

Federal Register

Briefings on How To Use the Federal Register
For information on briefings in Washington, DC, see
announcement on the inside cover of this issue.



FEDERAL REGISTER Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The Federal Register provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the Federal Register as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the Federal Register on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the Federal Register is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is http://www.access.gpo.gov/su_docs/, by using local WAIS client software, or by telnet to swais.access.gpo.gov, then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to gpoaccess@gpo.gov; by faxing to (202) 512-1262; or by calling (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the Federal Register paper edition is \$494, or \$544 for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$433. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the Federal Register.

How To Cite This Publication: Use the volume number and the page number. Example: 61 FR 12345.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:	
Paper or fiche	202-512-1800
Assistance with public subscriptions	512-1806
General online information	202-512-1530
Single copies/back copies:	
Paper or fiche	512-1800
Assistance with public single copies	512-1803

FEDERAL AGENCIES

Subscriptions:	
Paper or fiche	523-5243
Assistance with Federal agency subscriptions	523-5243
For other telephone numbers, see the Reader Aids section at the end of this issue.	

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR: Any person who uses the Federal Register and Code of Federal Regulations.
- WHO: Sponsored by the Office of the Federal Register.
- WHAT: Free public briefings (approximately 3 hours) to present:
 1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
 2. The relationship between the Federal Register and Code of Federal Regulations.
 3. The important elements of typical Federal Register documents.
 4. An introduction to the finding aids of the FR/CFR system.
- WHY: To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

WASHINGTON, DC

- WHEN: October 22, 1996 at 9:00 a.m.
- WHERE: Office of the Federal Register
Conference Room
800 North Capitol Street, NW.
Washington, DC
(3 blocks north of Union Station Metro)
- RESERVATIONS: 202-523-4538



Contents

Federal Register
Vol. 61, No. 194
Friday, October 4, 1996

Agricultural Marketing Service

PROPOSED RULES

Peanuts, domestically and foreign produced, 51811–51835

Agriculture Department

See Agricultural Marketing Service

See Animal and Plant Health Inspection Service

See Commodity Credit Corporation

Air Force Department

NOTICES

Privacy Act:

Systems of records, 51923–51925

Animal and Plant Health Inspection Service

RULES

Exportation and importation of animals and animal products:

Rinderpest and foot-and-mouth disease; disease status change—

Czech Republic and Italy, 51769–51771

Plant-related quarantine, domestic:

Karnal bunt disease—

Seed planting, regulated articles movement and risk levels; criteria, 52190–52213

Viruses, serums, toxins, etc.:

Antibody products, 51771–51777

PROPOSED RULES

Federal Seed Act:

Imported seed and screenings, 51791–51810

Blind or Severely Disabled, Committee for Purchase From People Who Are

See Committee for Purchase From People Who Are Blind or Severely Disabled

Coast Guard

RULES

Federal regulatory reform:

Electrical engineering requirements for merchant vessels, 51789

Commerce Department

See International Trade Administration

See National Institute of Standards and Technology

See National Oceanic and Atmospheric Administration

See Patent and Trademark Office

Committee for Purchase From People Who Are Blind or Severely Disabled

NOTICES

Procurement list; additions and deletions, 51881–51882

Commodity Credit Corporation

NOTICES

Grants and cooperative agreements; availability, etc.:

Market access program, 51880–51881

Comptroller of the Currency

RULES

Credit life insurance sales; Federal regulatory reform, 51777–51782

Customs Service

PROPOSED RULES

Articles conditionally free, subject to reduced rate, etc.:
Containers designated as instruments of international traffic in point-to-point local traffic, 51849–51851

Defense Department

See Air Force Department

See Defense Intelligence Agency

See Defense Logistics Agency

PROPOSED RULES

Federal Acquisition Regulation (FAR):

Contractors and offerors; certification requirements removed; public meeting, 52232

NOTICES

Arms sales notification; transmittal letter, etc., 51915–51922

Defense Intelligence Agency

NOTICES

Meetings:

Scientific Advisory Board, 51925

Defense Logistics Agency

NOTICES

Privacy Act:

Systems of records, 51925–51926

Education Department

RULES

Postsecondary education:

CFR parts removed, 51783–51784

NOTICES

Meetings:

Institutional Quality and Integrity National Advisory Committee, 51926–51927

National Library of Education Advisory Task Force, 51927

Sexual harassment guidance; student harassment by school employees; document availability, 52172–52183

Employment and Training Administration

NOTICES

Adjustment assistance:

Blue Mountain Forest Products, 52062

Brandie Rose, Inc., et al., 52062–52063

Klear-Knit of Statesville, Inc., et al., 52063

Prentiss Manufacturing Co., 52063–52064

Tifton Apparel Manufacturing Co., 52064

Employment Standards Administration

NOTICES

Minimum wages for Federal and federally-assisted construction; general wage determination decisions, 52064–52067

Energy Department

See Federal Energy Regulatory Commission

NOTICES

Grants and cooperative agreements; availability, etc.:

Advanced materials for low emissions, high efficiency diesel engine components; research and development, 51927–51929

Meetings:

Environmental Management Advisory Board, 51929

Environmental Protection Agency**RULES**

Air pollution control; new motor vehicles and engines:
Gasoline spark-ignition and diesel compression-ignition
marine engines; emission standards, 52088-52169
Air quality implementation plans; approval and
promulgation; various States:
Colorado, 51784-51787

PROPOSED RULES

Air quality implementation plans; approval and
promulgation; various States:
Colorado, 51877

Hazardous waste:

State underground storage tank program approvals—
Alabama, 51875-51877

NOTICES

Environmental statements; availability, etc.:
Agency statements—
Comment availability, 51937-51938
Weekly receipts, 51938-51939
Coastal nonpoint pollution control program;
Massachusetts, Maryland, U.S. Virgin Islands, and
Northern Mariana Islands, 51914

Executive Office of the President

See Presidential Documents

See Trade Representative, Office of United States

Federal Aviation Administration**RULES**

Air traffic operating and flight rules:
Iran; prohibition against certain flights within territory
and airspace (SFAR No. 76); removal, 51782

PROPOSED RULES

Airworthiness directives:
McDonnell Douglas, 51845-51847
Pratt & Whitney, 51847-51849
Rulemaking petitions; summary and disposition, 51844-
51845

NOTICES

Airport noise compatibility program:
Kansas City International Airport, MO, 52080-52081
Exemption petitions; summary and disposition, 52081-
52085

Federal Communications Commission**RULES**

Radio stations; table of assignments:
Arkansas, 51789

PROPOSED RULES

Radio services, special:
Private land mobile services—
200-222 MHz band; finder's preference program,
51877-51878

NOTICES

Agency information collection activities:
Proposed collection; comment request, 51939-51940
Submission for OMB review; comment request, 51940-
51941
Rulemaking proceedings; petitions filed, granted, denied,
etc., 51941-51942
Applications, hearings, determinations, etc.:
Multimedia Cablevision, Inc., 51941

Federal Deposit Insurance Corporation**NOTICES**

Meetings; Sunshine Act, 51942

Federal Emergency Management Agency**NOTICES**

Flood insurance program:
Flood map changes, 51942-52031

Federal Energy Regulatory Commission**NOTICES**

Electric rate and corporate regulation filings:
Colorado Public Service Co. et al., 51931-51932
MidAmerican Energy Co. et al., 51932-51935
Virginia Electric & Power Co. et al., 51935-51936
Environmental statements; availability, etc.:
Central Vermont Public Service Corp., 51936
Hydroelectric applications, 51936-51937
Applications, hearings, determinations, etc.:
Questar Pipeline Co., 51929-51930
Strategic Energy Management, Inc., 51930
Thicksten Grimm Burgum, Inc., 51930-51931

Federal Highway Administration**NOTICES**

Environmental statements; notice of intent:
Johnson County, KS, et al., 52085

Federal Housing Finance Board**NOTICES**

Meetings; Sunshine Act, 52032

Federal Maritime Commission**NOTICES**

Agreements filed, etc., 52032

Federal Reserve System**NOTICES**

Banks and bank holding companies:
Formations, acquisitions, and mergers, 52032
Permissible nonbanking activities, 52032-52033
Meetings; Sunshine Act, 52033

Financial Management Service

See Fiscal Service

Fiscal Service**PROPOSED RULES**

Marketable book-entry Treasury bills, notes, and bonds; sale
and issue
Correction, 51851-51854

Fish and Wildlife Service**PROPOSED RULES**

Endangered and threatened species:
Guajon, 51878-51879

NOTICES

Endangered and threatened species:
Emergency exemptions—
Felis concolor coryl (specific Florida panther), 52053
Environmental statements; availability, etc.:
Lahontan Valley Wetlands, NV, 52053-52054

Food and Drug Administration**NOTICES**

Meetings:
Advisory committees, panels, etc., 52034

General Services Administration**PROPOSED RULES**

Federal Acquisition Regulation (FAR):

Contractors and offerors; certification requirements removed; public meeting, 52232

Health and Human Services Department

See Food and Drug Administration

See Health Resources and Services Administration

See National Institutes of Health

See Public Health Service

NOTICES

Organization, functions, and authority delegations:

Program Support Center, 52033-52034

Health Resources and Services Administration**NOTICES**

Grants and cooperative agreements; availability, etc.:

Primary care training programs, 52034-52040

Meetings; advisory committees:

October, 52040

National vaccine injury compensation program:

Petitions received, 52040-52046

Housing and Urban Development Department**RULES**

Civil rights:

Nondiscrimination and equal opportunity matters; hearing procedures consolidation, 52216-52229

Community facilities:

Youthbuild program; administrative costs, 52186-52187

Real Estate Settlement Procedures Act:

Employer-employee exemption, withdrawn; computer loan origination services, and controlled business disclosure format

Effective date delay, 51782-51783

NOTICES

Grants and cooperative agreements; availability, etc.:

Facilities to assist homeless—

Excess and surplus property, 52049-52052

Immigration and Naturalization Service**NOTICES**

Environmental statements; availability, etc.:

San Joaquin County, CA; Federal Service Processing Center, 52060

Interior Department

See Fish and Wildlife Service

See Land Management Bureau

See National Park Service

NOTICES

Meetings:

Alaska Land Managers' Forum, 52052-52053

International Boundary and Water Commission, United States and Mexico**NOTICES**

Meetings, 52068

International Trade Administration**NOTICES**

Antidumping:

Cold-rolled and corrosion-resistant carbon steel flat products from—

Korea, 51882-51888

Cold-rolled carbon steel flat products from—

Netherlands, 51888-51891

Corrosion-resistant carbon steel flat products and cut-to-length carbon steel plate from—

Canada, 51891-51897

Cut-to-length carbon steel plate from—

Brazil, 51904-51907

Finland, 51901-51904

Germany, 51907-51910

Sweden, 51898-51901

Fresh and chilled Atlantic salmon from—

Norway, 51910-51912

Fresh kiwifruit from—

New Zealand, 51912-51913

Justice Department

See Immigration and Naturalization Service

Labor Department

See Employment and Training Administration

See Employment Standards Administration

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 52060-52062

Land Management Bureau**NOTICES**

Coal leases, exploration licenses, etc.:

North Dakota, 52054-52055

Environmental statements; availability, etc.:

Price Coalbed Methane Project, UT, 52055-52056

Realty actions; sales, leases, etc.:

California, 52056

Idaho, 52056-52057

Nevada, 52057

Withdrawal and reservation of lands:

Colorado, 52057-52058

Mexico and United States, International Boundary and Water Commission

See International Boundary and Water Commission, United States and Mexico

National Aeronautics and Space Administration**PROPOSED RULES**

Federal Acquisition Regulation (FAR):

Contractors and offerors; certification requirements removed; public meeting, 52232

National Institute of Standards and Technology**NOTICES**

Committees; establishment, renewal, termination, etc.:

Manufacturing Extension Partnership National Advisory Board, 51913

National Institutes of Health**NOTICES**

Meetings:

National Institute of General Medical Sciences, 52046-52047

National Institute of Neurological Disorders and Stroke, 52047

National Institute on Aging, 52046

National Institute on Alcohol Abuse and Alcoholism, 52046, 52047

National Institute on Drug Abuse, 52046

Research Grants Division special emphasis panels, 52047-52049

Warren Grant Magnuson Clinical Center Board of Governors, 52049

National Oceanic and Atmospheric Administration**RULES**

Fishery conservation and management:

- Alaska; fisheries of Exclusive Economic Zone
- Pacific Ocean perch in Eastern Gulf of Alaska, 51789–51790

NOTICES

Environmental statements; availability, etc.:

- Coastal nonpoint pollution control program; Massachusetts, Maryland, U.S. Virgin Islands, and Northern Mariana Islands, 51914

National Weather Service; modernization and restructuring:

- Weather Service and Forecast Offices; consolidations, 51914–51915

National Park Service**NOTICES**

Native American human remains and associated funerary objects:

- Alaska State Office, BLM, Anchorage, AK—Inventory from Shaktoolik, AK, 52058
- Fort Union Trading Post National Historic Site, ND; inventory, 52058–52059
- Fowler Museum of Cultural History, University of California-Los Angeles; inventory from Hawaii, 52059
- University Museum, University of Arkansas, AR; inventory from Maui, HI, 52059–52060

Nuclear Regulatory Commission**PROPOSED RULES**

Deliberate misconduct by unlicensed persons, 51835–51844

NOTICES

Agency information collection activities:

- Submission for OMB review; comment request, 52068

Generic letters:

- Equipment operability and containment integrity during design-basis accident conditions, 52069

Office of United States Trade Representative

See Trade Representative, Office of United States

Patent and Trademark Office**PROPOSED RULES**

Patent cases:

- Nucleotide and/or amino acid sequence listings; changes, 51855–51875

Postal Service**NOTICES**

Privacy Act:

- Systems of records, 52069–52071

Presidential Documents**PROCLAMATIONS**

Special observances:

- Student Voter Education Day, National (Proc. 6924), 51767

Public Health Service

See Food and Drug Administration

See Health Resources and Services Administration

See National Institutes of Health

RULES

Grants:

- Nurse practitioner and nurse midwifery programs, 51787–51788

Securities and Exchange Commission**NOTICES**

Self-regulatory organizations; proposed rule changes:

- National Association of Securities Dealers, Inc., 52072–52073
 - National Securities Clearing Corp., 52073–52074
- Applications, hearings, determinations, etc.:*
- Public utility holding company filings, 52071–52072

Small Business Administration**NOTICES**

Intergovernmental review of agency programs and activities, 52074–52075

State Department**NOTICES**

Grants and cooperative agreements; availability, etc.:

- Eastern Europe and independent states of former Soviet Union national competitive programs; administration by intermediaries, 52075–52077

Surface Transportation Board**NOTICES**

Railroad operation, acquisition, construction, etc.:

- Fay Penn Industrial Development Corp. et al., 52085–52086

Trade Representative, Office of United States**NOTICES**

Generalized System of Preferences:

- Annual Review (1996)—Product and country practices petitions, public hearings, and list of articles, 52078–52079

Transportation Department

See Coast Guard

See Federal Aviation Administration

See Federal Highway Administration

See Surface Transportation Board

NOTICES

Agency information collection activities:

- Submission for OMB review; comment request, 52079–52080

Aviation proceedings:

- Agreements filed; weekly receipts, 52080

Treasury Department

See Comptroller of the Currency

See Customs Service

See Fiscal Service

United States Enrichment Corporation**NOTICES**

Meetings; Sunshine Act, 52086

United States Information Agency**NOTICES**

Art objects; importation for exhibition:

- Life of a Patron: Zhou Lianggong and the Painters of Seventeenth Century China, 52086

Separate Parts In This Issue**Part II**

Environmental Protection Agency, 52088–52169

Part III

Department of Education, 52172–52183

Part IV

Department of Housing and Urban Development, 52186–52187

Part V

Department of Agriculture, Animal and Plant Health
Inspection Service, 52190–52213

Part VI

Department of Housing and Urban Development, 52216–
52229

Part VII

Department of Defense, National Aeronautics and Space
Administration, General Services Administration,
52232

Reader Aids

Additional information, including a list of public laws,
telephone numbers, reminders, and finding aids, appears in
the Reader Aids section at the end of this issue.

Electronic Bulletin Board

Free Electronic Bulletin Board service for Public Law
numbers, Federal Register finding aids, and a list of
documents on public inspection is available on 202–275–
1538 or 275–0920.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

3 CFR	46 CFR
Proclamations:	108.....51789
6924.....51767	110.....51789
7 CFR	111.....51789
301.....52190	112.....51789
Proposed Rules:	113.....51789
201.....51791	161.....51789
361.....51791	47 CFR
997.....51811	73.....51789
998.....51811	Proposed Rules:
999.....51811	90.....51877
9 CFR	48 CFR
94.....51769	Proposed Rules:
113.....51771	1.....52232
10 CFR	3.....52232
Proposed Rules:	4.....52232
30.....51835	6.....52232
32.....51835	8.....52232
40.....51835	9.....52232
50.....51835	12.....52232
52.....51835	14.....52232
60.....51835	16.....52232
61.....51835	19.....52232
70.....51835	22.....52232
71.....51835	23.....52232
72.....51835	25.....52232
110.....51835	27.....52232
150.....51835	29.....52232
12 CFR	31.....52232
2.....51777	32.....52232
14 CFR	36.....52232
91.....51782	37.....52232
Proposed Rules:	42.....52232
Ch. I (2 documents).....51845	45.....52232
39 (2 documents).....51845,	47.....52232
51847	49.....52232
19 CFR	52.....52232
Proposed Rules:	53.....52232
10.....51849	50 CFR
24 CFR	679.....51789
1.....52216	Proposed Rules:
2.....52216	17.....51878
8.....52216	
103.....52216	
104.....52216	
146.....52216	
180.....52216	
585.....52186	
3500.....51782	
31 CFR	
Proposed Rules:	
356.....51851	
34 CFR	
614.....51783	
617.....51783	
619.....51783	
641.....51783	
37 CFR	
Proposed Rules:	
1.....51855	
40 CFR	
52.....51784	
89.....52088	
90.....52088	
91.....52088	
Proposed Rules:	
52.....51877	
281.....51875	
42 CFR	
57.....51787	