

Federal Register

Briefings on how to use the Federal Register

For information on briefings in Washington, DC, see announcement on the inside cover of this issue.

**Now Available Online via
*GPO Access***

Free online access to the official editions of the *Federal Register*, the *Code of Federal Regulations* and other Federal Register publications is available on *GPO Access*, a service of the U.S. Government Printing Office at:

<http://www.access.gpo.gov/nara/index.html>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: gpoaccess@gpo.gov



The **FEDERAL REGISTER** is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see <http://www.nara.gov/fedreg>.

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge as one of the databases on GPO Access, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6 a.m. each day the **Federal Register** is published and it includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward.

GPO Access users can choose to retrieve online **Federal Register** documents as TEXT (ASCII text, graphics omitted), PDF (Adobe Portable Document Format, including full text and all graphics), or SUMMARY (abbreviated text) files. Users should carefully check retrieved material to ensure that documents were properly downloaded.

On the World Wide Web, connect to the **Federal Register** at <http://www.access.gpo.gov/nara>. Those without World Wide Web access can also connect with a local WAIS client, by Telnet to swais.access.gpo.gov, or by dialing (202) 512-1661 with a computer and modem. When using Telnet or modem, type swais, then log in as guest with no password.

For more information about GPO Access, contact the GPO Access User Support Team by E-mail at gpoaccess@gpo.gov; by fax at (202) 512-1262; or call (202) 512-1530 or 1-888-293-6498 (toll free) between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$555, or \$607 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard or Discover. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

How To Cite This Publication: Use the volume number and the page number. Example: 63 FR 12345.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202-512-1800
Assistance with public subscriptions 512-1806

General online information 202-512-1530; 1-888-293-6498

Single copies/back copies:

Paper or fiche 512-1800
Assistance with public single copies 512-1803

FEDERAL AGENCIES

Subscriptions:

Paper or fiche 523-5243
Assistance with Federal agency subscriptions 523-5243

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulations.
- WHO:** Sponsored by the Office of the Federal Register.
- WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development regulations.
 2. The relationship between the Federal Register and Code of Federal Regulations.
 3. The important elements of typical Federal Register documents.
 4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

WASHINGTON, DC

- WHEN:** May 19, 1998 at 9:00 am.
- WHERE:** Office of the Federal Register
Conference Room
800 North Capitol Street, NW.
Washington, DC
(3 blocks north of Union Station Metro)
- RESERVATIONS:** 202-523-4538



Contents

Federal Register

Vol. 63, No. 93

Thursday, May 14, 1998

Agriculture Department

See Animal and Plant Health Inspection Service

See Farm Service Agency

NOTICES

Agency information collection activities:

Proposed collection; comment request, 26767

Air Force Department

NOTICES

Meetings:

Scientific Advisory Board, 26790

Animal and Plant Health Inspection Service

NOTICES

Committees; establishment, renewal, termination, etc.:

Foreign Animal and Poultry Diseases Advisory Committee, 26767–26768

Army Department

NOTICES

Meetings:

Science Board, 26790–26791

Centers for Disease Control and Prevention

RULES

Clinical Laboratories Improvement Act:

Accreditation, laboratories exemptions under State licensure program, proficiency testing, and inspection, 26722–26738

NOTICES

Committees; establishment, renewal, termination, etc.:

HIV and STD Prevention Advisory Committee, 26807

Meetings:

Clinical Laboratory Improvement Advisory Committee; correction, 26844

Safety and Occupational Health Study Section; NIOSH meetings, 26807–26808

Civil Rights Commission

NOTICES

Meetings; State advisory committees:

Connecticut, 26768

Oregon, 26768

Coast Guard

PROPOSED RULES

Alternate convention tonnage thresholds, 26756

Commerce Department

See Economics and Statistics Administration

See Export Administration Bureau

See Foreign-Trade Zones Board

See International Trade Administration

See National Oceanic and Atmospheric Administration

NOTICES

Agency information collection activities:

Proposed collection; comment request, 26768–26774

Commission of Fine Arts

NOTICES

Meetings, 26788

Committee for the Implementation of Textile Agreements

NOTICES

Cotton, wool, and man-made textiles:

Korea, 26788–26789

Sri Lanka, 26789

Copyright Office, Library of Congress

PROPOSED RULES

Cable compulsory licenses:

3.75% rate application, 26756–26758

Defense Department

See Air Force Department

See Army Department

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 26789–26790

Economics and Statistics Administration

NOTICES

Meetings:

2000 Census Advisory Committee et al., 26774

Employment and Training Administration

NOTICES

Agency information collection activities:

Proposed collection; comment request, 26826–26827

Energy Department

See Federal Energy Regulatory Commission

Environmental Protection Agency

RULES

Air quality implementation plans; approval and promulgation; various States:

Arizona, 26720–26722

Reporting and recordkeeping requirements, 26719–26720

NOTICES

Agency information collection activities:

Proposed collection; comment request, 26794–26795

Air pollution control; new motor vehicles and engines:

Urban buses (1993 and earlier model years); retrofit/rebuild requirements; equipment certification—

Detroit Diesel Corp., 26798–26806

Johnson Matthey Inc., 26795–26798

Clean Air Act:

Acid rain program—

Small diesel refineries, 26806–26807

Reports and guidance documents; availability, etc.:

Ecological risk assessment guidelines, 26846–26924

Neurotoxicity risk assessment guidelines, 26926–26954

Executive Office of the President

See Presidential Documents

See Trade Representative, Office of United States

Export Administration Bureau

NOTICES

Export privileges, actions affecting:

Portnoy, David Irwin, 26774–26775

Smith, Wayne P., 26775–26776

Farm Service Agency**RULES**

Farm marketing quotas, acreage allotments, and production adjustments:
Tobacco
Correction, 26713-26714

Federal Aviation Administration**RULES**

Airworthiness directives:
Raytheon, 26714-26716

PROPOSED RULES

Airworthiness directives:
Airbus, 26742-26744

Federal Communications Commission**PROPOSED RULES**

Common carrier services:
Wireless telecommunications services; universal licensing system; development and use, 26758
Radio and television broadcasting:
Telecommunications Act of 1996; implementation—
Broadcast ownership and other rules; biennial review, 26758-26759

Federal Election Commission**NOTICES**

Meetings; Sunshine Act, 26807

Federal Energy Regulatory Commission**NOTICES**

Environmental statements; availability, etc.:
Sunrise Lake Water Supply and Hydroelectric Project, Wrangell, AK, 26793-26794

Applications, hearings, determinations, etc.:

Algonquin Gas Transmission Co., 26791
American Electric Power Service Corp. et al., 26791
Georgia-Pacific Corp., 26791-26792
KN Interstate Gas Transmission Co., 26792
MEG Marketing, LLC, 26792-26793
Transwestern Pipeline Co., 26793

Federal Highway Administration**PROPOSED RULES**

Motor carrier safety standards:
Parts and accessories necessary for safe operation—
Trailers and semitrailers weighing 10,000 pounds or more and manufactured on or after January 26, 1998; rear impact guards and protection requirements, 26759-26764

NOTICES

Environmental statements; notice of intent:
Tarrant County, TX, 26840-26841

Federal Railroad Administration**NOTICES**

Exemption petitions, etc.:
Burlington Northern Santa Fe Railroad, 26841
New Jersey Transit Rail Operations, Inc., 26841-26842

Fine Arts Commission

See Commission of Fine Arts

Fish and Wildlife Service**RULES**

Endangered Species Convention:
Appendices and amendments—
Bigleaf mahogany, 26739-26741

PROPOSED RULES

Endangered and threatened species:
Devils River minnow, 26764-26765

NOTICES

Endangered and threatened species permit applications, 26820

Food and Drug Administration**RULES**

Food for human consumption:
Food labeling—
Nutrient content and health claims petitions; conditions for denial defined, 26717-26719

PROPOSED RULES

Human drugs, medical devices, and biological products:
Human cellular and tissue-based products manufacturers; establishment registration and listing, 26744-26755

NOTICES

Meetings:
Oncologic Drugs Advisory Committee, 26808
Reports and guidance documents; availability, etc.:
Classifying resubmissions in response to action letters; industry guidance, 26808-26809
Submitting and reviewing complete responses to clinical holds; industry guidance, 26809-26810

Foreign-Trade Zones Board**NOTICES**

Applications, hearings, determinations, etc.:
Florida
Aso Corp.; first aid dressings manufacturing facility, 26776-26777

Health and Human Services Department

See Centers for Disease Control and Prevention

See Food and Drug Administration

See Health Care Financing Administration

See Inspector General Office, Health and Human Services Department

See National Institutes of Health

See Public Health Service

See Substance Abuse and Mental Health Services Administration

NOTICES

Meetings:
Vital and Health Statistics National Committee, 26807

Health Care Financing Administration

See Inspector General Office, Health and Human Services Department

RULES

Clinical Laboratories Improvement Act:
Accreditation, laboratories exemptions under State licensure program, proficiency testing, and inspection, 26722-26738

NOTICES

Agency information collection activities:
Proposed collection; comment request, 26810
Submission for OMB review; comment request, 26810-26811

Medicare and Medicaid:

Quality improvement system for managed care; meeting and comment request, 26811-26812

Inspector General Office, Health and Human Services Department**NOTICES**

Program exclusions; list, 26812-26815

Interior Department

See Fish and Wildlife Service
See Land Management Bureau

International Trade Administration**NOTICES**

Antidumping:

Antifriction bearings (other than tapered roller bearings)
and parts from—
Japan, 26777–26778

Canned pineapple fruit from—
Thailand; correction, 26778

Fresh cut flowers from—
Mexico, 26778–26779

Antidumping and countervailing duty orders:

Five-year (sunset) reviews; conduct policies, 26777

Transition orders; schedule and grouping of five-year
reviews, 26779–26788

Justice Department**RULES**

Acquisition regulations:

Federal Acquisition Reform Act, Federal Acquisition
Streamlining Act, and National Performance Review
recommendations; implementation
Correction, 26738–26739

NOTICES

Meetings:

President's Advisory Board on Race, 26824–26825
Violence Against Women National Advisory Council,
26825

Pollution control; consent judgments:

PO Corp., 26825
Sewerage and Water Board of New Orleans et al., 26825–
26826

Labor Department

See Employment and Training Administration
See Mine Safety and Health Administration

Land Management Bureau**NOTICES**

Agency information collection activities:

Proposed collection; comment request, 26820–26821

Meetings:

Resource advisory councils—
Central California, 26821–26822
Upper Columbia-Salmon Clearwater Districts, 26822

Realty actions; sales, leases, etc.:

Colorado, 26822
Nevada, 26822–26823

Survey plat filings:

Illinois, 26823
Minnesota, 26823
Oregon and Washington, 26823–26824

Withdrawal and reservation of lands:

Oregon, 26824

Library of Congress

See Copyright Office, Library of Congress

Mine Safety and Health Administration**RULES**

Civil penalties; assessment criteria and procedures

Correction, 26719

PROPOSED RULES

Coal and metal and nonmetal mine safety and health:

Occupational noise exposure

Miners and miners' representatives; right to observe
required operator monitoring, etc.; correction,
26756

National Credit Union Administration**NOTICES**

Meetings; Sunshine Act, 26827

National Institutes of Health**NOTICES**

Agency information collection activities:

Proposed collection; comment request, 26815–26816

Meetings:

Advisory Committee to Director, 26816
National Heart, Lung, and Blood Institute, 26816
National Institute of Arthritis and Musculoskeletal and
Skin Diseases, 26817
National Institute of Child Health and Human
Development, 26817
National Institute of Mental Health, 26817–26818
National Institute of Nursing Research, 26818
Scientific Review Center special emphasis panels, 26818

National Oceanic and Atmospheric Administration**RULES**

Ocean and coastal resource management:

National estuarine research reserve system—
Financial assistance awards not subject to specified
limits on amounts; clarification, 26716–26717

PROPOSED RULES

Fishery conservation and management:

Caribbean, Gulf and South Atlantic fisheries—
Gulf of Mexico stone crab, 26765–26766

National Science Foundation**NOTICES**

Agency information collection activities:

Proposed collection; comment request, 26827
Antarctic Conservation Act of 1978; permit applications,
etc., 26827–26828

Meetings:

Bioengineering and Environmental Systems Special
Emphasis Panel, 26828
Biological Infrastructure Special Emphasis Panel, 26828
Design, Manufacture, and Industrial Innovation Special
Emphasis Panel, 26828
Electrical and Communications Systems Special
Emphasis Panel, 26828–26829
Integrative Activities Special Emphasis Panel, 26829
Physics Special Emphasis Panel, 26829

Nuclear Regulatory Commission**NOTICES***Applications, hearings, determinations, etc.:*

Wolf Creek Nuclear Operating Corp., 26829–26831

Office of United States Trade Representative

See Trade Representative, Office of United States

Presidential Documents**PROCLAMATIONS***Special observances:*

Defense Transportation Day, National, and National
Transportation Week (Proc. 7094), 26711

Public Health Service

See Centers for Disease Control and Prevention
 See Food and Drug Administration
 See National Institutes of Health
 See Substance Abuse and Mental Health Services Administration

NOTICES

National toxicology program:
 Carcinogens Report, Eighth Edition—
 Substances, mixtures and exposure circumstances for
 listing or delisting, 26818–26820

Railroad Retirement Board**NOTICES**

Agency information collection activities:
 Proposed collection; comment request, 26831

Securities and Exchange Commission**NOTICES**

Self-regulatory organizations; proposed rule changes:
 Pacific Exchange, Inc., 26834–26835
 Philadelphia Stock Exchange, Inc., 26836–26838
Applications, hearings, determinations, etc.:
 Pax World Fund, Inc., et al., 26832–26833
 Rogers Cantel Inc., 26833–26834
 Teletouch Communications, Inc., 26834

Social Security Administration**NOTICES**

Agency information collection activities:
 Submission for OMB review; comment request, 26838

State Department**NOTICES**

Arms Export Control Act:
 Determinations, 26838
 Meetings:
 International harmonization of chemical classification
 and labeling systems; Governmental activities,
 26838–26839
 International Telecommunications Advisory Committee,
 26840
 Shipping Coordinating Committee, 26840

Substance Abuse and Mental Health Services Administration**NOTICES**

Agency information collection activities:
 Submission for OMB review; comment request, 26820

Surface Transportation Board**NOTICES**

Railroad services abandonment:
 Boston & Maine Corp. et al., 26842–26843

Textile Agreements Implementation Committee

See Committee for the Implementation of Textile Agreements

Thrift Supervision Office**NOTICES**

Applications, hearings, determinations, etc.:
 First Kansas Federal Savings Association, 26843

Trade Representative, Office of United States**NOTICES**

Meetings:
 Trade Policy and Negotiations Advisory Committee,
 26840

Transportation Department

See Coast Guard
 See Federal Aviation Administration
 See Federal Highway Administration
 See Federal Railroad Administration
 See Surface Transportation Board

Treasury Department

See Thrift Supervision Office

Separate Parts In This Issue**Part II**

Environmental Protection Agency, 26846–26924

Part III

Environmental Protection Agency, 26926–26954

Reader Aids

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

3 CFR	654.....26765
Proclamations:	
7094.....	26711
7 CFR	
723.....	26713
14 CFR	
39.....	26714
Proposed Rules:	
39.....	26742
15 CFR	
921.....	26716
21 CFR	
101.....	26717
558.....	26719
Proposed Rules:	
207.....	26744
807.....	26744
1271.....	26744
30 CFR	
100.....	26719
Proposed Rules:	
56.....	26756
57.....	26756
62.....	26756
70.....	26756
71.....	26756
33 CFR	
Proposed Rules:	
Ch. I.....	26756
37 CFR	
Proposed Rules:	
201.....	26756
256.....	26756
40 CFR	
9.....	26719
52.....	26720
42 CFR	
493.....	26722
46 CFR	
Proposed Rules:	
Ch. I.....	26756
47 CFR	
Proposed Rules:	
Ch. 1.....	26758
0.....	26758
1.....	26758
13.....	26758
22.....	26758
24.....	26758
26.....	26758
27.....	26758
28.....	26758
80.....	26758
87.....	26758
90.....	26758
95.....	26758
97.....	26758
101.....	26758
48 CFR	
2802.....	26738
2846.....	26738
49 CFR	
Proposed Rules:	
393.....	26759
50 CFR	
23.....	26739
Proposed Rules:	
17.....	26764