

# Federal Register

Briefings on How To Use the Federal Register  
For information on briefings in New York, NY and  
Washington, DC, see announcement on the inside cover  
of this issue.



FEDERAL REGISTER Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The Federal Register provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the Federal Register as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the Federal Register on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the Federal Register is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is [http://www.access.gpo.gov/su\\_docs/](http://www.access.gpo.gov/su_docs/), by using local WAIS client software, or by telnet to [swais.access.gpo.gov](http://swais.access.gpo.gov), then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by faxing to (202) 512-1262; or by calling (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the Federal Register paper edition is \$494, or \$544 for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$433. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the Federal Register.

How To Cite This Publication: Use the volume number and the page number. Example: 61 FR 12345.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:	
Paper or fiche	202-512-1800
Assistance with public subscriptions	512-1806
General online information	202-512-1530
Single copies/back copies:	
Paper or fiche	512-1800
Assistance with public single copies	512-1803

FEDERAL AGENCIES

Subscriptions:	
Paper or fiche	523-5243
Assistance with Federal agency subscriptions	523-5243
For other telephone numbers, see the Reader Aids section at the end of this issue.	

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR: Any person who uses the Federal Register and Code of Federal Regulations.
- WHO: Sponsored by the Office of the Federal Register.
- WHAT: Free public briefings (approximately 3 hours) to present:
  1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY: To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

NEW YORK, NY

- WHEN: September 17, 1996 at 9:00 am.
- WHERE: National Archives—Northwest Region  
201 Varick Street, 12th Floor  
New York, NY
- RESERVATIONS: 800-688-9889  
(Federal Information Center)

WASHINGTON, DC

- WHEN: September 24, 1996 at 9:00 am.
- WHERE: Office of the Federal Register  
Conference Room  
800 North Capitol Street, NW.  
Washington, DC  
(3 blocks north of Union Station Metro)
- RESERVATIONS: 202-523-4538



# Contents

Federal Register

Vol. 61, No. 168

Wednesday, August 28, 1996

## Agricultural Marketing Service

### RULES

Onions (sweet) grown in Washington and Oregon, 44150–44152

### PROPOSED RULES

Oranges, grapefruit, tangerines, and tangelos grown in Florida, 44187–44192

Peanuts, domestically produced, 44192–44195

### NOTICES

Northeast Interstate Dairy Compact: Implementation, 44290–44291

## Agriculture Department

See Agricultural Marketing Service

See Federal Crop Insurance Corporation

See Forest Service

See Rural Utilities Service

### NOTICES

Agency information collection activities: Submission for OMB review; comment request, 44290

## Antitrust Division

### NOTICES

National cooperative research notifications: Advanced Lead-Acid Battery Consortium, 44347  
Biotechnology Research & Development Corp., 44347

## Architectural and Transportation Barriers Compliance Board

### NOTICES

Meetings: Access Board, 44291–44292

## Arts and Humanities, National Foundation

See National Foundation on the Arts and the Humanities

## Centers for Disease Control and Prevention

### NOTICES

Meetings: National Vaccine Advisory Committee, 44313–44314

## Coast Guard

### RULES

Boating safety:

Inflatable personal flotation devices for recreational boaters; approval procedures

Reporting and recordkeeping requirements, 44176

Regattas and marine parades:

Blessing of the Fleet and Fireworks Display, Louisiana Shrimp and Petroleum Festival, 44160

Hampton Bay Days Festival, 44160

Mississippi Blackhawks Water Ski Show, 44161

### NOTICES

Meetings: Houston/Galveston Navigation Safety Advisory Committee, 44383

## Commerce Department

See International Trade Administration

See National Institute of Standards and Technology

See National Oceanic and Atmospheric Administration

## Committee for the Implementation of Textile Agreements

### NOTICES

Cotton, wool, and man-made textiles:

Bangladesh, 44380–44381

Guatemala, 44381

Pakistan, 44381–44382

## Commodity Futures Trading Commission

### NOTICES

Meetings; Sunshine Act, 44305–44306

## Education Department

### NOTICES

Meetings:

Student Financial Assistance Advisory Committee, 44306

## Energy Department

See Federal Energy Regulatory Commission

## Environmental Protection Agency

### RULES

Air quality implementation plans; approval and promulgation; various States:

California, 44161–44163

### PROPOSED RULES

Air quality implementation plans; approval and promulgation; various States:

Colorado, 44264–44269

Pesticides; tolerances in food, animal feeds, and raw agricultural commodities:

Acephate, etc., 44269

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update, 44269–44278

Toxic chemical release reporting; community right-to-know—

Metal mining, coal mining, etc.; industry group list additions, 44278–44279

### NOTICES

Meetings:

Acute Exposure Guideline Levels for Hazardous Substances National Advisory Committee, 44307–44308

Benchmark dose peer consultation workshop, 44308

Organization, functions, and authority delegations:

Headquarters Library and INFOTERRA; revised hours for public access, 44308

Unified library of OPPTS test guidelines; availability:

Product properties and residue chemistry, 44308–44311

## Executive Office of the President

See Trade Representative, Office of United States

## Federal Aviation Administration

### RULES

Airworthiness directives:

American Champion Aircraft Corp., 44157–44160

Learjet, 44156–44157

Procedural rules:

Civil penalty enforcement actions resulting from certain security violations; Federal regulatory reform, 44152–44156

**PROPOSED RULES**

Airworthiness directives:

Boeing, 44230-44249

**NOTICES**

Exemption petitions; summary and disposition, 44383-44384

Meetings:

RTCA, Inc., 44384-44385

**Federal Communications Commission****RULES**

Common carrier services:

27.5-29.5 GHz frequency band, redesignation; 29.5-30.0 GHz frequency band reallocation; local multipoint distribution service and fixed satellite services; rules and policies, 44177-44183

Practice and procedure:

Application fee schedule  
Correction, 44176

Radio stations; table of assignments:

Arkansas, 44184  
Iowa, 44183-44184  
Kansas, 44184**PROPOSED RULES**

Radio stations; table of assignments:

Louisiana, 44288  
Nevada et al., 44287-44288  
Ohio, 44288-44289**NOTICES**

Meetings:

Public Safety Wireless Advisory Committee, 44311

**Federal Crop Insurance Corporation****RULES**

Crop insurance regulations:

Arizona-California citrus, 44145-44149

**Federal Emergency Management Agency****RULES**

Flood elevation determinations:

Alabama et al., 44165-44167  
Connecticut et al., 44167-44176

Flood insurance; communities eligible for sale:

Michigan et al., 44163-44165

**PROPOSED RULES**

Flood elevation determinations:

Florida et al., 44279-44287

**Federal Energy Regulatory Commission****NOTICES**

Hydroelectric applications, 44307

*Applications, hearings, determinations, etc.:*

Atmos Energy Services, Inc., 44306-44307

**Federal Highway Administration****NOTICES**

Agency information collection activities:

Proposed collection; comment request, 44385

Grants and cooperative agreements; availability, etc.:

Motor carrier regulatory relief and safety demonstration project, 44385-44391

**Federal Reserve System****NOTICES**

Banks and bank holding companies:

Change in bank control, 44311-44312  
Formations, acquisitions, and mergers, 44312-44313  
Permissible nonbanking activities, 44313

Meetings; Sunshine Act, 44313

**Fish and Wildlife Service****NOTICES**

Endangered and threatened species permit applications, 44324

Endangered Species Convention:

Appendices and amendments, 44324-44332

Meetings:

Endangered Species of Wild Fauna and Flora  
International Trade Convention, 44332-44342**Food and Drug Administration****RULES**

Medical devices:

Cigarettes and smokeless tobacco products; restriction of sale and distribution to protect children and adolescents, 44396-45318

**Foreign Claims Settlement Commission****NOTICES**

Meetings; Sunshine Act, 44347, 44348

**Forest Service****NOTICES**

Meetings:

Southwest Washington Provincial Advisory Committee, 44291

**General Accounting Office****PROPOSED RULES**

American with Disabilities Act; implementation:

Personnel relations and services, 44187  
Prohibited personnel practices, 44187**Health and Human Services Department***See Centers for Disease Control and Prevention**See Food and Drug Administration**See Health Resources and Services Administration**See National Institutes of Health**See Substance Abuse and Mental Health Services Administration***Health Resources and Services Administration****NOTICES**

Committees; establishment, renewal, termination, etc.:

Advisory Committee to Administrator, 44314

**Housing and Urban Development Department****NOTICES**

Grant and cooperative agreement awards:

Low income housing—  
Drug elimination program, 44315-44323

Grants and cooperative agreements; availability, etc.:

Supportive housing programs—  
Elderly, 44323**Immigration and Naturalization Service****PROPOSED RULES**

Immigration:

Educational requirements for naturalization—  
Exceptions due to physical or developmental disability or mental impairment, 44227-44230**Interior Department***See Fish and Wildlife Service**See Land Management Bureau**See Minerals Management Service**See National Park Service**See Reclamation Bureau**See Surface Mining Reclamation and Enforcement Office*

**NOTICES**

## Meetings:

Western Water Policy Review Advisory Commission,  
44323-44324

**Internal Revenue Service****NOTICES**

## Agency information collection activities:

Proposed collection; comment request, 44392-44393

**International Trade Administration****NOTICES**

## Antidumping:

Beryllium metal and high beryllium alloys from—  
Kazakhstan, 44293-44296

## Countervailing duties:

Refrigeration compressors from—  
Singapore, 44296-44297

Roses, miniature carnations, and other cut flowers from—  
Colombia, 44297

Export trade certificates of review, 44297-44298

**International Trade Commission****NOTICES**

## Import investigations:

Agricultural tractors under 50 power take-off horsepower,  
44344

Open-end spun rayon singles yarn from—  
Austria, 44344-44345

**Judicial Conference of the United States****NOTICES**

## Meetings:

Judicial Conference Advisory Committee on—  
Bankruptcy Procedure Rules, 44346  
Civil Procedure Rules, 44346  
Criminal Procedure Rules, 44346  
Practice and Procedure Rules, 44345-44346

**Justice Department**

See Antitrust Division

See Foreign Claims Settlement Commission

See Immigration and Naturalization Service

**NOTICES**

## Pollution control; consent judgments:

Musselman, Scott A., 44346

**Land Management Bureau****NOTICES**

## Sodium leases, exploration licenses, etc.:

Wyoming, 44342-44343

**Minerals Management Service****NOTICES**

## Environmental statements; availability, etc.:

Outer Continental Shelf oil and gas leasing 5-year  
program, 44343

**National Foundation on the Arts and the Humanities****NOTICES**

## Agency information collection activities:

Proposed collection; comment request, 44292

Meetings; Sunshine Act, 44292-44293

**National Highway Traffic Safety Administration****NOTICES**

## Agency information collection activities:

Proposed collection; comment request, 44391-44392

**National Institute of Standards and Technology****NOTICES**

## Meetings:

International Organization of Legal Metrology, U.S.  
Technical Participation in 10th Quadrennial  
Conference, 44298-44299

## Voluntary product standards:

Glass Packaging Institute—  
Glass bottles for carbonated soft drinks; withdrawn,  
44299

**National Institutes of Health****NOTICES**

## Meetings:

Human Genome Research National Advisory Council,  
44314

National Cancer Institute, 44314-44315

**National Oceanic and Atmospheric Administration****RULES**

## Fishery conservation and management:

Caribbean, Gulf of Mexico and South Atlantic fisheries,  
44184-44185

Pacific Coast groundfish, 44185-44186

**PROPOSED RULES**

## Fishery conservation and management:

Atlantic scup, 44289

**NOTICES**Coastal zone management programs and estuarine  
sanctuaries:

State programs—

Evaluation findings availability, 44299-44300

## Grants and cooperative agreements; availability, etc.:

Northeast multispecies; fishing capacity reduction  
program, 44300-44305

**National Park Service****NOTICES**

## Committees; establishment, renewal, termination, etc.:

Cape Cod National Seashore Advisory Commission,  
44343-44344

**Nuclear Regulatory Commission****NOTICES**

## Meetings:

Reactor Safeguards Advisory Committee, 44351-44353

Operating licenses, amendments; no significant hazards  
considerations; biweekly notices, 44353-44368

*Applications, hearings, determinations, etc.:*

Consumers Power Co., 44348-44350

Washington Public Power Supply System, 44350-44351

**Office of United States Trade Representative**

See Trade Representative, Office of United States

**Public Health Service**

See Centers for Disease Control and Prevention

See Food and Drug Administration

See Health Resources and Services Administration

See National Institutes of Health

See Substance Abuse and Mental Health Services  
Administration

**Reclamation Bureau****NOTICES**

## Meetings:

Bay-Delta Advisory Council, 44344

**Rural Utilities Service****PROPOSED RULES**

Telecommunications standards and specifications:  
 Materials, equipment, and construction—  
 Telecommunications plant acceptance tests and  
 measurements, 44195–44227

**Securities and Exchange Commission****PROPOSED RULES**

Securities:  
 Lost securityholders; transfer agent requirements, 44249–  
 44258

**NOTICES**

Self-regulatory organizations; proposed rule changes:  
 Chicago Stock Exchange, Inc., 44370–44376  
 Pacific Stock Exchange, Inc., 44376–44379  
 Philadelphia Stock Exchange, Inc., 44379–44380  
*Applications, hearings, determinations, etc.:*  
 Alliance Growth Fund, Inc., 44368–44369  
 Focus Investment Trust (Series 1), 44369  
 Seligman Henderson Emerging Companies Interval Fund,  
 Inc., 44369–44370

**Substance Abuse and Mental Health Services  
Administration****NOTICES**

Meetings:  
 Substance Abuse Treatment Center National Advisory  
 Council, 44315

**Surface Mining Reclamation and Enforcement Office****PROPOSED RULES**

Permanent program and abandoned mine land reclamation  
 plan submissions:  
 Maryland, 44258–44260  
 Texas, 44260–44264

**Textile Agreements Implementation Committee**

See Committee for the Implementation of Textile  
 Agreements

**Trade Representative, Office of United States****NOTICES**

Meetings:  
 Investment and Services Policy Advisory Committee,  
 44382  
 Trade Policy and Negotiations Advisory Committee,  
 44382

**Transportation Department**

See Coast Guard  
 See Federal Aviation Administration  
 See Federal Highway Administration  
 See National Highway Traffic Safety Administration

**NOTICES**

Agency information collection activities:  
 Submission for OMB review; comment request, 44383

**Treasury Department**

See Internal Revenue Service

**Separate Parts In This Issue****Part II**

Health and Human Services Department, Food and Drug  
 Administration, 44396–45318

**Reader Aids**

Additional information, including a list of public laws,  
 telephone numbers, reminders, and finding aids, appears in  
 the Reader Aids section at the end of this issue.

**Electronic Bulletin Board**

Free **Electronic Bulletin Board** service for Public Law  
 numbers, **Federal Register** finding aids, and a list of  
 documents on public inspection is available on 202–275–  
 1538 or 275–0920.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

<b>4 CFR</b>	<b>50 CFR</b>
<b>Proposed Rules:</b>	622.....44184
2.....44187	660.....44185
7.....44187	<b>Proposed Rules:</b>
<b>7 CFR</b>	648.....44289
457.....44145	
956.....44150	
<b>Proposed Rules:</b>	
905.....44187	
998.....44192	
1755.....44195	
<b>8 CFR</b>	
<b>Proposed Rules:</b>	
312.....44227	
<b>14 CFR</b>	
13.....44152	
39 (2 documents) .....44156,	
44157	
<b>Proposed Rules:</b>	
39 (9 documents) .....44230,	
44232, 44234, 44237, 44239,	
44241, 44243, 44245, 44247	
<b>17 CFR</b>	
<b>Proposed Rules:</b>	
232.....44249	
240.....44249	
<b>21 CFR</b>	
801.....44396	
803.....44396	
804.....44396	
807.....44396	
820.....44396	
897.....44396	
<b>30 CFR</b>	
<b>Proposed Rules:</b>	
920.....44258	
943.....44260	
<b>33 CFR</b>	
<b>Proposed Rules:</b>	
100 (3 documents) .....44160,	
44161	
<b>40 CFR</b>	
52.....44161	
<b>Proposed Rules:</b>	
52.....44264	
180.....44269	
185.....44269	
300 (2 documents) .....44269,	
44275	
372.....44278	
<b>44 CFR</b>	
64.....44163	
65 (2 documents) .....44165,	
44167	
67.....44169	
<b>Proposed Rules:</b>	
67.....44279	
<b>46 CFR</b>	
159.....44186	
<b>47 CFR</b>	
1.....44176	
25.....44177	
73 (3 documents) .....44183,	
44184	
101.....44177	
<b>Proposed Rules:</b>	
73 (3 documents) .....44287,	
44288	