

# Federal Register

Briefings on how to use the Federal Register  
For information on briefings in Washington, DC, see  
announcement on the inside cover of this issue

**Now Available Online**  
***Code of Federal Regulations***  
via  
***GPO Access***  
(Selected Volumes)

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The *CFR* and *Federal Register* on *GPO Access*, are the official online editions authorized by the Administrative Committee of the Federal Register.

New titles and/or volumes will be added to this online service as they become available.

<http://www.access.gpo.gov/nara/cfr>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov)



FEDERAL REGISTER Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The Federal Register provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the Federal Register as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the Federal Register shall be judicially noticed.

The Federal Register is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the Federal Register on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the Federal Register is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is [http://www.access.gpo.gov/su\\_docs/](http://www.access.gpo.gov/su_docs/), by using local WAIS client software, or by telnet to <swais.access.gpo.gov>, then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by faxing to (202) 512-1262; or by calling toll free 1-888-293-6498 or (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the Federal Register paper edition is \$555, or \$607 for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the Federal Register.

How To Cite This Publication: Use the volume number and the page number. Example: 60 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

Subscriptions:	
Paper or fiche	202-512-1800
Assistance with public subscriptions	512-1806
General online information	202-512-1530 1-888-293-6498
Single copies/back copies:	
Paper or fiche	512-1800
Assistance with public single copies	512-1803

### FEDERAL AGENCIES

Subscriptions:	
Paper or fiche	523-5243
Assistance with Federal agency subscriptions	523-5243

For other telephone numbers, see the Reader Aids section at the end of this issue.

### NOW AVAILABLE ONLINE

The January 1997 Office of the Federal Register Document Drafting Handbook

Free, easy, online access to the newly revised January 1997 Office of the Federal Register Document Drafting Handbook (DDH) is now available at:

<http://www.nara.gov/nara/fedreg/ddh/ddhout.html>

This handbook helps Federal agencies to prepare documents for publication in the Federal Register.

For additional information on access, contact the Office of the Federal Register's Technical Support Staff.

Phone: 202-523-3447

E-mail: [info@fedreg.nara.gov](mailto:info@fedreg.nara.gov)

### FEDERAL REGISTER WORKSHOP

## THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR: Any person who uses the Federal Register and Code of Federal Regulations.
- WHO: Sponsored by the Office of the Federal Register.
- WHAT: Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY: To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

### WASHINGTON, DC

- WHEN: April 15, 1997 at 9:00 am
- WHERE: Office of the Federal Register  
Conference Room  
800 North Capitol Street, NW.  
Washington, DC  
(3 blocks north of Union Station Metro)

RESERVATIONS: 202-523-4538



# Contents

Federal Register

Vol. 62, No. 53

Wednesday, March 19, 1997

## Agricultural Marketing Service

### PROPOSED RULES

Fresh cut flowers and fresh cut greens promotion and information order; referendum procedures, 12976–12979

## Agriculture Department

See Agricultural Marketing Service

### NOTICES

Privacy Act:

Computer matching programs, 12986–12987

## Centers for Disease Control and Prevention

### NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 13157–13158

Meetings:

Birth defects due to thalidomide exposure; prevention, 13158

## Coast Guard

### NOTICES

Meetings:

Navigation Safety Advisory Council, 13208

## Commerce Department

See National Oceanic and Atmospheric Administration

## Commodity Futures Trading Commission

### NOTICES

Meetings; Sunshine Act, 12987

## Comptroller of the Currency

### RULES

Government securities sales practices:

Banks' conduct of business as government securities brokers or dealers; standards, 13276–13288

## Defense Department

### NOTICES

Federal Acquisition Regulation (FAR):

Ordering procedures for 1997 edition through Government Printing Office, 13260

## Drug Enforcement Administration

### NOTICES

*Applications, hearings, determinations, etc.:*

B.I. Chemical, Inc., 13169

Glaxo Wellcome Inc., 13169

Hoffmann-LaRoche, Inc., 13169

Knoll Pharmaceuticals, 13170

Mallinckrodt Chemical, Inc., 13170

## Energy Department

See Federal Energy Regulatory Commission

## Environmental Protection Agency

### RULES

Pesticides; tolerances in food, animal feeds, and raw agricultural commodities:

Imidacloprid, 12953–12959

### NOTICES

Pesticide, food, and feed additive petitions:

BASF Corp., 13000–13005

Pesticide registration, cancellation, etc.:

Micro Flo Co., 12999

Pesticides; emergency exemptions, etc.:

Dimethomorph, 13005–13006

## Farm Credit Administration

### RULES

Federal regulatory reform; correction, 13213

## Federal Aviation Administration

### RULES

Air carrier certification and operations:

Domestic, flag, supplemental, commuter, and on-demand operations—

Editorial changes, 13248–13257

Airworthiness directives:

Raytheon, 12949–12951

### PROPOSED RULES

Air traffic operating and flight rules:

Airport security areas, unescorted access privileges; employment history, verification, and criminal history records check, 13262–13273

Airworthiness directives:

Pratt & Whitney, 12979–12981

Commercial launch vehicles; licensing regulations, 13216–13246

### NOTICES

Meetings:

RTCA, Inc., 13208–13209

Situational Awareness for Safety System Requirements Team, 13209

Organization, functions, and authority delegations:

Marysville, CA, 13209

## Federal Communications Commission

### RULES

Common carrier services:

Wireless communications service; reconsideration petitions; expedited pleading cycle for oppositions and replies, 12959–12960

### PROPOSED RULES

Radio services, special:

Amateur services—

Spread spectrum communication technologies; greater use, 12982–12983

### NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 13006–13009

Submission for OMB review; comment request; correction, 13006

Common carrier services:

Wireless Telecommunications Bureau; satellite digital audio radio services; auction and filing requirements, 13009–13019

**Federal Deposit Insurance Corporation****RULES**

Government securities sales practices:  
 Banks' conduct of business as government securities  
 brokers or dealers; standards, 13276-13288

**Federal Emergency Management Agency****NOTICES**

Disaster and emergency areas:

Arkansas, 13020  
 Indiana, 13020-13021  
 Kentucky, 13021  
 Tennessee, 13021

Flood insurance program:

Flood map changes, 13021-13145

Meetings:

Technical Mapping Advisory Council, 13146

**Federal Energy Regulatory Commission****NOTICES**

Electric rate and corporate regulation filings:

Florida Power Corp. et al., 12990-12994  
 Utility-Trade Corp. et al., 12994-12997

Environmental statements; availability, etc.:

Central Vermont Public Service Corp., 12997  
 Whitewater Engineering Corp., 12997-12998

Hydroelectric applications, 12998-12999

*Applications, hearings, determinations, etc.:*

American Power Reserves Marketing Co., 12987-12988  
 El Paso Natural Gas Co., 12988  
 Global Energy Services, LLC, 12988  
 NorAm Gas Transmission Co., 12988, 12989  
 Ozark Gas Transmission System, 12989  
 Resource Energy Services Co., LLC; correction, 13213  
 Southern California Edison Co., 12989  
 Tennessee Gas Pipeline Co., 12989-12990  
 Transcontinental Gas Pipe Line Corp., 12990  
 Wasatch Energy Corp., 12990

**Federal Housing Finance Board****NOTICES**

Federal home loan bank system:

Financial management policy; policy statement, 13146-  
 13154

**Federal Maritime Commission****NOTICES**

Freight forwarder licenses:

Paccent Express Line Co. et al., 13154-13155

**Federal Reserve System****RULES**

Government securities sales practices:

Banks' conduct of business as government securities  
 brokers or dealers; standards, 13276-13288

**NOTICES**

Banks and bank holding companies:

Formations, acquisitions, and mergers, 13155  
 Permissible nonbanking activities, 13155

**Federal Trade Commission****NOTICES**

Prohibited trade practices:

J.C. Penney Co., Inc., et al., 13155-13156  
 Premier Products, Inc., et al., 13156

**Fish and Wildlife Service****NOTICES**

Environmental statements; availability, etc.:

Black Bayou Lake National Wildlife Refuge, LA;  
 establishment, 13162-13163

Incidental take permits—

Riverside County, CA; Stephens' kangaroo rat, etc.,  
 13163

Meetings:

Klamath Fishery Management Council, 13163

**Food and Drug Administration****RULES**

Animal drugs, feeds, and related products:

New drug applications—  
 Bacitracin methylene disalicylate and chlortetracycline,  
 12951-12952

Color additives:

1,4-Bis[(2-hydroxyethyl)amino]-9,10-anthracenedione  
 bis(2-propenoic)ester copolymers; effective date,  
 12951

**NOTICES**

Committees; establishment, renewal, termination, etc.:

Nonprescription Drugs Advisory Committee, 13158-  
 13159

Reporting and recordkeeping requirements, 13159

**General Accounting Office****NOTICES**

Meetings:

Federal Accounting Standards Advisory Board, 13156-  
 13157

**General Services Administration****NOTICES**

Federal Acquisition Regulation (FAR):

Ordering procedures for 1997 edition through  
 Government Printing Office, 13260

**Government Ethics Office****NOTICES**

Conflict of interests:

Executive agency ethics training programs  
 Correction, 13213

**Health and Human Services Department**

See Centers for Disease Control and Prevention

See Food and Drug Administration

See National Institutes of Health

**Housing and Urban Development Department****RULES**

Mortgage and loan insurance programs:

Home equity conversion mortgage insurance  
 demonstration; mortgage balance definition, etc.;  
 correction, 12952-12953

**Immigration and Naturalization Service****RULES**

Immigration:

Educational requirements for naturalization—  
 Exceptions due to physical or developmental disability  
 or mental impairment, 12915-12928

**Interior Department**

See Fish and Wildlife Service

See Land Management Bureau

**Internal Revenue Service****PROPOSED RULES**

## Income taxes:

- Reorganizations; receipt of rights to acquire corporation securities; and depreciation allocations; recapture among partners in partnership
- Hearing cancellation, 12981

**International Trade Commission****NOTICES**

## Import investigations:

- Administrative protective orders; breaches investigation summary, 13164–13168

Meetings; Sunshine Act, 13168

**Justice Department**

See Drug Enforcement Administration

See Immigration and Naturalization Service

See Justice Programs Office

**NOTICES**

## Agency information collection activities:

- Submission for OMB review; comment request, 13168–13169

**Justice Programs Office****NOTICES**

## Agency information collection activities:

- Submission for OMB review; comment request, 13170–13171

**Labor Department**

See Pension and Welfare Benefits Administration

**Land Management Bureau****NOTICES**

## Environmental statements; availability, etc.:

- Rangeland health standards and grazing management guidelines, AZ, 13164

**Maritime Administration****NOTICES***Applications, hearings, determinations, etc.:*

- Lykes Bros. Steamship Co., Inc., 13209–13211

**National Aeronautics and Space Administration****NOTICES**

## Federal Acquisition Regulation (FAR):

- Ordering procedures for 1997 edition through Government Printing Office, 13260

## Meetings:

- Space Science Advisory Committee, 13171

**National Credit Union Administration****RULES**

## Credit unions:

- Corporate credit unions, 12929–12949

**National Highway Traffic Safety Administration****RULES**

## Motor vehicle safety standards:

- Occupant crash protection—
- Air bag depowering, 12960–12975

**National Institutes of Health****NOTICES**

## Meetings:

- National Institute of Mental Health, 13159
- National Institute of Child Health and Human Development, 13160

National Institute of Dental Research, 13159–13160

National Institute of Diabetes and Digestive and Kidney Diseases, 13160–13161

National Institute of Mental Health, 13160

National Institute of Neurological Disorders and Stroke, 13159

National Library of Medicine, 13161

President's Cancer Panel, 13161

Research Grants Division special emphasis panels, 13161–13162

Patent licenses; non-exclusive, exclusive, or partially exclusive:

Genetics Institute, Inc., 13162

**National Oceanic and Atmospheric Administration****PROPOSED RULES**

## Fishery conservation and management:

Northeastern United States fisheries—

Northeast multispecies, 12983–12985

**Nuclear Regulatory Commission****NOTICES**

## Meetings:

Reactor Safeguards Advisory Committee, 13175–13176

## Mixed radioactive and hazardous waste:

Cesium-137 contaminated emission control dust and other incident-related material disposition; staff technical position, 13176–13198

## Reports; availability, etc.:

Reactor safety and plant performance; individual plant examination program; comment request and workshop, 13198–13199

*Applications, hearings, determinations, etc.:*

Baltimore Gas &amp; Electric Co., 13171–13173

Duke Power Co. et al.; correction, 13213

Power Authority of State of New York, 13173–13175

**Pension and Welfare Benefits Administration****NOTICES**

## Meetings:

Employee Welfare and Pension Benefit Plans Advisory Council, 13171

**Pension Benefit Guaranty Corporation****PROPOSED RULES**

## Single-employer plans:

Allocation of assets—

Mortality tables, 12982

**Public Health Service**

See Centers for Disease Control and Prevention

See Food and Drug Administration

See National Institutes of Health

**Railroad Retirement Board****NOTICES**

Meetings; Sunshine Act, 13199

**Securities and Exchange Commission****RULES**

## Securities:

Securities offerings trading practices rule (Regulation M); manipulation conduct preclusion

Correction, 13213

**NOTICES**

## Self-regulatory organizations; proposed rule changes:

Chicago Board Options Exchange, Inc., 13201–13203

Philadelphia Stock Exchange, Inc., 13203–13205

*Applications, hearings, determinations, etc.:*

Bunker Hill Income Securities, Inc., 13199-13200  
 Old Mutual South Africa Equity Trust et al., 13200-13201

**Small Business Administration****NOTICES**

## Disaster loan areas:

Arkansas, 13205  
 California, 13205  
 Indiana, 13205  
 Kentucky, 13205-13206  
 Ohio, 13206  
 Tennessee, 13206-13207  
 West Virginia, 13207

**Thrift Supervision Office****NOTICES***Applications, hearings, determinations, etc.:*

Heartland Community Bank, 13211

**Transportation Department**

See Coast Guard

See Federal Aviation Administration

See Maritime Administration

See National Highway Traffic Safety Administration

**NOTICES**

## Agency information collection activities:

Submission for OMB review; comment request, 13207-13208

## Aviation proceedings:

Certificates of public convenience and necessity and foreign air carrier permits; weekly applications, 13208

**Treasury Department**

See Comptroller of the Currency

See Internal Revenue Service

See Thrift Supervision Office

**NOTICES**

## Agency information collection activities:

Submission for OMB review; comment request, 13211

## Meetings:

Customs Service Commercial Operations Advisory Committee, 13211

**Veterans Affairs Department****NOTICES**

## Meetings:

Wage Committee, 13212

**Separate Parts In This Issue****Part II**

Department of Transportation; Federal Aviation Administration, 13216-13246

**Part III**

Department of Transportation; Federal Aviation Administration, 13248-13257

**Part IV**

Department of Defense; General Services Administration; National Aeronautics and Space Administration, 13260

**Part V**

Department of Transportation; Federal Aviation Administration, 13262-13273

**Part VI**

Department of the Treasury, Comptroller of the Currency; Federal Deposit Insurance Corporation; Federal Reserve System, 13276-13288

**Reader Aids**

Additional information, including a list of public laws, telephone numbers, reminders, and finding aids, appears in the Reader Aids section at the end of this issue.

**Electronic Bulletin Board**

Free Electronic Bulletin Board service for Public Law numbers, Federal Register finding aids, and a list of documents on public inspection is available on 202-275-1538 or 275-0920.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

<b>5 CFR</b>	
2638.....	13213
<b>7 CFR</b>	
<b>Proposed Rules:</b>	
1208.....	12976
<b>8 CFR</b>	
299.....	12915
312.....	12915
499.....	12915
<b>12 CFR</b>	
13.....	13276
208.....	13276
211.....	13276
368.....	13276
611.....	13213
615.....	13213
704.....	12929
709.....	12929
741.....	12929
<b>14 CFR</b>	
21.....	13248
25.....	13248
39.....	12949
91.....	13248
119.....	13248
121.....	13248
125.....	13248
135.....	13248
<b>Proposed Rules:</b>	
39.....	12979
107.....	13262
108.....	13262
401.....	13216
411.....	13216
413.....	13216
415.....	13216
417.....	13216
<b>17 CFR</b>	
242.....	13213
<b>21 CFR</b>	
73.....	12951
558.....	12951
<b>24 CFR</b>	
206.....	12952
<b>26 CFR</b>	
<b>Proposed Rules:</b>	
1.....	12981
<b>29 CFR</b>	
<b>Proposed Rules:</b>	
4044.....	12982
<b>40 CFR</b>	
180.....	12953
<b>47 CFR</b>	
1.....	12959
2.....	12959
27.....	12959
97.....	12959
<b>Proposed Rules:</b>	
97.....	12982
<b>49 CFR</b>	
571.....	12960
<b>50 CFR</b>	
<b>Proposed Rules:</b>	
648.....	12983