consultative process. The Committee

is aware of the challenges and opportunities this initiative presents and recommends not less than \$5,000,000 in DA to begin implementing the strategy. The Committee expects to be consulted regularly on its design and implementation.

The Committee provided \$20,000,000 for assistance for Haiti in the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Tsunami Relief Act, 2005 (Public Law 109-13), of which \$2,500,000 was appropriated to USAID for criminal case management, case tracking, and the reduction of pre-trial detention in Haiti. The Committee expects these funds to be utilized by a grantee or contractor that has experience dealing with Haiti's dysfunctional justice system and a proven track record in criminal case management, case tracking, and the reduction of pre-trial detention.

INDONESIA

The Committee commends the people of Indonesia for holding first-ever, Presidential elections in September 2004, and notes that these peaceful polls serve as further evidence of the compatibility of Islam and democracy. The Committee congratulates President Susilo Bambang Yudhoyono for his electoral success, and commends him for his stated commitment to combat corruption and terrorism. The Committee also notes Yudhoyono's leadership following the December 2004 tsunami.

The Committee recognizes the complexities of Indonesia and U.S.-Indonesian relations. Shared interests include increasing security within the archipelago to counter international terrorism, strengthening democracy and the rule of law, protecting human rights, and continuing and accelerating economic, military, and social reforms for the benefit of the Indonesian people, to include increasing educational opportunities.

The Committee recommends \$159,000,000 for assistance for Indonesia from all accounts in the Act, an amount equal to the budget request. The Committee directs the State Department to conduct a thorough review of assistance programs for Indonesia prior to submission of the fiscal year 2007 budget request. The Committee remains concerned that sufficient funds are not being requested to meet Indonesia's security and development needs.

The Committee appreciates Yudhoyono's personal commitment to credibly investigate and bring to justice the perpetrators of the August 31, 2002 murders of American and Indonesian citizens, and expects that the administration will continue to make this matter a priority in U.S.-Indonesian relations. The Committee directs the State Department to report to the Committees 30 days after enactment of this Act, and every 60 days thereafter, on the status of cooperation between United States and Indonesian law enforcement officials on this case.

IRAN

The Committee supports the efforts of those in Iran seeking political and economic freedom and provides not less than \$7,000,000 for programs and activities that advance democracy and human rights in that country.

The Committee remains concerned with reports of Iranian interference in the reconstruction of Iraq and with efforts by Iran to develop nuclear capabilities.

Not later than February 15, 2006, the State Department shall provide the Committee with a report describing a strategy for the promotion of political and economic freedom in Iran. The report may be provided in a classified manner.

LAOS

The Committee regrets the decision of the Asian Development Bank to support the construction of the Nam Theun 2 dam in Laos and deplores USAID's shortsighted endorsement of this project. The Committee notes that the Government of Laos [GoL] is known for repression, secrecy, corruption and a near-total disregard for the welfare of its citizens. The Committee does not share the confidence of the Asian Development Bank or USAID in the GoL's commitment to transparency and accountability, or the protection of the environment. Simply put, the Committee believes that support of this project is a mistake.

LEBANON

The Committee continues to follow developments in Lebanon closely, including reports of Syrian interference in Lebanese political affairs through the use of violence and other means. The Committee encourages the State Department to continue to press Syria to cease its destabilizing activities in Lebanon and elsewhere in the region.

The Committee recommends \$35,000,000 for assistance for Lebanon, of which not less than \$4,000,000 should be made available to American educational institutions for scholarships and direct support.

MONGOLIA

The Committee endorses the budget request for Mongolia, and appreciates that country's contributions to reconstruction efforts in Iraq. The Committee continues to support political, economic and legal reforms in Mongolia.

NEPAL

The Committee is increasingly concerned with the situation in Nepal, an impoverished country struggling with a brutal Maoist insurgency. Although widely accepted that the Maoists cannot be defeated militarily, prospects for a more stable, democratic government were diminished when King Gyanendra dissolved the multi-party government on February 1, 2005, detained political party leaders and curtailed civil liberties. The state of emergency was subsequently lifted, but arbitrary arrests continue and there is concern that the King's actions could result in alliances between political parties and the Maoists.

One welcome development is the opening of the Office of the U.N. High Commissioner for Human Rights in Nepal, which plans to deploy monitors throughout the country. The Committee recommends \$4,000,000 in ESF to support this important initiative.

The Committee continues to support assistance to improve health, education and food production, strengthen civil society, combat human trafficking, and promote democracy and governance in Nepal, primarily through NGOs.

NICARAGUA

The Committee commends the work of the Fabretto Children's Foundation in helping impoverished children in Nicaragua obtain the education they need to become responsible, productive, employable adults. The Committee expects USAID to continue its support of this Foundation.

The Committee encourages USAID to support the Polus Center Mobility and Social Access project in Leon, Nicaragua to assist individuals who have lost limbs due to acts of war, landmines or disease.

NIGERIA

The Committee notes that Charles Taylor, an indicted war criminal responsible for the deaths of thousands, continues to receive sanctuary in Nigeria. The Committee calls upon the Nigerian Government to immediately turn Mr. Taylor over to the Special Court for Sierra Leone for prosecution.

NORTH KOREA

The Committee recommends that funds under the MRA account should be made available for assistance for refugees from North Korea, as authorized by the North Korean Human Rights Act of 2004 (Public Law 108-333). The Committee requests the State Department to provide a report on its plans for the obligation of these funds.

The Committee notes that it has been 37 years since the U.S.S. *Pueblo* was attacked and captured by North Korea. The Committee requests the Secretary of State to submit a report not later than 60 days after the enactment of the Act on efforts to obtain the return of the U.S.S. *Pueblo*, which remains a commissioned ship in the United States Navy.

PAKISTAN

The Committee recognizes and appreciates Pakistan's contributions to the global war on terrorism, and recommends \$698,244,000 for assistance to Pakistan, an amount equal to the budget request.

Funds are allocated as follows: \$20,500,000 in the CSHPF account; \$29,000,000 in DA; \$300,000,000 in ESF; \$300,000,000 in FMF; \$2,044,000 in IMET; \$40,000,000 in INCLÉ; and \$6,700,000 in NADR.

The Committee remains concerned with the slow pace of the democratic development of Pakistan, and expects the State Department and USAID to continue to make democracy and governance programs a priority. The Committee urges the Government of Pakistan to protect and respect human rights and the rule of law, particularly for women.

SUDAN

The Committee deplores the policies of the Government of Sudan which have resulted in the systematic destruction of villages, the deaths of tens of thousands of people, the displacement of more than 1 million people in Darfur, and have impeded the delivery of humanitarian assistance to the region.

The Committee supports the use of assistance provided under the ESF account for aid to the National Democratic Alliance of Sudan to strengthen its ability to protect civilians from attacks, slave raids, and aerial bombardment by the Sudanese Government forces and its militia allies. The Committee notes that such aid includes non-lethal, non-food aid such as blankets, medicine, fuel, mobile clinics, water drilling equipment, communications equipment to notify civilians of aerial bombardment, non-military vehicles, tents, and shoes.

THAILAND

The Committee recommends \$5,000,000 for democracy and media programs in Thailand, and requests the State Department to consult with the Committee prior to the obligation of these funds.

The Committee directs the State Department to consult with the Committee prior to initiating any embassy construction projects, to include the sale of any properties or assets (specifically the Rajadamri compound), in Thailand.

TIBET

The Committee continues its strong support of activities which preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan communities in China. The Committee again recommends \$4,000,000 in ESF for such programs. The Committee also recommends \$250,000 in ESF to the NED for programs relating to Tibet.

The Committee directs that \$2,000,000 should be provided to The Bridge Fund and that the balance of funds be made available on a fully competitive basis.

TIMOR-LESTE

The Committee recommends \$22,000,000 in ESF and not less than \$1,500,000 in INCLE assistance (for police training) in Timor-Leste.

VENEZUELA

The Committee remains concerned with the state of democracy and the rule of law in Venezuela, including state seizure of private land, the creation of a new military reserve, and reports of the sale of 10,000 assault rifles by Russia to Venezuela. The Committee recommends \$2,000,000 under the ESF account be made available for programs to promote democracy and justice in that country.

VIETNAM

The Committee recognizes issues of common interest to the United States and Vietnam, including combating HIV/AIDS, narcotics trafficking, trafficking in persons, and other regional security threats. However, the Committee remains concerned by reports of human rights abuses, including religious persecution, directed at ethnic minorities and other individuals within Vietnam, particularly in the Central Highlands.

The Committee recommends \$4,000,000 for programs to address the needs of affected communities and individuals in the Central Highlands, and directs not less than \$2,000,000 be provided to the Montagnard Development Project. The Committee expects the State Department, in consultation with USAID, to report to the Committee not later than 60 days after enactment of the Act on its funding plan for these projects and activities.

WESTERN SAHARA

The Committee requests the Secretary of State to report to the Committee no later than 60 days after enactment of the Act on (1) the specific steps being taken by the Government of Morocco, the Popular Front for the Liberation of Saguia el-Hamra, Rio de Oro [POLISARIO], the State Department and the United Nations, respectively, to ensure that a free, fair, and transparent referendum on independence will be held; (2) recommendations for additional steps that could be taken by the United Nations in support of the referendum; and (3) progress to resolve outstanding cases of prisoners of war and missing persons.

ZIMBABWE

The Committee condemns and deplors the continued violations of the human rights and dignity of the people of Zimbabwe by President Mugabe and his repressive government, including through Operation Murambatsvina (“drive out rubbish”) that has left hundreds of thousands of city dwellers homeless.

The Committee encourages Zimbabwe’s neighbors, particularly South Africa, to recognize the threat that the Mugabe regime poses to Zimbabwe—and the entire region—and to take appropriate action.

The Committee continues to support USAID programs and activities to protect and defend democracy and human rights in Zimbabwe.

INTERNATIONAL DISASTER AND FAMINE ASSISTANCE

Appropriations, 2005	\$367,040,000
Emergency supplemental	207,850,000
Budget estimate, 2006	655,500,000
House allowance	356,000,000
Committee recommendation	400,000,000

The Committee recommends \$400,000,000 for IDFA, of which \$20,000,000 should be for famine prevention and relief. While this amount is \$44,500,000 above the budget request for disaster and famine relief, the account does not include \$300,000,000 for emergency food assistance.

TRANSITION INITIATIVES

Appropriations, 2005	\$48,608,000
Budget estimate, 2006	325,000,000
House allowance	50,000,000
Committee recommendation	50,000,000

The Committee recommends \$50,000,000 for TI, which is \$275,000,000 below the budget request. The Committee includes the amounts requested under this heading for Afghanistan (\$150,000,000), Ethiopia (\$25,000,000), Haiti (\$30,000,000) and Sudan (\$70,000,000) in the DA account.

DEVELOPMENT CREDIT AUTHORITY

(INCLUDING TRANSFER OF FUNDS)

PROGRAM ACCOUNT

(BY TRANSFER)

Appropriations, 2005	(\$21,000,000)
Budget estimate, 2006	(21,000,000)
House allowance	(21,000,000)
Committee recommendation	(21,000,000)

OPERATING EXPENSES

Appropriations, 2005	\$7,936,000
Budget estimate, 2006	8,000,000
House allowance	8,000,000
Committee recommendation	8,000,000

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY
FUND

Appropriations, 2005	\$42,500,000
Budget estimate, 2006	41,700,000
House allowance	41,700,000
Committee recommendation	41,700,000

The Foreign Service retirement and disability fund is a mandatory expense of USAID.

OPERATING EXPENSES OF THE UNITED STATES AGENCY FOR
INTERNATIONAL DEVELOPMENT

Appropriations, 2005	\$613,056,000
Emergency supplemental	24,400,000
Budget estimate, 2006	680,735,000
House allowance	630,000,000
Committee recommendation	620,000,000

The Committee recommends \$620,000,000 for USAID's operating expenses, which is \$6,944,000 above the fiscal year 2005 enacted level and \$50,000,000 below the fiscal year 2006 budget request. The Committee provides that \$36,600,000, as requested, be made available for operations in Iraq and Afghanistan.

CAPITAL INVESTMENT FUND

Appropriations, 2005	\$58,528,000
Budget estimate, 2006	77,700,000
House allowance	77,700,000
Committee recommendation	77,700,000

OPERATING EXPENSES OF THE OFFICE OF THE INSPECTOR GENERAL

Appropriations, 2005	\$34,720,000
Emergency supplemental	2,500,000
Budget estimate, 2006	36,000,000
House allowance	36,000,000
Committee recommendation	36,000,000

OTHER BILATERAL ECONOMIC ASSISTANCE

ECONOMIC SUPPORT FUND

Appropriations, 2005	\$2,462,640,000
Emergency supplemental	1,433,600,000
Budget estimate, 2006	3,036,375,000
House allowance	2,558,525,000
Committee recommendation	3,036,375,000

PROGRAM ISSUES

CIVIC EDUCATION

The Committee appreciates the importance of civic education programs in transitional countries, including Iraq and Afghanistan. While traditional programs (including radio and television broadcasting) are critical components in educating targeted populations, the Committee believes that the State Department and USAID underutilize technology available to reach the most inaccessible and vulnerable populations.

The Committee recommends the State Department and USAID continue to support the civic education programs of Voice for Humanity [VFH] in Iraq and Afghanistan, and recognizes the strong support by senior Iraqi and Afghan officials for the high-tech, small media devices that educate illiterate and semi-literate populations. The Committee notes that the Afghan Deputy Minister of Women's Affairs credits the devices with increasing the number of women voting in that country's presidential elections. The Committee believes that in addition to activities to support the upcoming elections in Iraq and Afghanistan, VFH's programs should be expanded to include information on counter narcotics and women and children's health issues.

Of the significant resources requested for civic education activities for fiscal year 2006, the Committee recommends not less than \$15,000,000 for VFH activities worldwide, including in Iran and North Korea.

CONFLICT DIAMONDS

The Committee recommends \$2,500,000 in the ESF account to implement the Kimberley Process Certification Scheme [KPCS] which seeks to curtail the flow of conflict diamonds, and urges the State Department to include funding for this purpose in the fiscal year 2007 budget request.

DEMOCRACY, TRANSPARENCY, AND THE RULE OF LAW IN ISLAMIC COUNTRIES OUTSIDE THE MIDDLE EAST REGION

The Committee recommends \$25,000,000 for programs and activities which foster democracy, human rights, civic education, women's development, press freedom, and the rule of law in coun-

tries outside the Middle East region with a significant Muslim population. Of these funds, the Committee provides \$15,000,000 for DRL's Human Rights and Democracy Fund and \$10,000,000 for NED. The Committee expects NED to make a portion of these funds available to its core grantees. The Committee includes \$5,000,000 for professional training for journalists. The Committee provides authority for democracy, human rights, and rule of law programs in Syria.

The Committee recommends the State Department consider and fund a proposal from CHOICE for democracy programs in the Middle East.

FORENSIC ASSISTANCE

The Committee is aware that forensic anthropology teams are working to identify exhumed remains of victims of extrajudicial killings in Argentina, Peru, and Guatemala, including through DNA analysis. In addition, in El Salvador, support is needed to identify children who disappeared during the civil war. The Committee recommends \$3,000,000, to be made available to DRL, for these purposes, and requests to be consulted prior to any decision regarding the use of such funds.

FOUNDATION FOR SECURITY AND SUSTAINABILITY

The Committee continues to support the work of the Foundation for Security and Sustainability to address critical U.S. national security and management practices, natural hazards, and other environmental stresses. The Committee recognizes the continuing importance of the Foundation's conflict management and mitigation efforts, in particular, and its new initiative to develop a regional/global approach for extractive industries that promotes stability and security in some of the most troubled areas of the world. The Committee recommends \$3,000,000 for these efforts.

FRANCOPHONE COUNTRIES

The Committee recommends not less than \$5,000,000 for English language training programs in Francophone countries to help those countries integrate into the international community and to increase their competitiveness globally.

MIDDLE EAST COUNTRIES

In 1998, the United States reached agreements with the Governments of Israel and Egypt to reduce the levels of ESF assistance for these countries over a 10-year schedule. In accordance with this schedule, the Committee provides \$240,000,000 for Israel and \$495,000,000 for Egypt for fiscal year 2006. The Committee provides \$250,000,000 for assistance for Jordan, which reflects the budget request.

The Committee recommends that assistance for Egypt shall be provided with the understanding that the Government of Egypt [GoE] will undertake significant economic and political reforms in addition to those taken in previous years, and that democracy and governance activities funded through this Act shall not be subject to the prior approval of the GoE.

The Committee provides \$35,000,000 for democracy and governance programs in Egypt, an increase of \$9,600,000 above the budget request.

The Committee is aware of the “Financial Sector Reform MoU” signed by the Egyptian Ministry of International Cooperation and USAID on March 20, 2005. The Committee applauds the linkage of fulfillment of benchmarks with disbursement of funds. The Committee underscores the importance of continued economic reform in Egypt by conditioning the obligation of \$227,600,000 under the ESF account on a determination by the Secretary of State that Egypt has met the calendar year 2005 benchmarks in the MoU and has agreed to the installation of an FM transmitter in Media City to enhance Radio SAWA broadcast.

The Committee continues to support the Yitzhak Rabin Center for Israel Studies in Tel Aviv and the Center for Human Dignity Museum of Tolerance in Jerusalem.

The Committee continues to support funding for the First Regional Cooperative Program for health to be conducted by the Hebrew University’s Kuvim Center and Al-Quds University.

The Committee remains supportive of Jordan’s economic reform efforts, to include decreasing government subsidies for fuel and food, reforming the tax system, and reducing the budget deficit. Given the singular nature of that country’s contributions to regional stability, the Committee recommends the State Department consider increased levels of economic assistance for Jordan in future budget requests.

MIDDLE EAST PARTNERSHIP INITIATIVE

The Committee recommends \$120,000,000 for MEPI, which is equal to the budget request, and directs that \$4,500,000 be made available for scholarship programs for students from countries with significant Muslim populations at accredited American higher education institutions including the American University of Beirut and Cairo, and the Lebanese American University. The Committee expects MEPI funds to support projects that empower women and children.

The Committee is aware of a pilot project funded under MEPI for the development of employment training services in the Middle East and raising awareness of structural and legal barriers that restrict the ability of persons with disabilities to fully access economic opportunity and participate in society. The Committee encourages the State Department to continue this important program.

The Committee supports the work of the Institute for Sustainable Communities to strengthen the capacity of civil society organizations in the Middle East to address pressing local needs and improve people’s lives.

The Committee is aware of the global development activities of Israel’s Center for International Cooperation [MASHAV]. The Committee believes that MASHAV’s programs could be of benefit to regional neighbors in numerous sectors, including agriculture and economics, while at the same time promoting greater interaction and cooperation between Israelis and Arabs. The Committee requests the State Department to consider and fund, on a cost matching

basis, cooperative development activities between MASHAV and regional neighbors, including on the West Bank and Gaza, under the MEPI account.

The Committee provides the State Department with the authority to establish a private foundation and an enterprise fund utilizing MEPI funds. However, the Committee requests the State Department to consult with the Committee not later than 90 days after enactment of the Act on the advantages and disadvantages of establishing a private foundation funded by the U.S. Government, akin to the Eurasia Foundation.

ORGANIZED CRIME AND CORRUPTION IN CENTRAL AMERICA

The Committee is deeply concerned with the increasingly corrosive effects of organized criminal enterprises in Central America, particularly Nicaragua and Guatemala, that are involved in smuggling, drug trafficking, violence, money laundering, and other corrupt practices. In both countries, the survival of democratic institutions is threatened. The Committee recommends \$5,000,000 each for Nicaragua and Guatemala to combat organized crime and corruption, which amounts are in addition to the amounts request for these countries in fiscal year 2006. The State Department and USAID are to consult with the Committee prior to any decision on the use of these funds.

RECONCILIATION PROGRAMS

The Committee recommends \$20,000,000 under the ESF account to support reconciliation programs and activities which bring together individuals of different ethnic, religious and political backgrounds from areas of civil conflict and war. The Committee notes the strong bipartisan support for these programs, which seek to promote understanding, mutual respect and reconciliation throughout the world. The Committee believes that the following organizations are among those deserving consideration and support:

- The Arava Institute for Environmental Studies, which manages programs that bring college age Arabs and Israelis together to promote better relations and solve common environmental problems;
- Facing History and Ourselves, which promotes civic responsibility, tolerance and respect in post-conflict societies;
- Seeds of Peace, which promotes understanding between teenagers in the Middle East, South Asia, Cyprus, and the Balkans;
- Jerusalem International YMCA, which brings together Christian, Jewish and Muslim youth in a positive environment that promotes peace, respect and understanding; and
- Interns for Peace, which unites youth, women, and diverse ethnic groups in cooperative development in the Middle East and elsewhere.

SECURITY IN ASIA

The Committee targets assistance to Asia under the FMF and ESF accounts, and appreciates the efforts of regional governments to combat terrorism. The Committee again supports programs to

increase maritime security capabilities, including in Indonesia, and notes that the Asian tsunami of December 2004 underscored the need for such programs. The Committee recommends an additional \$25,000,000 for FMF assistance for the Philippines to address critical deficiencies identified in the Joint Defense Assessment of 2003.

The Committee notes that poor governance, weak democratic institutions, cultural insensitivities, and corruption severely undermine the ability to effectively counter the terrorism threat. The Committee stresses that the war on terrorism must not serve as an excuse for the more authoritarian governments in the region to crack down on their citizens.

The Committee commends the courage and determination of democrats and reformers in Asia, and believes that the strengthening of democracy and the rule of law across the region is in the interests of local citizens, specifically, and the community of democracies, more broadly. The Committee encourages greater interaction and cooperation among Asian reformers through such groups as the Alliance for Reform and Democracy in Asia [ARDA]. Of the funds made available for democracy programs in this Act, the Committee expects \$1,500,000 be made available for core support to ARDA and for its programs and activities.

TRAFFICKING IN PERSONS

The Committee recommends a total of \$42,500,000 for programs and activities to combat trafficking in persons that focus on prevention and protection of victims, from the following accounts: \$15,000,000 in ESF; \$10,000,000 in SEED; \$10,000,000 in FSA; and \$7,500,000 in INCLE funds.

ASSISTANCE FOR EASTERN EUROPE AND THE BALTIC STATES

Appropriations, 2005	\$393,427,000
Budget estimate, 2006	382,000,000
House allowance	357,000,000
Committee recommendation	395,000,000

The Committee provides \$395,000,000 for Eastern Europe and the Baltic States, \$13,000,000 above the budget request. Funds in this account are allocated in the following table:

ASSISTANCE FOR EASTERN EUROPE AND THE BALTIC STATES

[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Albania	28,000	28,000	.....
Bosnia and Herzegovina	40,000	41,000	+ 1,000
Bulgaria	28,000	28,000	.....
Croatia	15,000	15,000	.....
Kosovo	72,000	80,000	+ 12,000
Macedonia	39,000	35,000	+ 4,000
Romania	20,000	20,000	.....
Serbia	60,000	75,000	+ 15,000
Montenegro	15,000	15,000	.....
Regional	65,000	58,000	- 7,000
Total	382,000	395,000	+ 13,000

PROGRAM ISSUES

EAST CENTRAL EUROPEAN SCHOLARSHIP PROGRAM [ECESP]

The Committee continues to support the East Central European Scholarship Program.

ENTERPRISE FUNDS

The Committee recognizes that many of the Enterprise Funds operating in Eastern Europe and Eurasia have reached the stage where they are beginning to liquidate their assets and move toward terminating their operations. Given the static or declining aid levels for Eastern Europe and Eurasia in recent years, the Committee strongly encourages the State Department and USAID to work with the Enterprise Funds to develop proposals for the use of all proceeds obtained from asset liquidation. These proposals should support the development of democratic and free market institutions in the countries of the region. The Committee requests the State Department to consult with the Committees on the need for legal authority, if any, to liquidate and distribute the proceeds of the Funds.

LEADERSHIP PROGRAMS

The Committee supports leadership development programs, particularly those targeted toward women and youth in the Balkans. The Committee recommends \$3,500,000 for the Hope Fellowship Program, which has provided leadership training to 130 women in Kosovo since 2001.

NUCLEAR SAFETY

The Committee expects the State Department to provide sufficient funds for the completion of projects that enhance safety at nuclear power plants in Bulgaria.

RULE OF LAW PROGRAMS

The Committee recommends \$5,000,000 for rule of law programs in the region, including the training of judges and prosecutors. The Committee requests the State Department to consult with the Committee on the use of these funds.

The Committee recommends continued funding for the American Bar Association's [ABA] CEELI rule of law programs at current levels, and expanded funding for ABA rule of law programs in other regions of the world. The Committee recommends that the CEELI programs continue to be provided through cooperative agreements.

COUNTRY ISSUES

KOSOVO

The Committee provides \$80,000,000 to support reconstruction, reform, and reconciliation efforts in Kosovo. The Committee recommends that USAID consider funding for the activities of the American University in Kosovo through the ASHA account.

SERBIA

The Committee recommends \$75,000,000 for assistance for Serbia, \$15,000,000 above the budget request.

The Committee requires annual certification of Serbia's cooperation with the ICTY and reiterates its willingness to reconsider this provision if, by the date of conference with the House of Representatives, substantial progress is made in cooperating with the ICTY, including the apprehension and transfer of Radtko Mladic and Radovan Karadzic to The Hague.

The Committee continues to support media programs, particularly documentaries, which inform the Serbian public and others of atrocities committed by Slobodan Milosevic and other Serb war criminals against their regional neighbors.

ASSISTANCE FOR THE INDEPENDENT STATES OF THE FORMER SOVIET UNION

Appropriations, 2005	\$555,520,000
Emergency supplemental	70,000,000
Budget estimate, 2006	482,000,000
House allowance	477,000,000
Committee recommendation	565,000,000

The Committee provides \$565,000,000 for the FSA account, which is \$83,000,000 above the budget request. Funds in this account are allocated in the following table:

ASSISTANCE FOR THE INDEPENDENT STATES OF THE FORMER SOVIET UNION

[Budget authority in thousands of dollars]

	Fiscal year 2006 budget request	Committee rec- ommendation	Change from budget estimate
Armenia	55,000	75,000	+ 20,000
Azerbaijan	35,000	38,000	+ 3,000
Belarus	7,000	15,000	+ 8,000
Georgia	67,000	70,500	+ 3,500
Kazakhstan	26,000	28,000	+ 2,000
Kyrgyz Republic	30,000	35,000	+ 5,000
Moldova	17,000	20,000	+ 3,000
Russia	48,000	85,000	+ 37,000
Russian Far East		[17,500]	
Tajikistan	25,000	25,000	
Turkmenistan	5,500	6,500	+ 1,000
Ukraine	88,000	95,000	+ 7,000
Uzbekistan	30,000	28,500	- 1,500
Nagorno-Karabagh		3,000	+ 3,000
Regional FSA	48,500	40,500	- 8,000
Total	482,000	565,000	+ 83,000

PROGRAM ISSUES

BISNIS

The Committee recommends \$2,500,000 for BISNIS and supports BISNIS's efforts to establish a self-sustaining program under the Department of Commerce.

CIVILIAN RESEARCH AND DEVELOPMENT FOUNDATION

The Committee notes the accomplishments of CRDF, which has helped to channel the research activities of weapons scientists in the former Soviet Union in constructive directions. The CRDF has initiated a program for scientists and engineers from former Soviet and Baltic countries to work on HIV/AIDS and related research and development, and urges the State Department and USAID to increase its funding for CRDF.

DEMOCRACY AND THE RULE OF LAW

The Committee believes that democracy and rule of law programs are of critical importance to countries undergoing democratic transitions, particularly Ukraine, Georgia, and the Kyrgyz Republic. The Committee notes that the success of democracy in these countries will be critical to encouraging and furthering the gains of democratic reformers elsewhere, including in Belarus. The Committee encourages the State Department to convene an international conference on the promotion of democracy in this region.

The Committee believes that an authoritarian Russia presents a growing danger to countries undergoing democratic transition in the region and that offsetting this threat should be a priority to the United States. The Committee notes that significant resources are required to support democracy assistance programs inside Russia, and urges the administration to increase the budget request for these purposes in subsequent fiscal years.

The Committee directs the State Department and USAID to more emphatically and publicly support political process programming in Russia and Azerbaijan. Freedom is ill served by excessive hand wringing over concerns with projecting political balance in programming or of offending authoritarian host governments.

The Committee continues to support programs conducted by the American Rule of Law Consortium, ABA CEELI, and the Russian American Judicial Partnership to strengthen the rule of law in Russia and other former Soviet republics.

PUBLIC HEALTH AND ENVIRONMENT PROGRAMS

The Committee is aware of the Primary Health Care Initiative of the World Council of Hellenes, which was instituted in the former Soviet republics to provide desperately needed basic health care. The Committee recommends \$2,500,000 for this program in fiscal year 2006 and directs that these funds be allocated by the State Department.

The Committee continues to support the work of the Eurasian Medical Education program of the American College of Physicians, which relies on the volunteer partnership contribution of American physicians who share medical skills and knowledge with Russian physicians. The Committee expects that funding for this program in fiscal year 2006 will be at least the amount provided in fiscal year 2005.

ORPHANS

The Committee supports USAID's Russian orphans strategy, which focuses on programs to reduce the number of children enter-

ing state orphanages and works with orphanage officials to meet the basic needs of these children. The Committee supports funding for Holt International Children's Services and Mercy Corps International to assist Russian orphans.

The Committee continues to support the work of Kidsave International for children of the former Soviet Union, and recommends \$500,000 to support interventions that help countries move children without parents into permanent homes.

The Committee expects USAID to work with non-profit groups, especially those with contacts in the Russian Far East, including Rotary International, the Anchorage Interfaith Council, and the Municipality of Anchorage. The Committee recommends \$7,000,000 for these groups in fiscal year 2006.

The Committee recommends \$1,000,000 for the Firefly Children's Network to enhance health care for Russian orphans.

COUNTRY ISSUES

ARMENIA

The Committee recommends \$75,000,000 in FSA funds for assistance for Armenia, an amount equivalent to the fiscal year 2005 funding level. The Committee endorses the request of \$750,000 in IMET and \$700,000 in NADR funds for Armenia.

The Committee recommends \$5,000,000 under the FMF account for Armenia.

GEORGIA

The Committee provides \$70,500,000 in FSA funds for Georgia, \$3,500,000 above the budget request. The Committee affirms its support for the people of Georgia's democratic aspirations, as demonstrated through the Rose Revolution.

NAGORNO-KARABAKH

The Committee recommends \$3,000,000 for humanitarian and relief assistance for Nagorno-Karabakh. The Committee requests USAID to consult within 60 days after enactment of the Act on plans for disbursement of these funds.

RUSSIA

The Committee recommends \$85,000,000 for assistance for Russia, of which \$5,000,000 shall be made available to the NED for political party development programs.

The Committee is familiar with the Moscow School for Political Studies' work to educate young Russian professionals and public servants. The Committee encourages the State Department to seriously consider an application from this School for funding in fiscal year 2006.

The Committee supports the work of Communities for International Development and recommends the State Department and USAID provide sufficient funds for programs in Russia.

RUSSIAN FAR EAST

The Committee recommends \$17,500,000 for the Russian Far East, and continues to recognize the important contribution to development activities in the region by the University of Alaska. The Committee expects USAID to work with the University to establish and coordinate a strategic plan for development activities in that region.

UKRAINE

The Committee commends the people of Ukraine for the success of the Orange Revolution and reiterates its strong support for political and economic reforms in that country. The Committee recommends \$95,000,000 for assistance for Ukraine, \$7,000,000 above the budget request.

The Committee recommends not less than \$7,000,000 shall be made available for nuclear reactor safety initiatives in Ukraine, and expects that not less than \$3,500,000 shall be made available for simulator-related projects.

The Committee is aware of the work of the U.S.-Ukraine Foundation, and commends the Foundation for its support of democracy and the rule of law in Ukraine. The Committee directs USAID to continue to support the Foundation's activities beyond November 2005, when funding is scheduled to end. The Committee believes the Foundation has an important role to play in strengthening the Rada and in increasing transparency and accountability at all levels of government. The Committee expects funding levels to exceed those of prior years.

The Committee also urges the State Department to consider a proposal from the Ukrainian Congress of America to support the consolidation of democracy in Ukraine, including reform of the agricultural sector.

The Committee provides \$5,000,000 for coal mine safety programs in Ukraine.

INDEPENDENT AGENCIES

INTER-AMERICAN FOUNDATION

Appropriations, 2005	\$17,856,000
Budget estimate, 2006	17,826,000
House allowance	19,500,000
Committee recommendation	20,000,000

AFRICAN DEVELOPMENT FOUNDATION

Appropriations, 2005	\$18,848,000
Budget estimate, 2006	18,850,000
House allowance	20,500,000
Committee recommendation	25,000,000

PEACE CORPS

Appropriations, 2005	\$317,440,000
Budget estimate, 2006	345,000,000
House allowance	325,000,000
Committee recommendation	320,000,000

The Committee recommends \$320,000,000 for the Peace Corps, which is \$2,556,000 above the fiscal year 2005 enacted level and \$25,000,000 below the budget request. The Committee continues to recommend the phase-out of Peace Corps programs in Thailand.

MILLENNIUM CHALLENGE CORPORATION

Appropriations, 2005	\$1,488,000,000
Budget estimate, 2006	3,000,000,000
House allowance	1,750,000,000
Committee recommendation	1,800,000,000

The Committee recommends \$1,800,000,000 for the MCC, an amount that is \$1,200,000,000 below the request. The Committee unequivocally supports the foreign assistance objectives of the MCC: to provide such assistance in a manner that promotes economic growth and the elimination of extreme poverty and strengthens good governance, economic freedom, and investments in people.

In part, the funding level recommended by the Committee is due to the constraints of the 302(b) allocation for foreign assistance. The Committee, moreover, notes that of the \$2,500,000,000 appropriated for the MCC for fiscal years 2004 and 2005, less than \$34,000,000 has been obligated, and less than \$15,000,000 has been expended. While recognizing that the Corporation has begun to reach agreement on compacts, the MCC plan to sign up to four compacts per quarter through the end of fiscal year 2006 is overly optimistic. The average amount of the low-income compacts signed to date is \$153,000,000, or close to 52 percent of the average amount proposed in the MCC budget justification of \$291,000,000.

An additional concern of the Committee is that compacts and country plans for MCC projects should be coordinated with, and complementary to, the other foreign assistance efforts of the United States. To ensure that the myriad foreign assistance and security assistance programs of the United States are integrated, efficient, and economical, the Secretary of State shall report to the Appropriations Committees, not later than 15 days prior to the signing of each compact. The report shall include, at a minimum: an assessment of the overall foreign assistance program in the subject country, to include a description of aggregate funding provided by the United States and the international donor community; an analysis of whether the MCC compact is duplicative with any other existing foreign assistance program, to include those of USAID; and, a description of any security assistance provided to the subject country.

DEPARTMENT OF STATE

GLOBAL HIV/AIDS INITIATIVE

Appropriations, 2005	\$1,373,920,000
Budget estimate, 2006	1,970,000,000
House allowance	1,920,000,000
Committee recommendation	2,020,000,000

The Committee recommends \$2,020,000,000 for the GHI, which is \$50,000,000 above the budget request. The Committee recommends a total of \$400,000,000 for a contribution to the Global

Fund: \$150,000,000 under the GHI account, and \$250,000,000 under CSHPF account.

The Committee recommends that GHI funds be made available to develop vaccines and microbicides, and to support vaccine and microbicide clinical trials, including support for treatment for those who become infected with HIV during the trials. Funds should be made available to provide the highest levels of existing prevention services to trial participants. The Committee also supports safe water drinking programs and activities in focus countries.

The Committee supports GHI funding for the following organizations:

Affordable Medicines for Africa.—For programs to increase access to affordable drugs in Africa and elsewhere. The Committee requests the Global HIV/AIDS Coordinator to consult with Affordable Medicines for Africa and other appropriate organizations, and to submit a report to the Committees, not later than 90 days after enactment of the Act, on the feasibility of establishing a pilot project for pharmaceutical manufacturers of generic drugs to combat HIV/AIDS, TB and malaria.

East Central Southern African Health Community [ECSAHC].—For the Centers for Disease Control to support the countries in the ECSAHC to develop nursing databases, disseminate the health workforce database to other health professions, and to continue to strengthen the capacity of nurses in Kenya.

Safe Blood.—For Safe Blood for Africa, which assists African nations through training and technical assistance to develop systems to ensure that blood supplies are screened for HIV/AIDS and other diseases.

Voice for Humanity [VFH].—For programs that utilize state-of-the-art information technology to provide HIV/AIDS education and information to semi-literate and illiterate populations in Africa and elsewhere. In addition, the Committee recommends expansion of VFH existing programs in Nigeria to include the entire country.

YouthAIDS.—For programs in Africa which use popular culture to mobilize the corporate sector to reach young people with strategies for protecting themselves from HIV infection.

The Committee recommends \$12,000,000 for administrative expenses for the Office of the Global HIV/AIDS Coordinator. Funds for this account are allocated in the following table:

GLOBAL HIV/AIDS INITIATIVE
[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Focus Country:			
Botswana	40,505	40,505	.....
Cote d'Ivoire	29,906	29,906	.....
Ethiopia	91,855	91,855	.....
Kenya	162,348	162,348	.....
Mozambique	57,757	57,757	.....
Namibia	49,132	49,132	.....
Nigeria	127,200	127,200	.....
Rwanda	74,765	74,765	.....
South Africa	150,698	150,698	.....
Tanzania	104,672	104,672	.....
Uganda	185,843	185,843	.....

GLOBAL HIV/AIDS INITIATIVE—Continued
[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Zambia	131,587	131,587	.....
Vietnam	28,015	28,015	.....
Guyana	21,362	21,362	.....
Haiti	46,995	46,995	.....
Subtotal-Focus Country	1,302,640	1,302,640	.....
Central Programs	392,825	392,825	.....
International Partnerships:			
Global Fund	100,000	150,000	+ 50,000
UNAIDS	27,000	35,000	+ 8,000
Other Bilateral Programs	50,000	50,000	.....
Strategic Information/Evaluation	35,000	31,000	- 4,000
Technical Oversight/Management	62,535	58,535	- 4,000
Total	1,970,000	2,020,000	+ 50,000

MOTHER-TO-CHILD TRANSMISSION

The Committee continues to strongly support programs to prevent mother-to-child transmission [MTCT] of HIV as an integral component of a comprehensive approach to combat HIV/AIDS. Due to cost and infrastructure limitations, MTCT services are only available to less than 10 percent of the women who need them worldwide. Additional resources are required for infrastructure improvements as well as education and training of health care workers. Further, linkages between MTCT and comprehensive care and treatment services must be created for women, children and families.

The Committee recommends the Global HIV/AIDS Coordinator, in coordination with USAID, to provide the assistance necessary to significantly expand access to MTCT services, improve the ability of programs to offer the most effective drug regimes possible in all instances, and encourage stronger linkages between MTCT and care and treatment programs.

PEDIATRIC HIV/AIDS TREATMENT

As an estimated 2.5 million children under the age of 15 years are infected with HIV/AIDS, the Committee directs the Global HIV/AIDS Coordinator to allocate appropriate resources to address pediatric treatment needs in resource-poor countries, including the development and purchase of high-quality, low-cost pediatric formulations of anti-retrovirals and other HIV/AIDS medicines; pediatric-specific training for doctors and other appropriate personnel; and the purchase of pediatric-appropriate diagnostic technologies.

REPORT ON HIV/AIDS HEALTH WORKFORCE STRATEGY

The Committee directs the Global HIV/AIDS Coordinator to submit a report not later than 180 days after enactment of the Act, with the following information with respect to each focus country:

(a) the additions in health workforce capacity required to meet the goals of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7601 et seq.) that

are related to disease prevention, care, and treatment, without reducing the capacity of the health system to deliver other health interventions; and

(b) the Coordinator's strategy, developed in consultation with national governments and international donors and organizations, including funding projections, for meeting the shortfall in health workforce capacity.

DEMOCRACY FUND

Appropriations, 2005	
Budget estimate, 2006	
House allowance	
Committee recommendation	\$175,000,000

The Committee commends the President for his commitment to freedom and reiterates its strong support for programs that promote democracy, human rights, independent media, and the rule of law globally. The Committee recognizes that the success of democracy building efforts requires a sustained commitment beyond the holding of a single election, and demonstrates its strong support for freedom by fully funding the budget request for security assistance, democracy, rule of law, development, and law enforcement programs in Afghanistan, Iraq, Ukraine, and Pakistan, among other countries.

To improve the effectiveness of these programs and to enhance oversight, the Committee recommends \$175,000,000 in a new account that centralizes funding for these activities. Of these funds, \$85,000,000 is for programs to be administered by DRL, \$80,000,000 is for NED, and \$10,000,000 is for the establishment of a democracy fund at the United Nations. The Committee expects to be consulted prior to the obligation of any funds for the U.N. democracy fund.

The Committee allocates funds for NED in the following table:

NATIONAL ENDOWMENT FOR DEMOCRACY

[Budget authority in thousands of dollars]

Region	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Africa	6,620	9,500	+ 2,880
Asia	6,497	15,000	+ 8,503
Middle East/North Africa	37,856	23,500	- 14,356
Central and Eastern Europe	2,965	5,000	+ 2,035
Independent States of the Former Soviet Union	5,476	10,000	+ 4,524
Latin America/Caribbean	6,262	9,000	+ 2,738
Multiregional	3,731	6,000	+ 2,269
Democratic Activities	1,793	2,000	+ 207
Administration	8,800	[8,800]	- 8,800
Total	80,000	80,000	+ 8,800

The Committee recommends not less than \$1,448,200,000 for democracy, human rights, and rule of law programs under title III of this Act. This amount is equivalent to the budget request and is intended to serve as a floor for such programs. The Committee notes that increases in funding for democracy, human rights and rule of law activities for specific countries or regions are included under a number of accounts and general provisions in this Act.

The Committee remains concerned that the State Department and USAID do not share a common definition of a “democracy program”. For the purposes of this Act, a democracy program means technical assistance and other support to strengthen the capacity of democratic political parties, governments, non-governmental institutions, and/or citizens, in order to support the development of democratic states, institutions and practices that are responsive and accountable to citizens.

The Committee reiterates the importance of political party development programs, as elections serve as catalysts for freedom, evidenced most recently in Georgia and Ukraine. The Committee expects the State Department and USAID, in particular, to understand this basic tenant of democracy building and to provide adequate funding for these programs.

The Committee endorses several provisions of the ADVANCE Democracy Act of 2005, as introduced in the Senate on March 3, 2005, including: the clear definition of responsibilities assigned to the State Department’s Under Secretary for Global Affairs and the Assistant Secretary of State for Democracy, Human Rights, and Labor; the establishment of an Office of Democratic Movements and Transitions within DRL; the establishment of regional democracy hubs; and the creation of a Democracy Promotion and Human Rights Advisory Board. The Committee further recommends that USAID consider the creation of a Bureau for Democracy and Human Rights Promotion to highlight the importance of this U.S. foreign policy objective. The Committee expects the State Department and USAID to consult within 90 days after enactment of implementation of these recommendations.

The Committee recognizes the importance of a free and independent media in emerging democracies, and supports the programs implemented by nonprofit organizations, including Internews and the International Research and Exchanges Board [IREX].

The Committee strongly supports CEPPS in its current form. The Committee commends CEPPS partners for their collective commitment to democracy and human rights, demonstrated most recently by their presence in Iraq, and the results of their work there and in places such as Afghanistan, Ukraine and Kyrgyzstan. The Committee objects to an expansion of CEPPS partners beyond current parameters.

The Committee remains concerned with the cost effectiveness of USAID’s reliance upon large contracts for democracy programs, particularly in the area of political development, and caps such contracts at a total of \$250,000,000. The Committee expects USAID to rely on NGOs, operating under assistance mechanisms, whose experience and accomplishments in democracy promotion activities are unparalleled—and under utilized by the Agency. This includes the Solidarity Center, NDI, CIPE, Freedom House, IRI, CEELI, and Internews, among other organizations.

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Appropriations, 2005	\$326,189,000
Emergency supplemental	620,000,000
Budget estimate, 2006	523,874,000
House allowance	437,400,000
Committee recommendation	523,874,000

The Committee recommends \$523,874,000 for the INCLE account, an amount equal to the request.

The Committee remains committed to supporting the Nation's allies in the global war on terror in strengthening law enforcement capabilities. Through the improvement of Iraq security forces, the National Police in Afghanistan, and the Pakistani police and Frontier Corps, our allies lessen the requirements for the presence of deployed U.S. military personnel. The Committee reaffirms its commitment to strengthening the institutions, police, and security forces in allied countries, some of them in the infant stages of democracy. Among other programs identified in the request, the Committee recommends funding fully the country programs for Indonesia, the Philippines and Thailand.

INL Aviation Programs.—The Bureau of International Narcotics and Law Enforcement Affairs [INL] oversees an aviation fleet of more than 200 aircraft obtained through lease, Excess Defense Articles, or procurement. The fixed life cycle cost of acquisition, operation and maintenance, contractor logistics support and personnel associated with this fleet represents a significant constraint on the State Department's country programs. Moreover, the unwieldy structure of funding the aviation fleet is antithetical to responsible program management and adequate congressional oversight. Funding for aviation support is embedded in the INCLE account and the ACI account under several subaccounts and activities, such as country programs, interregional aviation support, the air bridge denial program, and the critical flight safety program. The lack of central program management and funding has resulted in contract cost growth, poor execution, and inadequate financial management.

The Committee directs the Comptroller General to conduct a review of the State Department's management and oversight of the aviation fleet. This review shall consider: whether appropriated funds have been adequately accounted for, to include the matching of obligations to disbursements; the adequacy of contract management and oversight; recommended changes to the structure of program management and oversight; and, the practicability of unifying appropriated funds for State Department aviation programs into separate accounts for aviation operation and maintenance and aviation procurement. The financial management portion of the report shall also detail current levels of obligations, expenditures, and unobligated and unexpended balances for fiscal years 2001–2005.

The Committee requires that all reprogramming of funds under this heading shall be subject to the same review and approval procedures by the State Department as apply to the reprogramming of ESF funds.

ILEAs.—The Committee recommends an increase of \$2,500,000, to the request from within funds provided under this account, to be allocated equally among the four ILEAs, with an equal share re-

served for a new Latin America ILEA if it is established during fiscal year 2006.

ANDEAN COUNTERDRUG INITIATIVE

Appropriations, 2005	\$725,152,000
Budget estimate, 2006	734,500,000
House allowance	734,500,000
Committee recommendation	734,500,000

The Committee recommends \$734,500,000 for the ACI, an amount equal to the request.

The Committee remains committed to the goals of the ACI, to eliminate the cultivation and refining of cocaine and opium, and to reduce the flow of drugs to the United States. The Committee recommends the level of funding identified in the request for each country program: \$80,000,000 for Bolivia, \$6,000,000 for Brazil, \$463,000,000 for Colombia, \$20,000,000 for Ecuador, \$4,500,000 for Panama, \$97,000,000 for Peru, and \$3,000,000 for Venezuela. Although the Committee recommends funding of \$21,000,000 to sustain the Air Bridge Denial program, the State Department should consider these funds for consolidation under a single aviation operation and maintenance account, as referred to under the INCLE account.

The Committee provides no funding for the Critical Flight Safety Program. The State Department funds the acquisition, lease and operation and maintenance of aircraft by using country funds, interregional aviation support funds, and air bridge denial funds. The lack of oversight of contract costs and execution has resulted in annual price and program growth of more than ten percent from 2001–2006.

The Committee requires that all reprogramming of funds under this heading shall be subject to the same review and approval procedures by the State Department as apply to the reprogramming of ESF funds.

COLOMBIA

The Committee reaffirms its commitment to assist the efforts of Colombian President Uribe in destroying the threats of terrorism and narcotics in that country.

The Committee continues to support programs that bolster Colombian law enforcement, drug interdiction, and judicial capabilities. The Committee recommendation includes \$90,000,000 for FMF for Colombia to provide operational support and specialized equipment.

The Committee is increasingly concerned, however, that the aerial eradication program is falling far short of predictions and that coca cultivation is shifting to new locations. Since the start of Plan Colombia, over 525,000 hectares of coca crops have been sprayed, yet coca cultivation has decreased by only 7 percent. Last year alone, 136,555 hectares were sprayed, but the total area under cultivation, estimated by the State Department at 114,000 hectares, remained essentially unchanged from the previous year. There is no indication that the quantity of cocaine entering the United States has decreased.

The Committee recommendation includes ACI funding for alternative development, humanitarian assistance, judicial reform, and protecting human rights.

The Committee includes language, similar to last year, requiring the Secretary of State to certify that human rights conditions have been met prior to the obligation of 25 percent of the assistance for the Colombian military, and to consult with the appropriate congressional committees and the Office of the U.N. High Commissioner for Human Rights in Colombia regarding the conditions, prior to making a certification.

The Committee recommends \$10,000,000 for programs to protect human rights, and expects to be consulted prior to any decision regarding the use of these funds.

The Committee is aware that Afro-Colombians face many difficult problems, including poverty and discrimination. The Committee recommends assistance to address the economic and social needs of Afro-Colombians, particularly IDPs in the Choco region, through the Afro-Latino Development Alliance.

The Committee directs the Secretary of State, in consultation with the EPA and appropriate Colombian authorities, to submit a report not later than 180 days after enactment of the Act, with the following information: the results of a GIS analysis of the proximity of small, shallow water bodies to coca and poppy fields and of tests to determine the toxicity of the spray mixture to Colombian amphibians; and, an assessment of potential impacts of the spray program on threatened species, including in Colombia's national parks.

SURVEILLANCE TECHNOLOGY

The Committee is aware of a computer surveillance technology shared by the State Department and the Drug Enforcement Administration that has proven useful to Plan Colombia. The Committee recommends that of the funds available for Plan Colombia, \$5,000,000 be made available for technology related to the monitoring of web-based communications to combat extortion, kidnaping, narcotics trafficking, and terrorism in Colombia.

MIGRATION AND REFUGEE ASSISTANCE

Appropriations, 2005	\$763,840,000
Emergency supplemental	120,400,000
Budget estimate, 2006	892,770,000
House allowance	790,720,000
Committee recommendation	900,000,000

The Committee recommends \$900,000,000 for the MRA account, an increase of \$7,230,000 above the budget request. The Committee expects some of the additional funds to address humanitarian needs of refugees in Sudan and other parts of Africa.

BURMESE REFUGEES

The Committee provides that funds under the MRA and ERMA accounts shall be made available to NGOs located in Thailand for humanitarian assistance to internally displaced persons in Burma. The Committee expects NGOs working in Thailand on Burmese refugee issues to be funded at amounts above the fiscal year 2005

level. The Committee recommends not less than \$4,000,000 be provided to the Burma Border Consortium.

The Committee also recommends an additional \$3,000,000 under the ESF account for assistance for community-based organizations operating in Thailand to provide food, medical and other humanitarian assistance to IDPs in eastern Burma. The State Department's Bureau of Population, Refugees, and Migration is to manage these funds.

HMONG

The Committee remains concerned with the plight of the Hmong in Laos, who served honorably with the United States during the Vietnam conflict. The Committee condemns the repressive actions against ethnic minorities by the Government of Laos, and directs the State Department to provide funding to NGOs to meet the immediate humanitarian needs of the Hmong.

RESETTLEMENT IN ISRAEL

The Committee recommends not less than \$40,000,000 for the resettlement of humanitarian migrants from the former Soviet Union, Ethiopia and other countries of distress to Israel. The Committee is aware of the efforts and commitment of the Jewish Agency for Israel, in coordination with the Government of Israel, to bring all eligible humanitarian migrants residing in Ethiopia to Israel over the next 3 years, and recommends adequate funding be provided for this purpose.

SEXUAL EXPLOITATION

The Committee believes that more needs to be done to address sexual exploitation and violence against women and girls, particularly among displaced and refugee populations. The Committee directs the State Department's Bureau for Population, Refugees and Migration to submit a multi-year plan, not later than 90 days after enactment of the Act, to expand support for NGO programs that target gender-based violence in humanitarian and conflict settings beginning in fiscal year 2006.

TIBETAN REFUGEES

The Committee recommends not less than \$2,000,000 for Tibetan refugees in Nepal and India.

EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Appropriations, 2005	\$29,760,000
Budget estimate, 2006	40,000,000
House allowance	30,000,000
Committee recommendation	40,000,000

The Committee recommends \$40,000,000 for the ERMA account, an amount equal to the budget request.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED
PROGRAMS

Appropriations, 2005	\$398,784,000
Emergency supplemental	24,600,000
Budget estimate, 2006	440,100,000
House allowance	400,350,000
Committee recommendation	440,100,000

The Committee recommends \$440,100,000 for Nonproliferation, Antiterrorism, Demining, and Related Programs, an amount equal to the request. The Committee recommendation includes \$198,850,000 for Nonproliferation programs, including for the destruction of small arms and light weapons, \$150,500,000 for Anti-Terrorism programs, and \$90,750,000 for Regional Stability and Humanitarian Assistance programs.

Anti-terrorism Training Assistance Program.—The Committee supports the use of facilities at the New Mexico Institute of Mining and technology for the training of foreign law enforcement officials, and encourages the continuation of current programs.

Freeport of Riga.—The Committee is aware of security and transparency matters relating to the Freeport of Riga in Latvia and directs the State Department to make funds available for an assessment of security and counter corruption needs. The Committee expects the State Department to submit a report to the Committee not later than 180 days after the enactment of this Act on specific programs and activities the State Department will implement to address these needs.

CONFLICT RESPONSE FUND

Appropriations, 2005	
Budget estimate, 2006	\$100,000,000
House allowance	
Committee recommendation	74,000,000

The Committee recommends \$74,000,000 for the Conflict Response Fund, a decrease of \$26,000,000 below the budget request.

DEPARTMENT OF THE TREASURY

INTERNATIONAL AFFAIRS TECHNICAL TRAINING

Appropriations, 2005	\$18,848,000
Budget estimate, 2006	20,000,000
House allowance	20,000,000
Committee recommendation	20,000,000

DEBT RESTRUCTURING

Appropriations, 2005	\$99,200,000
Budget estimate, 2006	99,750,000
House allowance	65,000,000
Committee recommendation	99,750,000

The Committee recommends \$99,750,000, an amount equal to the budget request, for bilateral Heavily Indebted Poor Country [HIPC] and poorest country debt reduction, HIPC Trust Fund, and Tropical Forest Conservation Act debt reduction programs. The Committee recommends \$20,000,000 to support implementation of the Tropical Forest Conservation Act.

TITLE IV—MILITARY ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Appropriations, 2005	\$89,012,000
Budget estimate, 2006	86,744,000
House allowance	86,744,000
Committee recommendation	86,744,000

The Committee continues its support for the IMET program and provides \$86,744,000 for this account, as requested.

The Committee encourages additional support under the IMET account to U.S. allies in the war against international terrorism, including the Philippines, Georgia, Latvia, Indonesia, El Salvador, and Mongolia.

FOREIGN MILITARY FINANCING

GRANT PROGRAM LEVEL

Appropriations, 2005	\$4,742,232,000
Emergency supplemental	250,000,000
Budget estimate, 2006	4,588,600,000
House allowance	4,442,500,000
Committee recommendation	4,603,600,000

The Committee recommends \$4,603,600,000 for the FMF account, an increase of \$15,000,000 above the budget request. The Committee recommends funding fully the budget request for Pakistan for equipment essential to that country's participation in Operation Enduring Freedom. The Committee recommendation recognizes that FMF financing, combined with the national resources committed by coalition allies, is a critical tool for improving the capabilities of coalition allies.

The following table details the adjustments recommended by the Committee:

[Budget authority in thousands of dollars]

Item	Fiscal year 2006 budget estimate	Committee recommendation	Change from budget estimate
Pakistan	300,000	300,000	.....
Mongolia	2,500	4,000	+ 1,500
Latvia	5,000	6,500	+ 1,500
Jordan	206,000	210,000	+ 4,000
Georgia	12,000	14,000	+ 2,000
Lebanon .....	.....	1,000	+ 1,000
Poland	30,000	35,000	+ 5,000

Not later than 90 days after enactment of the Act, and for each fiscal quarter thereafter, the Secretary of State shall submit a report to the Committee that details the use of all funds appropriated under this heading. The report shall describe, at a minimum: all

major end items procured; services or training provided or purchased; operation and maintenance services and contracts, to include logistics and commodities purchased; and the procurement of ordnance or ammunition.

PEACEKEEPING OPERATIONS

Appropriations, 2005	\$103,168,000
Emergency supplemental	314,400,000
Budget estimate, 2006	195,800,000
House allowance	177,800,000
Committee recommendation	195,800,000

The Committee recommends an appropriation of \$195,800,000, an amount equal to the budget request for the PKO account. Funds support multilateral peacekeeping operations that are not funded through assessed contributions to the United Nations. The Committee recommends \$114,000,000, an amount equal to the request, for the Global Peace Operations Initiative. The Committee supports the administration's efforts, through the African Contingency Operations Training and Assistance program, to train African militaries to carry out peacekeeping and humanitarian relief operations.

Not later than 90 days after enactment of the Act, and for each fiscal quarter thereafter, the Secretary of State shall submit a report to the Committee that details the use of all funds appropriated under this heading. The report shall describe, at a minimum: all countries and regional organizations receiving assistance under this heading; major end items procured; services or training provided or purchased; operation and maintenance services and contracts, to include logistics and commodities purchased; the procurement of ordnance or ammunition; a description of any U.S. military organization providing training or assistance; and, the status and description of each foreign unit receiving training.

TITLE V—MULTILATERAL ECONOMIC ASSISTANCE

INTERNATIONAL FINANCIAL INSTITUTIONS SUMMARY

Appropriations, 2005	\$1,219,199,000
Budget estimate, 2006	1,335,330,000
House allowance	1,227,830,000
Committee recommendation	1,288,396,000

The Committee recommends the total amount of paid-in capital funding shown above to provide for contributions to the International Development Association, the Global Environment Facility, the Multilateral Investment Guarantee Agency, the Inter-American Development Bank's Multilateral Investment Fund, the Asian Development Fund, the African Development Bank and Fund, the European Bank for Reconstruction and Development, and the International Fund for Agriculture Development.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

GLOBAL ENVIRONMENT FACILITY

Appropriations, 2005	\$106,640,000
Budget estimate, 2006	107,500,000
House allowance	
Committee recommendation	107,500,000

INTERNATIONAL DEVELOPMENT ASSOCIATION

Appropriations, 2005	\$843,200,000
Budget estimate, 2006	950,000,000
House allowance	950,000,000
Committee recommendation	900,000,000

The Committee is concerned that the World Bank is considering implementing the proposal "Increasing the Use of Country Systems in Procurement" that would effectively reverse the trend by the Bank to promote transparency and standardize procurement procedures among the regional MDBs. The Committee believes that such an approach could weaken anticorruption efforts.

CONTRIBUTION TO THE MULTILATERAL INVESTMENT GUARANTEE AGENCY

Appropriations, 2005	
Budget estimate, 2006	\$1,742,000
House allowance	1,742,000
Committee recommendation	1,300,000

(LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS)

Appropriations, 2005	
Budget estimate, 2006	(\$8,127,000)
House allowance	(8,127,000)
Committee recommendation	(8,127,000)

The Committee recommends \$1,300,000 for past payments due to the Multilateral Investment Guarantee Agency, an amount equal to the request.

CONTRIBUTION TO THE INTER-AMERICAN INVESTMENT CORPORATION

Appropriations, 2005	
Budget estimate, 2006	\$1,742,000
House allowance	1,742,000
Committee recommendation	1,500,000

The Committee recommends \$1,500,000 for past payments due to the Inter-American Investment Corporation, a decrease of \$242,000 to the request.

INTER-AMERICAN DEVELOPMENT BANK

MULTILATERAL INVESTMENT FUND

Appropriations, 2005	\$10,912,000
Budget estimate, 2006	1,742,000
House allowance	1,742,000
Committee recommendation	3,742,000

ASIAN DEVELOPMENT BANK

ASIAN DEVELOPMENT FUND

Appropriations, 2005	\$99,200,000
Budget estimate, 2006	115,250,000
House allowance	115,152,000
Committee recommendation	100,000,000

The Committee provides that the Secretary of the Treasury shall instruct the U.S. executive director at each appropriate international financial institution, which includes the ADB, to vote against any loan or financial or technical assistance or any other utilization of funds to and for Burma. The Committee expects continued vigilance in ensuring that no loans or other forms of assistance are provided either directly or indirectly to Burma.

AFRICAN DEVELOPMENT BANK

Appropriations, 2005	\$4,067,000
Budget estimate, 2006	5,638,000
House allowance	5,638,000
Committee recommendation	3,638,000

(LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS)

Appropriations, 2005	(\$106,000,000)
Budget estimate, 2006	(88,334,000)
House allowance	(88,334,000)
Committee recommendation	(88,334,000)

The Committee recommends \$5,638,000 for the African Development Bank for the scheduled United States contribution, an amount equal to the request.

AFRICAN DEVELOPMENT FUND

Appropriations, 2005	\$105,152,000
Budget estimate, 2006	135,700,000
House allowance	135,700,000
Committee recommendation	135,700,000

EUROPEAN BANK FOR RECONSTRUCTION AND DEVELOPMENT

Appropriations, 2005	\$35,148,000
Budget estimate, 2006	1,016,000
House allowance	1,016,000
Committee recommendation	1,016,000

INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Appropriations, 2005	\$14,880,000
Budget estimate, 2006	15,000,000
House allowance	15,000,000
Committee recommendation	15,000,000

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Appropriations, 2005	\$325,767,000
Budget estimate, 2006	281,908,000
House allowance	328,958,000
Committee recommendation	330,000,000

The Committee provides \$330,000,000 for the IO&P account. This amount is \$48,092,000 above the budget request. Funds in this account are allocated in the following table:

IO&P

[Budget authority in thousands of dollars]

	Fiscal year 2006 budget estimate	Committee rec- ommendation	Change from budget estimate
Center for Human Settlements .....	.....	150	+ 150
IMO Maritime Security Programs	400	400	.....
International Civil Aviation Organization	950	950	.....
International Conservation Programs	5,914	6,400	+ 486
International Contributions for Scientific, Educational, and Cul- tural Activities	1,000	1,000	.....
International Panel on Climate Change/U.N.	5,320	6,000	+ 680
Framework Convention on Climate Change Montreal Protocol Multi- lateral Fund	21,500	21,500	.....
OAS Development Assistance Programs	5,225	5,225	.....
OAS Fund for Strengthening Democracy	2,500	3,000	+ 500
U.N. Children's Fund	114,000	128,000	+ 14,000
U.N. Development Fund for Women	950	2,500	+ 1,550
U.N. Development Program	95,000	110,000	+ 15,000
U.N. Environment Program	9,524	11,000	+ 1,476
U.N. International Democracy Fund	10,000	[10,000]	- 10,000
U.N. Office for the Coordination of Humanitarian Affairs [UN OCHA]	600	1,025	+ 425
U.N. Voluntary Fund for Technical Cooperation in the Field of Human Rights	1,425	1,500	+ 75
U.N. Voluntary Fund for Victims of Torture	4,750	7,000	+ 2,250
UNFEM Trust Fund .....	.....	1,500	+ 1,500
World Meteorological Organization	1,900	1,900	.....
World Trade Organization	950	950	.....
Reserved to be allocated .....	.....	20,000	+ 20,000
Total	281,908	310,000	+ 48,092

The Committee notes that the proposed \$10,000,000 contribution to a new U.N. democracy fund is contained under the heading, "Democracy Fund".

WORLD FOOD PROGRAM

The Committee recommends \$10,000,000 for the WFP from funds from USAID's Bureau for Democracy, Conflict, and Humanitarian Assistance under section 6034(h) of this bill. The Committee continues to strongly support the work of the WFP.

TITLE VI—GENERAL PROVISIONS

- SEC. 6001. Compensation for United States Executive Directors to International Financial Institutions.
- SEC. 6002. Restrictions on Voluntary Contributions to United Nations Agencies.
- SEC. 6003. Limitation on Residence Expenses.
- SEC. 6004. Limitation on Expenses.
- SEC. 6005. Limitation on Representational Allowances.
- SEC. 6006. Prohibition on Taxation of United States Assistance.
- SEC. 6007. Prohibition Against Direct Funding for Certain Countries.
- SEC. 6008. Military Coups.
- SEC. 6009. Transfers.
- SEC. 6010. Commercial Leasing of Defense Articles.
- SEC. 6011. Availability of Funds.
- SEC. 6012. Limitation on Assistance to Countries in Default.
- SEC. 6013. Commerce and Trade.
- SEC. 6014. Surplus Commodities.
- SEC. 6015. Notification Requirements.
- SEC. 6016. Limitation on Availability of Funds for International Organizations and Programs.
- SEC. 6017. Independent States of the Former Soviet Union.
- SEC. 6018. Prohibition on Funding for Abortions and Involuntary Sterilization.
- SEC. 6019. Export Financing Transfer Authorities.
- SEC. 6020. Special Notification Requirements.
- SEC. 6021. Definition of Program, Project, and Activity.
- SEC. 6022. Child Survival and Health Activities.
- SEC. 6023. Afghanistan.
- SEC. 6024. Notification on Excess Defense Equipment.
- SEC. 6025. Aircraft Procurement.
- SEC. 6026. Democracy Programs.
- SEC. 6027. Prohibition on Bilateral Assistance to Terrorist Countries.
- SEC. 6028. Debt-for-Development.
- SEC. 6029. Separate Accounts.
- SEC. 6030. Enterprise Fund Restrictions.
- SEC. 6031. Burma.
- SEC. 6032. Authorities for the Peace Corps, Inter-American Foundation and African Development Foundation.
- SEC. 6033. Impact on Jobs in the United States.
- SEC. 6034. Special Authorities.
- SEC. 6035. Arab League Boycott of Israel.
- SEC. 6036. Eligibility for Assistance.
- SEC. 6037. Reservations of Funds.
- SEC. 6038. Ceilings and Earmarks.
- SEC. 6039. Prohibition on Publicity or Propaganda.

- SEC. 6040. Prohibition of Payments to United Nations Members.
- SEC. 6041. Nongovernmental Organizations—Documentation.
- SEC. 6042. Prohibition on Assistance to Foreign Governments that Export Lethal Military Equipment to Countries Supporting International Terrorism.
- SEC. 6043. Withholding of Assistance for Parking Fines and Real Property Taxes Owed by Foreign Countries.
- SEC. 6044. Limitation on Assistance for the PLO for the West Bank and Gaza.
- SEC. 6045. War Crimes Tribunals Drawdown.
- SEC. 6046. Landmines.
- SEC. 6047. Restrictions Concerning the Palestinian Authority.
- SEC. 6048. Prohibition of Payment of Certain Expenses.
- SEC. 6049. Haiti.
- SEC. 6050. Limitation on Assistance to the Palestinian Authority.
- SEC. 6051. Limitation on Assistance to Security Forces.
- SEC. 6052. Foreign Military Training Report.
- SEC. 6053. Authorization Requirement.
- SEC. 6054. Cambodia.
- SEC. 6055. Palestinian Statehood.
- SEC. 6056. Colombia.
- SEC. 6057. Illegal Armed Groups.
- SEC. 6058. Prohibition on Assistance to the Palestinian Broadcasting Corporation.
- SEC. 6059. West Bank and Gaza Program.
- SEC. 6060. Contributions to United Nations Population Fund.
- SEC. 6061. War Criminals.
- SEC. 6062. User Fees.
- SEC. 6063. Funding for Serbia.
- SEC. 6064. Community-Based Police Assistance.
- SEC. 6065. Special Debt Relief for the Poorest.
- SEC. 6066. Authority to Engage in Debt Buybacks or Sales.
- SEC. 6067. Reporting Requirement.
- SEC. 6068. Reconciliation Programs.
- SEC. 6069. Sudan.
- SEC. 6070. Peacekeeping Activities.
- SEC. 6071. Excess Defense Articles for Central and South European Countries and Certain Other Countries.
- SEC. 6072. Indonesia.
- SEC. 6073. Limitation on Contracts.
- SEC. 6074. Environment Programs.
- SEC. 6075. Uzbekistan.
- SEC. 6076. Central Asia.
- SEC. 6077. Disability Programs.
- SEC. 6078. Zimbabwe.
- SEC. 6079. Tibet.
- SEC. 6080. Discrimination Against Minority Religious Faiths in the Russian Federation.
- SEC. 6081. War Crimes in Africa.
- SEC. 6082. Admission of Refugees.
- SEC. 6083. Unobligated Balances.
- SEC. 6084. Security in Asia.
- SEC. 6085. United Nations Development Program in Burma.
- SEC. 6086. Democracy Exception.

- SEC. 6087. University Programs.
- SEC. 6088. Rescission.
- SEC. 6089. Cooperation with Cuba on Counter-Narcotics Matters.
- SEC. 6090. Francophone Countries.
- SEC. 6091. Transfer of Funds.
- SEC. 6092. Organized Crime and Corruption in Central America.
- SEC. 6093. Iraq.
- SEC. 6094. Neglected Diseases.
- SEC. 6095. Orphans, Displaced and Abandoned Children.
- SEC. 6096. Forensic Assistance.
- SEC. 6097. Coordinator for Indigenous Peoples Issues.
- SEC. 6098. Reprogramming of Funds.
- SEC. 6099. Peacekeeping Missions.
- SEC. 6100. Unobligated Balances Report.
- SEC. 6101. Restrictions on United Nations Delegations.
- SEC. 6102. Embassy Construction.
- SEC. 6103. Allowances and Differentials.
- SEC. 6104. Transfer Authority.
- SEC. 6105. United States Citizens Born in Jerusalem.
- SEC. 6106. Senior Policy Operating Group.
- SEC. 6107. State Department Authorities.
- SEC. 6108. Report on Indonesian Cooperation.
- SEC. 6109. West Papua Report.
- SEC. 6110. Demobilization of Foreign Terrorist Organizations.
- SEC. 6111. Assistance for Foreign Nongovernmental Organizations.
- SEC. 6112. Statement.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE
STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment, with particularity, which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

Items providing funding for fiscal year 2006 which lack authorization are as follows:

- Overseas Private Investment Corporation;
- Child Survival and Health Programs Fund;
- Development Assistance;
- International Disaster and Famine Assistance;
- Transition Initiatives;
- Development Credit Authority;
- USAID Operating Expenses;
- USAID Operating Expenses, Office of Inspector General;
- USAID Capital Investment Fund;
- Economic Support Fund;
- Assistance for Eastern Europe and the Baltics;
- Assistance for the Independent States of the Former Soviet Union;
- Inter-American Foundation;
- African Development Foundation;
- Peace Corps;
- Millennium Challenge Corporation;
- Democracy Fund;
- International Narcotics Control and Law Enforcement;
- Andean Counterdrug Initiative;
- Migration and Refugee Assistance;
- Emergency Migration and Refugee Assistance;
- Nonproliferation, Anti-Terrorism, Demining and Related Assistance;
- Conflict Response Fund;
- Treasury Technical Assistance;
- Debt Restructuring;
- International Military Education and Training;
- Foreign Military Financing Program;
- Peacekeeping Operations;
- International Organizations and Programs;
- International Development Association;
- Asian Development Fund; and
- African Development Fund.

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI, OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on June 30, 2005, the Committee ordered reported, H.R. 3057, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2006, and for other purposes, with an amendment in the nature of a substitute and an amendment to the title, subject to further amendment and subject to the budget allocations, by a recorded vote of 28–0, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Cochran	
Mr. Stevens	
Mr. Specter	
Mr. Domenici	
Mr. Bond	
Mr. McConnell	
Mr. Burns	
Mr. Shelby	
Mr. Gregg	
Mr. Bennett	
Mr. Craig	
Mrs. Hutchison	
Mr. DeWine	
Mr. Brownback	
Mr. Allard	
Mr. Byrd	
Mr. Inouye	
Mr. Leahy	
Mr. Harkin	
Ms. Mikulski	
Mr. Reid	
Mr. Kohl	
Mrs. Murray	
Mr. Dorgan	
Mrs. Feinstein	
Mr. Durbin	
Mr. Johnson	
Ms. Landrieu	

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE
STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee report on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.”

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman.

TITLE 22—FOREIGN RELATIONS AND INTERCOURSE

* * * * *

CHAPTER 32—FOREIGN ASSISTANCE

* * * * *

SUBCHAPTER II—MILITARY ASSISTANCE AND SALES

* * * * *

PART V—INTERNATIONAL MILITARY EDUCATION AND TRAINING

* * * * *

§ 2347. General authority

【The President】 (a) *The President* is authorized to furnish, on such terms and conditions consistent with this chapter as the President may determine (but whenever feasible on a reimbursable basis), military education and training to military and related civilian personnel of foreign countries. Such civilian personnel shall include foreign governmental personnel of ministries other than ministries of defense, and may also include legislators and individuals who are not members of the government, if the military education and training would (i) contribute to responsible defense resource management, (ii) foster greater respect for and understanding of the principle of civilian control of the military, (iii) contribute to cooperation between military and law enforcement personnel with respect to counternarcotics law enforcement efforts, or (iv) improve military justice systems and procedures in accordance with internationally recognized human rights. Such training and education may be provided through—

(1) attendance at military educational and training facilities in the United States (other than Service academies) and abroad;

(2) attendance in special courses of instruction at schools and institutions of learning or research in the United States and abroad; and

(3) observation and orientation visits to military facilities and related activities in the United States and abroad.

(b) *The President shall seek reimbursement for military education and training furnished under this chapter from countries using assistance under section 23 of the Arms Export Control Act (22 U.S.C. 2763: relating to the Foreign Military Financing Program) to purchase such military education and training at a rate comparable to the rate charged to countries receiving grant assistance for military education and training under this chapter.*

* * * * *

CHAPTER 39—ARMS EXPORT CONTROL

* * * * *

**SUBCHAPTER II—FOREIGN MILITARY SALES
AUTHORIZATIONS**

§ 2761. Sales from stocks

* * * * *

(h) Reciprocal quality assurance, inspection, contract administrative services, and contract audit defense services; catalog data and services

(1) The President is authorized to provide (without charge) quality assurance, inspection, contract administration services, and contract audit defense services under this section—

(A) in connection with the placement or administration of any contract or subcontract for defense articles, defense services, or design and construction services entered into after October 29, 1979, by, or under this chapter on behalf of, a foreign government which is a member of the North Atlantic Treaty Organization or the Governments of Australia, New Zealand, Japan, or Israel, if such government provides such services in accordance with an agreement on a reciprocal basis, without charge, to the United States Government; or

(B) * * *

(2) In carrying out the objectives of this section, the President is authorized to provide cataloging data and cataloging services, without charge, to the North Atlantic Treaty Organization [or to any member government of that Organization if that Organization or member government], to any member of that Organization, or to the Governments of Australia, New Zealand, Japan, or Israel if that Organization, member government, or the Governments of Australia, New Zealand, Japan, or Israel provides such data and services in accordance with an agreement on a reciprocal basis, without charge, to the United States Government.

* * * * *

FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 1990, PUBLIC LAW 101-167

* * * * *

TITLE I—MULTILATERAL ECONOMIC ASSISTANCE

* * * * *

TITLE V—GENERAL PROVISIONS

* * * * *

SEC. 501. * * *

* * * * *

SEC. 599D. (a) * * *

(b) * * *

(1) * * *

* * * * *

(3) Within the number of admissions of refugees allocated for fiscal year 1990 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act, and within the number of such admissions allocated for each of fiscal years 1990, 1991, 1992, 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, [and 2005] 2005, and 2006 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

* * * * *

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, [2005] 2006.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, [2005] 2006.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, [2005] 2006.

* * * * *

SEC. 599E. (a) IN GENERAL.—The Attorney General shall adjust the status of an alien described in subsection (b) to that of an alien lawfully admitted for permanent residence if the alien—

(1) * * *

* * * * *

(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.—The benefits provided in subsection (a) shall only apply to an alien who—

(1) * * *

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, [2005] 2006, after being denied refugee status.

* * * * *

PUBLIC LAW 107-57

* * * * *

SECTION 1. EXEMPTIONS AND WAIVER OF APPROPRIATIONS ACT PROHIBITIONS WITH RESPECT TO PAKISTAN.

(a) * * *

* * * * *

(b) FISCAL YEAR [2003] 2006.—

(1) WAIVER.—The President is authorized to waive, with respect to Pakistan, any provision of the foreign operations, export financing, and related programs appropriations Act for fiscal year **[2003]** 2006 that prohibits direct assistance to a country whose duly elected head of government was deposed by decree or military coup, if the President determines and certifies to the appropriate congressional committees that such waiver—

* * * * *

SECTION 3. EXEMPTION OF PAKISTAN FROM FOREIGN ASSISTANCE PROHIBITIONS RELATING TO FOREIGN COUNTRY LOAN DEFAULTS.

The following provisions of law shall not apply with respect to Pakistan:

(1) * * *

[(2) Such provision of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2002, as is comparable to section 512 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2001 (Public Law 106–429; 114 Stat. 1900A–25).]

(2) Such provision of the annual foreign operations, export financing, and related programs appropriations Acts for fiscal years 2005 and 2006, as are comparable to section 512 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2001 (Public Law 106–429; 114 Stat. 1900A–25).

* * * * *

SECTION 6. TERMINATION DATE.

Except as otherwise provided in section 1 or 3, the provisions of this Act shall terminate on October 1, **[2003]** 2006.

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC.
308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the Budget Resolution for 2006: Subcommittee on Foreign Operations:				
Mandatory	174	174	174	¹ 174
Discretionary	31,671	31,668	34,827	¹ 34,824
Projection of outlays associated with the recommendation:				
2006				² 14,590
2007				9,202
2008				3,969
2009				2,045
2010 and future years				1,732
Financial assistance to State and local governments for 2006	NA		NA	

¹ Includes outlays from prior-year budget authority.

² Excludes outlays from prior-year budget authority.

NA: Not applicable.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2005 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2006

[In thousands of dollars]

Item	2005 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2005 appropriation	Budget estimate	House allowance
TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY							
DEPARTMENT OF STATE							
Administration of Foreign Affairs							
Diplomatic and consular programs	3,522,316	3,783,118	3,747,118	3,755,118	+232,802	-28,000	+8,000
(Transfer out)	(-4,000)	(-4,000)	(-4,000)	(-4,000)			
Worldwide security upgrades	649,904	689,523	689,523	689,523	+39,619		
Emergency appropriations (Public Law 109-13)	734,000				-734,000		
Total, Diplomatic and consular programs	4,906,220	4,472,641	4,436,641	4,444,641	-46,159	-28,000	+8,000
Capital investment fund	51,452	133,000	69,121	58,895	+7,443	-74,105	-10,226
Centralized IT modernization program	76,812			74,105	-2,707	+74,105	+74,105
Office of Inspector General	30,029	29,983	29,983	33,000	+2,971	+3,017	+3,017
Educational and cultural exchange programs	355,932	430,400	410,400	440,200	+84,268	+9,800	+29,800
Representation allowances	8,524	8,281	8,281	8,281	-243		
Protection of foreign missions and officials	9,762	9,390	9,390	9,390	-372		
Embassy security, construction, and maintenance	603,510	615,800	603,510	603,800	+290	-12,000	+290
Worldwide security upgrades	900,134	910,200	910,200	900,200	+66	-10,000	-10,000
Emergency appropriations (Public Law 109-13)	592,000				-592,000		
Emergencies in the Diplomatic and Consular Service	987	13,643	10,000	13,643	+12,656		+3,643
(By transfer)	(4,000)	(4,000)	(4,000)	(4,000)			
(Transfer out)		(-1,000)	(-1,000)	(-1,000)			
Repatriation Loans Program Account:							
Direct loans subsidy	604	712	712	712	+108		
Administrative expenses	599	607	607	607	+8		
(By transfer)		(1,000)	(1,000)	(1,000)			
Total, Repatriation loans program account	1,203	1,319	1,319	1,319	+116		
Payment to the American Institute in Taiwan	19,222	19,751	19,751	19,751	+529		

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2005 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2006—Continued

[In thousands of dollars]

Item	2005 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2005 appropriation	Budget estimate	House allowance
Payment to the Foreign Service Retirement and Disability Fund	132,600	131,700	131,700	131,700	-900		
Total, Administration of Foreign Affairs	7,688,387	6,776,108	6,640,296	6,738,925	-949,462	-37,183	+98,629
International Organizations							
Contributions to international organizations, current year assessment	1,166,212	1,296,500	1,144,265	1,166,212		-130,288	+21,947
Contributions for international peacekeeping activities, current year	483,455	1,035,500	1,035,500	1,035,500	+552,045		
Emergency appropriations (Public Law 109-13)	680,000				-680,000		
Total, International Organizations and Conferences	2,329,667	2,332,000	2,179,765	2,201,712	-127,955	-130,288	+21,947
International Commissions							
International Boundary and Water Commission, United States and Mexico:							
Salaries and expenses	26,880	28,700	27,000	28,700	+1,820		+1,700
Construction	5,239	6,600	5,300	5,300	+61	-1,300	
American sections, international commissions	9,466	9,879	9,500	10,400	+934	+521	+900
International fisheries commissions	21,688	25,123	22,000	25,623	+3,935	+500	+3,623
Total, international commissions	63,273	70,302	63,800	70,023	+6,750	-279	+6,223
Other							
Payment to the Asia Foundation	12,827	10,000	10,000	15,000	+2,173	+5,000	+5,000
International Center for Middle Eastern-Western Dialogue	6,906	1,000		2,000	-4,906	+1,000	+2,000
Eisenhower Exchange Fellowship program	493	500	500	500	+7		
Additional funding (Sec. 122 Div. J)	992				-992		
Israeli Arab scholarship program	370	375	375	375	+5		
East-West Center	19,240	13,024	6,000	20,000	+760	+6,976	+14,000
National Endowment for Democracy	59,199	80,000	50,000	8,800	-50,399	-71,200	-41,200

Total, Department of State	10,181,354	9,283,309	8,950,736	9,057,335	-1,124,019	-225,974	+106,599
Commission for the Preservation of America's Heritage Abroad							
Salaries and expenses	492	499	499	499	+7		
Commission on International Religious Freedom							
Salaries and expenses	2,960	3,000	3,200	1,000	-1,960	-2,000	-2,200
Commission on Security and Cooperation in Europe							
Salaries and expenses	1,806	2,030	2,030	2,030	+224		
Congressional-Executive Commission on the People's Republic of China							
Salaries and expenses	1,875	1,900	1,900	1,900	+25		
HELP Commission							
Salaries and expenses	987	1,000	1,000		-987	-1,000	-1,000
United States-China Economic and Security Review Commission							
Salaries and expenses	2,960	4,000	4,000	2,800	-160	-1,200	-1,200
United States Senate-China Interparliamentary Group							
Salaries and expenses	98			150	+52	+150	+150
United States Institute of Peace							
Operating expenses	22,693	21,850	22,850	21,850	-843		-1,000
Additional funding (Sec. 122 Div. J)	99,200				-99,200		
Total, United States Institute of Peace	121,893	21,850	22,850	21,850	-100,043		-1,000
U.S.-Canada Alaska Railroad Commission							
Salaries and expenses (rescission)		-2,000	-2,000			+2,000	+2,000
RELATED AGENCIES							
Broadcasting Board of Governors							
International Broadcasting Operations	583,107	603,394	620,000	603,394	+20,287		-16,606
Emergency appropriations (Public Law 109-113)	4,800				-4,800		
Broadcasting to Cuba		37,656		37,656	+37,656		+37,656
Broadcasting capital improvements	8,446	10,893	10,893	10,893	+2,447		

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2005 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2006—Continued

(In thousands of dollars)

Item	2005 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2005 appropriation	Budget estimate	House allowance
Emergency appropriations (Public Law 109-13)	2,500						
Total, Broadcasting Board of Governors	598,853	651,943	630,893	651,943	+53,090		+21,050
Total, title I, Department of State and Related Agencies	10,913,278	9,967,531	9,615,108	9,739,507	-1,173,771	-228,024	+124,399
Appropriations	(8,899,978)	(9,969,531)	(9,617,108)	(9,739,507)	(+839,529)	(-230,024)	(+122,399)
(Transfer out)	(-4,000)	(-5,000)	(-5,000)	(-5,000)	(-1,000)		
(By transfer)	(4,000)	(5,000)	(5,000)	(5,000)	(+1,000)		
TITLE II—EXPORT AND INVESTMENT ASSISTANCE							
EXPORT-IMPORT BANK OF THE UNITED STATES							
Subsidy appropriation	59,322	186,500	125,000	125,000	+65,678	-61,500	+5,000
Administrative expenses	72,614	73,200	68,200	73,200	+586		+1,000
Inspector General		1,000		1,000	+1,000		
Negative subsidy	-33,000	-35,000	-35,000	-35,000	-2,000		
Total, Export-Import Bank of the United States	98,936	225,700	158,200	164,200	+65,264	-61,500	+6,000
OVERSEAS PRIVATE INVESTMENT CORPORATION							
Noncredit account:							
Administrative expenses	42,542	42,274	42,274	42,274	-268		
Insurance fees and other offsetting collections	-278,000	-240,000	-240,000	-240,000	+38,000		
Subsidy appropriation	23,808	20,276	20,276	20,276	-3,532		
Total, Overseas Private Investment Corporation	-211,650	-177,450	-177,450	-177,450	+34,200		
FUNDS APPROPRIATED TO THE PRESIDENT							
Trade and Development Agency	51,088	48,900	50,900	50,900	-188	+2,000	

	61,626	97,150	31,650	37,650	99,276	59,500	6,000
Total, title II, Export and investment assistance	-	97,150	31,650	37,650	+99,276	-59,500	+6,000
TITLE III—BILATERAL ECONOMIC ASSISTANCE							
FUNDS APPROPRIATED TO THE PRESIDENT							
United States Agency for International Development							
Child survival and health programs fund	1,537,600	1,251,500	1,497,000	1,659,000	+121,400	+407,500	+162,000
(Transfer out)	(-6,000)		(-6,000)		(+6,000)		(+6,000)
Development assistance	1,448,320	1,103,233	1,460,000	1,675,000	+226,680	+571,767	+215,000
(Transfer out)	(-21,000)	(-21,000)	(-21,000)	(-21,000)			
(Transfer out)	(-24,000)				(+24,000)		
International disaster assistance	367,040	655,500	356,000	400,000	+32,960	-255,500	+44,000
Emergency supplemental (Public Law 108-106)							
International disaster and famine assistance (Emergency)	17,856				-17,856		
(By transfer emergency appropriations)							
(By transfer) (Public Law 108-106)	100,000				-100,000		
Emergency supplemental (Public Law 108-324)	90,000				-90,000		
Emergency appropriations (Public Law 109-13)							
Subtotal, Disaster assistance	574,896	655,500	356,000	400,000	-174,896	-255,500	+44,000
Transition Initiatives	48,608	325,000	50,000	50,000	+1,392	-275,000	
Development Credit Authority	(21,000)	(21,000)	(21,000)	(21,000)			
(By transfer)	7,936	8,000	8,000	8,000	+64		
Administrative expenses							
Subtotal, Development assistance	3,617,360	3,343,233	3,371,000	3,792,000	+174,640	+448,767	+421,000
Payment to the Foreign Service Retirement and Disability Fund	42,500	41,700	41,700	41,700	-800		
Operating expenses of the U.S. Agency for International Development	613,056	680,735	630,000	620,000	+6,944	-60,735	-10,000
Emergency supplemental (Public Law 108-106)	(6,000)		(6,000)		(-6,000)		(-6,000)
(By transfer)	(24,000)				(-24,000)		
Emergency supplemental (Public Law 108-106) (Transfer to U.S. AID Office of Inspector General)	24,400				-24,400		
Emergency appropriations (Public Law 109-13)							
Subtotal, USAID	637,456	680,735	630,000	620,000	-17,456	-60,735	-10,000
Capital Investment Fund	58,528	77,700	77,700	77,700	+19,172		

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2005 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2006—Continued

[In thousands of dollars]

Item	2005 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2005 appropriation	Budget estimate	House allowance
Emergency supplemental (Public Law 108-106)							
Subtotal, Capital investment fund	58,528	77,700	77,700	77,700	+19,172		
Operating expenses of the U.S. Agency for International Development							
Office of Inspector General	34,720	36,000	36,000	36,000	+1,280		
Emergency supplemental (Public Law 108-106) (By transfer)	2,500				-2,500		
Emergency appropriations (Public Law 109-13)							
Subtotal, Operating expenses	37,220	36,000	36,000	36,000	-1,220		
Total, USAID	4,393,064	4,179,368	4,156,400	4,567,400	+174,336	+388,032	+411,000
Other Bilateral Economic Assistance							
Economic support fund:							
Israel	357,120	240,000	240,000	240,000	-117,120		
Egypt	530,720	495,000	495,000	495,000	-35,720		
Other	1,574,800	2,301,375	1,823,525	2,301,375	+726,575		+477,850
Economic support fund (Public Law 108-106)							
(By transfer emergency)							
(Transfer out)	(-150,000)				(+140,000)		(-10,000)
Emergency appropriations (Public Law 109-13)	1,433,600				-1,433,600		
Subtotal, Economic support fund	3,896,240	3,036,375	2,558,525	3,036,375	-859,865		+477,850
International Fund for Ireland	18,352		13,500		-18,352		-13,500
Assistance for Eastern Europe and the Baltic States	393,427	382,000	357,000	395,000	+1,573	+13,000	+38,000
Assistance for the Independent States of the former Soviet Union	555,520	482,000	477,000	565,000	+9,480	+83,000	+88,000
Emergency appropriations (Public Law 109-13)	70,000				-70,000		
Iraq relief and reconstruction fund (Public Law 108-106)							
(Transfer out) (Public Law 108-106)							
(Transfer out emergency)							

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2005 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2006—Continued

(In thousands of dollars)

Item	2005 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
					2005 appropriation	Budget estimate	House allowance
Emergency appropriations (Public Law 109-13)	24,600				-24,600	
Subtotal, Nonproliferation	423,384	440,100	400,350	440,100	+16,716	+39,750
Conflict response fund		100,000		74,000	+74,000	+74,000
Subtotal, Department of State	4,382,645	4,701,244	4,317,970	4,907,474	+524,829	+589,504
Department of the Treasury						
International Affairs Technical Assistance	18,848	20,000	20,000	20,000	+1,152	
Debt restructuring	99,200	99,750	65,000	99,750	+550	+34,750
Subtotal, Department of the Treasury	118,048	119,750	85,000	119,750	+1,702	+34,750
Total, title III, Bilateral economic assistance	16,325,440	16,282,413	14,080,395	15,755,999	-569,441	+1,675,604
Appropriations	(13,822,084)	(16,282,413)	(14,080,395)	(15,755,999)	(+1,933,915)	(+1,675,604)
Emergency appropriations	(2,503,356)				(-2,503,356)	
(By transfer)	(51,000)	(21,000)	(27,000)	(21,000)	(-30,000)	(-6,000)
(By transfer emergency appropriations)						
(Transfer out)	(-201,000)	(-21,000)	(-27,000)	(-31,000)	(+170,000)	(-4,000)
(Transfer out emergency appropriations)						
TITLE IV—MILITARY ASSISTANCE						
FUNDS APPROPRIATED TO THE PRESIDENT						
International Military Education and Training	89,012	86,744	86,744	86,744	-2,268	
Foreign Military Financing Program:						
Grants:						
Israel	2,202,240	2,280,000	2,280,000	2,280,000	+77,760	
Egypt	1,289,600	1,300,000	1,300,000	1,300,000	+10,400	
Other	1,253,392	1,008,600	862,300	1,023,600	-229,792	+161,300

Emergency supplemental (Public Law 108-106) (by transfer)	(150,000)					(-150,000)			
Emergency appropriations (Public Law 109-13)	250,000					-250,000			
Subtotal, Grants	4,995,232	4,588,600	4,442,300	4,603,600	4,603,600	-391,632	15,000	+161,300	
(Limitation on administrative expenses)	(40,000)	(42,500)	(41,600)	(42,500)	(42,500)	(+2,500)		(+900)	
Total, Foreign Military Financing	4,995,232	4,588,600	4,442,300	4,603,600	4,603,600	-391,632	15,000	+161,300	
Peacekeeping operations	103,168	195,800	177,800	195,800	195,800	+92,632		+18,000	
(Emergency appropriation)	74,400					-74,400			
Emergency supplemental (Public Law 108-106)									
Omnibus Appropriations (transfer from DoD) (Public Law 108-447) (Sec. 117)	(79,360)					(-79,360)			
Emergency appropriations (Public Law 109-13)	240,000					-240,000			
Emergency appropriations (Public Law 109-13) (by transfer emergency)	(50,000)					(-50,000)			
Subtotal, Peacekeeping operations	417,568	195,800	177,800	195,800	195,800	-221,768		+18,000	
Total, title IV, Military assistance	5,501,812	4,871,144	4,706,844	4,886,144	4,886,144	-615,668	15,000	+179,300	
Appropriations	(4,937,412)	(4,871,144)	(4,706,844)	(4,886,144)	(4,886,144)	(-51,268)	(+15,000)	(+179,300)	
Emergency appropriations	(564,400)					(-564,400)			
(By transfer)	(229,360)					(-229,360)			
(Transfer out)									
(Limitation on administrative expenses)	(40,000)	(42,500)	(41,600)	(42,500)	(42,500)	(+2,500)		(+900)	
TITLE V—MULTILATERAL ECONOMIC ASSISTANCE									
FUNDS APPROPRIATED TO THE PRESIDENT									
International Financial Institutions									
World Bank Group									
Contribution to the International Bank for Reconstruction and Development: Global Environment Facility	106,640	107,500		107,500	107,500	+860		+107,500	
Contribution to the International Development Association	843,200	950,000	950,000	900,000	900,000	+56,800	-50,000	-50,000	
Contribution to Multilateral Investment Guarantee Agency		1,742	1,742	1,300	1,300	+1,300	-442	-442	
(Limitation on callable capital subscriptions)		(8,127)	(8,127)	(8,127)	(8,127)	(+8,127)			

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2005 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2006—Continued
 (In thousands of dollars)

Item	2005 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2005 appropriation	Budget estimate	House allowance
Total, World Bank Group	949,840	1,059,242	951,742	1,008,800	+58,960	-50,442	+57,058
Contribution to the Inter-American Development Bank: Contribution to the Enterprise for the Americas Multilateral Investment Fund	10,912	1,742	1,742	3,742	-7,170	+2,000	+2,000
Inter-American Investment Corporation		1,742	1,742	1,500	+1,500	-242	-242
Contribution to the Asian Development Bank: Contribution to the Asian Development Fund	99,200	115,250	115,250	100,000	+800	-15,250	-15,250
Contribution to the African Development Bank: Paid-in capital	4,067	5,638	5,638	3,638	-429	-2,000	-2,000
(Limitation on callable capital subscriptions)		(88,334)	(88,334)	(88,334)	(+88,334)		
Contribution to the African Development Fund	105,152	135,700	135,700	135,700	+30,548		
Total, African Development Bank	109,219	141,338	141,338	139,338	+30,119	-2,000	-2,000
Contribution to the European Bank for Reconstruction and Development: Paid-in capital	35,148	1,016	1,016	1,016	-34,132		
(Limitation on callable capital subscriptions)	(121,997)	(2,250)	(2,250)	(2,250)	(-119,747)		
Contribution to the International Fund for Agricultural Development	14,880	15,000	15,000	15,000	+120		
Total, International Financial Institutions	1,219,199	1,335,330	1,227,830	1,269,396	+50,197	-65,934	+41,566
International Organizations and Programs							
Appropriation	325,767	281,908	328,958	330,000	+4,233	+48,092	+1,042
Total, title V, Multilateral economic assistance	1,544,966	1,617,238	1,556,788	1,599,396	+54,430	-17,842	+42,608
(Limitation on callable capital subscript)	(121,997)	(98,711)	(98,711)	(98,711)	(-23,286)		
TITLE VI—GENERAL PROVISIONS							
Expenditure transfer (Sec. 542)							

