

Federal Register

**Tuesday
December 1, 1998**

**Now Available Online via
*GPO Access***

Free online access to the official editions of the *Federal Register*, the *Code of Federal Regulations* and other Federal Register publications is available on *GPO Access*, a service of the U.S. Government Printing Office at:

<http://www.access.gpo.gov/nara/index.html>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: gpoaccess@gpo.gov

Attention: Federal Agencies

Plain Language Tools Are Now Available

The Office of the Federal Register offers Plain Language Tools on its Website to help you comply with the President's Memorandum of June 1, 1998—Plain Language in Government Writing (63 FR 31883, June 10, 1998). Our address is: <http://www.nara.gov/fedreg>

For more in-depth guidance on the elements of plain language, read "Writing User-Friendly Documents" on the National Partnership for Reinventing Government (NPR) Website at: <http://www.plainlanguage.gov>



The **FEDERAL REGISTER** is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see <http://www.nara.gov/fedreg>.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge as one of the databases on GPO Access, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6 a.m. each day the **Federal Register** is published and it includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward.

GPO Access users can choose to retrieve online **Federal Register** documents as TEXT (ASCII text, graphics omitted), PDF (Adobe Portable Document Format, including full text and all graphics), or SUMMARY (abbreviated text) files. Users should carefully check retrieved material to ensure that documents were properly downloaded.

On the World Wide Web, connect to the **Federal Register** at <http://www.access.gpo.gov/nara>. Those without World Wide Web access can also connect with a local WAIS client, by Telnet to swais.access.gpo.gov, or by dialing (202) 512-1661 with a computer and modem. When using Telnet or modem, type swais, then log in as guest with no password.

For more information about GPO Access, contact the GPO Access User Support Team by E-mail at gpoaccess@gpo.gov; by fax at (202) 512-1262; or call (202) 512-1530 or 1-888-293-6498 (toll free) between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$555, or \$607 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard or Discover. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

How To Cite This Publication: Use the volume number and the page number. Example: 63 FR 12345.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:
 Paper or fiche 202-512-1800
 Assistance with public subscriptions 512-1806

General online information 202-512-1530; 1-888-293-6498

Single copies/back copies:
 Paper or fiche 512-1800
 Assistance with public single copies 512-1803

FEDERAL AGENCIES

Subscriptions:
 Paper or fiche 523-5243
 Assistance with Federal agency subscriptions 523-5243

NOW AVAILABLE ONLINE

The October 1998 Office of the Federal Register Document Drafting Handbook

Free, easy online access to the newly revised October 1998 Office of the Federal Register Document Drafting Handbook (DDH) is now available at:

<http://www.nara.gov/fedreg/draftres.html>

This handbook helps Federal agencies to prepare documents for publication in the **Federal Register**.

For additional information on access, contact the Office of the Federal Register's Technical Support Staff.

Phone: 202-523-3447

E-mail: info@fedreg.nara.gov



Contents

Federal Register

Vol. 63, No. 230

Tuesday, December 1, 1998

Agriculture Department

See Animal and Plant Health Inspection Service
See Forest Service
See Grain Inspection, Packers and Stockyards Administration

Animal and Plant Health Inspection Service

RULES

Plant-related quarantine, domestic:
Mediterranean fruit fly, 65999-66001

Army Department

NOTICES

Meetings:

Reserve officers' Training Corps (ROTC) Program
Subcommittee, 66129

Military traffic management:

Defense table of official distances; implementation:
Personal property shipments; distance calculation,
66129-66131

Defense table of official distances, implementation—
Passenger transportation and travel services; distance
calculation, 66131-66132

Arts and Humanities, National Foundation

See National Foundation on the Arts and the Humanities

Centers for Disease Control and Prevention

NOTICES

Meetings:

National Center for Environmental Health, 66188

Commerce Department

See Foreign-Trade Zones Board
See International Trade Administration
See National Oceanic and Atmospheric Administration
See Patent and Trademark Office

Consumer Product Safety Commission

RULES

Poison prevention packaging:

Sucraid; exemption, 66001-66003

NOTICES

Agency information collection activities:

Submission for OMB review; comment request, 66126

Copyright Office, Library of Congress

RULES

Copyright arbitration royalty panel rules and procedures:

Performance of musical compositions by colleges and
universities; cost of living adjustment, 66042

Copyright office and procedure:

Supplementary registration applications; corrections and
amplifications
Correction, 66041-66042

Corporation for National and Community Service

RULES

National and Community Service Commission regulations;
CFR Parts removed, 66063

NOTICES

Agency information collection activities:

Proposed collection; comment request, 66126-66127

Customs Service

NOTICES

Privacy Act:

Systems of records, 66232-66234

Defense Department

See Army Department

See Defense Logistics Agency

See Navy Department

NOTICES

Agency information collection activities:

Proposed collection; comment request, 66127-66128

Meetings:

Science and Technology Advisory Board
Correction, 66235

Privacy Act:

Systems of records, 66128-66129

Defense Logistics Agency

NOTICES

Privacy Act:

Computer matching programs, 66132-66133

Drug Enforcement Administration

NOTICES

Comprehensive Methamphetamine Control Act of 1996;
implementation:

Chemicals, products, materials, and equipment used in
production of controlled substances or listed
chemicals; special surveillance list, 66199-66201

Applications, hearings, determinations, etc.:

American Radiolabeled Chemical, Inc., 66198-66199

Celgene Corp., 66199

Inhalon Pharmaceuticals, Inc., 66199

Education Department

NOTICES

Agency information collection activities:

Proposed collection; comment request, 66134-66135

Submission for OMB review; comment request, 66135-
66136

Approved ability-to-benefit tests and passing scores; list

Correction, 66401-66403

Energy Department

See Energy Efficiency and Renewable Energy Office

See Energy Information Administration

See Federal Energy Regulatory Commission

See Western Area Power Administration

NOTICES

Environmental statements; availability, etc.:

Rocky Flats Environmental Technology Site, CO;
plutonium residues and scrub alloy storage
management, 66136-66146

Energy Efficiency and Renewable Energy Office

PROPOSED RULES

Energy conservation:

Distribution transformers; test procedures

Correction, 66235

NOTICES

Consumer product test procedures; waiver petitions:

Sanyo Electric Co., Ltd., 66146-66147

Energy Information Administration**NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 66147-66148

Environmental Protection Agency**RULES**

Air programs; State authority delegations:

Washington, 66054-66062

PROPOSED RULES

Air pollutants; hazardous; national emission standards:

Publicly owned treatment works; 188 HAP; list, 66084-66101

Air pollution control; new motor vehicles and engines:

New nonroad spark-ignition engines at or below 19 kilowatts; phase 2 emission standards, 66081-66083

Air programs; State authority delegations:

Washington, 66083-66084

Hazardous waste:

Hazardous contaminated media management requirements (HWIR-media); partial withdrawal, 66101-66102

NOTICES

Meetings:

Drinking water; consumer confidence reports; stakeholder meeting, 66167-66168

National Drinking Water Advisory Council, 66168

Science Advisory Board, 66168-66170

Equal Employment Opportunity Commission**NOTICES**

Meetings; Sunshine Act, 66170

Executive Office of the President

See Presidential Documents

Export-Import Bank**NOTICES**

Meetings:

Advisory Committee, 66170

Federal Aviation Administration**RULES**

Class E airspace; correction, 66235

PROPOSED RULES

Airworthiness directives:

MT-Propeller Entwicklung GmbH, 66078-66079

NOTICES

Airport noise compatibility program:

Amarillo International Airport, TX, 66223-66224

Passenger facility charges; applications, etc.:

San Luis Obispo County Airport-McChesney Field, CA, 66224

Federal Communications Commission**PROPOSED RULES**

Radio and television broadcasting:

Broadcast and cable EEO rules and policies, 66104-66110

NOTICES

Agency information collection activities:

Proposed collection; comment request, 66170-66172

Meetings:

North American Numbering Council, 66172

Personal communications services:

C block PCS spectrum auction; procedural issues; comment request, 66172-66176

D block, E block and F block broadband PCS spectrum auction; procedural issues; comment request, 66176-66177

Federal Deposit Insurance Corporation**RULES**

Insured State banks and savings associations; activities, 66275-66338

PROPOSED RULES

Insured State banks and savings associations; activities, 66339-66346

NOTICES

Federal Deposit Insurance Act:

Banking participation by persons convicted of crimes, money laundering, or who have entered pretrial diversion or similar programs; policy statement, 66177-66185

Federal Energy Regulatory Commission**RULES**

Electric utilities (Federal Power Act):

Fuel purchases from company-owned or controlled source; fuel cost adjustment clause, 66011-66013

Rate schedules filing—

Government land use; annual (1999 FY) fee schedule charges, 66003-66011

NOTICES

Electric utilities (Federal Power Act):

Regional transmission organizations; consultation with State commissions, 66158-66165

Privacy Act:

Systems of records, 66165-66166

Applications, hearings, determinations, etc.:

CNG Transmission Corp., 66148-66149

Columbia Gas Transmission Corp., 66149

Columbia Gulf Transmission Co., 66149

El Paso Natural Gas Co., 66149-66150

Equitrans, L.P., 66150

Gas Transport, Inc., 66150

High Island Offshore System, 66150-66151

KO Transmission Co., 66151

Natural Gas Pipeline Co. of America, 66151

NorAm Gas Transmission Co., 66151-66152

Northern Natural Gas Co., 66152-66153

Panhandle Eastern Pipe Line, Co., 66153

Texas Gas Transmission Corp., 66153

Texas-Ohio Pipeline, Inc., 66153

Transcontinental Gas Pipe Line Corp., 66154-66155

Transwestern Pipeline Co., 66155

TriState Pipeline, L.L.C., 66155-66157

Williams Gas Pipelines Central, Inc., 66157

Young Gas Storage Company, Ltd., 66158

Federal Highway Administration**NOTICES**

Environmental statements; notice of intent:

Caldwell and Guadalupe Counties, TX, 66225

Motor carrier safety standards:

Driver qualification—

Andersen, Gary R., et al., 66226-66230

Federal Reserve System**RULES**

Federal Reserve banks:

Extensions of credit (Regulation A); discount rate change, 66001

NOTICES

Banks and bank holding companies:

Change in bank control, 66186

Formations, acquisitions, and mergers, 66186
 Formations, acquisitions, and mergers, 66186-66187
 Permissible nonbanking activities, 66187
 Meetings; Sunshine Act, 66187

Financial Management Service

See Fiscal Service

Fiscal Service

NOTICES

Surety companies acceptable on Federal bonds:
 Worcester Insurance Co., 66234

Food and Drug Administration

RULES

Animal drugs, feeds, and related products:

New drug applications—
 Melengestrol acetate and lasalocid, 66018

Food additives:

White Mineral Oil, USP, 66013-66014

Food for human consumption:

Natamycin (Pimaricin), 66014-66015

Human drugs:

Internal analgesic, antipyretic, and antrheumatic products
 (OTC)—

Professional labeling of aspirin, buffered aspirin, and
 aspirin in combination with antacid products;
 correction, 66015-66017

Prescription drug product labeling; medication guide
 requirements, 66377-66400

NOTICES

GRAS or prior-sanctioned ingredients:

American Feed Industry Association, 66188

Foreign-Trade Zones Board

NOTICES

Applications, hearings, determinations, etc.:

New York

Pfizer, Inc.; pharmaceutical manufacturing plant;
 correction, 66235

Forest Service

NOTICES

Environmental statements; availability, etc.:

Mt. Baker-Snoqualmie National Forest, WA, 66116-66117

Environmental statements; notice of intent:

Nez Perce National Forest, ID, 66117-66118

Meetings:

Committee of Scientists, 66118

General Services Administration

PROPOSED RULES

Federal property management:

Telecommunications resources management and use—
 Network registration services; user fees, 66102-66104

Grain Inspection, Packers and Stockyards Administration

NOTICES

Agency designation actions:

Illinois, 66118

Pilot programs allowing multiple agencies to provide
 official services within single geographic area

Correction, 66119

Health and Human Services Department

See Centers for Disease Control and Prevention

See Food and Drug Administration

See National Institutes of Health

See Substance Abuse and Mental Health Services
 Administration

RULES

Grants:

Departmental appeal procedures simplification, 66062-
 66063

NOTICES

Agency information collection activities:

Proposed collection; comment request, 66187-66188

Housing and Urban Development Department

NOTICES

Organization, functions, and authority delegations:

Deputy Secretary, 66193

Privacy Act:

Computer matching program, 66193-66195

Interior Department

See Land Management Bureau

See National Park Service

See Surface Mining Reclamation and Enforcement Office

NOTICES

Grants and cooperative agreements; availability, etc.:

Tribal self-governance program—

Participation applications deadline (2000 FY or CY),
 66195

International Development Cooperation Agency

See Overseas Private Investment Corporation

International Trade Administration

NOTICES

Antidumping:

Chrome-plated lug nuts from—

China, 66119-66120

Welded carbon steel pipes and tubes from—

India, 66120-66121

Countervailing duties:

Pasta from—

Italy, 66121-66123

Justice Department

See Drug Enforcement Administration

See Justice Programs Office

See Victims of Crime Office

Justice Programs Office

NOTICES

Agency information collection activities:

Submitted for OMB approval; comment request, 66201-
 66202

Labor Department

See Occupational Safety and Health Administration

Land Management Bureau

NOTICES

Meetings:

Resource advisory councils—

Northeast California, 66195-66196

Opening of public lands:

Wyoming; correction, 66196

Library of Congress

See Copyright Office, Library of Congress

National Aeronautics and Space Administration**NOTICES**

Patent licenses; non-exclusive, exclusive, or partially exclusive:

Eclipse international Corp., 66203

Goldhar, Joel D., and Jonathan E. Jaffe, 66203

Poloroid Corp., 66203-66204

National Archives and Records Administration**NOTICES**

Agency records schedules; availability, 66204-66205

National Foundation on the Arts and the Humanities**NOTICES**

Meetings:

Humanities Panel, 66205-66206

National Highway Traffic Safety Administration**RULES**

Fuel economy standards:

Dual fueled electric passenger automobiles; minimum driving range, 66064-66069

NOTICES

Motor vehicle safety standards:

Nonconforming vehicles—

Importation eligibility; determinations, 66230-66232

Motor vehicle safety standards; exemption petitions, etc.:

Western Star Trucks, Inc., 66232

National Institutes of Health**NOTICES**

Committees; establishment, renewal, termination, etc.:

Director's Council of Public Representatives, 66190

Grants and cooperative agreements; availability, etc.:

Eosinophil-derived neutralizing agent to treat infections in children and elderly caused by respiratory syncytial virus and parainfluenza virus; development, 66190-66191

Meetings:

Center for Scientific Review, 66191

National Institute of Child Health and Human Development, 66192

National Institute of Mental Health, 66191-66192

National Institute on Aging, 66191

National Oceanic and Atmospheric Administration**RULES**

Marine mammals:

Incidental taking—

Naval activities; USS Seawolf submarine shock testing, 66069-66077

PROPOSED RULES

Fishery conservation and management:

Alaska fisheries of Exclusive Economic Zone—

Crab and scallop fisheries; maximum sustainable and optimum yield, 66112-66115

Northeastern United States fisheries—

Atlantic sea scallop, 66110-66111

West Coast States and Western Pacific fisheries—

Pacific groundfish, 66111-66112

NOTICES

Fishery conservation and management:

Alaska; fisheries of Exclusive Economic Zone—

Bering Sea and Aleutian Islands pollock, 66123-66125

Meetings:

Mid-Atlantic Fishery Management Council, 66125

Permits:

Endangered and threatened species, 66125-66126

National Park Service**NOTICES**

Concession contract negotiations:

National Park Concession Policy Act; repeal, 66196

Environmental statements; availability, etc.:

Death Valley National Park, CA, 66196

Mojave National Preserve, CA, 66196-66197

Meetings:

Boston Harbor Islands Advisory Council, 66197

National Register of Historic Places:

Pending nominations, 66197-66198

Navy Department**NOTICES**

Privacy Act:

Systems of records, 66133-66134

Nuclear Regulatory Commission**NOTICES**

Agency information collection activities:

Proposed collection; comment request, 66206-66207

Meetings; Sunshine Act, 66209

Applications, hearings, determinations, etc.:

Duquesne Light Co., 66207-66208

Florida Power Corp., 66208

Transnuclear, Inc., 66208

Virginia Electric & Power Co., 66208-66209

Occupational Safety and Health Administration**RULES**

Safety and health standards:

Powered industrial truck operator training requirements, 66237-66274

Safety and health standards, etc.:

Permit-required confined spaces, 66018-66040

NOTICES

Meetings:

Maritime Advisory Committee for Occupational Safety and Health, 66202-66203

Overseas Private Investment Corporation**NOTICES**

Hearings, 66198

Patent and Trademark Office**RULES**

Patent cases:

Patent Cooperation Treaty application procedures; revisions, 66040-66041

Personnel Management Office**NOTICES**

Meetings:

Federal Prevailing Rate Advisory Committee, 66209-66210

Postal Service**RULES**

International Mail Manual:

Global package link (GPL) service—

Argentina, 66043-66049

Practice and procedure:

Rules of procedure before judicial officer; address, titles and references, and technical and grammatical changes, 66049-66053

Presidential Documents**ADMINISTRATIVE ORDERS**

Anti-Bribery and Fair Competition Act of 1998,
International; delegation of authority to Secretary of
State (Memorandum of November 16, 1998), 65997

El Salvador, Guatemala, Honduras, and Nicaragua;
emergency disaster relief assistance (Presidential
Determination No. 99-04 of November 14, 1998), 65995

Public Debt Bureau

See Fiscal Service

Public Health Service

See Centers for Disease Control and Prevention
See Food and Drug Administration
See National Institutes of Health
See Substance Abuse and Mental Health Services
Administration

Securities and Exchange Commission**NOTICES**

Applications, hearings, determinations, etc.:
Aetna Variable Fund et al., 66210–66215
Baker, Fentress & Company, et al., 66215–66219
Bankers Trust Co., et al., 66219–66221
MFS Institutional Trust, 66221–66222

Small Business Administration**NOTICES**

Agency information collection activities:
Submission for OMB review; comment request, 66222

Social Security Administration**NOTICES**

Agency information collection activities:
Submitted for OMB approval; comment request, 66222–
66223

**Substance Abuse and Mental Health Services
Administration****NOTICES**

Meetings:
SAMHSA special emphasis panels, 66192–66193

Surface Mining Reclamation and Enforcement Office**PROPOSED RULES**

Permanent program and abandoned mine land reclamation
plan submissions:
Montana, 66079–66081

Thrift Supervision Office**RULES**

Operations:
Financial management policies; financial derivatives,
66347–66350

NOTICES

Financial management policies; interest rate risk,
investment securities, and derivatives; bulletin, 66351–
66375

Transportation Department

See Federal Aviation Administration
See Federal Highway Administration
See National Highway Traffic Safety Administration

Treasury Department

See Customs Service
See Fiscal Service
See Thrift Supervision Office

United States Information Agency**NOTICES**

Art objects; importation for exhibition:
Letters in Gold: Ottoman Calligraphy from the Sakib
Sabanci Collection
Correction, 66234

Victims of Crime Office**NOTICES**

Agency information collection activities:
Submitted for OMB approval; comment request, 66202

Western Area Power Administration**NOTICES**

Electric utility industry restructuring; impact on allocation
policies, 66166–66167

Separate Parts In This Issue**Part II**

Department of Labor, Occupational Safety and Health
Administration, 66237–66274

Part III

Federal Deposit Insurance Corporation, 66275–66346

Part IV

Department of Treasury, Office of Thrift Supervision,
66347–66375

Part V

Department of Health and Human Services, Food and Drug
Administration, 66377–66400

Part VI

Department of Education, 66401–66403

Reader Aids

Consult the Reader Aids section at the end of this issue for
phone numbers, online resources, finding aids, reminders,
and notice of recently enacted public laws.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

3 CFR	964.....66049
Administrative Orders:	965.....66049
Presidential	966.....66049
Determination No.	
99-04 of November	
14, 1998.....69995	
Memorandum of	
November 16,	
1998.....65997	
7 CFR	
301.....65999	
10 CFR	
Proposed Rules:	
432.....66235	
12 CFR	
201.....66001	
303.....66276	
337.....66276	
362.....66276	
563.....66348	
Proposed Rules:	
303.....66339	
337.....66339	
362.....66339	
14 CFR	
71.....66235	
Proposed Rules:	
39.....66078	
16 CFR	
1700.....66001	
18 CFR	
11.....66003	
35.....66011	
21 CFR	
172 (2 documents).....66013,	
66014	
201.....66378	
208.....66378	
314.....66378	
343.....66015	
558.....66018	
601.....66378	
610.....66378	
29 CFR	
1910 (2 documents).....66018,	
66238	
1915.....66238	
1917.....66238	
1918.....66238	
1926.....66238	
30 CFR	
Proposed Rules:	
926.....66079	
37 CFR	
1.....66040	
201.....66041	
253.....66042	
39 CFR	
20.....66043	
952.....66049	
953.....66049	
954.....66049	
955.....66049	
956.....66049	
957.....66049	
958.....66049	
959.....66049	
960.....66049	
961.....66049	
962.....66049	
963.....66049	
	964.....66049
	965.....66049
	966.....66049
	40 CFR
	61.....66054
	63.....66054
	Proposed Rules:
	9.....66081
	61.....66083
	63 (2 documents).....66083,
	66084
	90.....66081
	260.....66101
	261.....66101
	262.....66101
	264.....66101
	268.....66101
	269.....66101
	271.....66101
	41 CFR
	Proposed Rules:
	101-35.....66092
	42 CFR
	50.....66062
	45 CFR
	2500.....66063
	2501.....66063
	2502.....66063
	2503.....66063
	2504.....66063
	2505.....66063
	2506.....66063
	47 CFR
	Proposed Rules:
	0.....66104
	73.....66104
	76.....66104
	49 CFR
	538.....66064
	50 CFR
	216.....66069
	Proposed Rules:
	648.....66110
	660.....66111
	679.....66112