

# Federal Register

**Briefings on how to use the Federal Register**

For information on briefings in Washington, DC, see announcement on the inside cover of this issue.

**Now Available Online via  
*GPO Access***

Free online access to the official editions of the *Federal Register*, the *Code of Federal Regulations* and other Federal Register publications is available on *GPO Access*, a service of the U.S. Government Printing Office at:

<http://www.access.gpo.gov/nara/index.html>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov)



The **FEDERAL REGISTER** is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see <http://www.nara.gov/fedreg>.

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge as one of the databases on GPO Access, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6 a.m. each day the **Federal Register** is published and it includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward.

GPO Access users can choose to retrieve online **Federal Register** documents as TEXT (ASCII text, graphics omitted), PDF (Adobe Portable Document Format, including full text and all graphics), or SUMMARY (abbreviated text) files. Users should carefully check retrieved material to ensure that documents were properly downloaded.

On the World Wide Web, connect to the **Federal Register** at <http://www.access.gpo.gov/nara>. Those without World Wide Web access can also connect with a local WAIS client, by Telnet to [swais.access.gpo.gov](http://swais.access.gpo.gov), or by dialing (202) 512-1661 with a computer and modem. When using Telnet or modem, type swais, then log in as guest with no password.

For more information about GPO Access, contact the GPO Access User Support Team by E-mail at [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by fax at (202) 512-1262; or call (202) 512-1530 or 1-888-293-6498 (toll free) between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$555, or \$607 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard or Discover. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 63 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 512-1800  
Assistance with public single copies 512-1803

### FEDERAL AGENCIES

#### Subscriptions:

Paper or fiche 523-5243  
Assistance with Federal agency subscriptions 523-5243

### FEDERAL REGISTER WORKSHOP

## THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulations.
- WHO:** Sponsored by the Office of the Federal Register.
- WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

### WASHINGTON, DC

- WHEN:** May 19, 1998 at 9:00 am.
- WHERE:** Office of the Federal Register  
Conference Room  
800 North Capitol Street, NW.  
Washington, DC  
(3 blocks north of Union Station Metro)
- RESERVATIONS:** 202-523-4538



# Contents

## Federal Register

Vol. 63, No. 85

Monday, May 4, 1998

### Agriculture Department

See Animal and Plant Health Inspection Service

See Commodity Credit Corporation

See Farm Service Agency

See Food and Nutrition Service

See Foreign Agricultural Service

See Grain Inspection, Packers and Stockyards Administration

See Natural Resources Conservation Service

See Rural Business-Cooperative Service

See Rural Housing Service

See Rural Utilities Service

#### PROPOSED RULES

Freedom of Information Act; implementation, 24467–24473

### Animal and Plant Health Inspection Service

#### PROPOSED RULES

User fees; veterinary diagnostic services, 24473–24500

### Army Department

See Engineers Corps

### Centers for Disease Control and Prevention

#### NOTICES

Meetings:

Injury Research Grant Review Committee, 24553

### Coast Guard

#### RULES

Drawbridge operations:

North Carolina, 24426–24427

Ports and waterways safety:

Safety zones and security zones, etc.; list of temporary rules, 24425–24426

### Commerce Department

See International Trade Administration

See National Oceanic and Atmospheric Administration

### Committee for the Implementation of Textile Agreements

#### NOTICES

Export visa requirements; certification, waivers, etc.:

Various countries; correction, 24531

### Commodity Credit Corporation

#### NOTICES

Agency information collection activities:

Proposed collection; comment request, 24524–24525

Grain and rice storage agreement fee schedule, 24525

### Commodity Futures Trading Commission

#### RULES

Commodity pool operators and commodity trading advisors:

CFR correction, 24390

#### NOTICES

Meetings; Sunshine Act, 24531–24532

### Defense Department

See Engineers Corps

See Navy Department

#### NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 24532–24533

Meetings:

Defense Partnership Council, 24533

Military Personnel Testing Advisory Committee, 24533

Science Board task forces, 24534

### Education Department

#### NOTICES

Agency information collection activities:

Proposed collection; comment request, 24534–24535

Grants and cooperative agreements; availability, etc.:

National Institute on Disability and Rehabilitation Research—

Rehabilitation research and training centers; FY 1998–1999 funding priorities, 24718–24721

Special education and rehabilitative services—

Children with disabilities programs, etc., 24724–24733

Special education and rehabilitative services:

Individuals with Disabilities Education Act (IDEA)—

Correspondence received pursuant to the Act; quarterly list, 24714–24715

### Energy Department

See Federal Energy Regulatory Commission

#### NOTICES

Grants and cooperative agreements; availability, etc.:

Laser-based ultrasonic technologies for in-process manufacturing applications, 24535–24536

Natural gas exportation and importation:

Kimball Energy Corp. et al., 24536–24537

Powerplant and industrial fuel use; new electric powerplant coal capability:

Self-certification filings—

Borger Energy Associates, L.P., 24537

### Engineers Corps

#### RULES

Navigation regulations:

Red River Waterways, LA, et al., 24427–24429

### Environmental Protection Agency

#### RULES

Air pollution; standards of performance for new stationary sources:

Dupont test program for hydrogen-fueled flares, 24436–24445

Air pollution control; new motor vehicles and engines:

Heavy-duty engines and light-duty vehicles and trucks; test procedures; and gaseous fueled vehicles and engines; emission standard provisions, 24446–24449

Inspection/maintenance program requirements; on-board diagnostic checks, 24429–24434

Air quality implementation plans; approval and promulgation; various States:

Arizona, 24434–24435

Minnesota; effective date correction, 24435–24436

Air quality planning purposes; designation of areas:

New Jersey; correction, 24445–24446

Texas; correction, 24445

**Hazardous waste:**

## Identification and listing—

Organobromine production wastes, 24596–24628

## State underground storage tank program approvals—

District of Columbia; correction, 24453–24454

**Hazardous waste program authorizations:**

Arizona; correction, 24453

**Pesticides; tolerances in food, animal feeds, and raw agricultural commodities:**

Azoxystrobin; correction, 24451–24452

Cyclanilide; correction, 24452–24453

Imidacloprid; correction, 24450

Myclobutanil; correction, 24450–24451

**PROPOSED RULES****Air pollution; standards of performance for new stationary sources:**

Dupont test program for hydrogen-fueled flares, 24515–24517

**NOTICES****Agency information collection activities:**

Submission for OMB review; comment request, 24540–24542

**Meetings:**

National Advisory Council for Environmental Policy and Technology, Title VI Implementation Advisory Committee, 24542

Safe Drinking Water Act; infrastructure need survey, 24542–24543

**Executive Office of the President**

See Presidential Documents

**Farm Service Agency****NOTICES****Agency information collection activities:**

Proposed collection; comment request, 24525–24526

Warehouses, licensed; cancellations and or terminations; list availability, 24526

**Federal Aviation Administration****RULES****Airworthiness directives:**

Bombardier; correction, 24389

Short Brothers, 24387–24389

Class D airspace, 24389–24390

Class E airspace, 24390

**PROPOSED RULES**

Class D airspace, 24500–24501

**Federal Communications Commission****RULES****Radio stations; table of assignments:**

Arkansas, 24454

**PROPOSED RULES****Radio stations; table of assignments:**

Arkansas, 24518–24519

Massachusetts, 24517

Texas, 24518

Wyoming, 24517–24518

**NOTICES****Agency information collection activities:**

Submission for OMB review; comment request, 24543

**Federal Deposit Insurance Corporation****NOTICES**

Meetings; Sunshine Act, 24543

**Federal Energy Regulatory Commission****NOTICES**

Hydroelectric applications, 24538–24540

*Applications, hearings, determinations, etc.:*

Enogex Interstate Transmission L.L.C. et al., 24537

Morgan Stanley Co., Inc., 24537

Northern Border Pipeline Co., 24537–24538

**Federal Highway Administration****RULES****Motor carrier safety standards:**

Parts and accessories necessary for safe operation—

Antilock brake systems, 24454–24466

**Federal Maritime Commission****NOTICES****Freight forwarder licenses:**

I.T.C., Ltd., 24543–24544

**Federal Railroad Administration****RULES****Railroad safety:**

Passenger train emergency preparedness plans, 24630–24683

**Federal Retirement Thrift Investment Board****NOTICES**

Meetings; Sunshine Act, 24544

**Federal Trade Commission****NOTICES****Prohibited trade practices:**

Digital Equipment Corp., 24544–24547

**Financial Management Service**

See Fiscal Service

**Fiscal Service****NOTICES****Surety companies acceptable on Federal bonds:**

Zenith Insurance, Ltd., 24590–24591

**Fish and Wildlife Service****NOTICES****Environmental statements; notice of intent:**

Incidental take permits—

King and Kittitas Counties, WA; bull trout, 24565–24567

**Food and Drug Administration****RULES****Animal drugs, feeds, and related products:**

New drug applications—

Monensin, 24420–24421

Propofol, 24420

**GRAS or prior-sanctioned ingredients:**

Lipase enzyme preparation from rhizopus niveus, 24416–24419

**PROPOSED RULES****Food for human consumption:**

Food labeling—

Dietary supplements; effect on structure or function of body; types of statements definition; correction, 24593

**NOTICES****Grants and cooperative agreements; availability, etc.:**

Microbial risk assessment modeling for food; development research studies, 24553–24556

**Human drugs:**

- New drug applications—
- Testosterone propionate 2% ointment, 24556–24557
- Patent extensions; regulatory review period determinations—
- LIPOSORBER LA-15 systems, 24557–24558

**Meetings:**

- Nonprescription Drugs Advisory Committee, 24558–24559

**Reports and guidance documents, availability, etc.:**

- Skin sensitization to chemicals in latex products; draft guidance, 24559–24560

**Food and Nutrition Service****PROPOSED RULES****Child nutrition programs:**

- School breakfast program and national school lunch program—
- Menu planning alternatives, 24686–24709

**Foreign Agricultural Service****NOTICES**

- Agricultural commodities available for donation overseas; types and quantities, 24526–24527

**Meetings:**

- Agricultural Policy Advisory Committee and Agricultural Technical Advisory Committee for Trade, 24527

**General Services Administration****NOTICES****Agency information collection activities:**

- Submission for OMB review; comment request, 24532–24533

**Environmental statements; availability, etc.:**

- Dade County, FL; Immigration and Naturalization Service; lease construction and consolidation, 24547–24551

**Geological Survey****NOTICES****Grant and cooperative agreement awards:**

- National Stone Association, 24567

**Grain Inspection, Packers and Stockyards Administration****NOTICES****Agency designation areas:**

- Illinois et al., 24527

**Health and Human Services Department**

See Centers for Disease Control and Prevention

See Food and Drug Administration

See National Institutes of Health

See Substance Abuse and Mental Health Services Administration

**NOTICES****Grants and cooperative agreements; availability, etc.:**

- Family Planning Information, Education and Clinical Services Linkage Innovations Research Project, 24551–24553

**Housing and Urban Development Department****PROPOSED RULES****Mortgage and loan insurance programs:**

- Single family mortgage insurance—
- Reduced FHA premium authority for properties located in central cities, 24736–24737

**NOTICES****Agency information collection activities:**

- Submission for OMB review; comment request, 24562

**Interior Department**

See Fish and Wildlife Service

See Geological Survey

See Land Management Bureau

See Minerals Management Service

See National Park Service

**NOTICES****Environmental statements; availability, etc.:**

- Draft Truckee River Operating Agreement; correction, 24562–24563

**Privacy Act:**

- Systems of records, 24563–24565

**Internal Revenue Service****NOTICES****Agency information collection activities:**

- Proposed collection; comment request, 24591

**International Trade Administration****RULES****Antidumping and countervailing duty proceedings:**

- Administrative protective order—
- Investigating alleged violations of APO's; sanctions imposition, 24391–24415

**NOTICES****Antidumping:**

- Gray portland cement and clinker from—
- Mexico, 24528–24529

**Countervailing duties:**

- Industrial phosphoric acid from—
- Israel, 24529–24530

**Justice Department**

See National Institute of Justice

**NOTICES****Grants and cooperative agreements; availability, etc.:**

- Concept papers; criminal justice problems facing local communities, 24572

**Labor Department**

See Occupational Safety and Health Administration

**Land Management Bureau****NOTICES****Environmental statements; availability, etc.:**

- Newcastle Resource Management Plan; Newcastle Resource Area, WY, 24568

**Minerals Management Service****NOTICES****Environmental statements; availability, etc.:**

- Gulf of Mexico OCS—
- Oil and gas operations, 24568–24570

**National Aeronautics and Space Administration****NOTICES****Agency information collection activities:**

- Submission for OMB review; comment request, 24532–24533

**Patent licenses; non-exclusive, exclusive, or partially exclusive:**

- Omni Technologies, Inc., 24573

**National Highway Traffic Safety Administration****PROPOSED RULES****Insurer reporting requirements:**

- Motor vehicle theft loss experiences report filing; list, 24519–24522

**NOTICES**

- Motor vehicle safety standards; exemption petitions, etc.:  
Kolcraft Enterprises, 24585-24587
- Motor vehicle theft prevention standards; exemption petitions, etc.:  
General Motors Corp., 24587-24588

**National Institute of Justice****NOTICES**

- Grants and cooperative agreements; availability, etc.:  
National Institute of Justice Solicitation for Research and Evaluation on Violence Against Women, 24572-24573

**National Institutes of Health****NOTICES**

## Meetings:

- Fogarty International Center Advisory Board, 24560  
National Cancer Institute, 24560-24561  
National Eye Institute, 24561  
National Institute of Arthritis and Musculoskeletal and Skin Diseases, 24561  
Recombinant DNA Advisory Committee, 24712

**National Oceanic and Atmospheric Administration****PROPOSED RULES**

## Fishery conservation and management:

- Caribbean, Gulf, and South Atlantic fisheries—  
Gulf of Mexico reef fish, 24522-24523  
Magnuson-Stevens Act provisions—  
Essential fish habitat; hearings, 24522

**NOTICES**

## Marine mammals:

- Incidental taking; authorization letters, etc.—  
Gulf of Mexico; bottlenose and spotted dolphins, 24530

## Permits:

- Marine mammals, 24530-24531

**National Park Service****NOTICES**

## Boundary establishment, descriptions, etc.:

- Chesapeake and Ohio Canal National Historical Park, 24570

## Environmental statements; notice of intent:

- Golden Gate National Recreation Area; Fort Baker Comprehensive Plan; Marin County, CA, 24570-24571

## National Register of Historic Places:

- Pending nominations, 24571-24572

**Natural Resources Conservation Service****NOTICES**

- Field office technical guides; changes:  
New York, 24527-24528

**Navy Department****NOTICES**

## Inventions; Government-owned availability for licensing:

- Adhesion enhancement for underplating, 24534

## Patent licenses; non-exclusive, exclusive, or partially exclusive:

- Madison Technology International, Ltd., 24534

**Nuclear Regulatory Commission****NOTICES**

## Agency information collection activities:

- Proposed collection; comment request, 24573  
Submission for OMB review; comment request, 24573-24574

## Environmental statements; availability, etc.:

- Central Maine Power Co., 24576

*Applications, hearings, determinations, etc.:*

- Carolina Power & Light, 24574-24576

**Occupational Safety and Health Administration****PROPOSED RULES**

## Safety and health standards:

- Methylene chloride; occupational exposure, 24501-24515

**Pension Benefit Guaranty Corporation****RULES**

## Multiemployer plans:

- Mergers and transfers between multiemployer plans, 24421-24425

**NOTICES**

## Agency information collection activities:

- Proposed collection; comment request, 24577-24578

**Presidential Documents****PROCLAMATIONS***Special observances:*

- Prayer, National Day of (Proc. 7088), 24383-24384

**EXECUTIVE ORDERS**

## Committees; establishment, renewal, termination, etc.:

- Digital Television Broadcasters, Advisory Committee on Public Interest Obligations of; amendment (EO 13081), 24385-24386

**Public Debt Bureau**

## See Fiscal Service

**Public Health Service**

## See Centers for Disease Control and Prevention

## See Food and Drug Administration

## See National Institutes of Health

## See Substance Abuse and Mental Health Services Administration

**Rural Business-Cooperative Service****NOTICES**

## Agency information collection activities:

- Proposed collection; comment request, 24525-24526

**Rural Housing Service****NOTICES**

## Agency information collection activities:

- Proposed collection; comment request, 24525-24526

**Rural Utilities Service****NOTICES**

## Agency information collection activities:

- Proposed collection; comment request, 24525-24526

**Securities and Exchange Commission****NOTICES**

## Self-regulatory organizations; proposed rule changes:

- Chicago Board Options Exchange, Inc., 24578-24584  
Depository Trust Co., 24584-24585  
International Securities Clearing Corp.; correction, 24593  
Pacific Exchange, Inc.; correction, 24593

**Small Business Administration****NOTICES***Applications, hearings, determinations, etc.:*

- Capstone Ventures SBIC, L.P., 24585

**State Department****NOTICES**

Arms Export Control Act and Export Administration Act of 1979:  
 Missile proliferation sanctions; North Korea and Pakistan entities, 24585

**Substance Abuse and Mental Health Services Administration****NOTICES**

Meetings:  
 SAMHSA special emphasis panels, 24561-24562

**Surface Transportation Board****NOTICES**

Rail carriers:  
 Market dominance determinations; product and geographic competition, 24588-24589  
 Railroad services abandonment:  
 Norfolk & Western Railway Co., 24589-24590

**Textile Agreements Implementation Committee**

See Committee for the Implementation of Textile Agreements

**Transportation Department**

See Coast Guard  
 See Federal Aviation Administration  
 See Federal Highway Administration  
 See Federal Railroad Administration  
 See National Highway Traffic Safety Administration  
 See Surface Transportation Board

**Treasury Department**

See Fiscal Service  
 See Internal Revenue Service

**NOTICES**

Meetings:  
 Commission to Study Capital Budgeting, 24590

**United States Information Agency****NOTICES**

Art objects; importation for exhibition:  
 Songs on Stone: James McNeill Whistler and the Art of Lithography, 24591

**Veterans Affairs Department****NOTICES**

Privacy Act:  
 Computer matching programs, 24591-24592  
 Real property; enhanced-use leases:  
 Palo Alto, VA; nursing home/residential care facility, 24592

**Separate Parts In This Issue****Part II**

Environmental Protection Agency, 24596-24628

**Part III**

Department of Transportation, Federal Railroad Administration, 24630-24683

**Part IV**

Department of Agriculture, Food and Nutrition Service, 24686-24709

**Part V**

Department of Health and Human Services, National Institutes of Health, 24712

**Part VI**

Department of Education, 24714-24715

**Part VII**

Department of Education, 24718-24721

**Part VIII**

Department of Education, 24724-24733

**Part IX**

Department of Housing and Urban Development, 24736-24737

**Reader Aids**

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

<b>3 CFR</b>	<b>49 CFR</b>
<b>Proclamations:</b>	223.....24630
7088.....24383	239.....24630
<b>Executive Orders:</b>	393.....24454
13081.....24385	<b>Proposed Rules:</b>
<b>7 CFR</b>	544.....24519
<b>Proposed Rules:</b>	<b>50 CFR</b>
1.....24467	<b>Proposed Rules:</b>
210.....24686	600.....24522
220.....24686	622.....24522
<b>9 CFR</b>	
<b>Proposed Rules:</b>	
130.....24473	
<b>14 CFR</b>	
39 (2 documents) .....24387,	
24389	
71 (2 documents) .....24389,	
24390	
<b>Proposed Rules:</b>	
71.....24500	
<b>17 CFR</b>	
4.....24390	
<b>19 CFR</b>	
351.....24391	
354.....24391	
<b>21 CFR</b>	
184.....24416	
522.....24420	
558.....24420	
<b>Proposed Rules:</b>	
101.....24593	
<b>24 CFR</b>	
<b>Proposed Rules:</b>	
203.....24736	
<b>29 CFR</b>	
4231.....24421	
<b>Proposed Rules:</b>	
1910.....24501	
<b>33 CFR</b>	
100.....24425	
117.....24426	
165.....24425	
207.....24427	
<b>40 CFR</b>	
51.....24429	
52 (2 documents) .....24434,	
24435	
60.....24436	
63.....24436	
81 (2 documents) .....24445	
85.....24429	
86.....24446	
148.....24596	
180 (4 documents) .....24450,	
24451, 24452	
261.....24596	
268.....24596	
271 (2 documents) .....24453,	
24596	
281.....24453	
302.....24596	
<b>Proposed Rules:</b>	
60.....24515	
63.....24515	
<b>47 CFR</b>	
73.....24454	
<b>Proposed Rules:</b>	
73 (4 documents) .....24517,	
24518	