

# Federal Register

**Briefings on How To Use the Federal Register**

For information on briefings in Washington, DC, and Dallas, TX, see announcement on the inside cover of this issue.



**FEDERAL REGISTER** Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the **Federal Register** as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online database is updated by 6 a.m. each day the **Federal Register** is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. It is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. The annual subscription fee for a single workstation is \$375. Six-month subscriptions are available for \$200 and one month of access can be purchased for \$35. Discounts are available for multiple-workstation subscriptions. To subscribe, Internet users should telnet to swais.access.gpo.gov and login as newuser (all lower case); no password is required. Dial-in users should use communications software and modem to call (202) 512-1661 and login as swais (all lower case); no password is required; at the second login prompt, login as newuser (all lower case); no password is required. Follow the instructions on the screen to register for a subscription for the **Federal Register** Online via *GPO Access*. For assistance, contact the *GPO Access* User Support Team by sending Internet e-mail to help@eids05.eids.gpo.gov, or a fax to (202) 512-1262, or by calling (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday through Friday, except Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$494, or \$544 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$433. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 60 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

**Subscriptions:**  
Paper or fiche 202-512-1800  
Assistance with public subscriptions 512-1806

### Online:

Telnet swais.access.gpo.gov, login as newuser <enter>, no password <enter>; or use a modem to call (202) 512-1661, login as swais, no password <enter>, at the second login as newuser <enter>, no password <enter>.

Assistance with online subscriptions 202-512-1530

### Single copies/back copies:

Paper or fiche 512-1800  
Assistance with public single copies 512-1803

### FEDERAL AGENCIES

**Subscriptions:**  
Paper or fiche 523-5243  
Assistance with Federal agency subscriptions 523-5243

**For other telephone numbers, see the Reader Aids section at the end of this issue.**

## THE FEDERAL REGISTER WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulations.
- WHO:** The Office of the Federal Register.
- WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

### WASHINGTON, DC (THREE BRIEFINGS)

- WHEN:** March 23 at 9:00 am and 1:30 pm  
April 20 at 9:00 am
- WHERE:** Office of the Federal Register Conference Room, 800 North Capitol Street NW., Washington, DC (3 blocks north of Union Station Metro)
- RESERVATIONS:** 202-523-4538

### DALLAS, TX

- WHEN:** March 30 at 9:00 am
- WHERE:** Conference Room 7A23  
Earle Cabell Federal Building and Courthouse  
1100 Commerce Street  
Dallas, TX 75242
- RESERVATIONS:** 1-800-366-2998



# Contents

**Federal Register**

Vol. 60, No. 53

Monday, March 20, 1995

## **Agriculture Department**

See Animal and Plant Health Inspection Service

See Food Safety and Inspection Service

See Forest Service

See Grain Inspection, Packers and Stockyards Administration

## **Air Force Department**

### **NOTICES**

Environmental statements; availability, etc.:

Airborne laser demonstration phase program, 14737

## **Animal and Plant Health Inspection Service**

### **RULES**

Interstate transportation of animals and animal products (quarantine):

Equine infectious anemia, 14617–14619

## **Antitrust Division**

### **NOTICES**

National cooperative research notifications:

Cable Television Laboratories, Inc., 14779

Financial Services Technology Consortium, Inc., 14779–14780

Microelectronics & Computer Technology Corp., 14780

Smart Valley CommerceNet Consortium, Inc., 14780

## **Commerce Department**

See Economics and Statistics Administration

See Export Administration Bureau

See International Trade Administration

See Minority Business Development Agency

See National Oceanic and Atmospheric Administration

### **NOTICES**

Agency information collection activities under OMB review, 14724

## **Committee for the Implementation of Textile Agreements**

### **NOTICES**

Cotton, wool, and man-made textiles:

Pakistan; correction, 14736

## **Commodity Futures Trading Commission**

### **NOTICES**

Meetings:

Agricultural Advisory Committee, 14736

Meetings; Sunshine Act, 14813

## **Customs Service**

### **RULES**

Articles conditionally free, subject to a reduced rate, etc.:

Temporary importation bonds—

Anticipatory breach, assessment amounts, petitions for relief, 14630–14632

### **PROPOSED RULES**

Country of origin marking:

Watches, 14705–14707

## **Defense Department**

See Air Force Department

See Defense Logistics Agency

See Navy Department

## **Defense Logistics Agency**

### **NOTICES**

Meetings:

Product shelf-life critical issues; U.S. Government sponsored national forum, 14736

## **Economics and Statistics Administration**

### **NOTICES**

Meetings:

Designing the Year 2000 Census and Census Related

Activities for 2000–2009 Task Force Advisory Committee, 14724–14725

## **Education Department**

### **RULES**

Elementary and secondary education:

Magnet schools assistance program, 14864–14866

### **NOTICES**

Agency information collection activities under OMB review, 14738

Grants and cooperative agreements; availability, etc.:

Magnet schools assistance program, 14868–14873

## **Energy Department**

See Federal Energy Regulatory Commission

See Hearings and Appeals Office, Energy Department

See Western Area Power Administration

### **NOTICES**

Civilian Radioactive Waste Management Office; waste acceptance issues, response summary report; availability, 14739

Environmental statements; availability, etc.:

Tritium supply and recycling, 14738–14739

## **Environmental Protection Agency**

### **RULES**

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update, 14641–14645

### **PROPOSED RULES**

Air quality implementation plans; approval and promulgation; various States:

Ohio, 14708

### **NOTICES**

Toxic and hazardous substances control:

Chemical substances releases and detection, environmental media; clarification and comment, 14756

## **Export Administration Bureau**

### **NOTICES**

Export privileges, actions affecting:

D'Haens, Joseph P.M., 14725

## **Federal Aviation Administration**

### **RULES**

Airworthiness directives:

Robinson Helicopter Co., 14619–14621

### **PROPOSED RULES**

Airworthiness standards:

Special conditions—

SIAI Marchetti Model S211A, 14698–14701

**Noise standards:**

Program noise mitigation measures; Federal funding approval and eligibility, 14701-14705

**NOTICES****Meetings:**

Research, Engineering, and Development Advisory Committee, 14811-14812

**Federal Communications Commission****NOTICES**

Agency information collection activities under OMB review, 14756-14757

**Federal Emergency Management Agency****PROPOSED RULES****Flood elevation determinations:**

Arizona et al., 14708-14710

Colorado et al., 14710-14714

**NOTICES****Disaster and emergency areas:**

California, 14757-14758

**Federal Energy Regulatory Commission****NOTICES****Electric rate and corporate regulation filings:**

National Power Exchange et al., 14739-14741

West Penn Power Co. et al., 14741-14742

Wisconsin Public Service Corp. et al., 14742-14743

**Environmental statements; availability, etc.:**

EcoElectrica, L.P., 14743-14747

Smith, Dewey B., 14747

**Meetings; Sunshine Act, 14813****Natural gas certificate filings:**

Columbia Gas Transmission Corp. et al., 14747-14750

NorAm Gas Transmission Co. et al., 14750-14751

**Applications, hearings, determinations, etc.:**

Southern Company Services, Inc., 14751

**Federal Maritime Commission****NOTICES****Agreements filed, etc., 14758****Freight forwarder licenses:**

Jason Shipping Co. et al., 14758-14759

**Federal Reserve System****NOTICES****Applications, hearings, determinations, etc.:**

Barnett Banks, Inc., 14759

Capital Bancorporation, Inc., 14759

Louis G. Titus Revocable Trust et al., 14759-14760

North Fork Bancorporation et al., 14760

**Federal Trade Commission****NOTICES**

Premerger notification waiting periods; early terminations, 14760-14762

**Fish and Wildlife Service****NOTICES****Environmental statements; availability, etc.:****Incidental take permits—**

La Costa Villages, Carlsbad, CA; coastal California gnatcatcher, etc., 14776-14777

Windsor Estates, Brevard County, FL; Florida scrub jay, 14776

**Food and Drug Administration****NOTICES****Human drugs:****Export applications—**

Pepcid AC Compressed Chewable Tablets, 14762

**Food Safety and Inspection Service****PROPOSED RULES****Poultry inspection:****Nutrition labeling—**

Raw poultry products; use of term "fresh", 14668-14669

**Forest Service****NOTICES****Environmental statements; availability, etc.:**

Kaibab National Forest, AZ, 14719

Southwestern Region; Mexican spotted owl and northern goshawk habitat management, 14719-14720

**Meetings:**

Southwest Washington Provincial Advisory Committee, 14720

**National Forest System lands:**

Hunting; use of bait policy; intent to monitor State regulations, 14720-14723

**Grain Inspection, Packers and Stockyards Administration****NOTICES****Agency designation actions:**

Iowa et al., 14723-14724

**Health and Human Services Department**

See Food and Drug Administration

See Health Resources and Services Administration

See Inspector General Office, Health and Human Services Department

**Health Care Financing Administration**

See Inspector General Office, Health and Human Services Department

**Health Resources and Services Administration****NOTICES****Grants and cooperative agreements; availability, etc.:****Maternal and child health services—**

Federal set-aside program, etc., 14762-14763

**Hearings and Appeals Office, Energy Department****NOTICES**

Cases filed, 14751-14753

Decisions and orders, 14753-14754

**Housing and Urban Development Department****RULES**

Noncitizens; restrictions on assistance, 14816-14861

**Real Estate Settlement Procedures Act:**

Mortgage loans servicing transfer and escrow accounting procedures, 14635-14636

Stewart B. McKinney Homeless Assistance Amendments

Act; participant's consent to information release, 14632-14635

**PROPOSED RULES****Fair housing:**

Housing for older persons—

Significant facilities and services; definition; correction, 14890

**Public and Indian housing:**

Vacancy Rule Negotiated Rulemaking Advisory Committee—  
Meetings, 14707

**NOTICES**

Agency information collection activities under OMB review, 14765–14774

**Mortgage and loan insurance programs:**

HUD-held multifamily mortgage loans; sale policy, 14774–14775

**Indian Affairs Bureau****NOTICES**

Environmental statements; availability, etc.:

Rosebud and Cheyenne River Sioux Reservations, SD; livestock grazing and prairie dog management, 14876

**Inspector General Office, Health and Human Services Department****NOTICES**

Program exclusions; list, 14763–14765

**Interior Department**

See Fish and Wildlife Service

See Indian Affairs Bureau

See Land Management Bureau

See Minerals Management Service

**Internal Revenue Service****RULES**

Income taxes:

Dividends received deduction holding period reduced for periods where risk of loss diminished, 14636–14641

**International Trade Administration****NOTICES**

Antidumping:

Honey from—

China, 14725–14731

Silicon metal from—

Brazil, 14731–14732

Countervailing duties:

Carbon steel wire rod from—

Saudi Arabia, 14733

United States-Canada free-trade agreement; binational panel reviews:

Softwood lumber products from—

Canada, 14733

**Interstate Commerce Commission****NOTICES**

Railroad operation, acquisition, construction, etc.:

Dallas Area Rapid Transit, 14777

Railroad services abandonment:

Southern Pacific Transportation Co., 14777–14778

Willamette Valley Railway Co., 14778–14779

**Justice Department**

See Antitrust Division

**Labor Department**

See Pension and Welfare Benefits Administration

**Land Management Bureau****NOTICES**

Closure of public lands:

Washington, 14775

**Minerals Management Service****PROPOSED RULES**

Royalty management:

Indian Gas Valuation Negotiated Rulemaking Committee—

Establishment and meetings, 14707–14708

**NOTICES**

Outer Continental Shelf operations:

Oil and gas lease sales; restricted joint bidders list, 14777

**Minority Business Development Agency****NOTICES**

Business development center program applications:

Florida, 14733–14734

Louisiana, 14734

Ohio, 14734

Oregon, 14734

Pennsylvania, 14734

Puerto Rico, 14734

South Carolina, 14734

Washington, 14734–14735

**National Credit Union Administration****NOTICES**

Organization, functions, and authority delegations:

Supervisory Review Committee; guidelines, 14795–14799

**National Highway Traffic Safety Administration****PROPOSED RULES**

Meetings:

Motor vehicle regulations; regulatory reform actions, 14717–14718

**National Oceanic and Atmospheric Administration****RULES**

Pacific Halibut Commission, International:

Pacific halibut fisheries; catch sharing plan, 14651–14667

**NOTICES**

Permits:

Endangered and threatened species, 14735

Marine mammals, 14735–14736

**Navy Department****NOTICES**

Inventions, Government-owned; availability for licensing, 14737

Meetings:

Chief of Naval Operations Executive Panel task forces, 14737–14738

**Nuclear Regulatory Commission****PROPOSED RULES**

Fee schedules; revision 100% fee recovery (1995 FY), 14670–14698

Production and utilization facilities; domestic licensing:

Nuclear power plants—

Nuclear power reactors; shutdown and low-power operations; meeting, 14669–14670

**NOTICES**

Agency information collection activities under OMB review, 14799–14800

Petitions; Director's decisions:

National Institutes of Health, 14800–14805

*Applications, hearings, determinations, etc.:*

Baltimore Gas & Electric Co., 14805

Connecticut Yankee Atomic Power Co., 14805

**Pension and Welfare Benefits Administration****NOTICES**

Employee benefit plans; prohibited transaction exemptions:  
NCNB Real Estate Fund et al., 14780-14795

**Postal Rate Commission****NOTICES**

Practice and procedure rules:  
Postal rate and mail classification changes; procedural  
streamlining, 14805-14806

**Postal Service****PROPOSED RULES**

International Mail Manual:  
International postal rates and fees; changes, 14878-14888

**Public Health Service**

See Food and Drug Administration  
See Health Resources and Services Administration

**Research and Special Programs Administration****RULES**

Pipeline safety:  
Excavation damage prevention programs for gas and  
hazardous liquid and carbon dioxide pipelines,  
14646-14651

**PROPOSED RULES**

Pipeline safety:  
Qualified one-call systems; mandatory participation by  
pipeline operators, 14714-14717

**Securities and Exchange Commission****RULES**

Organization, functions, and authority delegations:  
Update, 14622-14630

**NOTICES**

Self-regulatory organizations:  
Clearing agency registration applications—  
Participants Trust Co., 14806-14807  
Self-regulatory organizations; proposed rule changes:  
Midwest Securities Trust Co., 14807-14808  
*Applications, hearings, determinations, etc.:*  
New York Life Insurance & Annuity Corp. et al., 14808-  
14810

**Small Business Administration****NOTICES**

Agency information collection activities under OMB  
review, 14810-14811  
Disaster loan areas:  
California, 14811

**Textile Agreements Implementation Committee**

See Committee for the Implementation of Textile  
Agreements

**Transportation Department**

See Federal Aviation Administration  
See National Highway Traffic Safety Administration

See Research and Special Programs Administration

**NOTICES**

Aviation proceedings:  
Agreements filed; weekly receipts, 14811  
Certificates of public convenience and necessity and  
foreign air carrier permits; weekly applications,  
14811

**Treasury Department**

See Customs Service  
See Internal Revenue Service

**United States Information Agency****NOTICES**

Art objects; importation for exhibition:  
Arshile Gorky: The Breakthrough Years, 14812

**Western Area Power Administration****NOTICES**

Central Valley Project, CA; Shasta Dam Powerplant  
generators; non-Federal funding to perform rewindings  
with updates, 14754-14755

**Separate Parts In This Issue****Part II**

Department of Housing and Urban Development, 14816-  
14861

**Part III**

Department of Education, 14864-14866

**Part IV**

Department of Education, 14868-14873

**Part V**

Department of the Interior, Bureau of Indian Affairs, 14876

**Part VI**

United States Postal Service, 14878-14888

**Part VII**

Department of Housing and Urban Development, 14890

**Reader Aids**

Additional information, including a list of public laws,  
telephone numbers, and finding aids, appears in the Reader  
Aids section at the end of this issue.

**Electronic Bulletin Board**

Free **Electronic Bulletin Board** service for Public Law  
numbers, **Federal Register** finding aids, and a list of  
documents on public inspection is available on 202-275-  
1538 or 275-0920.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

<b>9 CFR</b>		<b>Proposed Rules:</b>	
75.....	14617	Ch. V.....	14717
<b>Proposed Rules:</b>		192.....	14714
381.....	14668	195.....	14714
<b>10 CFR</b>		<b>50 CFR</b>	
<b>Proposed Rules:</b>		301.....	14651
50.....	14669		
170.....	14670		
171.....	14670		
<b>14 CFR</b>			
39.....	14619		
<b>Proposed Rules:</b>			
23.....	14698		
150.....	14701		
<b>17 CFR</b>			
200.....	14622		
270.....	14622		
<b>19 CFR</b>			
10.....	14630		
<b>Proposed Rules:</b>			
134.....	14705		
<b>24 CFR</b>			
200 (2 documents).....	14632,		
	14816		
215.....	14816		
235.....	14816		
236.....	14816		
247.....	14816		
760.....	14632		
812.....	14816		
850.....	14816		
880.....	14816		
881.....	14816		
882.....	14816		
883.....	14816		
884.....	14816		
886.....	14816		
887.....	14816		
900.....	14816		
904.....	14816		
905.....	14816		
912.....	14816		
960.....	14816		
3500.....	14635		
<b>Proposed Rules:</b>			
Chapter IX.....	14707		
100.....	14890		
<b>26 CFR</b>			
1.....	14636		
<b>30 CFR</b>			
<b>Proposed Rules:</b>			
Ch. II.....	14707		
<b>34 CFR</b>			
280.....	14864		
<b>39 CFR</b>			
<b>Proposed Rules:</b>			
20.....	14878		
<b>40 CFR</b>			
300 (2 documents).....	14641,		
	14645		
<b>Proposed Rules:</b>			
52.....	14708		
<b>44 CFR</b>			
<b>Proposed Rules:</b>			
65.....	14708		
67.....	14710		
<b>49 CFR</b>			
192.....	14646		
195.....	14646		