

# Federal Register

Briefings on how to use the Federal Register  
For information on briefings in Washington, DC, see  
announcement on the inside cover of this issue

**Now Available Online**  
***Code of Federal Regulations***  
*via*  
***GPO Access***  
*(Selected Volumes)*

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The *CFR* and *Federal Register* on *GPO Access*, are the official online editions authorized by the Administrative Committee of the Federal Register.

New titles and/or volumes will be added to this online service as they become available.

<http://www.access.gpo.gov/nara/cfr>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov)



FEDERAL REGISTER Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The Federal Register provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the Federal Register as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the Federal Register on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the Federal Register is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is [http://www.access.gpo.gov/su\\_docs/](http://www.access.gpo.gov/su_docs/), by using local WAIS client software, or by telnet to [swais.access.gpo.gov](http://swais.access.gpo.gov), then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by faxing to (202) 512-1262; or by calling toll free 1-888-293-6498 or (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the Federal Register paper edition is \$555, or \$607 for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the Federal Register.

How To Cite This Publication: Use the volume number and the page number. Example: 60 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

Subscriptions:	
Paper or fiche	202-512-1800
Assistance with public subscriptions	512-1806
General online information	202-512-1530
	1-888-293-6498
Single copies/back copies:	
Paper or fiche	512-1800
Assistance with public single copies	512-1803

### FEDERAL AGENCIES

Subscriptions:	
Paper or fiche	523-5243
Assistance with Federal agency subscriptions	523-5243

For other telephone numbers, see the Reader Aids section at the end of this issue.

### NOW AVAILABLE ONLINE

The January 1997 Office of the Federal Register Document Drafting Handbook

Free, easy, online access to the newly revised January 1997 Office of the Federal Register Document Drafting Handbook (DDH) is now available at:

<http://www.nara.gov/nara/fedreg/ddh/ddhout.html>

This handbook helps Federal agencies to prepare documents for publication in the Federal Register.

For additional information on access, contact the Office of the Federal Register's Technical Support Staff.

Phone: 202-523-3447

E-mail: [info@fedreg.nara.gov](mailto:info@fedreg.nara.gov)

### FEDERAL REGISTER WORKSHOP

## THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulation.
- WHO:** Sponsored by the Office of the Federal Register.
- WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

### WASHINGTON, DC

**WHEN:** February 18, 1997 at 9:00 am  
**WHERE:** Office of the Federal Register  
 Conference Room

800 North Capitol Street, NW  
 Washington, DC

(3 blocks north of Union Station Metro)

**RESERVATIONS:** 202-523-4538



# Contents

Federal Register

Vol. 62, No. 18

Tuesday, January 28, 1997

## Agricultural Marketing Service

### RULES

Fluid milk promotion order, 3981–3984

## Agriculture Department

See Agricultural Marketing Service

See Animal and Plant Health Inspection Service

## Air Force Department

### PROPOSED RULES

Privacy Act; implementation, 4025–4026

### NOTICES

Privacy Act:

Systems of records, 4036–4038

## Animal and Plant Health Inspection Service

### NOTICES

Agency information collection activities:

Proposed collection; comment request, 4027

## Bonneville Power Administration

### NOTICES

Meetings:

Federal Columbia Transmission System; retail wheeling policy, 4039

## Centers for Disease Control and Prevention

### NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 4051–4053

Meetings:

Immunization Practices Advisory Committee, 4053

## Children and Families Administration

### NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 4053–4054

Grants and cooperative agreements; availability, etc.:

Family violence prevention and services program—  
State domestic violence coalitions, 4054–4064

## Commerce Department

See Foreign-Trade Zones Board

See International Trade Administration

See National Institute of Standards and Technology

See National Oceanic and Atmospheric Administration

## Committee for the Implementation of Textile Agreements

### NOTICES

Cotton, wool, and man-made textiles:

Bangladesh, 4033

Romania, 4034–4035

## Comptroller of the Currency

### NOTICES

Agency information collection activities:

Proposed collection; comment request, 4093–4094

## Corporation for National and Community Service

### NOTICES

Grants and cooperative agreements; availability, etc.:

Learn and Serve America—

Higher education programs, 4035

## Customs Service

### NOTICES

Trade name recordation applications:

Phase II Machine & Tool Inc., 4094

## Defense Department

See Air Force Department

### NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 4035–4036

Meetings:

Defense Partnership Council, 4036

Military Health Care Advisory Committee, 4036

## Education Department

### NOTICES

Meetings:

Foreign Medical Education and Accreditation National Committee, 4038–4039

## Energy Department

See Bonneville Power Administration

See Federal Energy Regulatory Commission

## Environmental Protection Agency

### RULES

Air quality implementation plans; approval and promulgation; various States:

Pennsylvania, 4004–4020

### NOTICES

Meetings:

Science Advisory Board, 4046

Superfund; response and remedial actions, proposed settlements, etc.:

Palmerton Zinc Site, PA, 4046–4047

## Executive Office of the President

See National Education Goals Panel

See Presidential Documents

## Federal Aviation Administration

### RULES

Airworthiness directives:

Airbus, 3991–3993, 3999–4000

Boeing, 3988–3991, 3993–3994, 3997–3999

Construcciones Aeronauticas, S.A., 3994–3996

Jetstream, 3996–3997

McDonnell Douglas, 3985–3988

Raytheon, 4003–4004

Robinson Helicopter Co., 4001–4003

### NOTICES

Meetings:

Aviation Rulemaking Advisory Committee, 4093

**Federal Communications Commission****RULES**

Radio services, special:

Mobile services; regulatory treatment; reconsideration petitions denied, 4020-4021

**NOTICES**

Declaratory ruling petitions:

Cellular Telecommunications Industry Association, 4047

Meetings:

North American Numbering Council, 4047-4048

Reporting and recordkeeping requirements, 4048

**Federal Emergency Management Agency****NOTICES**

Disaster and emergency areas:

California, 4048-4049

Idaho, 4049

Nevada, 4049-4050

New York, 4050

Oregon, 4050

Washington, 4050

**Federal Energy Regulatory Commission****NOTICES**

Electric rate and corporate regulation filings:

Entergy Services Inc. et al., 4043-4045

Natural gas companies (Natural Gas Act):

Uniform system of accounts, forms, statements, and reporting requirements; revisions

Electronic and paper filing specifications; correction, 4045-4046

*Applications, hearings, determinations, etc.:*

Boundary Gas, Inc., 4039

CSW Operating Companies et al., 4039-4040

Florida Gas Transmission Co., 4040-4041

Mississippi River Transmission Corp., 4041

Missouri Gas Energy, 4041-4042

NorAm Gas Transmission Co., 4042

PanEnergy Texas Intrastate Pipeline Co., 4042

Shell Gas Pipeline Co., 4042

Texas Gas Transmission Corp., 4043

**Federal Highway Administration****PROPOSED RULES**

Motor carrier safety standards:

Freight forwarder service; general jurisdiction, 4096-4101

**Federal Mine Safety and Health Review Commission****PROPOSED RULES**

Equal Access to Justice Act; implementation, 4025

**Federal Reserve System****NOTICES**

Banks and bank holding companies:

Formations, acquisitions, and mergers, 4050-4051

Permissible nonbanking activities, 4051

**Fish and Wildlife Service****NOTICES**

Alaska Land Bank Program agreements, 4074-4075

Environmental statements; availability, etc.:

Clarks River National Wildlife Refuge, KY, 4075

Meetings:

Silvio Conte National Fish and Wildlife Refuge Advisory Committee, 4075

**Food and Drug Administration****PROPOSED RULES**

Medical devices:

Neurological devices—

Cranial electrotherapy stimulators; premarket approval requirement, 4023-4024

**NOTICES**

Human drugs:

Patent extension; regulatory review period determinations—

CAMPTOSAR, 4066-4067

DIFFERIN Solution, 4065-4066, 4067-4068

DIFFERIN Topical Gel, 4064-4065

**Foreign-Trade Zones Board****NOTICES***Applications, hearings, determinations, etc.:*

Rhode Island, 4027-4028

Texas, 4028

**Health and Human Services Department**

See Centers for Disease Control and Prevention

See Children and Families Administration

See Food and Drug Administration

See National Institutes of Health

See Substance Abuse and Mental Health Services Administration

**Interior Department**

See Fish and Wildlife Service

See Land Management Bureau

See National Park Service

**NOTICES**

Meetings:

Western Water Policy Review Advisory Commission, 4074

**Internal Revenue Service****PROPOSED RULES**

Income taxes:

Information returns; magnetic media filing requirements; cross reference; hearing cancellation, 4024-4025

**International Trade Administration****NOTICES**

Antidumping:

Antifriction bearings (other than tapered roller bearings) from—

France et al., 4028

Stainless steel bar from—

India, 4029-4032

*Applications, hearings, determinations, etc.:*

University of—

Arizona et al., 4032-4033

**International Trade Commission****NOTICES**

Meetings; Sunshine Act, 4078

**Justice Department**

See National Institute of Corrections

**NOTICES**

Grants and cooperative agreements; availability, etc.:

COPS universal hiring program, 4078-4079

Pollution control; consent judgments:

Chrysler Corp. et al., 4079

Kalama Chemical, Inc., 4079

Meridian Engineering, Inc., et al., 4079-4080

Price/Costco, Inc., 4080

**Labor Department**

See Occupational Safety and Health Administration

**Land Management Bureau****NOTICES**

Coalbed methane development; affected States; list, 4075–4076

Environmental statements; availability, etc.:

Carbon and Emery Counties, UT; natural gas development, 4076

Meetings:

Resource advisory councils—  
Southwest, 4076–4077**Mine Safety and Health Federal Review Commission**

See Federal Mine Safety and Health Review Commission

**National Education Goals Panel****NOTICES**

Meetings, 4082

**National Institute for Literacy****NOTICES**

Meetings:

Advisory Board, 4082–4083

**National Institute of Corrections****NOTICES**

Grants and cooperative agreements; availability, etc.:

Design, development, and implementation of internal classification systems project, 4080–4081

Management of institution mission change project, 4081

**National Institute of Standards and Technology****NOTICES**

Inventions, Government-owned; availability for licensing, 4033

**National Institutes of Health****NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 4068–4069

Inventions, Government-owned; availability for licensing, 4069–4071

Meetings:

National Cancer Institute, 4071–4072

National Heart, Lung, and Blood Institute, 4072

National Institute on Aging, 4072–4073

Research Grants Division special emphasis panels, 4073–4074

**National Oceanic and Atmospheric Administration****RULES**

Fishery conservation and management:

Northeastern United States fisheries—

Atlantic surf clam and ocean quahog, 4021–4022

**National Park Service****NOTICES**

National Register of Historic Places:

Pending nominations, 4077–4078

**National Science Foundation****NOTICES**

Meetings:

Geosciences Special Emphasis Panel, 4083

Graduate Education Division Special Emphasis Panel, 4083

Research, Evaluation and Communication Special Emphasis Panel, 4083

United States Antarctic Program Blue Ribbon Panel, 4083–4084

**Nuclear Regulatory Commission****RULES**

Public records:

Duplication fees, 3984–3985

**NOTICES**

Meetings:

Mixed oxide fuel use in nuclear reactors; industry presentation, 4084

Meetings; Sunshine Act, 4084–4085

**Occupational Safety and Health Administration****NOTICES**

Agency information collection activities:

Proposed collection; comment request, 4081–4082

**Presidential Documents****ADMINISTRATIVE ORDERS**

Africa, Great Lakes region; refugee and migration assistance (Presidential Determination No. 97-13 of December 27, 1996), 3979

Middle East Peace process; continuation of emergency regarding terrorists who threaten to disrupt (Notice of January 21, 1997)

Correction [Editorial Note: The entry for this document, published at 62 FR 3739 in the Federal Register of January 24, 1997, was inadvertently omitted from that issue's Table of Contents.]

**Public Health Service**

See Centers for Disease Control and Prevention

See Food and Drug Administration

See National Institutes of Health

See Substance Abuse and Mental Health Services Administration

**Railroad Retirement Board****NOTICES**

Privacy Act:

Systems of records, 4085

Senior Executive Service:

Performance Review Board; membership, 4085

**Securities and Exchange Commission****RULES**

Securities:

Small business compliance guides designation; policy statement, 4104–4105

**PROPOSED RULES**

Securities:

Small business and small organization; definitions, 4106–4114

**NOTICES**

Agency information collection activities:

Proposed collection; comment request, 4086

Meetings; Sunshine Act, 4088

Self-regulatory organizations; proposed rule changes:

Depository Trust Co., 4088–4089

Options Clearing Corp., 4089–4091

*Applications, hearings, determinations, etc.:*

Beacon Hill Mutual Fund, Inc., 4086–4087

Merrill Lynch Global Institutional Series, Inc., 4087

Public utility holding company filings, 4087–4088

**Small Business Administration****RULES**

Small business size standards:

- Nonmanufacturer rule; waivers—  
8mm tri-deck airborne recorder (ruggedized), 3985

**NOTICES**

*Applications, hearings, determinations, etc.:*

- Tangent Growth Fund, L.P., 4091

**Substance Abuse and Mental Health Services Administration****NOTICES**

Meetings:

- SAMHSA Special Emphasis Panel II, 4074

**Textile Agreements Implementation Committee**

See Committee for the Implementation of Textile Agreements

**Transportation Department**

See Federal Aviation Administration

See Federal Highway Administration

**NOTICES**

Meetings:

- White House Commission on Aviation Safety and Security, 4091
- Metropolitan planning organizations and airport operators; cooperation in transportation planning; policy statement, 4091–4093

**Treasury Department**

See Comptroller of the Currency

See Customs Service

See Internal Revenue Service

---

**Separate Parts In This Issue****Part II**

Department of Transportation, Federal Highway Administration, 4096–4101

**Part III**

Securities and Exchange Commission, 4104–4105, 4106–4114

---

**Reader Aids**

Additional information, including a list of public laws, telephone numbers, reminders, and finding aids, appears in the Reader Aids section at the end of this issue.

---

**Electronic Bulletin Board**

Free Electronic Bulletin Board service for Public Law numbers, Federal Register finding aids, and a list of documents on public inspection is available on 202–275–1538 or 275–0920.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

**3 CFR****Administrative Orders:**

Presidential Determinations:

No. 97-13 of  
December 27,  
1997 .....3979

**7 CFR**

1160 .....3981

**10 CFR**

9 .....3984

**13 CFR**

121 .....3985

**14 CFR**

39 (11 documents) .....3985,  
3988, 3991, 3993, 3994,  
3996, 3997, 3999, 4001,  
4002, 4003

**17 CFR**

202 .....4104

**Proposed Rules:**

230 .....4106

240 .....4106

270 .....4106

275 .....4106

**21 CFR****Proposed Rules:**

882 .....4023

**26 CFR****Proposed Rules:**

1 .....4024

301 .....4024

**29 CFR****Proposed Rules:**

2704 .....4025

**32 CFR****Proposed Rules:**

806b .....4025

**40 CFR**

52 .....4004

**47 CFR**

20 .....4020

22 .....4020

24 .....4020

80 .....4020

90 .....4020

**49 CFR****Proposed Rules:**

373 .....4096

**50 CFR**

648 .....4021