

Bureau of Unemployment and Sickness Insurance, is authorized to make initial determinations on all issues of eligibility for unemployment and sickness benefits as set forth in paragraphs (b) and (c) of this section, and on any other issue not reserved to the Director by paragraph (e) of this section.

\* \* \* \* \*

Dated: May 23, 1995.

By Authority of the Board.

**Beatrice Ezerski,**

*Secretary to the Board.*

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## DEPARTMENT OF THE TREASURY

### 31 CFR Part 0

#### Employee Rules of Conduct

**AGENCY:** Department of the Treasury.

**ACTION:** Interim rule.

**SUMMARY:** The Department of the Treasury is issuing the Employee Rules of Conduct which will prescribe uniform rules of conduct and procedure for all employees and officials in the Department.

**DATES:** This interim rule is effective June 1, 1995. Comments must be received or postmarked on or before July 3, 1995.

**ADDRESSES:** Comments should be submitted to the Office of the Assistant General Counsel (General Law and Ethics), Department of the Treasury, Room 1410, Washington, DC 20220, Attention: Mr. R. Peter Rittling or by e-mail at the following address Peter.Rittling@treas.sprint.com.

**FOR FURTHER INFORMATION CONTACT:** Stephen J. McHale, Henry H. Booth, or R. Peter Rittling, Office of the Assistant General Counsel (General Law and Ethics), Department of the Treasury, telephone (202) 622-0450, FAX (202) 622-1176, e-mail Peter.Rittling@treas.sprint.com.

#### SUPPLEMENTARY INFORMATION:

##### I. Background

On August 7, 1992, the Office of Government Ethics (OGE) published the Standards of Ethical Conduct for Employees of the Executive Branch (5 CFR Part 2635). The Executive Branch-wide Standards became effective on February 3, 1993, superseding many, but not all, of the Department-wide conduct rules published at 31 CFR Part 0 (see also the grace period extension at 59 FR 4779-4780, February 2, 1994). This rule making repeals part 0 in its

entirety and issues a new part 0. The new part 0 includes conduct rules previously published in part 0 that were not superseded and continue to be important to the efficient functioning of the Department. Many of the regulations included in the Rules of Conduct have been revised pursuant to changes in the law or Department policy.

Simultaneously, in a separate rule making, the Department is issuing as a final rule the Supplemental Standards of Ethical Conduct for Employees of the Department of the Treasury. The Supplemental Standards, to be codified at 5 CFR chapter XXI, prescribe Department-specific ethics regulations supplemental to the Executive Branch-wide Standards.

##### II. Analysis of the Regulations

###### Subpart A—General Provisions

The provisions contained in subpart A state the policy and purpose of the Rules of Conduct and the responsibilities of the Department's employees and officials in implementing and complying with the included regulations. Subpart A also includes a definitional section. The United States Savings Bonds Division is omitted from the definition of Bureau in § 0.103 because it was assumed into the Bureau of the Public Debt and no longer exists as a separate component of the Department.

###### Subpart B—Rules of Conduct

Subpart B sets out the conduct regulations that all Department employees and officials are required to follow. Generally, the rules regulate employee conduct including, for example, the use of Government vehicles or the use of controlled substances and intoxicants while an employee is on duty or on Government property. Regulations concerning conflicts of interest and ethics are contained in the Executive Branch-wide Standards and the Treasury Supplemental Standards.

###### Subpart C—Special Government Employees

Section 0.301 of subpart C explains that, with little variation, special Government employees employed with the Department are required to comply with the Rules of Conduct to the same degree as regular employees. Further, § 0.303 requires a special Government employee, serving concurrently with another Federal agency, to inform the Department of that fact so that the Department may take the appropriate administrative actions and avoid any conflict in duties or remuneration.

###### Subpart D—Advisers to the Department

Subpart D includes a definition of adviser to the Department and instructs individuals uncertain about their relationship with the Department to seek advice from the appropriate ethics official. Further, § 0.401(b) explains that it is the Department's policy that advisers should refer to the Rules of Conduct for guidance when working with the Department even though they are not required to follow the Rules.

##### III. Matters of Regulatory Procedure

###### Administrative Procedure Act

The Department finds that good cause exists for waiving the notice and comment requirements contained in 5 U.S.C. 553(b) and (d). The Department of the Treasury Employee Rules of Conduct contain statements of policy, interpretive rules, and conduct regulations relating solely to agency management and personnel. Moreover, this rule making essentially reissues in revised form many of the conduct rules previously published in 31 CFR Part 0. However, because this rule may be improved, comments may be submitted on or before July 3, 1995. All comments will be analyzed and any appropriate changes to the rule will be incorporated in the subsequent publication of the final rule.

###### Executive Order 12866, Regulatory Planning and Review

This rule is limited to agency organization, management and personnel matters; therefore, it is not subject to Executive Order 12866.

###### Regulatory Flexibility Act

It is hereby certified that this rule will not have a significant economic impact on a substantial number of small entities. This rule affects only Federal employees.

###### List of Subjects in 31 CFR Part 0

Government employees.

Dated: January 29, 1995.

**Edward S. Knight,**

*General Counsel, Department of the Treasury.*

For the reasons set forth in the preamble, 31 CFR part 0 is revised to read as follows:

## PART 0—DEPARTMENT OF THE TREASURY EMPLOYEE RULES OF CONDUCT

### Subpart A—General Provisions

Sec.

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**Authority:** 5 U.S.C. 301.

**Subpart A—General Provisions****§ 0.101 Purpose.**

(a) The Department of the Treasury Employee Rules of Conduct (Rules) are separate from and additional to the Standards of Ethical Conduct for Employees of the Executive Branch (Executive Branch-wide Standards) (5 CFR part 2635) and the Supplemental Standards of Ethical Conduct for Employees of the Department of the Treasury (Treasury Supplemental Standards) (to be codified at 5 CFR part 3101). The Rules prescribe employee rules of conduct and procedure and provide for disciplinary action for the violation of the Rules, the Treasury Supplemental Standards, the Executive Branch-wide Standards, and any other rule, regulation or law governing Department employees.

(b) The Rules are not all-inclusive and may be modified by interpretive guidelines and procedures issued by the Department's bureaus. The absence of a specific published rule of conduct covering an action does not constitute a condonation of that action or indicate that the action would not result in corrective or disciplinary action.

**§ 0.102 Policy.**

(a) All employees and officials of the Department are required to follow the rules of conduct and procedure contained in the Rules, the Treasury Supplemental Standards, the Executive Branch-wide Standards of Ethical Conduct, the Employee Responsibilities and Conduct (5 CFR part 735), and any bureau issued rules.

(b) Employees found in violation of the Rules, the Treasury Supplemental Standards, the Executive Branch-wide Standards or any applicable bureau rule may be instructed to take remedial or corrective action to eliminate the conflict. Remedial action may include, but is not limited to:

- (1) Reassignment of work duties;
- (2) Disqualification from a particular assignment;
- (3) Divestment of a conflicting interest; or
- (4) Other appropriate action.

(c) Employees found in violation of the Rules, the Treasury Supplemental Standards, the Executive Branch-wide Standards or any applicable bureau rule may be disciplined in proportion to the gravity of the offense committed, including removal. Disciplinary action will be taken in accordance with applicable laws and regulations and after consideration of the employee's explanation and any mitigating factors. Further, disciplinary action may include any additional penalty prescribed by law.

**§ 0.103 Definitions.**

The following definitions are used throughout this part: (a) Adviser means a person who provides advice to the Department as a representative of an outside group and is not an employee or special Government employee as those terms are defined in § 0.103.

- (b) Bureau means:
- (1) Bureau of Alcohol, Tobacco and Firearms;
  - (2) Bureau of Engraving and Printing;
  - (3) Bureau of the Public Debt;
  - (4) Departmental Offices;
  - (5) Federal Law Enforcement Training Center;
  - (6) Financial Management Service;
  - (7) Internal Revenue Service;
  - (8) Legal Division;
  - (9) Office of the Comptroller of the Currency;
  - (10) Office of the Inspector General;
  - (11) Office of Thrift Supervision;
  - (12) United States Customs Service;
  - (13) United States Mint;
  - (14) United States Secret Service; and
  - (15) Any organization designated as a bureau by the Secretary pursuant to appropriate authority.
- (c) *Person* means an individual, corporation and subsidiaries it controls,

company, association, firm, partnership, society, joint stock company, or any other organization or institution as specified in 5 CFR 2635.102(k).

(d) *Regular employee* or *employee* means an officer or employee of the Department of the Treasury but does not include a special Government employee.

(e) *Special Government employee* means an officer or employee who is retained, designated, appointed, or employed to perform temporary duties either on a full-time or intermittent basis, with or without compensation, for a period not to exceed 130 days during any consecutive 365-day period. See 18 U.S.C. 202(a).

**Responsibilities****§ 0.104 Designated Agency Ethics Official and Alternate Designated Agency Ethics Official.**

The Deputy General Counsel is the Department's Designated Agency Ethics Official (DAEO). The DAEO is responsible for managing the Department's ethics program, including coordinating ethics counseling and interpreting questions of conflicts of interest and other matters that arise under the Executive Branch-wide Standards and Treasury Supplemental Standards and Rules. See 5 CFR 2638.203. The Senior Counsel for Ethics is the Alternate Designated Agency Ethics Official.

**§ 0.105 Deputy Ethics Official.**

The Chief Counsel or Legal Counsel for a bureau, or a designee, is the Deputy Ethics Official for that bureau. The Legal Counsel for the Financial Crimes Enforcement Network is the Deputy Ethics Official for that organization. It is the responsibility of the Deputy Ethics Official to give authoritative advice and guidance on conflicts of interest and other matters arising under the Executive Branch-wide Standards, Treasury Supplemental Standards, and the Rules.

**§ 0.106 Bureau Heads.**

Bureau heads or designees are required to:

(a) Provide all employees with a copy of Executive Order 12674, as amended by Executive Order 12731, the Executive Branch-wide Standards, the Treasury Supplemental Standards and the Rules; provide all new employees with an explanation of the contents and application of the Executive Branch-wide Standards, Treasury Supplemental Standards and the Rules; and provide all departing employees with an explanation of the applicable post-employment restrictions contained in 18

U.S.C. 207 and 5 CFR part 2641 and any other applicable law or regulation.

(b) Provide guidance and assistance to supervisors and employees in implementing and adhering to the rules and procedures included in the Executive Branch-wide Standards and Treasury Supplemental Standards and Rules; obtain any necessary legal advice or interpretation from the Designated Agency Ethics Official or a Deputy Ethics Official; and inform employees as to how and from whom they may obtain additional clarification or interpretation of the Executive Branch-wide Standards, Treasury Supplemental Standards, Rules, and any other relevant law, rule or regulation.

(c) Take appropriate corrective or disciplinary action against an employee who violates the Executive Branch-wide Standards, Treasury Supplemental Standards or Rules, or any other applicable law, rule or regulation, and against a supervisor who fails to carry out his responsibilities in taking or recommending corrective or disciplinary action when appropriate against an employee who has committed an offense.

#### § 0.107 Employees.

(a) Employees are required to:

- (1) Read and follow the rules and procedures contained in the Executive Branch-wide Standards, Treasury Supplemental Standards, and Rules;
- (2) Request clarification or interpretation from a supervisor or ethics official if the application of a rule contained in the Executive Branch-wide Standards, Treasury Supplemental Standards, or Rules is not clear;
- (3) Report to the Inspector General or to the appropriate internal affairs office of the Bureau of Alcohol, Tobacco and Firearms, Customs Service, Internal Revenue Service, or Secret Service, any information indicating that an employee, former employee, contractor, subcontractor, or potential contractor engaged in criminal conduct or that an employee or former employee violated the Executive Branch-wide Standards or the Treasury Supplemental Standards or Rules. Legal Division attorneys acquiring this type of information during the representation of a bureau shall report it to the appropriate Chief or Legal Counsel or the Deputy General Counsel, who shall report such information to the Inspector General or appropriate internal affairs office; and
- (4) Report to the Inspector General information defined in paragraph (a)(3) of this section relating to foreign intelligence or national security, as covered in Executive Order 12356. Legal Division attorneys acquiring this type of

information during the representation of a bureau shall report it to the Deputy General Counsel, who shall report such information to the Inspector General.

(b) The confidentiality of the source of the information reported to the Inspector General or the internal affairs office under this section will be maintained to the extent appropriate under the circumstances.

### Subpart B—Rules of Conduct

#### § 0.201 Political activity.

(a) Employees may:

- (1) Take an active part in political management or in political campaigns to the extent permitted by law (5 U.S.C. 7321–7326); and
- (2) Vote as they choose and express their opinions on political subjects and candidates.

(b) Employees may not use their official authority or influence to interfere with or affect election results.

(c) Employees may be disqualified from employment for knowingly supporting or advocating the violent overthrow of our constitutional form of government.

**Note:** The Hatch Act Reform Amendments of 1993 significantly reduced the statutory restrictions on the political activity of most Department employees. However, career members of the Senior Executive Service and employees of the Secret Service, the Internal Revenue Service, Office of Criminal Investigation, the Customs Service, Office of Investigative Programs, and the Bureau of Alcohol, Tobacco and Firearms, Office of Law Enforcement, remain subject to significant restrictions on their political activities.

#### § 0.202 Strikes.

Employees shall not strike against the Government.

#### § 0.203 Gifts or gratuities from foreign governments.

(a) The United States Constitution prohibits employees from accepting gifts, emoluments, offices, or titles from a foreign government without the consent of the Congress. Congress has consented to an employee accepting and retaining a gift from a foreign government that is of minimal value and offered as a souvenir or mark of courtesy, unless otherwise prohibited by bureau regulation (5 U.S.C. 7342). Minimal value is prescribed in 41 CFR part 101–49 and was set at \$225.00 on the date that the Rules became effective.

(b) All gifts exceeding minimal value, the refusal of which would likely cause offense or embarrassment or otherwise adversely affect the foreign relations of the United States, shall be accepted and deposited with the Department within

sixty days of acceptance. If the gift is travel or expenses for travel taking place entirely outside the United States, it shall be reported within thirty days (see 5 U.S.C. 7342(c)(1)(B)(ii)).

(c) As used in paragraph (b) of this section, *Deposit with the Department* means delivery to the Department Gift Unit or other depository as authorized by the Treasury Directive on Foreign Gifts (Treasury Directive 61–04).

(d) All foreign gifts must be reported as prescribed in the Treasury Directive on Foreign Gifts (Treasury Directive 61–04).

#### § 0.204 Use of controlled substances and intoxicants.

Employees shall not sell, use or possess controlled substances or intoxicants in violation of the law while on Department property or official duty, or use a controlled substance or intoxicant in a manner that adversely affects their work performance.

#### § 0.205 Care of documents and data.

(a) Employees shall not conceal, remove, alter, destroy, mutilate or access documents or data in the custody of the Federal Government without proper authority.

(b) Employees are required to care for documents according to Federal law and regulation, and Department procedure (18 U.S.C. 2071, 5 U.S.C. 552, 552a).

(c) The term *documents* includes, but is not limited to, any writing, recording, computer tape or disk, blueprint, photograph, or other physical object on which information is recorded.

#### § 0.206 Disclosure of information.

Employees shall not disclose official information without proper authority, pursuant to Department or bureau regulation. Employees authorized to make disclosures should respond promptly and courteously to requests from the public for information when permitted to do so by law (31 CFR 1.9, 1.10, and 1.28(b)).

#### § 0.207 Cooperation with official inquiries.

Employees shall respond to questions truthfully and under oath when required, whether orally or in writing, and must provide documents and other materials concerning matters of official interest when directed to do so by competent Treasury authority.

#### § 0.208 Falsification of official records.

Employees shall not intentionally make false, misleading or ambiguous statements, orally or in writing, in connection with any matter of official interest. Matters of official interest include among other things: Transactions with the public,

government agencies or fellow employees; application forms and other forms that serve as a basis for appointment, reassignment, promotion or other personnel action; vouchers; leave records and time and attendance records; work reports of any nature or accounts of any kind; affidavits; entry or record of any matter relating to or connected with an employee's duties; and reports of any moneys or securities received, held or paid to, for or on behalf of the United States.

**§ 0.209 Use of Government vehicles.**

Employees shall not use Government vehicles for unofficial purposes, including to transport unauthorized passengers. The use of Government vehicles for transporting employees between their domiciles and places of employment must be authorized by statute (See, e.g., 31 U.S.C. 1344).

**§ 0.210 Conduct while on official duty or on Government property.**

Employees must adhere to the regulations controlling conduct when they are on official duty or in or on Government property, including the Treasury Building, Treasury Annex Building and grounds; the Bureau of Engraving and Printing buildings and grounds; the United States Mint buildings and grounds; the grounds of the Federal Law Enforcement Training Center; and Treasury-occupied General Services Administration buildings and grounds (see 31 CFR parts 91, 407, 605, 700).

**§ 0.211 Soliciting, selling and canvassing.**

Employees shall not solicit, make collections, canvass for the sale of any article, or distribute literature or advertising in any space occupied by the Department without appropriate authority.

**§ 0.212 Influencing legislation or petitioning Congress.**

(a) Employees shall not use Government time, money, or property to petition a Member of Congress to favor or oppose any legislation. This prohibition does not apply to the official handling, through the proper channels, of matters relating to legislation in which the Department of the Treasury has an interest.

(b) Employees, individually or collectively, may petition Congress or Members of Congress or furnish information to either House of Congress when not using Government time, money or property (5 U.S.C. 7211).

**§ 0.213 General conduct prejudicial to the Government.**

Employees shall not engage in criminal, infamous, dishonest, or notoriously disgraceful conduct, or any other conduct prejudicial to the Government.

**§ 0.214 Nondiscrimination.**

(a) Employees shall not discriminate against or harass any other employee, applicant for employment or person dealing with the Department on official business on the basis of race, color, religion, national origin, sex, sexual orientation, age, or disability. Sexual harassment is a form of sex discrimination and is prohibited by this section.

(b) An employee who engages in discriminatory conduct may be disciplined under these rules. However, this section does not create any enforceable legal rights in any person.

**§ 0.215 Possession of weapons and explosives.**

(a) Employees shall not possess firearms, explosives, or other dangerous or deadly weapons, either openly or concealed, while on Government property or official duty.

(b) The prohibition in paragraph (a) of this section does not apply to employees who are required to possess weapons or explosives in the performance of their official duties.

**§ 0.216 Privacy Act.**

Employees involved in the design, development, operation, or maintenance of any system of records or in maintaining records subject to the Privacy Act of 1974, as amended (5 U.S.C. 552a), shall comply with the conduct regulations delineated in 31 CFR 1.28(b).

**§ 0.217 Personal financial interests.**

(a) Employees may hold the following financial interests without violating 18 U.S.C. 208(a):

(1) The stocks or bonds of a publicly traded corporation with a value of \$1000 or less; and

(2) The stocks or bonds in the investment portfolio of a diversified mutual fund in which an employee has invested.

(b) The Department has found that the financial interests listed in paragraph (a) of this section are too remote and inconsequential to affect the integrity of an employee's service.

**Subpart C—Special Government Employees**

**§ 0.301 Applicability of subpart B.**

The rules of conduct contained in subpart B of this part apply to special Government employees employed with the Treasury Department. The regulations contained in § 0.201 of subpart B, concerning political activity, apply to special Government employees only on the days that they serve the Department. Treasury bureaus are responsible for informing special Government employees employed with them of the applicability of bureau specific statutes or regulations.

**§ 0.302 Service with other Federal agencies.**

A special Government employee serving concurrently in the Department and in a Federal agency other than the Department is required to inform the Department and the agency in which he serves of the arrangement so that appropriate administrative measures may be taken.

**Subpart D—Advisers to the Department**

**§ 0.401 Advisers to the Department.**

(a) An adviser or advisory committee member includes an individual who provides advice to the Department as a representative of an outside group and is not an employee or special Government employee of the Department. Questions concerning whether an individual serves the Department in the capacity of an adviser, employee, or special Government employee shall be addressed to the Designated Agency Ethics Official or a Deputy Ethics Official.

(b) Advisers or advisory committee members are not required to follow the Rules and are not generally required by the Department to file financial disclosure statements; nevertheless, they should be guided by the regulations in this part covering such issues as public disclosure of official information (§ 0.206), conduct (§ 0.211 and § 0.213), and gifts or gratuities from Foreign governments (§ 0.203).

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