

# Federal Register

Tuesday  
February 9, 1999

**Briefings on how to use the Federal Register**

For information on briefings in Washington, DC, see announcement on the inside cover of this issue.

**Now Available Online via  
*GPO Access***

Free online access to the official editions of the *Federal Register*, the *Code of Federal Regulations* and other Federal Register publications is available on *GPO Access*, a service of the U.S. Government Printing Office at:

<http://www.access.gpo.gov/nara/index.html>

For additional information on *GPO Access* products, services and access methods, see page II or contact the *GPO Access* User Support Team via:

- ★ Phone: toll-free: 1-888-293-6498
- ★ Email: [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov)

**Attention: Federal Agencies**

***Plain Language Tools Are Now Available***

The Office of the Federal Register offers Plain Language Tools on its Website to help you comply with the President's Memorandum of June 1, 1998—Plain Language in Government Writing (63 FR 31883, June 10, 1998). Our address is: <http://www.nara.gov/fedreg>

For more in-depth guidance on the elements of plain language, read "Writing User-Friendly Documents" on the National Partnership for Reinventing Government (NPR) Website at: <http://www.plainlanguage.gov>



The **FEDERAL REGISTER** is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition.

The **Federal Register** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see <http://www.nara.gov/fedreg>.

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge as one of the databases on GPO Access, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6 a.m. each day the **Federal Register** is published and it includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward.

GPO Access users can choose to retrieve online **Federal Register** documents as TEXT (ASCII text, graphics omitted), PDF (Adobe Portable Document Format, including full text and all graphics), or SUMMARY (abbreviated text) files. Users should carefully check retrieved material to ensure that documents were properly downloaded.

On the World Wide Web, connect to the **Federal Register** at <http://www.access.gpo.gov/nara>. Those without World Wide Web access can also connect with a local WAIS client, by Telnet to [swais.access.gpo.gov](http://swais.access.gpo.gov), or by dialing (202) 512-1661 with a computer and modem. When using Telnet or modem, type swais, then log in as guest with no password.

For more information about GPO Access, contact the GPO Access User Support Team by E-mail at [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov); by fax at (202) 512-1262; or call (202) 512-1530 or 1-888-293-6498 (toll free) between 7 a.m. and 5 p.m. Eastern time, Monday-Friday, except Federal holidays.

The annual subscription price for the **Federal Register** paper edition is \$555, or \$607 for a combined **Federal Register**, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the Federal Register Index and LSA is \$220. Six month subscriptions are available for one-half the annual rate. The charge for individual copies in paper form is \$8.00 for each issue, or \$8.00 for each group of pages as actually bound; or \$1.50 for each issue in microfiche form. All prices include regular domestic postage and handling. International customers please add 25% for foreign handling. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard or Discover. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954.

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 64 FR 12345.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche 202-512-1800  
Assistance with public subscriptions 512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche 512-1800  
Assistance with public single copies 512-1803

### FEDERAL AGENCIES

#### Subscriptions:

Paper or fiche 523-5243  
Assistance with Federal agency subscriptions 523-5243

### NOW AVAILABLE ONLINE

The October 1998 Office of the Federal Register Document Drafting Handbook

Free, easy online access to the newly revised October 1998 Office of the Federal Register Document Drafting Handbook (DDH) is now available at:

<http://www.nara.gov/fedreg/draftres.html>

This handbook helps Federal agencies to prepare documents for publication in the **Federal Register**.

For additional information on access, contact the Office of the Federal Register's Technical Support Staff.

Phone: 202-523-3447

E-mail: [info@fedreg.nara.gov](mailto:info@fedreg.nara.gov)

### FEDERAL REGISTER WORKSHOP

## THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

- FOR:** Any person who uses the Federal Register and Code of Federal Regulations.
- WHO:** Sponsored by the Office of the Federal Register.
- WHAT:** Free public briefings (approximately 3 hours) to present:
1. The regulatory process, with a focus on the Federal Register system and the public's role in the development regulations.
  2. The relationship between the Federal Register and Code of Federal Regulations.
  3. The important elements of typical Federal Register documents.
  4. An introduction to the finding aids of the FR/CFR system.
- WHY:** To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

### WASHINGTON, DC

**WHEN:** February 23, 1999 at 9:00 am.  
**WHERE:** Office of the Federal Register  
Conference Room  
800 North Capitol Street, NW.  
Washington, DC  
(3 blocks north of Union Station Metro)

**RESERVATIONS:** 202-523-4538



# Contents

## Federal Register

Vol. 64, No. 26

Tuesday, February 9, 1999

### Agriculture Department

See Food Safety and Inspection Service

See Forest Service

### Alcohol, Tobacco and Firearms Bureau

#### PROPOSED RULES

Alcoholic beverages:

Distilled spirits, wine, and malt beverages; labeling and advertising—

Fill standards, 6485–6489

### Arts and Humanities, National Foundation

See National Foundation on the Arts and the Humanities

### Census Bureau

#### NOTICES

Agency information collection activities:

Proposed collection; comment request, 6303–6305

### Centers for Disease Control and Prevention

#### NOTICES

Meetings:

Disease, Disability, and Injury Prevention and Control Special Emphasis Panel, 6363

Public Health Service Activities and Research at DOE Sites Citizens Advisory Committee, 6363–6364

### Children and Families Administration

#### RULES

Personal Responsibility and Work Opportunity

Reconciliation Act of 1996; implementation:

Child support enforcement program; revision or elimination of obsolete or inconsistent provisions, 6237–6253

### Coast Guard

#### RULES

Drawbridge operations:

Mississippi, 6220–6221

North Carolina, 6220

#### PROPOSED RULES

Drawbridge operations:

Florida, 6290–6292

### Commerce Department

See Census Bureau

See International Trade Administration

See National Oceanic and Atmospheric Administration

#### NOTICES

Submission for OMB review; comment request, 6302–6303

### Commodity Futures Trading Commission

#### NOTICES

Meetings; Sunshine Act, 6327

### Comptroller of the Currency

#### NOTICES

Agency information collection activities:

Proposed collection; comment request, 6418–6419

### Copyright Office, Library of Congress

#### RULES

Copyright arbitration royalty panel rules and procedures:

Mechanical and digital phonorecord delivery rate

adjustment proceeding; royalty rates, 6221–6223

### Corporation for National and Community Service

#### NOTICES

Meetings:

AmeriCorps Indian Tribes and America Reads Challenge program funds; pre-application technical assistance workshops, 6327

### Defense Department

#### RULES

Sexually explicit material; sale or rental on DOD property; restrictions, 6218–6219

#### NOTICES

Meetings:

Scientific Advisory Board, 6327

### Energy Department

See Federal Energy Regulatory Commission

See Southeastern Power Administration

See Southwestern Power Administration

See Western Area Power Administration

#### NOTICES

Grants and cooperative agreements; availability, etc.:

Energy efficiency and waste reduction for plant/crop based technology in agriculture industry, 6327–6328

Meetings:

Environmental Management Site-Specific Advisory Board—

Kirtland Area Office (Sandia), NM, 6328

Pantex Plant, TX, 6328–6329

### Environmental Protection Agency

#### RULES

Air programs; approval and promulgation; State plans for designated facilities and pollutants:

New York, 6234–6237

Air quality implementation plans; approval and promulgation; various States:

California, 6223–6231

Colorado, 6231–6234

#### PROPOSED RULES

Air programs:

Fuels and fuel additives—

Methylcyclopentadienyl manganese tricarbonyl (MMT); Alternative Tier 2 health and exposure testing requirements, 6294–6296

Air programs; approval and promulgation; State plans for designated facilities and pollutants:

New York, 6294

Air quality implementation plans; approval and promulgation; various States:

California, 6292–6293

Colorado, 6293–6294

#### NOTICES

Pesticide, food, and feed additive petitions:

Dow AgroSciences LLC et al., 6351–6357

**Executive Office of the President**  
See National Education Goals Panel

**Federal Aviation Administration**

**RULES**

Airworthiness directives:  
Boeing, 6189-6191

**PROPOSED RULES**

Airworthiness directives:  
McDonnell Douglas, 6259-6261

**NOTICES**

Advisory circulars; availability, etc.:  
Emergency evacuation demonstrations, 6416-6417

**Federal Communications Commission**

**RULES**

Radio services, special:  
Maritime services—  
Global Maritime Distress and Safety System; waiver of  
rules for small passenger and fishing vessels,  
6253-6255

**PROPOSED RULES**

Television broadcasting:  
Digital Television Service Industry Coordination  
Committee; establishment, 6296-6300

**NOTICES**

Agency information collection activities:  
Proposed collection; comment request, 6357-6358  
Submission for OMB review; comment request, 6358  
Committees; establishment, renewal, termination, etc.:  
Public Safety National Coordination Committee, 6358-  
6359  
Meetings:  
Emergency Alert System National Advisory Committee,  
6359-6360  
Rulemaking proceedings; petitions filed, granted, denied,  
etc., 6360

**Federal Energy Regulatory Commission**

**NOTICES**

Electric rate and corporate regulation filings:  
Western System Power Pool et al., 6334-6338  
Environmental statements; availability, etc.:  
Koyle, John, 6338-6339  
Viking Gas Transmission Co., 6339  
Environmental statements; notice of intent:  
Southern California Edison, Inc., 6339-6340  
Hydroelectric applications, 6340-6341  
*Applications, hearings, determinations, etc.:*  
Allegheny Power Service Corp. et al., 6329  
Cabrillo Power I LLC, 6329  
Cabrillo Power II LLC, 6329  
Eastern Shore Natural Gas Co., 6329-6330  
Edison Mission Marketing & Trading, Inc., 6330  
Genesee Power Station L.P., 6330  
Grayling Generating Station L.P., 6330-6331  
Maritimes & Northeast Pipeline, L.L.C., 6331  
National Fuel Gas Supply Corp., 6331  
Natural Gas Pipeline Co. of America, 6331-6332  
Northwest Pipeline Corp., 6332  
Panhandle Eastern Pipe Line Co., 6332-6333  
Tennessee Gas Pipeline Co., 6333  
Texas Gas Transmission Corp., 6333-6334  
Trunkline LNG Co., 6334  
Wyoming Interstate Co., Ltd., 6334

**Federal Maritime Commission**

**NOTICES**

Freight forwarder licenses:  
Surair Cargo, Inc., et al., 6360

**Federal Mine Safety and Health Review Commission**

**NOTICES**

Meetings; Sunshine Act, 6382

**Federal Reserve System**

**NOTICES**

Banks and bank holding companies:  
Change in bank control, 6360-6361  
Formations, acquisitions, and mergers, 6361-6362  
Meetings; Sunshine Act, 6362

**Fish and Wildlife Service**

**NOTICES**

Endangered and threatened species permit applications,  
6374-6375  
Environmental statements; notice of intent:  
Incidental take permits—  
Thurston County et al., WA; marbled murrelet and bald  
eagle, 6325-6326

**Food and Drug Administration**

**PROPOSED RULES**

Medical devices:  
Sunlamp products performance standard; recommended  
exposure schedule and health warnings  
requirements, 6288-6290

**NOTICES**

Agency information collection activities:  
Proposed collection; comment request, 6364-6365  
Reporting and recordkeeping requirements, 6365  
Submission for OMB review; comment request, 6365-  
6367  
Meetings:  
Allergenic Products Advisory Committee, 6367  
Anti-Infective Drugs Advisory Committee, 6367-6368

**Food Safety and Inspection Service**

**NOTICES**

Meetings:  
Codex Alimentarius Commission—  
Executive Committee agenda and U.S. participation,  
6301

**Forest Service**

**NOTICES**

Meetings:  
Scientists Committee, 6301-6302  
Southwest Oregon Province Interagency Executive  
Committee Advisory Committee, 6302

**Geological Survey**

**NOTICES**

Federal Geographic Data Committee:  
Digital geospatial metadata content standard: remote  
sensing metadata extensions; comment request,  
6375-6376  
Geospatial positioning accuracy standards (Part 4); public  
review; comment request, 6377-6378  
Remote sensing swath data content standard; public  
review; comment request, 6378-6379  
Grant and cooperative agreement awards:  
United Technologies Corp., 6379

**Health and Human Services Department**

See Centers for Disease Control and Prevention  
 See Children and Families Administration  
 See Food and Drug Administration  
 See Health Resources and Services Administration  
 See Substance Abuse and Mental Health Services Administration

**NOTICES**

Grant and cooperative agreement awards:  
 Auxiliary to National Medical Association, Inc., 6362-6363  
 Grants and cooperative agreements; availability, etc.:  
 Family planning and population research program, 6491-6493

**Health Resources and Services Administration****NOTICES**

Agency information collection activities:  
 Proposed collection; comment request, 6368

**Housing and Urban Development Department****RULES**

HUD-owned properties:  
 HUD-acquired single family property disposition, 6469-6483

**NOTICES**

Agency information collection activities:  
 Submission for OMB review; comment request, 6369-6370  
 HUD-insured and -assisted properties; baseline review, 6370-6371  
 Privacy Act:  
 Systems of records, 6371-6374

**Immigration and Naturalization Service****RULES**

Immigration:  
 Aliens—  
 Employment eligibility verification; acceptable receipts, 6187-6189

**NOTICES**

Agency information collection activities:  
 Submission for OMB review; comment request, 6380-6381

**Interior Department**

See Fish and Wildlife Service  
 See Geological Survey  
 See Land Management Bureau  
 See Surface Mining Reclamation and Enforcement Office

**NOTICES**

Organization, functions, and authority delegations:  
 National Indian Gaming Commission—  
 Poust, Teresa E.; appointment to Commission, 6374

**International Trade Administration****NOTICES**

Antidumping:  
 Silicon metal from—  
 Brazil, 6305-6325

**International Trade Commission****NOTICES**

Meetings; Sunshine Act, 6380

**Justice Department**

See Immigration and Naturalization Service

**Labor Department****NOTICES**

Privacy Act:  
 Computer matching programs, 6381-6382

**Land Management Bureau****PROPOSED RULES**

Minerals management:  
 Mining claims under general mining laws; surface management, 6421-6468

**NOTICES**

Resource management plans, etc.:  
 Grand Junction Resource Area, CO, 6379-6380

**Library of Congress**

See Copyright Office, Library of Congress

**Mine Safety and Health Federal Review Commission**

See Federal Mine Safety and Health Review Commission

**National Aeronautics and Space Administration****NOTICES**

Meetings:  
 Advisory Council  
 Aeronautics and Space Transportation Technology Advisory Committee, 6382  
 Patent licenses; non-exclusive, exclusive, or partially exclusive:  
 Patterned Fiber Composites, Inc., 6382-6383  
 Visual Programs, Inc., 6383  
 Williams-Pyro, Inc., 6383

**National Bipartisan Commission on Future of Medicare****NOTICES**

Meetings, 6383

**National Education Goals Panel****NOTICES**

Meetings, 6383-6384

**National Foundation on the Arts and the Humanities****NOTICES**

Agency information collection activities:  
 Submission for OMB review; comment request, 6384

**National Oceanic and Atmospheric Administration****NOTICES**

Environmental statements; notice of intent:  
 Incidental take permits—  
 Thurston County et al., WA; marbled murrelet and bald eagle, 6325-6326  
 Permits:  
 Marine mammals, 6326

**Northeast Dairy Compact Commission****NOTICES**

Meetings, 6384

**Nuclear Regulatory Commission****NOTICES**

Enforcement actions; policy and procedure:  
 Power reactor licensees; Severity Level IV violations, treatment, 6388-6391  
 Meetings; Sunshine Act, 6391-6392  
*Applications, hearings, determinations, etc.:*  
 Allmon, Randall W., 6384-6386  
 March Metalfab, Inc., 6386-6387  
 Cochran, Thomas B., 6386  
 Rogers, Brian K., 6387-6388

**Public Health Service**

See Centers for Disease Control and Prevention  
 See Food and Drug Administration  
 See Health Resources and Services Administration  
 See Substance Abuse and Mental Health Services Administration

**Securities and Exchange Commission****PROPOSED RULES****Securities:**

International disclosure standards; foreign private issuers conformance, 6261-6288

**NOTICES**

Self-regulatory organizations; proposed rule changes:

American Stock Exchange, Inc., 6405-6409  
 American Stock Exchange, LLC, 6404-6405  
 Chicago Board Options Exchange, Inc., 6410-6413  
 Cincinnati Stock Exchange, Inc., 6413-6415  
 National Association of Securities Dealers, Inc., 6415-6416

*Applications, hearings, determinations, etc.:*

AAL Variable Product Series Fund, Inc. et al., 6392-6397  
 Endeavor Series Trust et al., 6397-6402  
 Robertson Stephens Investment Trust, 6402-6404

**Small Business Administration****PROPOSED RULES**

Small business investment companies:

Low and moderate income investments (LMI investments); category establishment, 6256-6259

**Southeastern Power Administration****NOTICES**

Power rates:

Cumberland System of Projects, 6341-6342

**Southwestern Power Administration****NOTICES**

Integrated System power rates:

New power rates; rate order approved and placed in effect on interim basis, 6342-6344

**Substance Abuse and Mental Health Services Administration****NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 6368-6369

**Surface Mining Reclamation and Enforcement Office****RULES**

Permanent program and abandoned mine land reclamation plan submissions:

Illinois, 6191-6201  
 West Virginia, 6201-6218

**Surface Transportation Board****NOTICES**

Market dominance determinations; product and geographic competition; policy statement, 6417-6418

**Transportation Department**

See Coast Guard

See Federal Aviation Administration

See Surface Transportation Board

**NOTICES**

Agency information collection activities:

Submission for OMB review; comment request, 6416

**Treasury Department**

See Alcohol, Tobacco and Firearms Bureau

See Comptroller of the Currency

**NOTICES**

Organization, functions, and authority delegations:

Director, Alcohol, Tobacco and Firearms Bureau, 6418

**United States Information Agency****RULES**

Exchange visitor program:

Return to home country two-year requirement; waiver requests; processing fee, 6191

**Western Area Power Administration****NOTICES**

Power rate adjustments:

Pacific Northwest-Pacific Southwest Intertie Project, 6344-6351

**Separate Parts In This Issue****Part II**

Department of Interior, Bureau of Land Management, 6421-6468

**Part III**

Department of Housing and Urban Development, 6469-6483

**Part IV**

Department of the Treasury, Bureau of Alcohol, Tobacco and Firearms 6485-6489

**Part V**

Department of Health and Human Services, 6491-6493

**Reader Aids**

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

<b>8 CFR</b>	
274a.....	6187
<b>13 CFR</b>	
<b>Proposed Rules:</b>	
107.....	6256
<b>14 CFR</b>	
39.....	6189
<b>Proposed Rules:</b>	
39.....	6259
<b>17 CFR</b>	
<b>Proposed Rules:</b>	
210.....	6261
228.....	6261
229.....	6261
230.....	6261
239.....	6261
240.....	6261
249.....	6261
260.....	6261
<b>21 CFR</b>	
<b>Proposed Rules:</b>	
1020.....	6288
<b>22 CFR</b>	
514.....	6191
<b>24 CFR</b>	
291.....	6470
<b>27 CFR</b>	
<b>Proposed Rules:</b>	
4.....	6486
5.....	6486
7.....	6486
<b>30 CFR</b>	
913.....	6191
948.....	6201
<b>32 CFR</b>	
235.....	6218
<b>33 CFR</b>	
117 (2 documents).....	6220
<b>Proposed Rules:</b>	
117.....	6290
<b>37 CFR</b>	
255.....	6221
<b>40 CFR</b>	
52 (4 documents).....	6223, 6226, 6225, 6231
62.....	6234
<b>Proposed Rules:</b>	
52 (4 documents).....	6292, 6293
62.....	6294
79.....	6294
<b>43 CFR</b>	
<b>Proposed Rules:</b>	
3800.....	6422
<b>45 CFR</b>	
301.....	6237
302.....	6237
303.....	6237
304.....	6237
305.....	6237
<b>47 CFR</b>	
80.....	6253
<b>Proposed Rules:</b>	
73.....	6296
74.....	6296