

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 2018

JULY 6, 2017.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. YODER, from the Committee on Appropriations,
submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

[To accompany H.R. 3162]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Legislative Branch for the fiscal year ending September 30, 2018, and for other purposes.

INDEX TO BILL AND REPORT

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
Highlights of Bill		2
Title I—Legislative Branch Appropriations	2	4
House of Representatives		
Joint Items:		
Joint Economic Committee	10	9
Joint Committee on Taxation	10	9
Office of the Attending Physician	10	10
Office of Congressional Accessibility Services	11	10
Capitol Police	12	10
Office of Compliance	13	11
Congressional Budget Office	14	12
Architect of the Capitol (except Senate Office Buildings)	14	12
Library of Congress	18	18
Government Publishing Office	23	22
Government Accountability Office	27	23
Open World Leadership Center Trust Fund	29	24
John C. Stennis Center for Public Service Training and Development	29	24
Title II—General Provisions	29	24

	<i>Page number</i>	
	<i>Bill</i>	<i>Report</i>
Bill-wide Reporting Requirements	24	
Additional Views		42

SUMMARY OF BILL

The accompanying bill contains recommendations for new budget (obligational) authority for fiscal year 2018 for the Legislative Branch. The following table summarizes these recommendations and reflects comparisons with the budget and with amounts appropriated to date for fiscal year 2017:

[Note.—Excludes Senate items, including those Senate items under the Architect of the Capitol]
(Amounts in thousands, rounded)

Recapitulation	FY 2017 enacted	FY 2018 request	Bill	Bill vs. enacted	Bill vs. request
House of Representatives (discretionary)	1,189,049	1,223,187	1,194,049	+5,000	-29,138
House of Representatives (mandatory) ¹	174	---	---	-174	---
Joint Items	19,565	20,654	19,940	+375	-714
Capitol Police	393,300	422,307	422,500	+29,200	+193
Office of Compliance	3,959	4,056	3,959	---	-97
Congressional Budget Office	46,500	49,945	48,500	+2,000	-1,445
Architect of the Capitol	529,481	672,919	581,837	+52,356	-91,082
Library of Congress	631,958	703,420	648,027	+16,069	-55,393
Government Publishing Office	117,068	117,068	117,068	---	---
Government Accountability Office	544,506	590,678	544,506	---	-46,172
Open World Leadership Center	5,600	5,800	5,600	---	-200
Stennis Center for Public Service	430	430	430	---	---
General Provisions ²	-1,000	---	-2,000	-1,000	-2,000
Other Scorekeeping Adjustments	---	-4,000	-4,000	-4,000	---
Grand total	3,480,590	3,806,464	3,580,416	+99,826	-226,048
Discretionary	(3,480,416)	(3,806,464)	(3,580,416)	(+100,000)	(-226,048)
Mandatory ¹	(174)	---	---	(-174)	---

¹ FY2017 funds provided in Continuing Appropriations Act, 2017 (Public Law 114-223).

² FY2017 is Sec. 175 of Further Continuing Appropriations Act, 2017 (Public Law 114-254).

HIGHLIGHTS OF THE BILL

The Committee recommends \$3,580,417,919 in discretionary resources for operations of the Legislative Branch of government (excluding Senate items). The fiscal year 2018 recommendation is \$100,000,000 above the current fiscal year level and \$226,046,874 below the budget request.

Conforming to longstanding practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. The budget request for the Senate for fiscal year 2018 including those under the Architect of the Capitol totals \$1,058,294,376.

This bill reflects a continued acknowledgment that the Legislative Branch must set itself as an example for fiscal restraint while continuing to serve the Nation. This bill will require strict fiscal discipline on the part of all Congressional offices and all agency heads in the Legislative Branch.

LEGISLATIVE BRANCH-WIDE MATTERS

Security: The Committee believes there is no higher priority in this bill than providing adequate resources for the physical security of Members of Congress, staff and their constituents. The recent shooting at a Congressional Baseball Game practice was a humbling reminder of the threats Members and staff face as public servants. The shooting incident was also a reminder of the heroic capabilities of the men and women of the United States Capitol Police department (USCP). After reflection on the recent shooting the Committee has heard from many Members expressing concerns about the current level of available security. To that point, this bill provides additional resources to the USCP in the amount of \$7,500,000 and House Sergeant at Arms in the amount of \$5,000,000 to enhance security for Members both in Washington D.C. and in Congressional districts.

Specific plans are being developed for how the additional resources will be used and what security procedures may need to be adjusted. The Committee supports taking a comprehensive and collaborative approach in developing the additional security measures. This approach should take into account enhanced security options for Members' personal safety, residential security, district office security and protecting the Capitol complex. Although the specific plans, issuance of additional guidance, and any required authorizations are still being finalized the Committee believes the resources included in this bill will be able to address district office security needs as well as a heightened USCP posture. Furthermore, the Committee has provided resources necessary to support the Committee on House Administration's plan to increase Member's Representational Allowance (MRA) by \$25,000 per account this year for the purpose of providing Member security when away from the Capitol complex. Additionally, the Committee is aware of a pending request of the Federal Election Commission (FEC) to issue guidance on the allowance of all Members to use campaign funds for security improvements to their residences. A continued priority of this Committee will be to work with our stakeholders to ensure every reasonable effort is made to provide the safety Members, staff, and their constituents deserve.

Reprogramming Guidelines: It is expected that all agencies notify the Committees on Appropriations of the House and the Senate of any significant departures from budget plans presented to the Committees in any agency's budget justifications. In particular, agencies funded through this bill are required to notify the Committees prior to each reprogramming of funds in excess of the lesser of 10 percent or \$750,000 between programs, projects or activities, or in excess of \$750,000 between object classifications (except for shifts within the pay categories, object class 11, 12, and 13 or as further specified in each agency's respective section). This includes cumulative reprogrammings that together total at least \$750,000 from or to a particular program, activity, or object classification as well as reprogramming FTEs or funds to create new organizational entities within the Agency or to restructure entities which already exist. The Committees desire to be notified of reprogramming actions which involve less than the above-mentioned amounts if such actions would have the effect of changing an agen-

cy's funding requirements in future years or if programs or projects specifically cited in the Committee's reports are affected.

Staffing Data in Budget Documents: Legislative branch FTE data is not consistently reported across the Legislative Branch agencies when submitting their budget justifications. The Committee directs the legislative branch agencies to include data on FTE levels that would actually be supported by the associated request or enacted funding levels. The Committee further directs the Legislative Branch Financial Managers Council to coordinate on a plan for aligning FTE levels with the Legislative branch agencies for consistency in reporting.

Zero Base Budgeting: The Committee continues to direct all agencies of the Legislative Branch to develop budget requests from a zero base. The Committee believes that this valuable budgeting process has given agencies the opportunity to take a fresh look at all areas of their operations and make funding reductions and alignments within the current budget base. The Committee believes that there are continued opportunities to realize meaningful savings by carefully reviewing each agency's budget requirements from a zero base.

Committee Requests, Furloughs and Performance Based Merit Increases: The Committee directs that adherence to the language carried in House Reports 112–148, 112–511 and 113–417 pertaining to Committee Requests and Furloughs to be continued unless otherwise so directed. Performance Based Merit Increases are not to exceed the maximum allowable for agencies with a certified SES performance appraisal system.

TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

HOUSE OF REPRESENTATIVES

SALARIES AND EXPENSES

Appropriation, fiscal year 2017	\$1,189,050,766
Budget request, fiscal year 2018	1,223,187,891
Committee recommendation	1,194,050,766
Change from enacted level	+5,000,000
Change from request	– 29,137,125

The Committee recommends \$1,194,050,766 for salaries and expenses of the House of Representatives.

HOUSE LEADERSHIP OFFICES

Appropriation, fiscal year 2017	\$22,278,891
Budget request, fiscal year 2018	22,278,891
Committee recommendation	22,278,891
Change from enacted level	0
Change from request	0

The Committee recommends \$22,278,891 for salaries and expenses of staff in House leadership offices.

The allocation by office follows:

Office of the Speaker	\$6,645,417
Office of the Majority Floor Leader	2,180,048
Office of the Majority Whip	1,886,632
Republican Conference	1,505,426
Office of the Minority Floor Leader	7,114,471
Office of the Minority Whip	1,459,639
Democratic Caucus	1,487,258
Total	<u>\$22,278,891</u>

MEMBERS' REPRESENTATIONAL ALLOWANCES

Appropriation, fiscal year 2017	\$562,632,498
Budget request, fiscal year 2018	567,000,000
Committee recommendation	562,632,498
Change from enacted level	0
Change from request	-4,367,502

The Committee recommends \$562,632,498 for the salaries and expenses of the Members Representational Allowances. This level of funding will allow the MRAs to operate at authorized levels as approved by the Committee on House Administration.

COMMITTEE EMPLOYEES

Appropriation, fiscal year 2017	\$150,324,377
Budget request, fiscal year 2018	152,288,000
Committee recommendation	150,279,373
Change from enacted level	-45,004
Change from request	-2,008,627

The Committee recommends \$150,279,373 in total for Committee Employees.

This account includes funding for salaries and expenses of Committees including equipment, telecommunications, printing, contract services, and supplies. Funding is available until December 31, 2018.

This amount makes available \$3,150,200 for committee room renovations.

Included in the total is \$23,226,000 for the Committee on Appropriations.

Tom Lantos Human Rights Commission: The Committee received testimony regarding the outstanding work of the Tom Lantos Human Rights Commission done with very limited resources. The Committee is supportive of the commission's request for additional dedicated resources and is willing to work with the Committee on House Administration to identify potential additional resources for the commission.

SALARIES, OFFICERS AND EMPLOYEES

Appropriation, fiscal year 2017	\$181,487,000
Budget request, fiscal year 2018	202,796,000
Committee recommendation	198,156,000
Change from enacted level	+16,669,000
Change from request	-4,640,000

The Committee recommends \$198,156,000 for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item.

The following table summarizes the funding allocation provided to each component of the account:

Office of the Clerk	\$27,945,000
Office of the Sergeant At Arms	20,505,000

Member Security: The Committee has provided an additional \$5,000,000 to the House Sergeant at Arms with the intent of enhancing security for Members when they are away from the Capitol complex. The Committee is aware that a specific plan is still evolving and once fully developed a plan will be presented to the Committee.

Office of the Chief Administrative Officer	127,165,000
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Cybersecurity: The Committee recognizes the importance of cybersecurity even in a constrained fiscal environment. To that point, the Committee has provided \$10,000,000 in additional funding to the CAO in order to enhance their cybersecurity program. The House is a major target for cyber intrusions, having prevented an estimated 4,700,000,000 cyber-attacks in calendar year 2016 alone. The House must continuously improve and adapt their cybersecurity posture in order to stay ahead of the ever evolving threat. The Committee is encouraged that the CAO is taking steps to evaluate and implement cyber protections beyond traditional desktop computers. Protecting mobile devices and home computing devices are areas that the Committee is pleased to see the CAO making strides in. The results of several on-going pilot programs in those areas are of interest to the Committee and the Committee looks forward to the CAO's recommendations.

Food Service: The Committee continues to have concerns regarding current food service offerings. The recent emphasis the Office of Chief Administrative Officer (CAO) has put on food service through the quality assurance surveillance program is a step in the right direction. However, the Committee continues to believe that making available additional branded options to the House campus is an important aspect of improving food service. The Committee believes that opportunities for branded options exist in the Cannon House Office Building and possibly in the recently acquired O'Neill House Office Building. The CAO, in partnership with the Architect of the Capitol (AOC) is directed to look at the feasibility of branded food service offerings in those buildings as well as other suitable locations such as current House cafeterias and report the findings to this committee as well as the Committee on House Administration.

Food Waste Reduction: The Committee believes that the House should whenever possible, ensure that food waste generated at House food services does not end up in a landfill. The Committee urges the Chief Administrative Officer (CAO) to explore composting and donation options for House food services. The CAO should report those findings to the Committee.

Information Technology Model: Information technology resources are a critical component of the productivity and cybersecurity of the Legislative Branch. Over the years, the House of Representatives has adopted a model of outsourcing direct information technology support to offices and committees. Although this model provides Members and staff with flexibility to obtain the level of services and support they desire, it may not be the most secure or cost-efficient model. Therefore, the Committee directs the Chief Administrative Officer (CAO) to analyze the current cost and level of serv-

ice provided by the existing mix of contractor and government provided information technology services. The report should assess options to provide Members with government provided information technology support in-line with other services of the House while also preserving the options for Members to utilize contract support.

Child Care Center Expansion: An expansion of the House of Representatives Child Care Center continues to be a top priority for the Committee. While expanding the center and reducing the lengthy waitlist is in line with the Committee's priority of promoting a family-friendly workplace, the project must be done in a fiscally responsible manner. The Committee is aware that several proposals for a possible expansion are being reviewed and is committed to working with the House Office Building Commission and the Committee on House Administration to ensure any expansion be done in a manner that adds the most value to the House community.

Wounded Warrior Program: The Chief Administrative Officer (CAO) managed Wounded Warrior program is one of the House's most supported initiatives. The program currently provides 54 two-year fellowship positions for wounded veterans in Congressional offices. The Committee believes that with effective management of the program and continued support in appropriations, sufficient funding exists to expand the program by an additional 31 fellowship positions. The Committee is also aware that the CAO is evaluating the program and may be making some recommendations as a result; the Committee is interested in the CAO's observations of the program and any recommendations to improve it.

Wellness Program: The Committee recognizes that organizational well-being is an important issue for large organizations. Multiple research shows the benefits of wellness programs that have been implemented for veterans, schools, Federal programs, and Fortune 500 companies. Wellness programs have been shown to improve the overall health of the workforce resulting in higher productivity, increased employee engagement, lower rates of absenteeism, and reductions in health care costs. The Committee supports a comprehensive wellness program for the House of Representatives and directs the Chief Administrative Officer to create a plan for the establishment of a comprehensive wellness program for the House of Representatives and to include as elements of the program resources to assist interested employees with nutrition, fitness, general health, and stress management techniques, including meditation. The CAO is directed to work with the Architect of the Capitol, the Sergeant at Arms, the Chief of the United States Capitol Police, and the Attending Physician to determine capabilities and requirements necessary for full implementation. This actionable plan shall be submitted to the Committee no later than December 31, 2017.

Controls over Property and Equipment: Each year the House undergoes an outside independent financial statement audit, the findings of which are made publicly available through the House's Office of the Inspector General (OIG). The House recently received its 19th consecutive clean audit opinion which is an achievement that should be recognized. Although the opinion was clean, the audit did raise concerns of ineffective controls over property and equipment within the House. The Committee is aware of the challenges the

Chief Administrative Officer (CAO) faces to implement an improved comprehensive inventory process, which effectively adds, tracks, and removes inventory items throughout their lifecycle. The risks that exist to the House by not having an effective inventory process are both financial and reputational. The Committee has an oversight responsibility to ensure we are being good stewards of tax payer dollars, part of that is making sure we have effective processes in place to keep track of our inventory. The CAO does consider this gap a priority and has assured the Committee they are committed to improving the process. Although the CAO has started to address the audit findings through a new Asset Management directorate and improved some of the major processes relating to receiving, CAO inventories and disposals there are still areas that need improvement to be effective. The CAO is directed to submit a plan on how to address the auditor's findings specific to property and equipment to this Committee as well as the Committee on House Administration within 180 days of enactment.

REPORT ON TOOLS TO ADDRESS BIAS IN HIRING AND MANAGEMENT

The Committee recognizes that structural changes must be made to improve diversity and inclusion in the House of Representatives so that the people who serve America reflect its diversity. The Committee directs the Chief Administrative Officer to issue a report not later than 90 days after the date of the enactment of this Act addressing the ways in which Members and staff who have hiring and management responsibilities can be given the tools to combat unconscious bias in hiring and promotion, and with education on the negative impact of bias.

Office of the Inspector General	4,968,000
Office of General Counsel	1,492,000
Office of the Parliamentarian	2,037,000
Office of the Law Revision Counsel of the House	3,209,000
Office of the Legislative Counsel of the House	9,437,000
Office of Interparliamentary Affairs	814,000
Other authorized employees	584,000
Total	<u>\$198,156,000</u>

ALLOWANCES AND EXPENSES

Appropriation, fiscal year 2017	\$272,328,000
Budget request, fiscal year 2018	278,825,000
Committee recommendation	260,704,004
Change from enacted level	- 11,623,996
Change from request	- 18,120,996

The Committee recommends a total of \$260,704,004 for allowances and expenses.

The following table summarizes the funding allocation provided to each major component of the account:

Supplies, materials, administrative costs and Federal tort claims	\$3,625,000
Official mail (committees, administrative, and leadership offices)	190,000
Government Contributions	233,540,004
Business Continuity and Disaster Recovery	16,186,000
Transition Activities	2,273,000
Wounded Warrior Program	2,500,000
Office of Congressional Ethics	1,670,000
Miscellaneous items	720,000
Total, Allowances and Expenses	\$260,704,004

ADMINISTRATIVE PROVISIONS

Section 101 provides for unspent amounts remaining in Members' Representational Allowances account to be used for deficit or debt reduction.

Section 102 prohibits the delivery of bills and resolutions.

Section 103 prohibits the delivery of printed copies of the Congressional Record.

Section 104 places a limitation on amount available to lease vehicles.

Section 105 places a limitation on printed copies of the U.S. Code.

Section 106 prohibits the delivery of reports of disbursements.

Section 107 prohibits the delivery of the daily calendar.

Section 108 prohibits delivery of congressional pictorial directory.

Section 109 amends the House Services Revolving Fund.

Section 110 prohibits cost of living adjustment for Members of Congress.

JOINT ITEMS

JOINT ECONOMIC COMMITTEE

Appropriation, fiscal year 2017	\$4,203,000
Budget request, fiscal year 2018	4,203,000
Committee recommendation	4,203,000
Change from enacted level	0
Change from request	0

The Committee recommends \$4,203,000 for the salaries and expenses of the Joint Economic Committee.

The Joint Economic Committee was created by the Employment Act of 1946. The primary tasks of the Committee are to review economic conditions and to recommend improvements in economic policy. The Committee performs research and economic analysis and monitors and analyzes current economic, financial, and employment conditions.

JOINT COMMITTEE ON TAXATION

Appropriation, fiscal year 2017	\$10,095,000
Budget request, fiscal year 2018	11,169,000
Committee recommendation	10,455,000
Change from enacted level	+360,000
Change from request	-714,000

The Committee recommends \$10,455,000 for the salaries and expenses of the Joint Committee on Taxation (JCT).

The Joint Committee on Taxation operates under the Internal Revenue Code of 1986 and its predecessors dating to the Revenue Act of 1926. It has responsibility to (1) investigate the operation

and effects of internal revenue taxes and the administration of such taxes; (2) investigate measures and methods for the simplification of such taxes; (3) make reports to the House Committee on Ways and Means and the Senate Committee on Finance (or to the House and the Senate) on the results of such investigations and studies and to make recommendations; and (4) review any proposed refund or credit of income or estate and gift taxes or certain other taxes set forth in Code section 6405 in excess of \$2,000,000 (\$5,000,000 in the case of a C corporation). In addition to these functions that are specified in the Internal Revenue Code, the Congressional Budget Act of 1974 requires the Joint Committee to provide revenue estimates for all tax legislation considered by either the House or the Senate.

The Committee recognizes the unique needs of the Joint Committee on Taxation to protect the limited access to taxpayer return information protected under section 6103 of the Internal Revenue Code. The Committee looks forward to working with the Joint Committee on Taxation to enhance their cybersecurity posture.

OFFICE OF THE ATTENDING PHYSICIAN

Appropriation, fiscal year 2017	\$3,838,000
Budget request, fiscal year 2018	3,838,000
Committee recommendation	3,838,000
Change from enacted level	0
Change from request	0

The Committee recommends \$3,838,000 for the Office of the Attending Physician.

OFFICE OF CONGRESSIONAL ACCESSIBILITY SERVICES

Appropriation, fiscal year 2017	\$1,429,000
Budget request, fiscal year 2018	1,444,000
Committee recommendation	1,444,000
Change from enacted level	+15,000
Change from request	0

The Committee recommends \$1,444,000 for the operation of the Office of Congressional Accessibility Services.

The Office of Congressional Accessibility Services provides and coordinates a variety of accessibility services for individuals with disabilities including Members of Congress, staff and visitors in the United States Capitol Complex.

ADMINISTRATIVE PROVISION

Section 1001 authorizes senior level positions for the Joint Committee on Taxation.

CAPITOL POLICE

Security: In light of recent events \$7,500,000 has been provided to enhance Member protection, including funds for increased training, equipment and technology-related support items.

SALARIES

Appropriation, fiscal year 2017	\$325,300,000
Budget request, fiscal year 2018	347,096,000
Committee recommendation	347,700,000
Change from enacted level	+22,400,000
Change from request	+604,000

The Committee recommends \$347,700,000 for the personnel salaries, benefits, and overtime requirements, to include the cost of overtime necessary for providing training.

The increase also includes necessary half year funds to hire the required officers to staff the O'Neill House Office Building and garage security; half year funding for 48 civilian positions that will replace positions currently staffed by sworn officers and also allow the department to get utility out of 48 additional sworn officers.

New Posts: The Committee continues to direct the USCP to notify the Committee on Appropriations of the House when new posts are created, including the annualized cost of maintaining the new post, and how the cost will be offset.

Use of Grounds: The Committee understands the need to maintain safety and order on the Capitol grounds and commends the Capitol Police for their efforts. Given the family-style neighborhood that the Capitol shares with the surrounding community the Committee continues to instruct the Capitol Police to forebear enforcement of 2 U.S.C. 1963 ("An act to protect the public property, turf, and grass of the Capitol Grounds from injury") and the Traffic Regulations for the United States Capitol Grounds when encountering snow sledders on the grounds.

GENERAL EXPENSES

Appropriation, fiscal year 2017	\$68,000,000
Budget request, fiscal year 2018	75,211,000
Committee recommendation	74,800,000
Change from enacted level	+6,800,000
Change from request	- 411,000

The Committee recommends \$74,800,000 for general expenses to support the responsibilities for law enforcement, Capitol complex physical and technological security, dignitary protection, intelligence analysis, event management, hazardous material/devices, information technology, and other specialized responses, as well as logistical and administrative support.

OFFICE OF COMPLIANCE

SALARIES AND EXPENSES

Appropriation, fiscal year 2017	\$3,959,000
Budget request, fiscal year 2018	4,055,902
Committee recommendation	3,959,000
Change from enacted level	0
Change from request	- 96,902

The Committee recommends \$3,959,000 for salaries and expenses of the Office of Compliance.

The Office of Compliance was established to administer and enforce the Congressional Accountability Act (Public Law 104-91). The Act applies various employment and workplace safety laws to Congress and certain Legislative Branch entities.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

Appropriation, fiscal year 2017	\$46,500,000
Budget request, fiscal year 2018	49,945,000
Committee recommendation	48,500,000
Change from enacted level	+2,000,000
Change from request	-1,445,000

The Committee recommends \$48,500,000 for salaries and expenses of the Congressional Budget Office.

This office is responsible for producing independent analyses of budgetary and economic issues to support the Congressional budget process. Each year, the agency produces dozens of reports, including its outlook on the budget and economy, and hundreds of cost estimates for proposed legislation.

The Committee is aware of the necessity to relocate to a new hosting environment and expects a plan to be submitted to the Committee so adequate funding can be provided.

ARCHITECT OF THE CAPITOL

(EXCLUDING SENATE OFFICE BUILDINGS)

Appropriation, fiscal year 2017	\$529,481,000
Budget request, fiscal year 2018	672,919,000
Committee recommendation	581,837,000
Change from enacted level	+52,356,000
Change from request	-91,082,000

The Committee recommends \$581,837,000 for the activities of the Architect of the Capitol (AOC). Excluded are Senate items which are traditionally left for consideration by that body.

Within the recommended level the Committee continues its prioritization of projects that: (1) promote the safety and health of workers and occupants, (2) decrease the deferred maintenance backlog, and (3) invest to achieve future energy savings. In addition, by including \$10,000,000 for the House Historic Buildings Revitalization Trust Fund, the bill continues the Committee's commitment to advance planning for major capital renewal projects which will be essential to sustaining the performance of historic House buildings.

The AOC is responsible for the maintenance, operation, development, and preservation of the United States Capitol Complex. This includes mechanical and structural maintenance of the Capitol, Congressional office buildings, the Library of Congress buildings, the U.S. Botanic Garden, the Capitol Power Plant, and other facilities, as well as the upkeep and improvement of the grounds surrounding the Capitol complex.

Cost Estimates: The Committee is concerned with the accuracy of recent construction project cost estimates it has received from the Architect of the Capitol (AOC). The AOC is directed to re-evaluate their cost estimate process to ensure it is in line with industry best practices and produces reliable project cost estimates. Furthermore, as part of the re-evaluation process the AOC should consider what steps of the process can be done internally and if/when it is necessary to engage with private companies to assist in the estimate process. The Committee believes more of the work could be done in-house rather than engaging with outside entities which often-

times lengthens the process and requires additional taxpayer dollars.

The following table summarizes the allocation of funds by appropriation account:

Capital Construction and Operations	\$93,000,000
Capitol Building	45,300,000
Capitol Grounds	13,333,000
House Office Buildings subtotal	179,294,000
House Office Buildings	(169,294,000)
House Historic Buildings Revitalization Trust Fund	(10,000,000)
Capitol Power Plant	106,694,000
Library Buildings and Grounds	76,097,000
Capitol Police Buildings, Grounds and Security	33,249,000
Botanic Garden	13,400,000
Capitol Visitor Center	21,470,000
Total	\$581,837,000

CAPITAL CONSTRUCTION AND OPERATIONS

Appropriation, fiscal year 2017	\$92,957,000
Budget request, fiscal year 2018	98,360,000
Committee recommendation	93,000,000
Change from enacted level	+43,000
Change from request	-5,360,000

The Committee recommends \$93,000,000 for personnel services, equipment, communications, and other central support activities of the AOC.

Item	Committee recommendation
Operating Budget	\$93,000,000
Total	\$93,000,000

CAPITOL BUILDING

Appropriation, fiscal year 2017	\$32,584,000
Budget request, fiscal year 2018	54,898,000
Committee recommendation	45,300,000
Change from enacted level	+12,716,000
Change from request	-9,598,000

The Committee recommends \$45,300,000 for the operation, maintenance, and care of the U.S. Capitol and Capitol Visitor Center (CVC).

Item	Committee recommendation
Operating Expenses	\$25,842,000
Projects:	
Exterior Stone and Metal Preservation, East Facade, Phase IV	\$12,125,000
Kitchen and Exhaust Renovation	1,734,000
Conservation of Fine and Architectural Art	599,000
Minor Construction	5,000,000
Total	\$45,300,000

Flag Office Modernization: The Committee is encouraged by the progress the Architect of the Capitol has made toward modernizing the Flag Office and looks forward to the pilot program which is expected to be implemented in the near future.

CAPITOL GROUNDS

Appropriation, fiscal year 2017	\$12,826,000
Budget request, fiscal year 2018	14,279,000
Committee recommendation	13,333,000
Change from enacted level	+507,000
Change from request	-946,000

The Committee recommends \$13,333,000 for the care of the grounds surrounding the Capitol.

Item	Committee recommendation
Operating Expenses	\$10,138,000
Projects:	
Capitol Square Infrastructure Repair	1,195,000
Minor Construction	2,000,000
Total	\$13,333,000

Victory Gardens: The Committee is aware of the recently opened “victory” gardens on Capitol grounds which are managed by the Architect of the Capitol and is interested in identifying additional locations on Capitol grounds that may be suitable for more gardens. The AOC is directed to share its findings with the Committee.

HOUSE OFFICE BUILDINGS

Appropriation, fiscal year 2017	\$202,731,000
Budget request, fiscal year 2018	186,948,000
Committee recommendation	179,294,000
Change from enacted level	-23,437,000
Change from request	-7,654,000

The Committee recommends \$179,294,000 for the operation, maintenance, and care of the Rayburn, Cannon, Longworth, Ford, O’Neill House Office Buildings, and the House underground garages.

Item	Committee recommendation
Operating Expenses	\$62,164,000
Projects:	
Garage Rehabilitation, Phase III, RHOB	31,056,000
Garage Rehabilitation, Plaza Waterproofing Restoration West	3,414,000
CAO Project Support	3,660,000
Restoration and Renovation, CHOB	62,000,000
House Historic Buildings Revitalization Trust Fund	10,000,000
Minor Construction	7,000,000
Total	\$179,294,000

House Historic Buildings Revitalization Trust Fund: The bill includes \$10,000,000 for the House Historic Buildings Revitalization Trust Fund. Public Law 111-68 established the Fund to finance major repairs and renovations to facilities of the House. Subject to approval by the Committee on Appropriations of the House, the AOC may use these funds for major renovation projects to preserve and maintain the performance of the iconic buildings of the House of Representatives.

Cannon House Office Building: The Cannon Renewal Project’s Phase I is fully underway, with construction impacting the west wing (New Jersey Avenue side of the building) from the basement

to the fifth floor. Major construction activities include demolition/abatement, historic window and door restoration, stone façade cleaning and stabilization, and temporary roof enclosure preparation for demolition/re-construction of the fifth floor. The Committee is pleased phase I is on schedule for completion in November 2018. The Committee provides \$62,000,000 to continue the established funding strategy.

Rayburn House Office Building Garage Rehabilitation: The Committee provides \$31,056,000 for the third phase of a four phased rehabilitation program for the Rayburn House Office Building garage. There is severe corrosion of the reinforcing steel and spalling and delaminating of the concrete slabs and columns. This project provides structural and architectural modifications for life safety, accessibility, lighting, electrical, mechanical, plumbing, fire protection, and security system upgrades.

Rayburn Courtyard: The Committee has received an estimate for necessary security upgrades to allow use of the Rayburn courtyard on the west side of the Rayburn building. The Committee believes the estimate is excessively high and directs the Architect of the Capitol to partner with the United States Capitol Police and the House Sergeant at Arms to explore alternative options that are more cost-effective.

CAPITOL POWER PLANT

Appropriation, fiscal year 2017	\$95,646,000
Budget request, fiscal year 2018	117,205,000
Committee recommendation	115,694,000
Offsetting collections	9,000,000
Total available	\$106,694,000
Change from enacted level	+20,048,000
Change from request	-1,511,000

The Committee recommends \$115,694,000 for the operations of the Capitol Power Plant which is the centralized provider of utility services for the Capitol campus.

Item	Committee recommendation
Operating Expenses	\$87,637,000
Projects:	
West Refrigeration Plant Cooling Tower Renovation and Electrical Upgrade, Phase IV	19,190,000
City Water Piping Replacement	2,886,000
Boiler Feedwater Piping Replacement	1,017,000
Cogeneration Management Program, CPP	964,000
Minor Construction	4,000,000
Total	\$115,694,000

LIBRARY BUILDINGS AND GROUNDS

Appropriation, fiscal year 2017	\$47,080,000
Budget request, fiscal year 2018	121,182,000
Committee recommendation	76,097,000
Change from enacted level	+29,017,000
Change from request	-45,085,000

The Committee recommends \$76,097,000 for the care and maintenance of the Thomas Jefferson Building; James Madison Memorial Building; John Adams Building; Packard Campus, Ft. Meade

Collection Storage Facility; National Library Services Facility and the St. Cecilia Special Services Facilities Center.

Item	Committee recommendation
Operating Expenses	\$27,373,000
Projects:	
Collection Storage Module 6, Fort Meade	45,000,000
Exterior Envelope Repair and Restoration, JAB	1,224,000
Minor Construction	2,500,000
Total	\$76,097,000

CAPITOL POLICE BUILDINGS, GROUNDS, AND SECURITY

Appropriation, fiscal year 2017	\$20,033,000
Budget request, fiscal year 2018	54,177,000
Committee recommendation	33,249,000
Change from enacted level	+13,216,000
Change from request	-20,928,000

The Committee recommends \$33,249,000 for the maintenance, care and operation of buildings, grounds and security enhancements of the USCP and AOC security operations.

Item	Committee recommendation
Operating Expenses	\$20,949,000
Projects:	
Barrier Lifecycle and Perimeter Security Kiosk Replacement, Phase II	8,300,000
Minor Construction	4,000,000
Total	\$33,249,000

BOTANIC GARDEN

Appropriation, fiscal year 2017	\$14,067,000
Budget request, fiscal year 2018	13,400,000
Committee recommendation	13,400,000
Change from enacted level	-667,000
Change from request	0

The Committee recommends \$13,400,000 for the improvement, operation, care, and maintenance of the USBG Conservatory; National Garden; Administration Building; Bartholdi Park and Fountain; heritage and other plant collections, and the USBG Production Facility at D.C. Village.

Item	Committee recommendation
Operating Expenses	\$10,800,000
Projects:	
Minor Construction	2,600,000
Total	\$13,400,000

Veterans' Outreach Program: Funding is provided to expand a joint veterans' outreach program between the USBG and the American Veterans Disabled for Life Memorial to develop educational, job training, and therapeutic horticultural and agricultural programs for disabled veterans.

Education Opportunities: The Committee continues to commend the Botanic Garden on the accomplishments of its education and

outreach programs, which have leveraged the Garden’s expertise to provide educational opportunities to communities across our nation. The Committee urges the Garden to continue forming partnerships with national and local organizations. The Committee encourages the Botanic Garden to continue expanding its urban agricultural and botanical education programs for disabled veterans and underserved, food-insecure communities. The Committee also directs the Botanic Garden to conduct a feasibility study for a joint outreach program between the Botanic Garden and urban local public gardens that engages citizens in food-insecure, undernourished communities in the production of nutrition-rich, healthy foods, and which includes educational, job training, and therapeutic horticultural and agricultural components. The Botanic Garden is to provide the study to the Committee on Appropriations 180 days after enactment.

CAPITOL VISITOR CENTER

Appropriation, fiscal year 2017	\$20,557,000
Budget request, fiscal year 2018	21,470,000
Committee recommendation	21,470,000
Change from enacted level	+913,000
Change from request	0

The Committee recommends \$21,470,000 for the operations of the Capitol Visitor Center (CVC). The CVC was established to provide a secure public environment to welcome and manage a large number of visitors and to protect the Capitol, its occupants, and guests in an atmosphere of open access.

There are no capital projects in fiscal year 2018.

Capitol Visitor Center Ticketing Process: The Committee understands the cyclical nature of visitors to the CVC. Peak visitor traffic typically starts in April right before the Easter holiday and continues through the summer months. While the types of traffic differ (e.g. school tours compared to families), the volume remains consistent. As such, the Committee has been made aware the high volume of traffic during this time exacerbates the existing problems associated with reserving and releasing ticket reservations and the corresponding wait times for walk-up tours. To that end, the Committee directs the CVC to develop potential alternate policies to guide ticket distributions during this peak period. The Committee recommends consulting with Member offices in the process. The report should be provided to oversight committees of the House and Senate within 180 days of enactment.

Expanded Availability of Tours in Foreign Languages: The United States Capitol is an international tourist destination. Among the millions of visitors each year, thousands are from foreign countries. Many of the international visitors visit the Capitol each year to experience firsthand the symbol of our democracy. Currently, the Capitol Visitor Center (CVC) provides translated brochures for visitors available in thirteen languages, and allows foreign speaking visitors to participate in tours while reading along in the translated brochures. To further enhance the visiting experience of foreign visitors, the Committee encourages the CVC to explore the feasibility of making listening devices available in additional foreign languages.

ADMINISTRATIVE PROVISIONS

Section 1101 prohibits payment of bonuses to contractors behind schedule or over budget.

Section 1102 prohibits expenditure of funds for scrims for projects performed by the Architect of the Capitol.

LIBRARY OF CONGRESS

Established by Congress in 1800, the Library of Congress is one of the largest libraries in the world, with a collection of more than 162,000,000 print, audio, and video items in 470 languages. Among its major programs are acquisitions, preservation, administration of U.S. copyright laws by the Copyright Office, research and analysis of policy issues for the Congress by the Congressional Research Service, and administration of a national program to provide reading material to the blind and physically handicapped. The Library maintains a significant number of collections and provides a range of services to libraries in the United States and abroad. Increased funding is for information technology modernization within the Library, the Copyright Office, and the Congressional Research service.

Veterans History Project: The Committee expects the Veterans History Project to be funded at least at the fiscal year 2017 level. The Committee recognizes the critical importance of the Veterans History Project as a way to collect, preserve and make accessible the personal accounts of American war veterans for the benefit of future generations. As the Veterans History Project relies on volunteers to collect and submit veteran's stories, the Committee encourages the Library of Congress to do further outreach with schools, Girl and Boy Scout programs, and Veterans Service Organizations and nonprofit and community stakeholders serving veterans from historically underrepresented groups to enhance the project.

Outreach: The Committee encourages the Library of Congress to increase cooperative partnership, fellowship opportunities, and curriculum program associations with community colleges, Historically Black Colleges and Universities, Hispanic-serving institutions, Asian American and native American Pacific Islander-serving institutions, American Indian Tribally controlled colleges and universities, Alaska native and Native Hawaiian-serving institutions, predominantly Black institutions, Native American-serving institutions, Nontribal institutions, and other minority-serving institutions.

Mass Deacidification: The Committee has long supported the Library's mass deacidification program and regularly commended the Library for the program's efficiency and effectiveness as a key tenet of the Library's preservation mission. Deacidification is still vital, and the Committee is concerned with the Library's shift of fiscal year 2017 funds allocated for mass deacidification into the cataloging and management of alkaline collections. The Committee calls upon the Library to cease such transfers in funds and urges the Library to make a separate request for funds to manage and catalogue alkaline collections. Additionally, the Committee does not support the reduction in deacidification below 200,000 volumes annually. Such reductions in treatment increase the cost per book, add years to the program, dramatically increase the long-term pro-

gram costs, and place hundreds of thousands of books at risk for loss, with many of these books being rare. The \$5,500,000 base provided for the program should be maintained.

SALARIES AND EXPENSES

Appropriation, fiscal year 2017	\$457,017,000
Budget request, fiscal year 2018	504,260,000
Committee recommendation	464,209,234
Offsetting collections	6,350,000
Total available	457,859,234
Change from enacted level	+7,192,234
Change from request	-40,050,766

The Committee recommends \$457,859,234, plus authority to spend \$6,350,000 in receipts, for salaries and expenses.

COPYRIGHT OFFICE

Appropriation, fiscal year 2017	\$23,098,000
Budget request, fiscal year 2018	31,416,000
Committee recommendation	28,446,000
Offsetting collections	41,305,000
Prior Year Unobligated Balances	2,260,000
Total available	72,011,000
Change from enacted level	+3,186,000
Change from request	-5,698,000

The Committee recommends \$28,446,000 plus authority to spend \$41,305,000 in receipts, and \$2,260,000 in prior year unobligated balances for salaries and expenses of the Copyright Office.

Copyright Modernization: The Committee is encouraged by the collaborative work between the United States Copyright Office (USCO) and the Library of Congress’s Office of the Chief Information Officer’s Office (OCIO) and is looking forward to the USCO’s revised provisional IT plan which is expected in early August. The Committee continues to support a shared-services approach with regards to commodity IT services. Copyright modernization is something the Committee fully supports and will continue to provide appropriate resources. As we go forward OCIO is encouraged to engage with stakeholders both in the Congressional-community and beyond to outline clear benchmarks for progress.

Registration: Through its Registration Program and other services the USCO supports industries that contribute over one trillion dollars to the U.S. economy and provide immeasurable benefits to the public. One of the USCO’s primary functions is the registration of claims to copyright. For that reason, modernization of the USCO’s electronic copyright registration system is of utmost importance. The Committee has provided funding in fiscal year 2018, in coordination with the Library’s OCIO, to begin the next phase of the registration modernization efforts: a thorough, comprehensive analysis of business requirements. This funding will also ensure that the office will be able to maintain its legacy systems while development of a new system occurs. The Committee expects that modernization efforts and requirements gathering to take into account the needs of external users from across copyright industries and user groups.

Recordation: Testimony received by this Committee stated that it currently takes 18 months to complete the recordation process at the USCO, compared to the Patent and Trademark Office (PTO)

processing time of 24–48 hours. The Committee understands the processes for PTO and USCO are not identical, however the statistic is illustrative of the difference a modernized processing system can have. While the Committee is encouraged to see progress on the development of a modernized recordation system there is still great concern over the length of this process. USCO has made the Committee aware that requirements gathering has been completed and technical development will begin in September 2017, with a pilot planned in fiscal year 2019. This modernized recordation system will enable web-based recordation submissions, create an updated workspace for USCO staff to review and validate submissions, and utilize a modular design to enable efficient growth, development, and integration of the subsequent USCO IT Modernization Projects. Future areas of improvement include creating the capacity for self-recordation and document reviews for legal validity.

Historical Records: A major challenge for the Office is how to make historical copyright records searchable and available online. To date, the Office has fully digitized and made available online the Copyright of Entries (CCE). It has also digitized and migrated to long term storage more than 43 million records and converted the entire 1971–1977 portion of the digitized card catalog into machine-readable text using Optical Character Recognition (OCR) and related technologies. Capturing machine-readable images is an important step that will ultimately allow the digitized images to be imported into the USCO online catalog of copyright records with links to the original scanned images. Funding from fiscal year 2017 will continue the conversion of the digitized records and will also build and implement an online virtual card catalog that will provide access to all of the digitized images in advance of the full OCR conversion.

Licensing Division: The Division reviews thousands of statements of accounts from filers subject to statutory licensing provisions, and collects more than \$200 million in royalty fees on behalf of copyright owners each year. Even though filings have become more complex and the demand for licensing data has increased, the Division continues to use an IT system that was first launched in 1992 and is not currently fully supported by the database vendor. At the request of stakeholders, the Division will begin accepting Excel versions of the filings in July of 2017; however those submissions are unable to be automatically ingested into the current system.

Overall: Most recently, the USCO and the Library are collaborating to identify resource-sharing opportunities that may be achievable through use of the Library's existing or planned future technology resources and support services. Currently, the Library is centralizing the IT functions of the business units, including the USCO's IT functions. The planning for a Library-led strategy for USCO IT modernization is ongoing and is expected to result in additional synergies. The USCO, in collaboration with the Library continues to mitigate identified risks and to ensure that the existing legacy systems remain available and operational until functionality can be more permanently addressed through the USCO's and Library's joint modernization efforts. The Committee is pleased to see the ongoing collaborative efforts between the

USCO and the Library work to deliver improved technologies on behalf of customers and stakeholders.

Copyright Expertise: The Committee understands the Copyright Office has offered its expertise on copyright matters to the Executive Branch, including participation in international discussions, and expects the Office to continue that important role. Consistent with historical practice, the Committee expects the Library to continue to defer to the copyright expertise of the Register of Copyrights.

CONGRESSIONAL RESEARCH SERVICE

Appropriation, fiscal year 2017	\$107,945,234
Budget request, fiscal year 2018	119,279,000
Committee recommendation	111,474,000
Change from enacted level	+3,528,766
Change from request	-7,805,000

The Committee recommends \$111,474,000 for salaries and expenses of the Congressional Research Service (CRS). CRS works for Members and committees of Congress to support their legislative, oversight, and representational functions by providing nonpartisan and confidential research and policy analysis.

Public Access to CRS Reports: The Committee directs the Library of Congress's Congressional Research Service (CRS) to make available to the public, all non-confidential reports. The Committee has debated this issue for several years, and after considering debate and testimony from entities inside the legislative branch and beyond the Committee believes the publishing of CRS reports will not impede CRS's core mission in any impactful way and is in keeping with the Committee's priority of full transparency to the American people. Within 90 days of enactment of this act CRS is directed to submit a plan to its oversight committees detailing its recommendations for implementing this effort as well as any associated cost estimates. Where practicable, CRS is encouraged to consult with the Government Publishing Office (GPO) in developing their plan; the Committee believes GPO could be of assistance in this effort.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

Appropriation, fiscal year 2017	\$50,248,000
Budget request, fiscal year 2018	52,815,000
Committee recommendation	50,248,000
Change from enacted level	0
Change from request	-2,567,000

The Committee recommends \$50,248,000 for salaries and expenses of the National Library Service for the Blind and Physically Handicapped (NLS).

The NLS has administered a free national reading program for blind and physically handicapped residents of the United States and U.S. citizens living abroad since 1931. NLS provides direction for the production of books and magazines in braille and recorded formats and audio playback machines for distribution through a nationwide network of 55 regional and 33 sub-regional libraries.

eReader Program: In 2016 Congress authorized the National Library Services for the Blind and Physically Handicapped (NLS) to provide readers for electronic braille (Public Law 114-219). The

Committee included report language in the fiscal year 2017 omnibus supporting the NLS approach of a pilot program to study braille eReaders, and with information learned from the pilot, work with the network of participating NLS libraries to scale the braille eReader program up so that it can deliver the increased accessibility that Congress intended. The Committee directs the NLS to share the results of that pilot with the Committee in order to identify what, if any, additional resources will be required to implement the braille eReaders program nationwide.

ADMINISTRATIVE PROVISION

Section 1201 authorizes obligational authority for reimbursable and revolving funds.

GOVERNMENT PUBLISHING OFFICE

GPO provides publishing and dissemination services for Federal government publications to Congress, Federal agencies, Federal depository libraries, and the American public.

The Committee commends GPO for its continuing use of digital technology to support the information requirements of Congress, including the initial release of a new XML-based composition system for congressional bills; a project to convert a subset of enrolled bills; public laws, and the Statutes at Large into XML format; the introduction of a new website, govinfo, for providing permanent access to public documents including congressional information; and the agency's ongoing work to digitize all issues of the Congressional Record dating back to its introduction in 1873. GPO's skilled use of digital technology has allowed the agency to constrain the costs of its operations while expanding Government information access options to the American people, bringing greater openness and transparency to the operations of Congress and the Government.

CONGRESSIONAL PUBLISHING

Appropriation, fiscal year 2017	\$79,736,000
Budget request, fiscal year 2018	79,528,000
Committee recommendation	79,528,000
Change from enacted level	-208,000
Change from request	0

The Committee recommends \$79,528,000 for Congressional Publishing. This account funds the costs of publishing congressional information products in both digital and print formats. The amount is provided as a lump sum to cover various categories of printing.

Statutes at Large: The Committee continues to support the work of the Legislative Branch Bulk Data Task Force, particularly in its efforts to convert Statutes at Large into United States Legislative Markup XML (USLM) format. Currently the Government Publishing Office (GPO) is in the process of converting all Statutes at Large from the 108th Congress forward into USLM XML format. Also available online in searchable PDF format are all Statutes at Large from 1951–2002. The Committee directs the GPO to assess the costs associated with converting Statutes at Large from 1789–2002 into the USLM XML format.

PUBLIC INFORMATION PROGRAMS OF THE SUPERINTENDENT OF
DOCUMENTS

Appropriation, fiscal year 2017	\$29,500,000
Budget request, fiscal year 2018	29,000,000
Committee recommendation	29,000,000
Change from enacted level	- 500,000
Change from request	0

The Committee recommends \$29,000,000 for the salaries and expenses of the Public Information Programs of the Superintendent of Documents.

The Public Information Programs of the Superintendent of Documents account funds the mailing of government documents for Members of Congress and Federal agencies, as statutorily authorized; the compilation of catalogs and indexes of government publications; and the cataloging, indexing, and providing of government publications in digital and tangible formats to the Federal Depository and International Exchange libraries and to other individuals and entities, as authorized by law.

BUSINESS OPERATIONS REVOLVING FUND

Appropriation, fiscal year 2017	\$7,832,000
Budget request, fiscal year 2018	8,540,000
Committee recommendation	8,540,000
Change from enacted level	+708,000
Change from request	0

The Committee recommends \$8,540,000 for the Business Operations Revolving Fund.

The operations of the Government Publishing Office are financed through the Business Operations Revolving Fund. This business-like fund is used to pay GPO's costs in performing congressional and agency publishing, information product procurement, and publications dissemination activities. The fund is reimbursed from payments from customer agencies, sales to the public, appropriations to the fund, and transfers from GPO's two annual appropriations.

The bill continues language authorizing the operation of the revolving fund and authority to hire or purchase automobiles, advisory councils, and consultants.

GOVERNMENT ACCOUNTABILITY OFFICE

SALARIES AND EXPENSES

Appropriation, fiscal year 2017	\$544,505,919
Budget request, fiscal year 2018	590,678,000
Committee recommendation	544,505,919
Offsetting Collections	23,800,000
Total available	\$568,305,919
Change from enacted level	+450,000
Change from request	- 46,172,081

The Committee recommends \$544,505,919 in direct appropriations for the Government Accountability Office (GAO), plus \$23,800,000 in offsetting collections derived from reimbursements for conducting financial audits of government corporations and rental of space in the GAO building.

GAO was established by the Budget and Accounting Act of 1921. GAO works for Congress by responding to requests for studies of

Federal Government programs and expenditures. GAO may also initiate its own work.

The Committee recognizes the important work that the Government Accountability Office does on a daily basis to provide oversight, transparency, and accountability for Congress and the American people.

Inspector General Reports: Within 180 days of enactment, the U.S. Government Accountability Office (GAO) shall issue a report to the Committee that examines the costs, feasibility, and utility of requiring all agency non-confidential inspector general reports to be made available contemporaneously through the GAO website.

OPEN WORLD LEADERSHIP CENTER TRUST FUND

Appropriation, fiscal year 2017	\$5,600,000
Budget request, fiscal year 2018	5,800,000
Committee recommendation	5,600,000
Change from enacted level	0
Change from request	-200,000

The Committee recommends \$5,600,000 for salaries and expenses of the Open World Leadership Center Trust Fund.

JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT

Appropriation, fiscal year 2017	\$430,000
Budget request, fiscal year 2018	430,000
Committee recommendation	430,000
Change from enacted level	0
Change from request	0

The Committee recommends \$430,000 for salaries and expenses. The Center provides Congressional staff training and development opportunities while it continues to achieve its broader mission to promote and strengthen public service leadership in America.

TITLE II—GENERAL PROVISIONS

Includes language regarding maintenance and care of private vehicles, fiscal year limitation, rates of compensation and designation, consulting services, the Legislative Branch Financial Managers Council, a limitation on transfers, guided tours of the Capitol, and the spending reduction account.

HOUSE OF REPRESENTATIVES REPORT REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives.

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following details the rescissions in the accompanying bill:

The accompanying bill contains no rescissions.

TRANSFER OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following lists the transfers of funds included in the accompanying bill:

Indefinite transfer authority is authorized in Joint items disbursed by the Chief Administrative Officer of the House, Library of Congress, Congressional Publishing, the Superintendent of Documents, and the Capitol Police programs.

DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, this bill, as reported, contains no Congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

**SECTION 105 OF THE LEGISLATIVE BRANCH
APPROPRIATIONS ACT, 2005**

SEC. 105. (a) ESTABLISHMENT OF HOUSE SERVICES REVOLVING FUND.—There is hereby established in the Treasury of the United States a revolving fund for the House of Representatives to be known as the “House Services Revolving Fund” (hereafter in this section referred to as the “Revolving Fund”), consisting of funds deposited by the Chief Administrative Officer of the House of Representatives from all amounts received by the House of Representatives with respect to the following activities:

- (1) The operation of the House Barber Shop.
- (2) The operation of the House Beauty Shop.
- (3) The operation of the House Restaurant System (including vending operations).
- (4) The provision of mail services to entities which are not part of the House of Representatives.
- (5) The payment of fees for the use of the exercise facility described in section 103(a).
- (6) The collection of promotional rebates and incentives on credit card purchases, balances, and payments.
- (7) *The collection of a service fee from vendors of the Master Web Services Agreement or the Technology Services Contract for failure to abide by and maintain House of Representatives security policies.*

(b) **USE OF AMOUNTS IN FUND.**—Amounts in the Revolving Funds shall be used for any purpose designated by the Chief Administrative Officer, including purposes relating to energy and water conservation and environmental activities carried out in buildings, facilities, and grounds under the Chief Administrative Officer’s jurisdiction, which is approved by the Committee on Appropriations of the House of Representatives.

(c) **TRANSFER AUTHORITY.**—The Revolving Fund shall be treated as a category of allowances and expenses for purposes of section 101(a) of the Legislative Branch Appropriations Act, 1993 (2 U.S.C. 95b(a)).

(d) **TERMINATION AND TRANSFER OF EXISTING FUNDS AND ACCOUNTS.**—

(1) **IN GENERAL.**—Each fund and account specified in paragraph (2) is hereby terminated, and the balance of each such fund and account is hereby transferred to the Revolving Fund.

(2) **FUNDS AND ACCOUNTS SPECIFIED.**—The funds and accounts referred to in paragraph (1) are as follows:

(A) The revolving fund for the House Barber Shop, established by the paragraph under the heading “HOUSE BARBER SHOPS REVOLVING FUND” in the matter relating to the House of Representatives in chapter III of title I of the Supplemental Appropriations Act, 1975 (Public Law 93-554; 88 Stat. 1776).

(B) The revolving funds for the House Beauty Shop, established by the matter under the heading “house beauty shop” in the matter relating to administrative provisions for the House of Representatives in the Legislative Branch Appropriations Act, 1970 (Public Law 91-145; 83 Stat. 347).

(C) The special deposit account established for the House of Representatives Restaurant by section 208 of the First Supplemental Civil Functions Appropriation Act, 1941 (2 U.S.C. 2041 note), or any successor fund or account established for the receipt of revenues of the House Restaurant System.

(e) **EFFECTIVE DATE.**—This section shall take effect October 1, 2004, and shall apply with respect to fiscal year 2005 and each succeeding fiscal year.

SECTION 214 OF THE POSTAL REVENUE AND FEDERAL SALARY ACT OF 1967

LEGISLATIVE BRANCH EMPLOYEES

SEC. 214. (a) Except as otherwise provided in this title, each officer or employee in or under the legislative branch of the Government, whose rate of compensation is increased by section 5 of the Federal Employees Pay Act of 1946, shall be paid additional compensation at the rate of 4.5 per centum of his gross rate of compensation (basic compensation plus additional compensation authorized by law).

(b) The total annual compensation in effect immediately prior to the effective date of this section of each officer or employee of the House of Representatives, whose compensation is disbursed by the

Clerk of the House of Representatives and is not increased by reason of any other provision of this section, shall be increased by 4.5 per centum.

(c) The rates of compensation of employees of the House of Representatives whose compensation is fixed by the House Employees Schedule under the House Employees Position Classification Act (78 Stat. 1079-1084; Public Law 88-652; 2 U.S.C. 291-303), including each employee subject to such Act whose compensation is fixed at a saved rate, are hereby increased by amounts equal, as nearly as may be practicable, to the increases provided by subsection (a) of this section.

(d) Except as provided in the last sentence of section 218(a) of this title, the additional compensation provided by this section shall be considered a part of basic pay for the purposes of subchapter III of chapter 83 of title 5, United States Code, relating to civil service retirement.

[(e) The per annum rate of compensation of the Chief of Staff of the Joint Committee on Taxation shall be the same as the per annum rate of compensation of the Legislative Counsel of the House of Representatives.]

(f) This section shall not apply with respect to the compensation of student congressional interns and the compensation of employees whose compensation is fixed by the House Wage Schedule under the House Employees Position Classification Act.

(g) The annual rate of gross compensation of each officer or employee whose compensation is disbursed by the Secretary of the Senate, and the annual rate of gross compensation of each telephone operator on the United States Capitol telephone exchange and each member of the Capitol Police whose compensation is disbursed by the Clerk of the House of Representatives, (1) is increased by 4.5 per centum, and (2) as so increased shall be adjusted, effective the first day of the month following the date of enactment of this Act, to the nearest multiple of \$188.

(h) In any case in which the rate of compensation of any officer, employee, or position, or class of officers, employees, or positions, the compensation for which is disbursed by the Secretary of the Senate, or any minimum or maximum rate with respect to such officer, employee, position, or class is referred to in or provided by statute or Senate resolution, such statutory provision or resolution shall be deemed to refer to the rate which an officer or employee subject to the provisions of subsection (g) receiving such rate immediately prior to the effective date of such subsection would be entitled (without regard to such statutory provision) to receive on and after such date. As used in this subsection and subsection (g), the term "officer" does not include a Senator.

(i) The annual rate of gross compensation of each employee in the office of a Senator shall be adjusted, effective on the first day of the month following the date of enactment of this Act, to the lowest multiple of \$188 which is not lower than the rate such employee was receiving immediately prior thereto, except that the foregoing provisions of this subsection shall not apply in the case of any employee if on or before the fifteenth day following the date of enactment of this Act, the Senator by whom such employee is employed notifies the disbursing office of the Senate in writing that he does not wish such provisions to apply to such employee. No em-

ployee whose rate of compensation is adjusted under this subsection shall receive an increase under subsection (g) for any period prior to the effective date of such adjustment during which such employee was employed in the office of the Senator by whom he is employed on the first day of the month following the enactment of this Act. No increase shall be paid to any person under subsection (g) for any period prior to the first day of the month following the date of enactment of this Act during which such person was employed in the office of a Senator (other than the Senator by whom he is employed on such day) unless on or before the fifteenth day following the date of enactment of this Act such Senator notifies the disbursing office of the Senate in writing that he wishes such employee to receive such additional compensation for such period. In any case in which, at the expiration of the time within which a Senator may give notice under this subsection, such Senator is deceased, such notice shall be deemed to have been given. An increase under this subsection in the compensation of an employee in the office of a Senator for any period prior to the first day of the month following the date of enactment of this Act shall be made without regard to the clerk hire allowance of such Senator.

(j) [Omitted amendatory text]

(k) [Omitted amendatory text]

(l) [Omitted amendatory text]

(m) The limitation on gross rate per hour per person provided by applicable law on the effective date of this section with respect to the folding of speeches and pamphlets for the Senate is hereby increased by 4.5 per centum. The amount of such increase shall be computed to the nearest cent, counting one-half cent and over as a whole cent. The provisions of subsection (g) shall not apply to employees whose compensation is subject to such limitation, or to employees referred to in the last proviso in the second paragraph under the heading "SENATE" in the Second Deficiency Appropriation Act, 1948.

(n) [Omitted amendatory text]

(o) [Omitted amendatory text]

(p) [Omitted amendatory text]

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year, where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability.

2. The bill includes a number of provisions which place limitations on or change or extend existing limitations, appropriations, or authorizations, and which under some circumstances might be construed as changing the application of existing law.

3. The bill continues the practice of providing official reception and representation allowances for officers and offices of the Legislative Branch.

4. The bill authorizes disbursement of funds for various agencies.

5. The bill authorizes transfer authority between accounts for certain agencies in the bill.

6. The bill includes language allowing the use of funds for studies and examinations of executive agencies and temporary personnel services. Funds can also be available for reimbursement to agencies for services performed.

7. The bill includes language providing funds for the Family Room, the Superintendent of Garages, Office of Emergency Management, and preparing the Digest of Rules.

8. The bill includes language providing funds for House motor vehicles, interparliamentary receptions, and gratuities.

9. The bill requires unspent funds remaining in Members' Representational Allowances to be used for deficit or debt reduction.

10. The bill includes language that prohibits funds being used for the delivery of bills and resolutions.

11. The bill includes language that prohibits funds being used for the delivery of the Congressional Record.

12. The bill includes language that places a limitation on the amount that a Member can spend on a leased vehicle per month.

13. The bill includes language that places a limitation on printed copies of the U.S. Code for the House of Representatives.

14. The bill includes language that prohibits funds being used for the delivery of the Reports of Disbursements.

15. The bill includes language that prohibits funds being used for the delivery of the daily calendar.

16. The bill includes language that prohibits funds being used for the delivery of the congressional pictorial directory.

17. The bill includes language that amends the House Services Revolving Fund.

18. This bill provides language relating to cost of living adjustment for Members of Congress.

19. The bill authorizes allowances for employees of the Office of the Attending Physician and provides reimbursement to the Department of the Navy.

20. The bill authorizes senior level positions for the Joint Committee on taxation.

21. The bill authorizes expenses of the Capitol Police for motor vehicles, communications and other equipment, uniforms, weapons, supplies, materials, training, medical services, forensic services, stenographic services, personal and professional services, the employee assistance program, the awards program, postage, communication services, travel advances, and relocation expenses.

22. The bill provides that the cost of Capitol Police basic training at the Federal Law Enforcement Training Center be paid by the Department of Homeland Security.

23. The bill includes language that authorizes reimbursement for law enforcement assistance provided in connection with any activity that was not sponsored by Congress.

24. The bill allows the Architect of the Capitol to purchase or exchange, maintain, and operate two passenger motor vehicles.

25. The bill includes authorization allowing reimbursements for chilled water and steam provided to the Government Publishing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Building, Union Station Complex, and the Folger Shakespeare Library to be credited to the

AOC Capitol Power Plant appropriation and made available for obligation.

26. The bill allows the Architect of the Capitol to expend funds to maintain, care for, and operate the National Garden.

27. The bill contains language that prohibits the Architect of the Capitol from expending funds for scrimm containing photographs of building facades during restoration or construction projects.

28. The bill provides the authority to expend funds collected under the authority of 2 U.S.C. 150 and for international legal information, the balance to remain available until expended.

29. The bill establishes that the amount available for obligation by the Library of Congress is reduced by offsetting collections.

30. The bill provides funds for the digital collections and educational curricula program, and the American Folklife Center.

31. The bill allows the Library of Congress to hire or purchase one passenger motor vehicle.

32. The bill allows funds from offsetting collections to be used for the Library's Copyright Office.

33. The bill includes language authorizing the expenditure of receipts, with the exception of salaries and benefits, for the administration of the Copyright Royalty Judges program.

34. The bill contains language which provides that no funds in the Congressional Research Service can be used to publish or prepare material to be issued by the Library of Congress unless approved by the appropriate committees.

35. The bill provides funds to provide newspapers to the blind and physically handicapped.

36. The bill contains language under the Library of Congress placing a limitation on obligations for Reimbursable and Revolving Fund activities.

37. The bill contains language restricting the use of funds appropriated to the Government Publishing Office for the permanent edition of the Congressional Record for individual Representatives and Senators, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, limiting the printing of certain documents to a time certain, and authorizing the transfer of unobligated balances.

38. The bill includes authorization of appropriations for Congressional Publishing.

39. The bill includes language authorizing the Public Information Programs of the Superintendent of Documents to pay for printing certain publications in prior years for the depository library program. There is language authorizing the transfer of unexpended balances.

40. There is language authorizing the operation of the Government Publishing Office revolving fund, and which authorizes travel expenses for advisory councils, the purchase of not more than 12 passenger motor vehicles and that the revolving fund may be used to provide information in any format.

41. The bill includes language relating to the Government Accountability Office, authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109 at certain rates; authorizing the hire of one passenger motor vehicle, as required by

31 U.S.C. 1343; authorizing the Government Accountability Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and providing certain benefits, including rental of living quarters in foreign countries. Appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum.

42. In Section 201, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration and for the Senate by the Committee on Rules and Administration.

43. Section 203 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein, or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, either appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

44. Section 204 requires that certain information regarding consulting services shall be a matter of public record.

45. Section 205 authorizes Legislative Branch entities to share the costs of the Legislative Branch Financial Managers Council.

46. Section 206 limits the transfer of funds in this Act.

47. Section 207 prohibits funds in this Act being used to eliminate or restrict staff led guided tours.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

The accompanying bill contains no appropriations not authorized by law.

COMPARISON WITH THE BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget Act requires the report accompanying a bill providing new budget authority to contain a statement comparing the levels in the bill to the suballocations submitted under section 302(b) of the Act for the most recently agreed to concurrent resolution on the budget for the applicable fiscal year. That information is provided in the table headed "Comparison of Reported Bill to Section 302(b) Suballocation."

[In millions of dollars]

	302(b) Allocation		This Bill	
	Budget Authority	Outlays	Budget Authority	Outlays
Discretionary	4,490	4,440	3,580	¹ 3,697
Mandatory	143	143	143	¹ 143
Total	4,633	4,583	3,723	3,840

¹ Includes outlays from both House and Senate prior-year budget authority.
 Note.—Bill amounts excludes discretionary Senate-related items.

FIVE-YEAR OUTLAY PROJECTIONS

In compliance with section 308(a)(1)(B) of the Congressional Budget Act of 1974 (Public Law 93–344), as amended, the following table contains five-year projections prepared by the Congressional Budget Office of outlays associated with the budget authority provided in the accompanying bill:

[In millions of dollars]

Budget Authority	\$3,580
Outlays:	
2018	¹ 3085
2019	409
2020	100
2021	51
2022 and future years	24

¹ Excludes outlays from prior-year budget authority.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to section 308(a)(1)(C) of the Congressional Budget Act of 1974, (Public Law 93–344), as amended, the amount of financial assistance to State and local governments is as follows:

The accompanying bill contains no funding for State and local assistance programs.

PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

DIRECTED RULE MAKING

The bill does not direct any rule-making to the Executive Branch.

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
 (Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE I - LEGISLATIVE BRANCH					
HOUSE OF REPRESENTATIVES					
Payment to Widows and Heirs of Deceased Members of Congress (FY17 PL 114-223, Sec.142)1/.....	174	---	---	-174	---
Salaries and Expenses					
House Leadership Offices					
Office of the Speaker.....	6,645	6,645	6,645	---	---
Office of the Majority Floor Leader.....	2,180	2,180	2,180	---	---
Office of the Minority Floor Leader.....	7,114	7,114	7,114	---	---
Office of the Majority Whip.....	1,887	1,887	1,887	---	---
Office of the Minority Whip.....	1,460	1,460	1,460	---	---
Republican Conference.....	1,505	1,505	1,505	---	---
Democratic Caucus.....	1,487	1,487	1,487	---	---
Subtotal, House Leadership Offices.....	22,278	22,278	22,278	---	---
Members' Representational Allowances Including Members' Clerk Hire, Official Expenses of Members, and Official Mail					
Expenses.....	562,632	567,000	562,632	---	-4,368

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Committee Employees					
Standing Committees, Special and Select.....	127,053	129,062	127,053	---	-2,009
Committee on Appropriations (including studies and investigations).....	23,271	23,226	23,226	-45	---
Subtotal, Committee employees.....	150,324	152,288	150,279	-45	-2,009
Salaries, Officers and Employees					
Office of the Clerk.....	26,268	28,421	27,945	+1,677	-476
Office of the Sergeant at Arms.....	15,505	18,076	20,505	+5,000	+2,429
Office of the Chief Administrative Officer.....	117,165	133,635	127,165	+10,000	-6,470
Office of the Inspector General.....	4,963	5,037	4,968	+5	-69
Office of General Counsel.....	1,444	1,492	1,492	+48	---
Office of the Parliamentarian.....	1,999	2,037	2,037	+38	---
Office of the Law Revision Counsel of the House.....	3,167	3,261	3,209	+42	-52
Office of the Legislative Counsel of the House.....	8,979	9,437	9,437	+458	---
Office of Interparliamentary Affairs.....	814	816	814	---	-2
Other authorized employees.....	1,183	584	584	-599	---
Subtotal, Salaries, officers and employees.....	181,487	202,796	198,156	+16,669	-4,640

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Allowances and Expenses					
Supplies, materials, administrative costs and Federal tort claims.....	3,625	3,625	3,625	---	---
Official mail for committees, leadership offices, and administrative offices of the House.....	190	190	190	---	---
Government contributions.....	245,334	251,630	233,540	-11,794	-18,090
Business Continuity and Disaster Recovery.....	16,217	16,186	16,186	-31	---
Transition activities.....	2,084	2,273	2,273	+189	---
Wounded Warrior program.....	2,500	2,500	2,500	---	---
Office of Congressional Ethics.....	1,658	1,699	1,670	+12	-29
Miscellaneous items.....	720	722	720	---	-2
Subtotal, Allowances and expenses.....	272,328	278,825	260,704	-11,624	-18,121
Total, House of Representatives (discretionary).....	1,189,049	1,223,187	1,194,049	+5,000	-29,138
Total, House of Representatives (mandatory).....	174	---	---	-174	---
JOINT ITEMS					
Joint Economic Committee.....	4,203	4,203	4,203	---	---
Joint Committee on Taxation.....	10,095	11,169	10,455	+360	-714

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
 (Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances.	3,838	3,838	3,838	---	---
Office of Congressional Accessibility Services					
Salaries and expenses.....	1,429	1,444	1,444	+15	---
Total, Joint items.....	19,565	20,654	19,940	+375	-714
CAPITOL POLICE					
Salaries.....	325,300	347,096	347,700	+22,400	+604
General expenses.....	68,000	75,211	74,800	+6,800	-411
Total, Capitol Police.....	393,300	422,307	422,500	+29,200	+193
OFFICE OF COMPLIANCE					
Salaries and expenses.....	3,959	4,056	3,959	---	-97
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses.....	46,500	49,945	48,500	+2,000	-1,445

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
ARCHITECT OF THE CAPITOL (AOC)					
Capital Construction and Operations.....	92,957	98,360	93,000	+43	-5,360
Capitol building.....	32,584	54,898	45,300	+12,716	-9,598
Capitol grounds.....	12,826	14,279	13,333	+507	-946
House of Representatives buildings:					
House office buildings.....	185,731	176,948	169,294	-16,437	-7,654
House Historic Buildings Revitalization Trust Fund	17,000	10,000	10,000	-7,000	---
Capitol Power Plant.....	95,646	117,205	115,694	+20,048	-1,511
Offsetting collections.....	-9,000	-9,000	-9,000	---	---
Subtotal, Capitol Power Plant.....	86,646	108,205	106,694	+20,048	-1,511
Library buildings and grounds.....	47,080	121,182	76,097	+29,017	-45,085
Capitol police buildings, grounds and security.....	20,033	54,177	33,249	+13,216	-20,928
Botanic Garden.....	14,067	13,400	13,400	-667	---
Capitol Visitor Center.....	20,557	21,470	21,470	+913	---
Total, Architect of the Capitol.....	529,481	672,919	581,837	+52,356	-91,082

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
 (Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
LIBRARY OF CONGRESS					
Salaries and expenses.....	457,017	504,260	464,209	+7,192	-40,051
Authority to spend receipts.....	-6,350	-6,350	-6,350	---	---
Subtotal, Salaries and expenses.....	450,667	497,910	457,859	+7,192	-40,051
Copyright Office, Salaries and expenses.....	68,825	77,709	72,011	+3,186	-5,698
Authority to spend receipts.....	-39,548	-38,864	-41,305	-1,757	-2,441
Prior year unobligated balances.....	-6,179	-7,429	-2,260	+3,919	+5,169
Subtotal, Copyright Office.....	23,098	31,416	28,446	+5,348	-2,970
Congressional Research Service, Salaries and expenses. Books for the blind and physically handicapped, Salaries and expenses.....	107,945	119,279	111,474	+3,529	-7,805
Copyright Office funding flexibility information technology (Sec.1103(b)) (CBO estimate).....	50,248	52,815	50,248	---	-2,567
Total, Library of Congress.....	631,958	703,420	648,027	+16,069	-55,393

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
 (Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
GOVERNMENT PUBLISHING OFFICE					
Congressional publishing	79,736	79,528	79,528	-208	---
Public Information Programs of the Superintendent of Documents, Salaries and expenses.....	29,500	29,000	29,000	-500	---
Government Publishing Office Business Operations Revolving Fund	7,832	8,540	8,540	+708	---
Total, Government Publishing Office	117,068	117,068	117,068	---	---
GOVERNMENT ACCOUNTABILITY OFFICE					
Salaries and expenses.....	567,856	614,478	568,306	+450	-46,172
Offsetting collections.....	-23,350	-23,800	-23,800	-450	---
Total, Government Accountability Office.....	544,506	590,678	544,506	---	-46,172
OPEN WORLD LEADERSHIP CENTER TRUST FUND					
Payment to the Open World Leadership Center (OWLC) Trust Fund.....	5,600	5,800	5,600	---	-200

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
 (Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT					
Stennis Center for Public Service.....	430	430	430	---	---
ADMINISTRATIVE PROVISIONS					
Scorekeeping adjustment (CBO estimate) 2/.....	-1,000	---	-2,000	-1,000	-2,000
OTHER SCOREKEEPING ADJUSTMENTS					
AOC House Office Buildings Fund (PL114-254) (CBO estimate).....	---	-4,000	-4,000	-4,000	---
Grand total (including scorekeeping adjustments)	3,480,590	3,806,464	3,580,416	+99,826	-226,048
Discretionary.....	(3,480,416)	(3,806,464)	(3,580,416)	(+100,000)	(-226,048)
Mandatory 1/.....	(174)	---	---	(-174)	---

1/ FY2017 funds provided in Continuing Appropriations Act, 2017 (Public Law 114-223)
 2/ FY2017 is Sec. 175 of Further Continuing Appropriations Act, 2017 (Public Law 114-254)

COMPARATIVE STATEMENT OF NEW BUDGET AUTHORITY FOR 2017 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2018
(Amounts in Thousands)

	FY 2017 Enacted	FY 2018 Request	Bill	Bill vs. Enacted	Bill vs. Request
RECAPITULATION					
House of Representatives (discretionary).....	1,189,049	1,223,187	1,194,049	+5,000	-29,138
House of Representatives (mandatory) 1/.....	174	---	---	-174	---
Joint Items.....	19,565	20,654	19,940	+375	-714
Capitol Police.....	393,300	422,307	422,500	+29,200	+193
Office of Compliance.....	3,959	4,056	3,959	---	-97
Congressional Budget Office.....	46,500	49,945	48,500	+2,000	-1,445
Architect of the Capitol.....	529,481	672,919	581,837	+52,356	-91,082
Library of Congress.....	631,958	703,420	648,027	+16,069	-55,393
Government Publishing Office.....	117,068	117,068	117,068	---	---
Government Accountability Office.....	544,506	590,678	544,506	---	-46,172
Open World Leadership Center.....	5,600	5,800	5,600	---	---
Stennis Center for Public Service.....	430	430	430	---	-200
Administrative Provisions 2/.....	-1,000	---	-2,000	-1,000	---
Other Scorekeeping adjustments.....	---	-4,000	-4,000	-4,000	---
Grand total.....	3,480,590	3,806,464	3,580,416	+99,826	-226,048
Discretionary.....	(3,480,416)	(3,806,464)	(3,580,416)	(+100,000)	(-226,048)
Mandatory 1/.....	(174)	---	---	(-174)	---

1/ FY2017 funds provided in Continuing Appropriations Act, 2017 (Public Law 114-223)
2/ FY2017 is Sec. 175 of Further Continuing Appropriations Act, 2017 (Public Law 114-254)

ADDITIONAL VIEWS OF NITA LOWEY AND TIM RYAN

The fiscal year 2018 Legislative Branch Appropriations bill provides \$3.58 billion, \$100 million above the level in the FY 2017 omnibus appropriations bill and \$226 million below the budget request, not including Senate items. The bill as written was developed in a bipartisan manner, although there are some spending levels we would have set higher and provisions we would have written differently. It will allow most agencies across the Legislative Branch of the Federal government to carry out their missions.

In light of the tragic shooting at a Congressional Baseball Game practice that took place less than three weeks before this bill was marked up, we support the decision to provide additional resources to the Capitol Police and the House Sergeant at Arms for necessary security improvements for Members of Congress, staff, constituents and visitors. It is clear there are vulnerabilities that must be addressed in order to keep those working in and served by the Congress safe. While there is a specific plan for use of some of these additional funds, a proposal for use of the remaining security money is forthcoming and we look forward to working with bipartisan leadership on a comprehensive strategy.

In addition to making a down payment on additional security needs, this bill will allow many agencies to make much-needed investments, including in IT modernization for the Library of Congress, Congressional Research Service and Copyright Office; cybersecurity enhancements for the House of Representatives; and deferred maintenance and construction projects in the Capitol Building, the Library of Congress buildings and grounds, the Capitol Police buildings and grounds, and at the Capitol Power Plant. We are also pleased that a manager's amendment was agreed to at markup giving the Architect of the Capitol's House Office Buildings account an additional \$4 million.

We are concerned with the levels provided in a few areas. As this bill progresses it is our plan to seek additional funding for the Government Accountability Office (GAO). This bill currently provides GAO \$568.3 million for FY 2018, \$46.2 million less than its budget request. It is irresponsible to underfund the GAO, especially when Administration officials have reportedly been ordered not to comply with Democratic oversight requests. At this funding level, GAO would have over 200 fewer staff than planned by year's end, undermining its ability to conduct oversight and ensure taxpayer dollars are well spent.

Also, while the Library of Congress, which includes the Congressional Research Service (CRS), received a 2.5% increase, those funds are earmarked specifically for IT modernization. Without additional funding for their workforce, the mission of the Library as a whole, and specifically CRS, is greatly compromised. Congress relies on the non-partisan expertise at the Library to provide re-

search that impacts the debate around complicated issues. A degradation in services in Congress' support agencies reduces the effectiveness of the policies Congress is attempting to establish and ensures an over-reliance on information from outside interest groups.

Finally, we are deeply concerned at the failure to pass a budget resolution, the conspicuous absence of bipartisan talks to adjust the draconian spending caps found in the 2011 Budget Control Act, and the lack of any apparent plan to avoid a catastrophic debt default in the fall. Republicans control both houses of Congress and the White House and yet they cannot agree on an overall level of discretionary spending for the coming fiscal year. Without that topline number—the so-called 302(a) allocation for the Appropriations Committee—we are marking up the 12 annual appropriations bills without knowing how much is left to spend on the remaining bills. Indeed, at the markup for the Legislative Branch and Defense Appropriations bills, neither subcommittee received even its own interim spending cap (a “302(b) allocation”), which in past years has been the bare minimum of budget process followed by our Committee.

In summary, while this bill is worthy of our support and the process by which it was written was inclusive and bipartisan, we look forward to working on improving it further in conference and we continue to object to the lack of transparency and progress demonstrated by the majority in the overall budget process.

TIM RYAN.
NITA M. LOWEY.

