

# Federal Register

**Briefings on how to use the Federal Register**  
For information on briefings in Washington, DC, see announcement on the inside cover of this issue

**Now Available Online**  
***Code of Federal Regulations***  
via  
***GPO Access***  
(Selected Volumes)

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The *CFR* and *Federal Register* on *GPO Access*, are the official online editions authorized by the Administrative Committee of the Federal Register.

New titles and/or volumes will be added to this online service as they become available.

<http://www.access.gpo.gov/nara/cfr>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov)



**FEDERAL REGISTER** Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the **Federal Register** as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the **Federal Register** on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the **Federal Register** is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is [http://www.access.gpo.gov/su\\_docs/](http://www.access.gpo.gov/su_docs/), by using local WAIS client software, or by telnet to <swais.access.gpo.gov>, then login as guest, (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by faxing to (202) 512-1262; or by calling toll free 1-888-293-6498 or (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$555, or \$607 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 60 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 512-1806

#### General online information

202-512-1530  
1-888-293-6498

#### Single copies/back copies:

Paper or fiche 512-1800  
Assistance with public single copies 512-1803

### FEDERAL AGENCIES

#### Subscriptions:

Paper or fiche 523-5243  
Assistance with Federal agency subscriptions 523-5243

For other telephone numbers, see the Reader Aids section at the end of this issue.

### NOW AVAILABLE ONLINE

The January 1997 Office of the Federal Register Document Drafting Handbook

Free, easy, online access to the newly revised January 1997 Office of the Federal Register Document Drafting Handbook (DDH) is now available at:

<http://www.nara.gov/nara/fedreg/ddh/ddhout.html>

This handbook helps Federal agencies to prepare documents for publication in the **Federal Register**.

For additional information on access, contact the Office of the Federal Register's Technical Support Staff.

Phone: 202-523-3447

E-mail: [info@fedreg.nara.gov](mailto:info@fedreg.nara.gov)

### FEDERAL REGISTER WORKSHOP

#### THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulations.
- WHO:** Sponsored by the Office of the Federal Register.
- WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

#### WASHINGTON, DC

**WHEN:** April 15, 1997 at 9:00 am  
**WHERE:** Office of the Federal Register  
Conference Room  
800 North Capitol Street, NW.  
Washington, DC  
(3 blocks north of Union Station Metro)

**RESERVATIONS:** 202-523-4538



# Contents

## Federal Register

Vol. 62, No. 60

Friday, March 28, 1997

### Agricultural Marketing Service

#### NOTICES

Northeast Interstate Dairy Compact:  
Compelling public interest, 14879–14880

### Agriculture Department

See Agricultural Marketing Service  
See Cooperative State Research, Education, and Extension Service  
See Federal Crop Insurance Corporation  
See Forest Service

### Air Force Department

#### NOTICES

Cost comparison studies, 14890–14892

### Army Department

See Engineers Corps

### Blind or Severely Disabled, Committee for Purchase From People Who Are

See Committee for Purchase From People Who Are Blind or Severely Disabled

### Civil Rights Commission

#### NOTICES

Meetings; State advisory committees:  
Nevada, 14885  
Washington, 14885

### Coast Guard

#### RULES

Tank vessels:  
Tank level or pressure monitoring devices for vessels that carry oil, 14828–14831

#### NOTICES

Meetings:  
National Offshore Safety Advisory Committee, 14964  
Prevention through people strategic plan, human element in marine accidents; location change, 14964

### Commerce Department

See International Trade Administration  
See National Oceanic and Atmospheric Administration

### Committee for Purchase From People Who Are Blind or Severely Disabled

#### NOTICES

Procurement list; additions and deletions, 14883–14885

### Committee for the Implementation of Textile Agreements

#### NOTICES

Cotton, wool, and man-made textiles:  
China, 14890

### Cooperative State Research, Education, and Extension Service

#### NOTICES

Grants and cooperative agreements; availability, etc.:  
Rangeland research program, 15068–15069

### Defense Department

See Air Force Department  
See Engineers Corps

#### NOTICES

Federal Acquisition Regulation (FAR):  
Ordering procedures for 1997 edition through Government Printing Office; correction, 15072

### Drug Enforcement Administration

#### NOTICES

*Applications, hearings, determinations, etc.:*  
Ames, Bruce A., M.D., 14943  
Calbiochem-Novabiochem Corp., 14943–14944  
Griffin, Charles R., Jr., D.D.S., 14944  
Johnson & Johnson Pharmaceutical Partners, 14944–14945  
Juarez, Jesus R., M.D., 14945–14946  
Knight Seed Co., Inc., 14946  
Mallinckrodt Chemical, Inc., 14946  
Sigma Chemical Co., 14946–14947  
Stepan Co., 14947–14948  
Turley, John C., III, M.D., 14948–14949

### Education Department

#### NOTICES

Grants and cooperative agreements; availability, etc.:  
Elementary and secondary education—  
Technology innovation challenge grants program, 15052–15053

### Energy Department

See Energy Research Office  
See Federal Energy Regulatory Commission

#### NOTICES

Electricity export and import authorizations, permits, etc.:  
Eastern Power Distribution, Inc., 14892–14893  
Inland Pacific Energy Service Corp., 14893  
Western Systems Power Pool, 14893–14894

### Energy Research Office

#### NOTICES

Grants and cooperative agreements; availability, etc.:  
Financial assistance programs—  
Excellence for laser applications in medicine centers, 14894–14895

### Engineers Corps

#### NOTICES

Environmental statements; notice of intent:  
Empire Ltd., Wood-Ridge, NJ, Meadowlands Mills project, 14892

### Environmental Protection Agency

#### PROPOSED RULES

#### Air programs:

Fuel and fuel additives; reformulated and conventional gasoline; phase II opt out procedures, 15077–15082  
Air quality implementation plans; approval and promulgation; various States:  
Michigan, 14843–14844  
Clean Air Act:  
Fuel and fuel additives; reformulated and conventional gasoline, 15074–15077

## Hazardous waste program authorizations:

Michigan, 14848–14850

## Toxic substances:

Testing requirements—

Biphenyl, etc., 14850–14851

## Water pollution control:

Clean Water Act—

State permitting programs, 14846–14848

Clean Water Act and Safe Drinking Water Act—

Pollutant analysis test procedures; approval process streamlined; guidelines, 14976–15049

National pollutant discharge elimination system (NPDES)—

Permitting procedures; clarification and streamlining, 14844–14846

## NOTICES

Agency information collection activities:

Proposed collection; comment request, 14904–14905

Environmental statements; availability, etc.:

Agency statements—

Comment availability, 14906–14907

Weekly receipts, 14905–14906

## Executive Office of the President

See Presidential Documents

## Federal Aviation Administration

## RULES

Airworthiness directives:

Airbus Industrie, 14793–14794

New Piper Aircraft, Inc., 14794–14796

Class E airspace, 14796–14799

## NOTICES

Airport noise compatibility program:

Noise exposure map—

Fort Smith Regional Airport, AR, 14964–14965

Meetings:

Aviation Rulemaking Advisory Committee, 14965–14966

## Federal Communications Commission

## NOTICES

Agency information collection activities:

Proposed collection; comment request, 14907

Meetings:

North American Numbering Council, 14907–14908

## Federal Crop Insurance Corporation

## RULES

Crop insurance regulations:

Fresh market (dollar plan) tomatoes, 14775–14780

Fresh market peppers, 14786–14792

Fresh market sweet corn, 14781–14786

## Federal Emergency Management Agency

## NOTICES

Disaster and emergency areas:

Arkansas, 14908

Kentucky, 14908

Tennessee, 14909

## Federal Energy Regulatory Commission

## NOTICES

Electric rate and corporate regulation filings:

South Carolina Electric &amp; Gas Co. et al., 14898–14904

Meetings; Sunshine Act, 14904

*Applications, hearings, determinations, etc.:*

Ashland Exploration, Inc., 14895–14896

Columbia Gas Transmission Corp. et al., 14896–14897

Southern Natural Gas Co. Destin Pipeline Co., L.L.C.,

14897–14898

## Federal Reserve System

## RULES

Organization, functions, and authority delegations:

Foreign bank applications, 14792–14793

## NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 14909

Banks and bank holding companies:

Change in bank control, 14909–14910

Formations, acquisitions, and mergers, 14910

Meetings; Sunshine Act, 14910

## Fish and Wildlife Service

## NOTICES

Environmental statements; availability, etc.:

Incidental take permits—

San Diego County, CA; multiple species conservation program, 14938–14941

## Food and Drug Administration

## NOTICES

Food for human consumption:

Food Chemicals Codex; 4th Edition—

New monographs and revisions, 14911–14912

Human drugs:

Prescription drug advertising and promotional labeling; development and use of FDA guidance documents, 14912–14917

Tablets and capsules; therapeutic equivalency ratings; citizen petitions, 14917–14918

## Forest Service

## NOTICES

Agency information collection activities:

Proposed collection; comment request, 14881

Environmental statements; notice of intent:

Tahoe National Forest, CA; Liberty Forest health improvement project, 14881–14882

Meetings:

Willamette Provincial Interagency Executive Committee Advisory Committee, 14882–14883

## General Services Administration

## NOTICES

Agency information collection activities:

Proposed collection; comment request, 14910–14911

Federal Acquisition Regulation (FAR):

Ordering procedures for 1997 edition through Government Printing Office; correction, 15072

## Health and Human Services Department

See Food and Drug Administration

See Health Care Financing Administration

See Health Resources and Services Administration

See National Institutes of Health

See Substance Abuse and Mental Health Services Administration

## Health Care Financing Administration

## PROPOSED RULES

Medicare and Medicaid programs:

Physical therapy, respiratory therapy, speech language pathology, and occupational therapy services; salary equivalency guidelines, 14851–14878

**NOTICES**

Agency information collection activities:  
Proposed collection; comment request, 14918–14919

**Health Resources and Services Administration****NOTICES**

Agency information collection activities:  
Proposed collection; comment request, 14919–14920  
Submission for OMB review; comment request, 14920–14921

Grants and cooperative agreements; availability, etc.:  
Community scholarship programs, 14922–14923  
Migrant health centers—  
Technical and non-financial assistance, 14923–14925  
National Health Service Corps loan repayment and State loan repayment programs (FY 1997), 14925–14926

**Housing and Urban Development Department****NOTICES**

Grants and cooperative agreements; availability, etc.:  
Facilities to assist homeless—  
Excess and surplus Federal property, 14932–14938  
Housing assistance payments (Section 8)—  
Rental voucher, rental certificate, and moderate rehabilitation programs; correction, 14938

**Interior Department**

See Fish and Wildlife Service  
See Land Management Bureau  
See Reclamation Bureau

**Internal Revenue Service****RULES**

Income taxes:  
Intangible asset acquisitions and deemed asset purchases; treatment  
Correction, 14821

**NOTICES**

Committees; establishment, renewal, termination, etc.:  
Information Reporting Program Advisory Committee; membership applications, 14968–14969

**International Trade Administration****NOTICES**

Antidumping:  
Calcium aluminate flux from—  
France, 14885–14886  
Stainless steel bar from—  
India, 14886

Countervailing duty orders:  
Determinations not to revoke, 14887

Cut-to-length carbon steel plate from—  
China, et al., 14887

Homefurnishings products; trade mission to South Africa, 14887–14888

**Justice Department**

See Drug Enforcement Administration

**Labor Department**

See Labor Statistics Bureau

**Labor Statistics Bureau****NOTICES**

Agency information collection activities:  
Proposed collection; comment request; correction, 14972

**Land Management Bureau****NOTICES**

Jurisdictional transfers:  
Nevada; correction, 14941

Meetings:  
Resource advisory councils—  
Upper Snake River, 14941

Realty actions; sales, leases, etc.:  
Utah, 14941–14942

Survey plat filings:  
Arkansas, 14942

**National Aeronautics and Space Administration****NOTICES**

Federal Acquisition Regulation (FAR):  
Ordering procedures for 1997 edition through Government Printing Office; correction, 15072

**National Bankruptcy Review Commission****NOTICES**

Meetings, 14949

**National Highway Traffic Safety Administration****NOTICES**

Agency information collection activities:  
Proposed collection; comment request, 14966–14967

**National Institutes of Health****NOTICES**

Agency information collection activities:  
Submission for OMB review; comment request, 14926–14927

Meetings:  
National Institute of Allergy and Infectious Diseases, 14927  
National Institute on Deafness and Other Communication Disorders, 14927–14928

**National Oceanic and Atmospheric Administration****RULES**

Marine sanctuaries:  
Hawaiian Islands Humpback Whale National Marine Sanctuary, HI, 14799–14821

**NOTICES**

Committees; establishment, renewal, termination, etc.:  
National academy of science study on individual fishing quotas, 14888

Meetings:  
North Pacific Fishery Management Council, 14888

Reports; availability, etc.:  
Pacific coast pinniped interaction investigation and report, 14889–14890

**Occupational Safety and Health Review Commission****RULES**

Practice and procedure:  
E-Z Trial pilot program implementation and simplified proceedings for adjudicative process; rules revision, 14821–14822

**Postal Service****RULES**

Domestic Mail Manual:  
Address correction information requests by mailers, 15056–15066  
Restructuring and revision, 14826–14828

**PROPOSED RULES**

Domestic Mail Manual:  
Information based indicia, 14833–14843

**Presidential Documents****EXECUTIVE ORDERS**

Committees; establishment, renewal, termination, etc.:  
 Consumer Protection and Quality in the Health Care  
 Industry, Advisory Commission on; amendment (EO  
 13040), 14773-14774

**Public Health Service**

See Food and Drug Administration  
 See Health Resources and Services Administration  
 See National Institutes of Health  
 See Substance Abuse and Mental Health Services  
 Administration

**Reclamation Bureau****NOTICES**

Meetings:  
 Colorado River Reservoirs; coordinated long-range  
 operating criteria, 14942-14943

**Securities and Exchange Commission****NOTICES**

Self-regulatory organizations; proposed rule changes:  
 American Stock Exchange, Inc.; correction, 14972  
 National Association of Securities Dealers, Inc.;  
 correction, 14950-14953, 14953-14954, 14972-14973  
 National Securities Clearing Corp., 14954-14955  
 Pacific Stock Exchange, Inc.; correction, 14973  
*Applications, hearings, determinations, etc.:*  
 Time Warner, Inc., 14949-14950  
 TPC Corp., 14950

**Small Business Administration****NOTICES**

Disaster loan areas:  
 Arkansas, 14955  
 Tennessee, 14955  
 West Virginia, 14956

**Social Security Administration****NOTICES**

Grants and cooperative agreements; availability, etc.:  
 Federal old-age, survivors, and disability insurance;  
 research grants, 14956-14959  
 Supplemental security income:  
 Title XVI: When inheritances become income, 14959-  
 14960

**Substance Abuse and Mental Health Services  
Administration****NOTICES**

ADAMHA Reorganization Act; implementation:  
 Adults with serious mental illness; estimation  
 methodology, 14928-14932

**Surface Transportation Board****NOTICES**

Railroad operation, acquisition, construction, etc.:  
 Lake State Railway Co., 14967  
 R.J. Corman Railroad Co. et al., 14967-14968  
 Railroad services abandonment:  
 Union Pacific Railroad Co., 14968

**Textile Agreements Implementation Committee**

See Committee for the Implementation of Textile  
 Agreements

**Thrift Supervision Office****NOTICES**

Agency information collection activities:  
 Proposed collection; comment request, 14969-14970  
 Submission for OMB review; comment request, 14971

**Transportation Department**

See Coast Guard  
 See Federal Aviation Administration  
 See National Highway Traffic Safety Administration  
 See Surface Transportation Board

**NOTICES**

Privacy Act:  
 Systems of records, 14960-14964

**Treasury Department**

See Internal Revenue Service  
 See Thrift Supervision Office

**Veterans Affairs Department****RULES**

Adjudication; pension, compensation, dependency, etc.:  
 Upgraded discharges, 14822-14823  
 Organization, functions, and authority delegations:  
 Deputy General Counsel et al., 14822  
 Vocational rehabilitation and education:  
 Veterans education—  
 Montgomery GI Bill-Active Duty; rates payable  
 increase, 14823-14826

**PROPOSED RULES**

Disabilities rating schedule:  
 Cold injuries, 14832-14833

**Separate Parts In This Issue****Part II**

Environmental Protection Agency, 14976-15049

**Part III**

Department of Education, 15052-15053

**Part IV**

Postal Service, 15056-15066

**Part V**

Department of Agriculture, Cooperative State Research,  
 Education, and Extension Service, 15068-15069

**Part VI**

National Aeronautics and Space Administration, General  
 Services Administration, Department of Defense, 15072

**Part VII**

Environmental Protection Agency, 15074-15082

---

**Reader Aids**

Additional information, including a list of public laws, telephone numbers, reminders, and finding aids, appears in the Reader Aids section at the end of this issue.

---

**Electronic Bulletin Board**

Free **Electronic Bulletin Board** service for Public Law numbers, **Federal Register** finding aids, and a list of documents on public inspection is available on 202-275-1538 or 275-0920.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

**3 CFR****Executive Orders:**

13017 (Amended by EO 13040).....	14773
13040.....	14773

**7 CFR**

401 (2 documents) .....	14775, 14781
445.....	14786
457 (3 documents) .....	14775, 14781, 14786

**12 CFR**

265.....	14792
----------	-------

**14 CFR**

39 (2 documents) .....	14793, 14794
71 (4 documents) .....	14796, 14797, 14798

**15 CFR**

922.....	14799
----------	-------

**26 CFR**

1.....	14821
--------	-------

**29 CFR**

2200.....	14821
-----------	-------

**38 CFR**

1.....	14822
3.....	14822
21.....	14823

**Proposed Rules:**

4.....	14832
--------	-------

**39 CFR**

111 (2 documents) .....	14826, 15056
-------------------------	-----------------

**Proposed Rules:**

111.....	14833
502.....	14833

**40 CFR****Proposed Rules:**

52.....	14843
80 (2 documents) .....	15074, 15077
123.....	14844
136.....	14976
141.....	14976
233.....	14846
271.....	14848
799.....	14850

**42 CFR****Proposed Rules:**

413.....	14851
----------	-------

**46 CFR**

32.....	14828
---------	-------