

Federal Register

Briefings on How To Use the Federal Register
For information on briefings in Washington, DC, see
announcement on the inside cover of this issue.

Now Available Online
Code of Federal Regulations
via
GPO Access
(Selected Volumes)

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The *CFR* and *Federal Register* on *GPO Access*, are the official online editions authorized by the Administrative Committee of the Federal Register.

To access *CFR* volumes via the World Wide Web, and to find out which volumes are available online at a given time users may go to:

★ <http://www.access.gpo.gov/nara/cfr>

New titles and/or volumes will be added to this online service as they become available. The initial titles introduced include:

- ★ Title 20 (Parts 400-499)—Employees' Benefits (Social Security Administration)
- ★ Title 21 (Complete)—Food and Drugs (Food and Drug Administration, Drug Enforcement Administration, Office of National Drug Control Policy)
- ★ Title 40 (Almost complete)—Protection of Environment (Environmental Protection Agency)

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: gpoaccess@gpo.gov



FEDERAL REGISTER Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The Federal Register provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the Federal Register as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the Federal Register on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the Federal Register is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is http://www.access.gpo.gov/su_docs/, by using local WAIS client software, or by telnet to swais.access.gpo.gov, then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to gpoaccess@gpo.gov; by faxing to (202) 512-1262; or by calling toll free 1-888-293-6498 or (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the Federal Register paper edition is \$494, or \$544 for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$433. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the Federal Register.

How To Cite This Publication: Use the volume number and the page number. Example: 60 FR 12345.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:	
Paper or fiche	202-512-1800
Assistance with public subscriptions	512-1806
General online information	202-512-1530
	1-888-293-6498
Single copies/back copies:	
Paper or fiche	512-1800
Assistance with public single copies	512-1803

FEDERAL AGENCIES

Subscriptions:	
Paper or fiche	523-5243
Assistance with Federal agency subscriptions	523-5243
For other telephone numbers, see the Reader Aids section at the end of this issue.	

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulations.
- WHO:** Sponsored by the Office of the Federal Register.
- WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
 2. The relationship between the Federal Register and Code of Federal Regulations.
 3. The important elements of typical Federal Register documents.
 4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

WASHINGTON, DC

- WHEN:** November 19, 1996 at 9:00 a.m.
- WHERE:** Office of the Federal Register
Conference Room
800 North Capitol Street, NW.
Washington, DC
(3 blocks north of Union Station Metro)

RESERVATIONS:

202-523-4538



Contents

Federal Register

Vol. 61, No. 215

Tuesday, November 5, 1996

Agency for Health Care Policy and Research

NOTICES

Meetings:

Health Care Policy and Research Special Emphasis Panel,
56963

Agriculture Department

See Animal and Plant Health Inspection Service

Air Force Department

NOTICES

Agency information collection activities:

Proposed collection; comment request, 56948

Alcohol, Tobacco and Firearms Bureau

PROPOSED RULES

Alcoholic beverages:

Distilled spirits, wine, and beer; importation, 56928–
56929

Animal and Plant Health Inspection Service

RULES

Interstate transportation of animals and animal products
(quarantine):

Exotic Newcastle disease in birds and poultry and
chlamydiosis in poultry, 56877–56891

Antitrust Division

NOTICES

National cooperative research notifications:

Auto Body Consortium, Inc., 56970
CAD Framework Initiative, Inc., 56970
Financial Services Technology Consortium, Inc., 56970
Frame Relay Forum, 56970–56971
Gas Utilization Research Forum, 56971
Minnesota Mining & Manufacturing Co., 56971
National Electronics Manufacturing Initiative, 56971–
56972

Assassination Records Review Board

NOTICES

Formal determinations on records release, 56937–56939

Census Bureau

NOTICES

Agency information collection activities:

Proposed collection; comment request, 56940–56941

Children and Families Administration

RULES

Head Start Program:

Early Head Start program; performance standards for
grantees and agencies providing services, 57186–
57227

Coast Guard

RULES

Uninspected vessels:

Commercial fishing industry regulations, 57268–57276

NOTICES

Environmental statements; availability, etc.:

Great Lakes icebreaking, 56994

Commerce Department

See Census Bureau

See Economic Analysis Bureau

See Export Administration Bureau

See International Trade Administration

See National Oceanic and Atmospheric Administration

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 56939–
56940

Committee for the Implementation of Textile Agreements

NOTICES

Cotton, wool, and man-made textiles:

Bangladesh, 56944
Indonesia, 56944–56945
Korea, 56945–56946
Pakistan, 56946
Philippines, 56947

Commodity Futures Trading Commission

NOTICES

Meetings; Sunshine Act, 56947

Defense Department

See Air Force Department

RULES

Base closure communities revitalization and community
assistance:

Community redevelopment and homeless assistance,
56896–56897

PROPOSED RULES

Civilian health and medical program of uniformed services
(CHAMPUS):

Health promotion and disease prevention visits and
immunizations, 56929–56930

NOTICES

Agency information collection activities:

Proposed collection; comment request, 56947–56948

Meetings:

Defense Advisory Committee on Military Personnel
Testing, 56948

Drug Enforcement Administration

RULES

Schedules of controlled substances:

Schedule II—
Remifentanyl; addition, 56893–56894

Economic Analysis Bureau

NOTICES

Agency information collection activities:

Proposed collection; comment request, 56941

Education Department

NOTICES

Agency information collection activities:

Proposed collection; comment request, 56948–56949

Elementary and secondary education:

Elementary and Secondary Education Act—
Preschool programs (Title I); Head Start performance
standards applicability, 57230

Special education and rehabilitation services:
Blind vending facilities under Randolph-Sheppard Act—
Arbitration panel decisions, 56949–56950

Energy Department

See Energy Efficiency and Renewable Energy Office
See Energy Information Administration
See Federal Energy Regulatory Commission

NOTICES

Environmental statements; availability, etc.:

Hanford Site, WA—

Comprehensive land-use plan, 56950–56951

Meetings:

Environmental Management Site-Specific Advisory Board—

Rocky Flats, 56951

National Electric and Magnetic Fields Advisory Committee, 56951–56952

Energy Efficiency and Renewable Energy Office

PROPOSED RULES

Consumer products; energy conservation program:

Appliance standards—

Public workshop, 56918–56919

Energy Information Administration

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 56952

Environmental Protection Agency

RULES

Air quality implementation plans; approval and promulgation; various States:

New York et al., 56897–56900

PROPOSED RULES

Air quality implementation plans; approval and promulgation; various States:

New York et al., 56930–56931

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update, 56931–56935

NOTICES

Grants and cooperative agreements; availability, etc.:

Brownfields economic redevelopment pilots, 56953–56954

Pesticide, food, and feed additive petitions:

Ciba-Geigy Corp., 56954–56956

Executive Office of the President

See Management and Budget Office

Export Administration Bureau

NOTICES

Unprocessed timber from non-Federal public lands in 17 Western States; export ban, 56942–56943

Federal Aviation Administration

RULES

Aircraft products and parts; certification procedures:

Helicopter design; noise level compliance; type certificates

Correction, 57002

Standard instrument approach procedures; correction, 57003

PROPOSED RULES

Airworthiness directives:

Airbus, 56923–56925

Fokker, 56925–56927

McDonnell Douglas, 56919–56921

Schempp-Hirth, 56921–56923

Restricted areas, 56927–56928

NOTICES

Passenger facility charges; applications, etc.:

Laredo International Airport, TX, 56995

Redding Municipal Airport, CA, 56995–56996

Federal Communications Commission

NOTICES

Meetings; Sunshine Act, 56956–56957

Rulemaking proceedings; petitions filed, granted, denied, etc., 56957

Federal Energy Regulatory Commission

NOTICES

Environmental statements; availability, etc.:

Mitchell County, IA, 56953

Applications, hearings, determinations, etc.:

Columbia Gulf Transmission Co., 56952–56953

Northern Natural Gas Co.; correction, 57002

Transwestern Pipeline Co.; correction, 57002

Federal Highway Administration

PROPOSED RULES

Motor carrier safety standards:

Commercial driver's license process—

Commercial driver physical qualifications as part of commercial driver's license process, 56936

Motor vehicle safety standards; exemption petitions, etc.:

Driver qualifications—

Hours of service for commercial motor vehicle drivers, 57252–57266

Federal Maritime Commission

NOTICES

Agreements filed, etc., 56957

Federal Reserve System

NOTICES

Agency information collection activities:

Proposed collection; comment request, 56957–56961

Banks and bank holding companies:

Formations, acquisitions, and mergers, 56961

Permissible nonbanking activities, 56961–56962

Meetings; Sunshine Act, 56962

Federal Retirement Thrift Investment Board

PROPOSED RULES

Administrative errors correction, 56904–56918

Fish and Wildlife Service

NOTICES

Endangered and threatened species permit applications, 56965–56966

Food and Drug Administration

RULES

Animal drugs, feeds, and related products:

Enrofloxacin oral solution, 56892–56893

Food additives:

Adjuvants, production aids, and sanitizers—

Monomethyltin/dimethyltin isoctylmercaptoacetates; correction, 56892

Human research subjects, protection; informed consent, 57278–57280

Health and Human Services Department

See Agency for Health Care Policy and Research
 See Children and Families Administration
 See Food and Drug Administration
 See Health Care Financing Administration
 See Health Resources and Services Administration

NOTICES

Grants and cooperative agreements; availability, etc.:
 Family planning services projects; correction, 57002
 Meetings:
 Vital and Health Statistics National Committee, 56962
 Scientific misconduct findings; administrative actions:
 Harrington, Melissa A., Ph.D., 56962–56963

Health Care Financing Administration**NOTICES**

Agency information collection activities:
 Proposed collection; comment request, 56963–56964
 Submission for OMB review; comment request, 56964

Health Resources and Services Administration**NOTICES**

Agency information collection activities:
 Submission for OMB review; comment request, 56964–56965

Immigration and Naturalization Service**NOTICES**

Agency information collection activities:
 Proposed collection; comment request, 56972

Indian Arts and Crafts Board**RULES**

Indian art and craftsmanship; product protection
 Correction, 57002

Interior Department

See Fish and Wildlife Service
 See Land Management Bureau
 See Minerals Management Service
 See National Park Service
 See Reclamation Bureau

International Trade Administration**NOTICES**

Meetings:
 Automotive Parts Advisory Committee, 56943

Justice Department

See Antitrust Division
 See Drug Enforcement Administration
 See Immigration and Naturalization Service

Land Management Bureau**NOTICES**

Closure of public lands:
 Oregon, 56966
 Coal leases, exploration licenses, etc.:
 Wyoming, 56966–56967
 Meetings:
 Resource advisory councils—
 Miles City District, 56967

Management and Budget Office**NOTICES**

Audits of states, local governments, and non-profit organizations (OMB Circular A–133), 57232–57249

North American Industry Classification System; standard industrial classification replacement:
 Economic Classification Policy Committee; proposed industry classification structure, 57006–57183

Maritime Administration**RULES**

Regulated transactions involving documented vessels and other maritime interests:
 Civil monetary penalties; inflation adjustment, 56900–56901

NOTICES

Organization, functions, and authority delegations:
 Title XI obligation guarantees citizenship requirements of program participants; conforming agency procedures to statutory change, 56996

Minerals Management Service**NOTICES**

Agency information collection activities:
 Submission for OMB review; comment request, 56967–56968

National Highway Traffic Safety Administration**NOTICES**

Motor vehicle safety standards:
 Nonconforming vehicles—
 Importation eligibility; determinations, 56997–56999

National Oceanic and Atmospheric Administration**RULES**

Fishery conservation and management:
 Alaska scallop; correction, 57002
 Northeastern United States fisheries—
 Summer flounder, 56902
 West Coast States and Western Pacific fisheries—
 Pacific Coast groundfish, 56902–56903

NOTICES

Meetings:
 North Pacific Fishery Management Council, 56943–56944

National Park Service**NOTICES**

Meetings:
 Blackstone River Valley National Heritage Corridor Commission, 56968
 National Register of Historic Places:
 Pending nominations, 56968–56969

National Transportation Safety Board**NOTICES**

Meetings; Sunshine Act, 56972

Nuclear Regulatory Commission**NOTICES**

Declassification mandatory review; update, 56974–56975
 Meetings:
 Nuclear Waste Advisory Committee, 56976
 Meetings; Sunshine Act, 56976
Applications, hearings, determinations, etc.:
 Pennsylvania Power & Light Co., 56972–56974

Office of Management and Budget

See Management and Budget Office

President's Council on Integrity and Efficiency**NOTICES**

Senior Executive Service:

Performance Review Board; membership; correction, 56976-56977

Public Health Service

See Agency for Health Care Policy and Research

See Food and Drug Administration

See Health Resources and Services Administration

Railroad Retirement Board**NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 56977

Reclamation Bureau**NOTICES**

Meetings:

Bay-Delta Advisory Council, 56969-56970

Securities and Exchange Commission**RULES**

Organization, functions, and authority delegations:

General Counsel, 56891-56892

NOTICES

Agency information collection activities:

Proposed collection; comment request, 56977-56979

Submission for OMB review; comment request, 56979-56981

Meetings; Sunshine Act, 56981

Self-regulatory organizations; proposed rule changes:

American Stock Exchange, Inc., 56981-56983

American Stock Exchange, Inc., et. al., 56983-56985

National Association of Securities Dealers, Inc., 56986-56987

New York Stock Exchange, Inc., 56987-56990

Pacific Stock Exchange, Inc., 56990

Philadelphia Depository Trust Co., 56990-56991

Philadelphia Stock Exchange, Inc., 56991-56993

State Department**RULES**

International Traffic in Arms regulations:

Hot-section technologies associated with commercial communications satellites, etc.; removal from USML for transfer to Commerce Department's CCL, 56894-56896

NOTICES

Passport travel restrictions, U.S.:

Libya, 56993-56994

Surface Transportation Board**NOTICES**

Railroad operation, acquisition, construction, etc.:

Kansas City Southern Railway Co., 56999

Textile Agreements Implementation Committee

See Committee for the Implementation of Textile Agreements

Thrift Supervision Office**NOTICES**

Agency information collection activities:

Proposed collection; comment request, 56999-57000

Submission for OMB review; comment request, 57000

Transportation Department

See Coast Guard

See Federal Aviation Administration

See Federal Highway Administration

See Maritime Administration

See National Highway Traffic Safety Administration

See Surface Transportation Board

Treasury Department

See Alcohol, Tobacco and Firearms Bureau

See Thrift Supervision Office

Veterans Affairs Department**RULES**

Medical benefits:

Alcohol and drug dependence disorders; contract program; eligibility criteria, 56897

NOTICES

Privacy Act:

Computer matching programs, 57000-57001

Separate Parts In This Issue**Part II**

Office of Management and Budget, 57006-57183

Part III

Department of Health and Human Services, Children and Families Administration, 57186-57227

Part IV

Department of Education, 57230

Part V

Office of Management and Budget, 57232-57249

Part VI

Department of Transportation, Federal Highway Administration, 57252-57266

Part VII

Department of Transportation, Coast Guard, 57268-57276

Part VIII

Department of Health and Human Services, Food and Drug Administration, 57278-57280

Reader Aids

Additional information, including a list of public laws, telephone numbers, reminders, and finding aids, appears in the Reader Aids section at the end of this issue.

Electronic Bulletin Board

Free Electronic Bulletin Board service for Public Law numbers, Federal Register finding aids, and a list of documents on public inspection is available on 202-275-1538 or 275-0920.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

5 CFR**Proposed Rules:**

1605.....56904

9 CFR

53.....56877

71.....56877

82.....56877

92.....56877

94.....56877

161.....56877

10 CFR**Proposed Rules:**

430.....56918

14 CFR

21.....57002

97.....57003

Proposed Rules:39 (4 documents)56919,
56921, 56923, 56925

73.....56927

17 CFR

200.....56891

21 CFR

50.....57278

178.....56892

312.....57278

520.....56892

556.....56892

812.....57278

1308.....56893

22 CFR

121.....56894

25 CFR

309.....57002

27 CFR**Proposed Rules:**

4.....56928

5.....56928

7.....56928

19.....56928

20.....56928

22.....56928

24.....56928

25.....56928

27.....56928

70.....56928

250.....56928

251.....56928

32 CFR

92.....56896

176.....56896

Proposed Rules:

199.....56929

38 CFR

17.....56897

40 CFR

52.....56897

Proposed Rules:

52.....56930

300.....56931

45 CFR

1301.....57186

1303.....57186

1304.....57186

1305.....57186

1306.....57186

1308.....57186

46 CFR

28.....57268

221.....56900

49 CFR**Proposed Rules:**

383.....56936

391.....56936

395.....57252

50 CFR

648.....56902

660.....56902

679.....57002