

# Code of Federal Regulations

Now Available Online  
***Code of Federal Regulations***  
via  
***GPO Access***  
(Selected Volumes)

Free, easy, online access to selected *Code of Federal Regulations (CFR)* volumes is now available via *GPO Access*, a service of the United States Government Printing Office (GPO). *CFR* titles will be added to *GPO Access* incrementally throughout calendar years 1996 and 1997 until a complete set is available. GPO is taking steps so that the online and printed versions of the *CFR* will be released concurrently.

The *CFR* and *Federal Register* on *GPO Access*, are the official online editions authorized by the Administrative Committee of the Federal Register.

New titles and/or volumes will be added to this online service as they become available.

<http://www.access.gpo.gov/nara/cfr>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov)



**FEDERAL REGISTER** Published daily, Monday through Friday, (not published on Saturdays, Sundays, or on official holidays), by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). Distribution is made only by the Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders and Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress and other Federal agency documents of public interest. Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless earlier filing is requested by the issuing agency.

The seal of the National Archives and Records Administration authenticates this issue of the **Federal Register** as the official serial publication established under the Federal Register Act. 44 U.S.C. 1507 provides that the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper, 24x microfiche and as an online database through *GPO Access*, a service of the U.S. Government Printing Office. The online edition of the **Federal Register** on *GPO Access* is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions. The online database is updated by 6 a.m. each day the **Federal Register** is published. The database includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward. Free public access is available on a Wide Area Information Server (WAIS) through the Internet and via asynchronous dial-in. Internet users can access the database by using the World Wide Web; the Superintendent of Documents home page address is [http://www.access.gpo.gov/su\\_docs/](http://www.access.gpo.gov/su_docs/), by using local WAIS client software, or by telnet to [swais.access.gpo.gov](http://swais.access.gpo.gov), then login as guest. (no password required). Dial-in users should use communications software and modem to call (202) 512-1661; type swais, then login as guest (no password required). For general information about *GPO Access*, contact the *GPO Access* User Support Team by sending Internet e-mail to [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by faxing to (202) 512-1262; or by calling toll free 1-888-293-6498 or (202) 512-1530 between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except for Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$555, or \$607 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA or MasterCard. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 60 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 512-1800  
Assistance with public single copies 512-1803

### FEDERAL AGENCIES

#### Subscriptions:

Paper or fiche 523-5243  
Assistance with Federal agency subscriptions 523-5243



# Contents

## Federal Register

Vol. 62, No. 186

Thursday, September 25, 1997

### Agricultural Marketing Service

#### RULES

- Almonds grown in California, 50239–50241
- Cotton research and promotion order:
  - Imported cotton and cotton content of imported products; supplemental assessment calculation
  - Correction, 50244
- Specialty crops; import regulations:
  - Peanuts, 50241–50244

#### NOTICES

- Beef promotion and research:
  - Board and State beef council addresses, 50282–50284

### Agriculture Department

- See Agricultural Marketing Service
- See Animal and Plant Health Inspection Service
- See Commodity Credit Corporation
- See Cooperative State Research, Education, and Extension Service
- See Farm Service Agency
- See Forest Service

#### NOTICES

- Agency information collection activities:
  - Submission for OMB review; comment request, 50282

### Animal and Plant Health Inspection Service

#### RULES

- Animal welfare:
  - Dogs, humane treatment; tethering, 50244–50245
- Plant-related quarantine, foreign:
  - Camellia, gardenia, rhododendron, rose, and lilac; import permit and notice of arrival requirements
  - elimination, 50229–50231
  - Fruits and vegetables; importation, 50231–50237
  - Potato tubers from Bermuda and potato plants from Newfoundland et al., 50237–50239

#### PROPOSED RULES

- Plant-related quarantine, foreign:
  - Fruits and vegetables; importation
  - Papayas from Brazil and Costa Rica, 50260–50262

#### NOTICES

- Agency information collection activities:
  - Proposed collection; comment request, 50284–50285
- Meetings:
  - Veterinary biologics; in vitro testing guidelines, 50285
- Overtime services relating to imports and exports:
  - Agricultural quarantine and inspection services; user fees, 50285–50286

### Children and Families Administration

#### NOTICES

- Grants and cooperative agreements; availability, etc.:
  - Native American programs—
  - Governance and social and economic development program, etc., 50372–50386

### Civil Rights Commission

#### NOTICES

- Meetings; State advisory committees:
  - Vermont, 50289

### Coast Guard

#### RULES

- Drawbridge operations:
  - Columbia River, OR, 50253

#### PROPOSED RULES

- Boating safety:
  - Recreational boating—
  - Personal flotation devices; Federal requirements, 50280–50281

#### NOTICES

- Meetings:
  - Navigation Safety Advisory Council, 50427–50428

### Commerce Department

- See International Trade Administration
- See National Institute of Standards and Technology
- See National Oceanic and Atmospheric Administration

#### NOTICES

- Agency information collection activities:
  - Submission for OMB review; comment request, 50289–50292

### Committee for the Implementation of Textile Agreements

#### NOTICES

- Cotton, wool, and man-made textiles:
  - Mauritius, 50301–50302

### Commodity Credit Corporation

#### NOTICES

- Agency information collection activities:
  - Proposed collection; comment request, 50286–50288

### Cooperative State Research, Education, and Extension Service

#### NOTICES

- Grants and cooperative agreements; availability, etc.:
  - 1890 institution teaching and research capacity building program, 50438–50439

### Education Department

#### PROPOSED RULES

- Postsecondary education:
  - Federal family education and William D. Ford Federal direct loan programs; requirements modification, 50462–50466

#### Special education and rehabilitative services:

- Individuals with Disabilities Education Act Amendments of 1997—
- Statutory requirements implementation; meetings; correction, 50435

#### NOTICES

- Agency information collection activities:
  - Proposed collection; comment request, 50302

### Energy Department

- See Federal Energy Regulatory Commission
- See Southwestern Power Administration

**Environmental Protection Agency****RULES**

## Superfund program:

- National oil and hazardous substances contingency plan—
- National priorities list update, 50442–50447

**PROPOSED RULES**

## Clean Air Act:

- Acid rain program—
- Sulfur dioxide opt-ins; revisions, 50456–50460

## Superfund program:

- National oil and hazardous substances contingency plan—
- National priorities list update, 50450–50454

**NOTICES**

## Meetings:

- Drinking water issues—
- Waterborne disease occurrence estimation, 50335
- Lead-based paint hazard evaluation and reduction products; stakeholders, 50335–50337
- Pesticide, food, and feed additive petitions: AgrEvo USA Co. et al., 50337–50367

**Executive Office of the President**

See Presidential Documents

See Trade Representative, Office of United States

**Farm Service Agency****NOTICES**

## Agency information collection activities:

- Proposed collection; comment request, 50286–50288

**Federal Aviation Administration****RULES**

## Airworthiness directives:

- Airbus Industrie, 50251–50253
- Saab, 50250–50251

**PROPOSED RULES**

## Airworthiness directives:

- Boeing, 50263–50264
- Dornier, 50264–50266

**NOTICES**

## Passenger facility charges; applications, etc.:

- Lawton-Fort Sill Regional Airport, OK, 50428

**Federal Communications Commission****RULES**

## Radio broadcasting:

- Minimum distance separations between U.S. and Mexican FM broadcast stations or allotments; revised spacing, 50256–50257

**NOTICES**

## Agency information collection activities:

- Submission for OMB review; comment request, 50367–50369

**Federal Election Commission****NOTICES**

Meetings; Sunshine Act, 50369

**Federal Energy Regulatory Commission****NOTICES**

Hydroelectric applications, 50305–50307

*Applications, hearings, determinations, etc.:*

- Colorado Interstate Gas Co., 50302–50303
- NorAm Gas Transmission Co., 50303
- Northern Natural Gas Co., 50303–50304
- Questar Pipeline Co., 50304

Southern Natural Gas Co., 50304–50305

Texas Gas Transmission Corp., 50305

Tuscarora Gas Transmission Co.; correction, 50435

Williston Basin Interstate Pipeline Co., 50305

**Federal Highway Administration****NOTICES**

## Environmental statements; notice of intent:

- Clark County, NV, et al., 50428–50429
- Fremont County, WY, 50429

**Federal Housing Finance Board****RULES**

## Financing Corporation operations:

- Federal regulatory reform, 50247–50250

**Federal Maritime Commission****NOTICES**

Agreements filed, etc., 50369–50370

## Freight forwarder licenses:

- Seaport Services, Inc., et al., 50370

**Federal Procurement Policy Office****NOTICES**

## Acquisition regulations:

- Procurement system education, training, and experience requirements for acquisition personnel; policy letter, 50405–50407

**Federal Reserve System****NOTICES**

## Agency information collection activities:

- Proposed collection; comment request, 50370–50371

Meetings; Sunshine Act, 50371

**Fish and Wildlife Service****NOTICES**

## Endangered and threatened species:

- Conservation agreements—
- Least chub, 50394–50395
- Recovery plans—
- Applegate's milk-vetch, 50396–50397
- Hawaiian hoary bat, 50399–50400
- Micronesian megapode, 50398–50399
- Nelson's checker-mallow, 50397–50398
- Pacific pocket mouse, 50398
- Warner sucker, etc., 50395–50396

Endangered and threatened species permit applications, 50394

**Food and Drug Administration****NOTICES**

## Food additive petitions:

- Cultor Food Science, Inc., 50387
- Shikoku Chemical Corp., 50387

## Human drugs:

- New drug applications—
- Helen A. Ballack Co. et al.; approval withdrawn, 50387–50390

Reporting and recordkeeping requirements, 50372

**Forest Service****NOTICES**

## Environmental statements; notice of intent:

- Boise National Forest, ID, 50288–50289

**Health and Human Services Department**

See Children and Families Administration

See Food and Drug Administration  
 See Health Care Financing Administration  
 See National Institutes of Health

**NOTICES**

## Meetings:

Consumer Protection and Quality in Health Care Industry  
 Advisory Commission, 50372

Organization, functions, and authority delegations:  
 Centers for Disease Control and Prevention, 50390  
 Inspector General Office, 50372

**Health Care Financing Administration****NOTICES**

## Agency information collection activities:

Submission for OMB review; comment request, 50390–  
 50391

**Housing and Urban Development Department****NOTICES**

## Agency information collection activities:

Proposed collection; comment request, 50393–50394

**Immigration and Naturalization Service****RULES**

## Nonimmigrant classes:

Treaty trader and investor aliens; E classification  
 Correction, 50435

**Interior Department**

See Fish and Wildlife Service  
 See Land Management Bureau

**Internal Revenue Service****NOTICES**

## Organization, functions, and authority delegations:

Key District Directors (Employee Plans and Exempt  
 Organizations), 50434

**International Trade Administration****NOTICES**

## Antidumping and countervailing duties:

Administrative review requests, 50292–50294

*Applications, hearings, determinations, etc.:*

University of—  
 Georgia, 50370  
 Notre Dame et al., 50294–50295

**Justice Department**

See Immigration and Naturalization Service  
 See Parole Commission

**Land Management Bureau****NOTICES**

## Closure of public lands:

Colorado, 50400

## Committees; establishment, renewal, termination, etc.:

Wild Horse and Burro Advisory Board, 50400–50401

## Meetings:

Resource advisory councils—  
 Miles City District, 50401

## Motor vehicle use restrictions:

Colorado, 50401–50402

## Realty actions; sales, leases, etc.:

Arizona, 50402–50403

Colorado, 50403

## Survey plat filings:

California, 50403

## Withdrawal and reservation of lands:

Alaska, 50403–50404

Arizona, 50404

**Library of Congress****RULES**

## Organization, functions, and authority delegations:

Records availability; definitions, disclosure exemptions,  
 copying procedures, fees, etc., 50253–50256

**Management and Budget Office**

See Federal Procurement Policy Office

**National Council on Disability****NOTICES**

Meetings; Sunshine Act, 50407

**National Credit Union Administration****RULES**

## Credit unions:

Interpretive rulings and policy statements; withdrawn,  
 50245–50247

**PROPOSED RULES**

## Credit unions:

Central liquidity facility; first priority security interest in  
 specific assets, 50262–50263

**National Institute of Standards and Technology****NOTICES**

## Meetings:

Malcolm Baldrige National Quality Awards—  
 Panel of Judges, 50295

**National Institutes of Health****NOTICES**

## Meetings:

National Institute of Dental Research, 50391

National Institute on Aging, 50391–50392

Research Grants Division special emphasis panels,  
 50392–50393

**National Oceanic and Atmospheric Administration****RULES**

## Fishery conservation and management:

Alaska; fisheries of the exclusive economic zone:

Pollock, 50258–50259

Atlantic swordfish, 50257–50258

**NOTICES**

## Grants and cooperative agreements; availability, etc.:

Landscape characterization and restoration program, etc.,  
 50295–50299

National Sea Grant College Federal fellows program,  
 50300–50301

## Permits:

Marine mammals, 50301

**National Science Foundation****NOTICES**

## Meetings:

Anthropological and Geographic Sciences Advisory  
 Panel, 50407–50408

Earth Sciences Proposal Review Panel, 50408

Equal Opportunities in Science and Engineering  
 Committee, 50408

Networking and Communications Research and

Infrastructure Special Emphasis Panel, 50408–50409

Neuroscience Advisory Panel, 50409

**Nuclear Regulatory Commission****NOTICES**

Environmental statements; availability, etc.:  
 Carolina Power & Light Co., 50409-50411  
 Duquesne Light Co. et al., 50411

**Office of United States Trade Representative**

See Trade Representative, Office of United States

**Parole Commission****NOTICES**

Meetings; Sunshine Act, 50404-50405

**Personnel Management Office****RULES**

Acquisition regulations:  
 Health benefits, Federal employees—  
 Truth in Negotiations Act and related changes;  
 correction, 50435

**PROPOSED RULES**

Pay administration:  
 Fair Labor Standards Act—  
 Standardization and compliance; correction, 50435

**Presidential Documents****PROCLAMATIONS***Special observances:*

Farm Safety and Health Week, National (Proc. 7026),  
 50473-50474  
 Historically Black Colleges and Universities Week,  
 National (Proc. 7025), 50471-50472  
 Minority Enterprise Development Week (Proc. 7024),  
 50469-50470

**ADMINISTRATIVE ORDERS**

Angola, National Union for the Total Independence  
 (UNITA); continuation of emergency with U.S. (Notice  
 of September 24, 1997), 50477

**Public Health Service**

See Food and Drug Administration  
 See National Institutes of Health

**Research and Special Programs Administration****NOTICES**

Meetings:  
 Mechanical damage and cracking in pipelines; detection,  
 50429-50430  
 Reporting and recordkeeping requirements, 50430-50431

**Securities and Exchange Commission****NOTICES**

Self-regulatory organizations; proposed rule changes:  
 Chicago Board Options Exchange, Inc., 50412-50414  
 Depository Trust Co., 50414-50415  
 Government Securities Clearing Corp., 50415-50416  
 National Securities Clearing Corp., 50416-50418  
 Options Clearing Corp., 50418-50422  
 Pacific Exchange, Inc., 50422-50426  
*Applications, hearings, determinations, etc.:*  
 Precision Optics Corp., Inc., 50412

**Social Security Administration****PROPOSED RULES**

Social security benefits and supplemental security income:  
 Federal old age, survivors and disability insurance, and  
 aged, blind, and disabled—  
 Administrative review process; identification and  
 referral of cases for quality review under Appeals  
 Council's authority, 50266-50270  
 Medical opinion evidence evaluation, 50270-50280

**Southwestern Power Administration****NOTICES**

Electric power marketing:  
 Open access transmission service tariff; comment request  
 and meeting, 50307-50335

**Surface Transportation Board****RULES**

General provisions:  
 Miscellaneous amendments  
 Correction, 50257

**NOTICES**

Motor carriers:  
 Revenue pooling agreements—  
 Capital Trailways et al., 50431  
 Railroad operation, acquisition, construction, etc.:  
 Rio Valley Railroad, Inc., et al., 50431-50432

**Textile Agreements Implementation Committee**

See Committee for the Implementation of Textile  
 Agreements

**Trade Representative, Office of United States****NOTICES**

Generalized System of Preferences:  
 Annual product review (1997)—  
 Hearings, etc., 50426

**Transportation Department**

See Coast Guard  
 See Federal Aviation Administration  
 See Federal Highway Administration  
 See Research and Special Programs Administration  
 See Surface Transportation Board

**NOTICES**

Agency information collection activities:  
 Proposed collection; comment request, 50426-50427

**Treasury Department**

See Internal Revenue Service

**NOTICES**

Agency information collection activities:  
 Submission for OMB review; comment request, 50432-  
 50433

**Veterans Affairs Department****NOTICES**

Meetings:  
 Former Prisoners of War Advisory Committee, 50434

**Separate Parts In This Issue****Part II**

Department of Agriculture, Cooperative State Research,  
 Education, and Extension Service, 50438-50439

**Part III**

Environmental Protection Agency, 50442-50447

**Part IV**

Environmental Protection Agency, 50450–50454

**Part V**

Environmental Protection Agency, 50456–50460

**Part VI**

Department of Education, 50462–50466

**Part VII**

The President, 50469–50474

**Part VIII**

The President, 50477

---

**Reader Aids**

Additional information, including a list of telephone numbers, finding aids, reminders, and a list of Public Laws appears in the Reader Aids section at the end of this issue.

---

**Electronic Bulletin Board**

Free **Electronic Bulletin Board** service for Public Law numbers, **Federal Register** finding aids, and a list of documents on public inspection is available on 202–275–1538 or 275–0920.

---

**Public Laws Electronic Notification Service**

Free electronic mail notification of newly enacted Public Laws is now available. To subscribe, send E-mail to **PENS@GPO.GOV** with the message: *SUBSCRIBE PENS-L FIRSTNAME LASTNAME*.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

<b>3 CFR</b>	1616.....	50435
<b>Proclamations:</b>	1629.....	50435
7024.....	1631.....	50435
7025.....	1643.....	50435
7026.....	1644.....	50435
	1645.....	50435
<b>Notices:</b>	1649.....	50435
Notice of September	1652.....	50435
24, 1997.....	1653.....	50435
<b>5 CFR</b>	<b>49 CFR</b>	
<b>Proposed Rules:</b>	1011.....	50257
551.....	<b>50 CFR</b>	
	630.....	50257
<b>7 CFR</b>	679.....	50258
319 (3 documents).....		
50229, 50231, 50237		
321.....		
50237		
330.....		
50237		
981.....		
50239		
999.....		
50241		
1205.....		
50244		
<b>Proposed Rules:</b>		
319.....		50260
<b>8 CFR</b>		
214.....		50435
<b>9 CFR</b>		
1.....		50244
3.....		50244
<b>12 CFR</b>		
Ch. VII.....		50245
950.....		50247
<b>Proposed Rules:</b>		
725.....		50262
<b>14 CFR</b>		
39 (2 documents).....		50250,
		50251
<b>Proposed Rules:</b>		
39 (2 documents).....		50263
		50264
<b>20 CFR</b>		
<b>Proposed Rules:</b>		
404 (2 documents).....		50266
		50270
416 (2 documents).....		50266
		50270
<b>33 CFR</b>		
117.....		50253
<b>Proposed Rules:</b>		
175.....		50280
<b>34 CFR</b>		
<b>Proposed Rules:</b>		
300.....		50435
301.....		50435
303.....		50435
682.....		50462
685.....		50462
<b>36 CFR</b>		
703.....		50253
<b>40 CFR</b>		
300.....		50442
<b>Proposed Rules:</b>		
74.....		50456
300.....		50450
<b>47 CFR</b>		
73.....		50256
<b>48 CFR</b>		
1602.....		50435
1603.....		50435
1604.....		50435
1615.....		50435