

# Federal Register

**Briefings on how to use the Federal Register**  
For information on briefings in Boston, MA, see the announcement on the inside cover of this issue.

**Now Available Online**  
***Code of Federal Regulations***  
*via*  
***GPO Access***  
*(Selected Volumes)*

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The *CFR* and *Federal Register* on *GPO Access*, are the official online editions authorized by the Administrative Committee of the Federal Register.

New titles and/or volumes will be added to this online service as they become available.

<http://www.access.gpo.gov/nara/cfr>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov)



**FEDERAL REGISTER** Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the **Federal Register** as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the **Federal Register** on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the **Federal Register** is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is [http://www.access.gpo.gov/su\\_docs/](http://www.access.gpo.gov/su_docs/), by using local WAIS client software, or by telnet to [swais.access.gpo.gov](http://swais.access.gpo.gov), then login as guest. (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by faxing to (202) 512-1262; or by calling toll free 1-888-293-6498 or (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$555, or \$607 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 60 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 512-1800  
Assistance with public single copies 512-1803

### FEDERAL AGENCIES

#### Subscriptions:

Paper or fiche 523-5243  
Assistance with Federal agency subscriptions 523-5243

### FEDERAL REGISTER WORKSHOP

## THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulations  
**WHO:** Sponsored by the Office of the Federal Register.  
**WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

### BOSTON, MA

- WHEN:** September 23, 1997 at 9:00 am.  
**WHERE:** John F. Kennedy Library  
Smith Hall  
Columbia Point  
Boston, MA 02125  
**RESERVATIONS:** 1-800-688-9889 x0



# Contents

## Federal Register

Vol. 62, No. 181

Thursday, September 18, 1997

### Agency for International Development

#### NOTICES

Agency information collection activities:

Proposed collection; comment request, 49028

### Agriculture Department

See Federal Crop Insurance Corporation

See Foreign Agricultural Service

See Grain Inspection, Packers and Stockyards Administration

See Natural Resources Conservation Service

See Rural Utilities Service

#### NOTICES

Committees; establishment, renewal, termination, etc.:

Dietary Guidelines Advisory Committee; nominations, 48982

Meetings:

National Agricultural Research, Extension, Education, and Economics Advisory Board; performance assessment and public education working group, 48982-48983

### Commerce Department

See International Trade Administration

See National Oceanic and Atmospheric Administration

### Consumer Product Safety Commission

#### NOTICES

Meetings; Sunshine Act, 48996

### Education Department

#### NOTICES

Grants and cooperative agreements; availability, etc.:

Individuals with disabilities—

Vocational rehabilitation services, 48996-48997

### Energy Department

See Federal Energy Regulatory Commission

#### NOTICES

Flood plain and wetlands protection; environmental review determinations; availability, etc.:

St. Louis Airport Site, MO, 48997-48999

### Environmental Protection Agency

#### RULES

Air programs; approval and promulgation; State plans for designated facilities and pollutants:

Oregon; correction, 48949-48950

Superfund program:

National oil and hazardous substances contingency plan—

National priorities list update, 48950-48951

#### PROPOSED RULES

Air pollution, hazardous; national emission standards:

Steel pickling facilities, 49052-49075

Air quality implementation plans; approval and promulgation; various States; air quality planning purposes; designation of areas:

Michigan, 48972-48981

#### NOTICES

Agency information collection activities:

Proposed collection; comment request, 49007-49009

Meetings:

Industrial Non-Hazardous Waste Stakeholders Focus Group, 49009

Superfund; response and remedial actions, proposed settlements, etc.:

Denver Radium/Operable Unit VIII site, CO, 49009-49010

Water pollution control:

Clean Water Act—

Class II administrative penalty assessments, 49010

### Federal Aviation Administration

#### PROPOSED RULES

Airworthiness directives:

Sikorsky, 48961-48963

### Federal Communications Commission

#### RULES

Practice and procedure:

Pioneer's preference program; termination, 48951-48952

#### NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 49011

### Federal Crop Insurance Corporation

#### PROPOSED RULES

Crop insurance regulations:

Canola and rapeseed, 48956-48961

### Federal Energy Regulatory Commission

#### NOTICES

Electric rate and corporate regulation filings:

Corby Power Ltd., et al., 49003-49006

Environmental statements; availability, etc.:

Portland Natural Gas Transmission System et al., 49006-49007

*Applications, hearings, determinations, etc.:*

Black Marlin Pipeline Co., 49000

Eastern Shore Natural Gas Co., 49000-49001

East Tennessee Natural Gas Co., 49000

Florida Gas Transmission Co., 49001

Granite State Gas Transmission, Inc., 49001-49002

Great River Gas Co., 49002

National Fuel Gas Supply Corp., 49002

Northern States Power Co., 49002-49003

Williston Basin Interstate Pipeline Co., 49003

### Federal Maritime Commission

#### NOTICES

Freight forwarders licenses:

First USA Real Estate Inc., et al., 49011

### Federal Mediation and Conciliation Service

#### RULES

Arbitration services:

Expedited arbitration, 48948-48949

### Federal Mine Safety and Health Review Commission

#### NOTICES

Privacy Act:

Systems of records, 49031-49032

**Federal Railroad Administration****NOTICES**

Safety advisory bulletins, and directives:

Safety practices to reduce risk of accidents from authorization of train movements past stop indications; absolute signals, 49047-49048

Safety practices to reduce risk of casualties from unsecured and unattended locomotives, cars, trains, etc. left on sidings or other tracks, 49046-49047

**Federal Retirement Thrift Investment Board****RULES**

Thrift savings plan:

Administrative errors correction, 48936

Withdrawing funds; methods, 49112-49119

**NOTICES**

Privacy Act:

Systems of records, 49011-49014

**Food and Drug Administration****RULES**

Animal drugs, feeds, and related products:

New drug applications—

Cyclosporine, 48940

Sponsor name and address changes—

K.C. Pharmacal, Inc., 48939-48940

Medical devices:

Investigational device exemptions therapeutic and diagnostic devices; treatment use, 48940-48948

**PROPOSED RULES**

Food for human consumption:

Dietary supplements containing ephedrine alkaloids, 48968-48969

**NOTICES**

Meetings:

Biological Response Modifiers Advisory Committee, 49015

Cardiovascular and Renal Drugs Advisory Committee, 49015-49016

Reports and guidance documents; availability, etc.:

Population pharmacokinetics use in drug development process; studies/analyses issues, 49016

**Foreign Agricultural Service****NOTICES**

Meetings:

Food security; U.S. action plan development, 48983

**Grain Inspection, Packers and Stockyards Administration****RULES**

Fees:

Official inspection and weighing services, 48936-48939

**Health and Human Services Department**

See Food and Drug Administration

See Health Care Financing Administration

See Health Resources and Services Administration

See National Institutes of Health

**NOTICES**

Committees; establishment, renewal, termination, etc.:

Dietary Guidelines Advisory Committee; nominations, 48982

Meetings:

Vital and Health Statistics National Committee, 49014

Scientific misconduct findings; administrative actions:

Leonhard, Christopher, 49014-49015

**Health Care Financing Administration****RULES**

Medicare:

Hospital inpatient prospective payment systems and 1998 FY rates

Correction, 49049

**NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 49016-49017

**Health Resources and Services Administration****NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 49017-49020

**Housing and Urban Development Department****NOTICES**

Agency information collection activities:

Proposed collection; comment request, 49022

**Interior Department**

See Land Management Bureau

See National Park Service

See Reclamation Bureau

See Surface Mining Reclamation and Enforcement Office

**International Development Cooperation Agency**

See Agency for International Development

**International Trade Administration****NOTICES**

Antidumping:

Gray portland cement from—

Mexico; correction, 49049

Countervailing duties:

Extruded rubber thread from—

Malaysia, 48985-48989

**International Trade Commission****NOTICES**

Import investigations:

Generalized System of Preferences—

Advice concerning possible modifications, 49028-49029

Meetings; Sunshine Act, 49029

**Justice Department**

See Justice Programs Office

**NOTICES**

Pollution control; consent judgments:

Plum Creek Manufacturing, L.P., 49029-49030

**Justice Programs Office****NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 49030-49031

**Land Management Bureau****NOTICES**

Environmental statements; notice of intent:

Eugene Resource Management Plan, OR; amendment, 49022-49023

Powder River Resource Area, MT; coal exchange, 49023-49024

## Meetings:

Resource advisory councils—  
Montana, 49024

## Public land orders:

Colorado, 49024

## Realty actions; sales, leases, etc.:

Arizona, 49024-49025

**Merit Systems Protection Board**

## RULES

## Practices and procedures:

Board's adjudicatory proceedings; Federal employee witness participation; official time requirements, 48935-48936

**Mine Safety and Health Federal Review Commission**

See Federal Mine Safety and Health Review Commission

**Morris K. Udall Scholarship & Excellence in National Environmental Policy Foundation**

## NOTICES

Meetings; Sunshine Act, 49032

**National Institutes of Health**

## NOTICES

## Meetings:

National Cancer Institute, 49020-49021

National Institute of Nursing Research, 49021

National Institute on Alcohol Abuse and Alcoholism, 49021

National Institute on Deafness and Other Communication Disorders, 49021

**National Oceanic and Atmospheric Administration**

## NOTICES

## Fishery conservation and management:

Magnuson Act provisions—

Highly migratory species management; administrative procedures, 48990-48995

## Permits:

Endangered and threatened species, 48995-48996

**National Park Service**

## NOTICES

Native American human remains and associated funerary objects:

Coronado National Forest, AZ; inventory, 49025-49026

Nebraska State Historical Society, NE; inventory, 49026-49027

**National Science Foundation**

## NOTICES

## Meetings:

Materials Research Special Emphasis Panel, 49032

Research, Evaluation, and Communication Special Emphasis Panel, 49032

**Natural Resources Conservation Service**

## NOTICES

## Conservation Practices National Handbook:

Conservation practice standards, new or revised; comment request, 48983

## Field office technical guides; changes:

Delaware, 48983

Oklahoma, 48984

**Northeast Dairy Compact Commission**

## NOTICES

Meetings, 49032-49033

**Nuclear Regulatory Commission**

## NOTICES

## Meetings:

Reactor Safeguards Advisory Committee, 49033-49034

## Petitions; Director's decisions:

Northeast Utilities, 49034-49043

**Personnel Management Office**

## NOTICES

## Excepted service:

Schedules A, B, and C; positions placed or revoked—  
Consolidated list, 49078-49110

**Public Health Service**

See Food and Drug Administration

See Health Resources and Services Administration

See National Institutes of Health

**Railroad Retirement Board**

## RULES

## Federal claims collection:

Administrative offset

Correction, 49049

## NOTICES

Meetings; Sunshine Act, 49043

**Reclamation Bureau**

## NOTICES

## Environmental statements; notice of intent:

Contra Costa Water District Multi-Purpose Pipeline Project, CA; correction, 49027

Prineville Reservoir reallocation, OR, 49027-49028

**Research and Special Programs Administration**

## RULES

## Pipeline safety:

Liquefied natural gas facilities; safety standards—  
Miscellaneous amendments, 48952-48953

**Rural Utilities Service**

## NOTICES

## Electric loans:

Quarterly municipal interest rates, 48984

**Securities and Exchange Commission**

## NOTICES

## Self-regulatory organizations; proposed rule changes:

National Association of Securities Dealers, Inc.;  
correction, 49049

*Applications, hearings, determinations, etc.:*

Forest City Enterprises, Inc., 49043

Frank Russell Investment Co., et al., 49043-49045

**Social Security Administration**

## PROPOSED RULES

## Social security benefits and supplemental security income:

Federal old age, survivors and disability insurance—  
Circuit court law; application, 48963-48968

## NOTICES

## Agency information collection activities:

Proposed collection; comment request, 49045-49046

**Surface Mining Reclamation and Enforcement Office**

## RULES

Permanent program and abandoned mine land reclamation plan submissions:

Indiana; correction, 49049

**Surface Transportation Board****RULES**

General provisions:

Miscellaneous amendments, 48953–48955

**Transportation Department**

See Federal Aviation Administration

See Federal Railroad Administration

See Research and Special Programs Administration

See Surface Transportation Board

**Veterans Affairs Department****PROPOSED RULES**

Vocational rehabilitation and education:

Veterans education—

Educational assistance; reduction in required reports,  
48969–48972

---

**Separate Parts In This Issue****Part II**

Environmental Protection Agency, 49052–49075

**Part III**

Office of Personnel Management, 49078–49110

**Part IV**Federal Retirement Thrift Investment Board, 49112–49119

---

**Reader Aids**Additional information, including a list of telephone numbers, finding aids, reminders, and a list of Public Laws appears in the Reader Aids section at the end of this issue.

---

**Electronic Bulletin Board**Free **Electronic Bulletin Board** service for Public Law numbers, **Federal Register** finding aids, and a list of documents on public inspection is available on 202–275–1538 or 275–0920.

---

**Public Laws Electronic Notification Service**Free electronic mail notification of newly enacted Public Laws is now available. To subscribe, send E-mail to **PENS@GPO.GOV** with the message: *SUBSCRIBE PENS-L FIRSTNAME LASTNAME*.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

**5 CFR**

1201.....	48935
1605.....	48936
1650.....	49112

**7 CFR**

800.....	48936
----------	-------

**Proposed Rules:**

457.....	48956
----------	-------

**14 CFR****Proposed Rules:**

39.....	48961
---------	-------

**20 CFR**

367.....	49049
----------	-------

**Proposed Rules:**

404.....	48963
416.....	48963

**21 CFR**

510.....	48939
524.....	48940
812.....	48940

**Proposed Rules:**

111.....	48968
----------	-------

**29 CFR**

1404.....	48948
-----------	-------

**30 CFR**

914.....	49049
----------	-------

**38 CFR****Proposed Rules:**

21.....	48969
---------	-------

**40 CFR**

62.....	48949
300 (2 documents).....	48950
	48951

**Proposed Rules:**

52.....	48972
63.....	49052
81.....	48972

**42 CFR**

400.....	49049
409.....	49049
410.....	49049
411.....	49049
412.....	49049
413.....	49049
424.....	49049
440.....	49049
485.....	49049
488.....	49049
489.....	49049
498.....	49049

**47 CFR**

0.....	48951
1.....	48951
5.....	48951

**49 CFR**

193.....	48952
1000.....	48953
1001.....	48953
1011.....	48953