Proposed Rules

This section of the FEDERAL REGISTER contains notices to the public of the proposed issuance of rules and regulations. The purpose of these notices is to give interested persons an opportunity to participate in the rule making prior to the adoption of the final rules.

DEPARTMENT OF TRANSPORTATION
Federal Aviation Administration

14 CFR Part 39


RIN 2120–AA64

Airworthiness Directives; Airbus Airplanes

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Supplemental notice of proposed rulemaking (NPRM); reopening of comment period.

SUMMARY: We are revising an earlier proposed airworthiness directive (AD) for all Airbus Model A318, A319, A320, and A321 series airplanes. That supplemental notice of proposed rulemaking (SNPRM) proposed an inspection to determine if certain angle of attack (AOA) probes are installed, and replacement of any affected AOA probe. That SNPRM was prompted by reports of oil residue between the stator and the rotor parts of the position resolvers of the AOA vane, which was a result of incorrect removal of the machining oil during the manufacturing process of the AOA resolvers. This action revises that SNPRM by clarifying the affected parts. We are proposing this AD to prevent erroneous AOA information and consequent delayed or non-activation of the AOA protection systems which, during flight at a high angle of attack, could result in reduced control of the airplane. Since these actions impose an additional burden over that proposed in the SNPRM, we are reopening the comment period to allow the public the chance to comment on these proposed changes.

DATES: We must receive comments on this proposed AD by January 4, 2013.

ADDRESSES: You may send comments by any of the following methods:
• Federal eRulemaking Portal: Go to http://www.regulations.gov. Follow the instructions for submitting comments.
• Fax: (202) 493–2251.
• Hand Delivery: U.S. Department of Transportation, Docket Operations, M–30, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue SE., Washington, DC, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

For service information identified in this proposed AD, contact Airbus, Airworthiness Office—EAS, 1 Rond Point Maurice Bellonte, 31707 Blagnac Cedex, France; telephone +33 5 61 93 36 96; fax +33 5 61 93 44 51; email account.airworth-eas@airbus.com; Internet http://www.airbus.com. For Thales Avionics service information identified in this proposed AD, contact Thales Avionics, Retrofit Manager, 105, Avenue du Général Eisenhower, BP 63647, 31036 Toulouse Cedex 1, France; telephone +33 5 61 19 76 95; fax +33 5 61 19 68 20; email retrofit.ata@fr.thalesgroup.com; Internet http://www.thalesgroup.com/aerospace. You may review copies of the referenced service information at the FAA, Transport Airplane Directorate, 1601 Lind Avenue SW., Renton, WA. For information on the availability of this material at the FAA, call 425–227–1221.

Examining the AD Docket

You may examine the AD docket on the Internet at http://www.regulations.gov; or in person at the Docket Operations office between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The AD docket contains this proposed AD, the regulatory evaluation, any comments received, and other information. The street address for the Docket Operations office (telephone (800) 647–5527) is in the ADDRESSES section. Comments will be available in the AD docket shortly after receipt.

FOR FURTHER INFORMATION CONTACT:

SUPPLEMENTARY INFORMATION:

Comments Invited

We invite you to send any written relevant data, views, or arguments about this proposed AD. Send your comments to an address listed under the ADDRESSES section. Include “Docket No. FAA–2012–0150; Directorate Identifier 2011–NM–234–AD” at the beginning of your comments. We specifically invite comments on the overall regulatory, economic, environmental, and energy aspects of this proposed AD. We will consider all comments received by the closing date and may amend this proposed AD based on those comments.

We will post all comments we receive, without change, to http://www.regulations.gov, including any

Discussion

We proposed to amend 14 CFR part 39 with an earlier SNPRM for the specified products, which was published in the Federal Register on July 11, 2012 (77 FR 40823). That earlier SNPRM proposed to require actions intended to address the unsafe condition for all Airbus Model A318, A319, A320, and A321 series airplanes.

Since that SNPRM (77 FR 40823, July 11, 2012) was issued, we received further information from Airbus clarifying the affected parts subject to the unsafe condition.

Comments

We gave the public the opportunity to comment on the previous SNPRM (77 FR 40823, July 11, 2012). The following presents the comments received on the previous SNPRM and the FAA’s response to each comment.

Request To Include Other Service Information

Airbus requested that we revise paragraph (g)(2) of the previous SNPRM (77 FR 40823, dated July 11, 2012) to include other service information that clarifies the affected parts. Airbus stated that paragraph (g)(2) of the previous SNPRM should read, “If any probe is found having P/N C16291AB, on which * * * or AIRBUS Service Bulletin 34–1444 [sic] Revision 00 dated October 07, 2009, has been incorporated * * *”.

We agree with Airbus’s request. We have revised paragraph (g)(2) of this
SNPRM to include replacement of an AOA probe, P/N C16291A, on which Thales Avionics Service Bulletin C16291A–34–009, dated September 10, 2009; or Airbus Service Bulletin A320–34–1444, dated October 7, 2009; has been accomplished. We have removed the reference to Thales Avionics Service Bulletin C16291A–34–007, Revision 01, dated December 3, 2009, from paragraph (g)(2) and (i)(2) of this SNPRM.

We have also revised paragraphs (g)(1) and (i)(2) of this SNPRM to prevent replacement with an AOA probe on which Thales Avionics Service Bulletin C16291A–34–009, dated September 10, 2009; or Airbus Service Bulletin A320–34–1444, dated October 7, 2009; has been incorporated.

Request To Use Additional Service Information


We agree with Airbus’s request. We have added the service information to paragraph (i) of this AD.

Request To Use the Airplane Maintenance Manual for Replacing the AOA Probes

UAL requested that, in paragraph (g)(2) of the previous SNPRM (77 FR 40823, dated July 11, 2012), the AOA probes be replaced using Airplane Maintenance Manual (AMM) 34–11–19 PB 401, for the corrective action.

We partially agree with UAL’s request. Although we do not agree to mandate the use of Task 34–11–19–000–001–A, Removal of the Angle of Attack Sensor, of the Airbus A318/A319/A320/A321 AMM, we do agree that this AMM task includes procedures for replacing the AOA probes. Therefore, we have added Note 1 to paragraph (g)(2) of this SNPRM, to specify that additional guidance for replacing the AOA probes may be found in Task 34–11–19–000–001–A, Removal of the Angle of Attack Sensor, of the Airbus A318/A319/A320/A321 AMM.

Request To Revise the Labor Rate

United Airlines (UAL) requested that the “Costs of Compliance” section in the previous SNPRM (77 FR 40823, July 11, 2012) be updated to a new labor rate. UAL stated that the FAA’s costs of compliance were estimated to take about 2 work-hours per product to comply with the basic requirements of the previous SNPRM, and that the average labor rate is $85 per work-hour. UAL stated that it agrees with the estimated work-hours, but it would like to provide an updated labor rate of $97 per work-hour.

We disagree with UAL’s request to change the labor rate in this SNPRM. Our estimate of $85 per work-hour is the current burdened labor rate established for use by the FAA Office of Aviation Policy, Plans, and Management Analysis. The burdened labor rate includes the labor cost, overhead, administrative expenses, etc. Because the labor rate used in our calculations accounts for the variations in costs among those in the airline industry, we consider that $85 per work-hour is appropriate. No change to this SNPRM is necessary in this regard.

FAA’s Determination and Requirements of This Proposed AD

This product has been approved by the aviation authority of another country, and is approved for operation in the United States. Pursuant to our bilateral agreement with the State of Design Authority, we have been notified of the unsafe condition described in the MCAI and service information referenced above. We are proposing this AD because we evaluated all pertinent information and determined an unsafe condition exists and is likely to exist or develop on other products of the same type design.

Certain changes described above expand the scope of the earlier SNPRM (77 FR 40823, dated July 11, 2012). As a result, we have determined that it is necessary to reopen the comment period to provide additional opportunity for the public to comment on this proposed AD.

Costs of Compliance

Based on the service information, we estimate that this proposed AD would affect about 755 products of U.S. registry. We also estimate that it would take about 2 work-hours per product to comply with the basic requirements of this proposed AD. The average labor rate is $85 per work-hour. Based on these figures, we estimate the cost of the proposed AD for U.S. operators to be $126,350, or $170 per product.

In addition, we estimate that any necessary follow-on actions would take about 3 work-hours and require parts costing $0, for a cost of $255 per product. We have no way of determining the number of products that may need these actions.

Authority for This Rulemaking

Title 49 of the United States Code specifies the FAA’s authority to issue rules on aviation safety. Subtitle I, section 106, describes the authority of the FAA Administrator. “Subtitle VII: Aviation Programs,” describes in more detail the scope of the Agency’s authority.

We are issuing this rulemaking under the authority described in “Subtitle VII, Part A, Subpart III, Section 44701: General requirements.” Under that section, Congress charges the FAA with promoting safe flight of civil aircraft in air commerce by prescribing regulations for practices, methods, and procedures the Administrator finds necessary for safety in air commerce. This regulation is within the scope of that authority because it addresses an unsafe condition that is likely to exist or develop on products identified in this rulemaking action.

Regulatory Findings

We determined that this proposed AD would not have federalism implications under Executive Order 13132. This proposed AD would not have a substantial direct effect on the States, on the relationship between the national Government and the States, or on the distribution of power and responsibilities among the various levels of government.

For the reasons discussed above, I certify this proposed regulation:

1. Is not a “significant regulatory action” under Executive Order 12866;
2. Is not a “significant rule” under the DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979);
3. Will not affect intrastate aviation in Alaska; and
4. Will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

We prepared a regulatory evaluation of the estimated costs to comply with this proposed AD and placed it in the AD docket.

List of Subjects in 14 CFR Part 39

Air transportation. Aircraft, Aviation safety. Incorporation by reference, Safety.

The Proposed Amendment

Accordingly, under the authority delegated to me by the Administrator, the FAA proposes to amend 14 CFR part 39 as follows:
PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. The FAA amends § 39.13 by adding the following new AD:


(a) Comments Due Date
We must receive comments by January 4, 2013.

(b) Affected ADs
None.

(c) Applicability

(d) Subject
Air Transport Association (ATA) of America Code 34: Navigation.

(e) Reason
This AD was prompted by reports of oil residue between the stator and the rotor parts of the position resolvers of the angle of attack (AOA) vane, which was a result of incorrect removal of the machining oil during the manufacturing process of the AOA resolvers. We are issuing this AD to prevent erroneous AOA information and consequent delayed or non-activation of the AOA protection system, which, during flight at a high angle of attack, could result in reduced control of the airplane.

(f) Compliance
You are responsible for having the actions required by this AD performed within the compliance times specified, unless the actions have already been done.

(g) Inspection
Within 12 months after the effective date of this AD, except as provided by paragraph (h) of this AD: Do the inspections specified in paragraphs (g)(1) and (g)(2) of this AD.

(1) Inspect to determine the part number (P/N) and serial number of each Thales Avionics AOA probe, in accordance with the Accomplishment Instructions of Airbus Service Bulletin C16291A–34–009, dated September 10, 2009; or Airbus Service Bulletin A320–34–1444, dated October 7, 2009; for any probe found having P/N C16291AB, on which the Accomplishment Instructions of Airbus Service Bulletin C16291A–34–009, dated September 10, 2009; and Airbus Service Bulletin A320–34–1444, dated October 7, 2009 (which are not incorporated by reference in this AD); cannot be used for the installation of AOA probes having P/N C16291AB. A review of airplane maintenance records is acceptable in lieu of this inspection if the part number and serial number of the installed AOA probes can be conclusively determined from that review.

(2) Inspect to determine the part number and serial number of each Thales Avionics AOA probe, in accordance with paragraph 3.C.(1)(a) of the Accomplishment Instructions of Airbus Service Bulletin A320–34–1452, excluding Appendix 01, dated January 29, 2010. If any probe is found having P/N C16291AB, on which Thales Avionics Service Bulletin C16291A–34–009, dated September 10, 2009; or Airbus Service Bulletin A320–34–1444, dated October 7, 2009 (which are not incorporated by reference in this AD); has been accomplished: Within 12 months after the effective date of this AD, replace the AOA probe, in accordance with a method approved by the Manager, International Branch, ANM–116, FAA, or European Aviation Safety Agency (EASA) (or its delegated agent). A review of airplane maintenance records is acceptable in lieu of the inspection specified in this paragraph if the part number of the installed AOA probes can be conclusively determined from that review.

Note 1 to paragraph (g)(2) of this AD: Additional guidance for replacing the AOA probes may be found in Task 34–11–19–000–001–A, Removal of the Angle of Attack Sensor, of the Airbus A318/A319/A320/A321 Aircraft Maintenance Manual, which is not incorporated by reference in this AD.

(h) Exception
For any airplane on which Airbus modification 150006 (installation of Thales Avionics AOA probes P/N C16291AB) or modification 26934 (installation of Goodrich AOA probes P/N 0861ED) has been embodied in production, and on which no AOA probe replacement has been made since first flight: The actions specified in paragraph (g) of this AD are not required.

(i) Parts Installation Limitations

1. As of the effective date of this AD, no person may install a Thales Avionics AOA probe, P/N C16291AA, having a serial number listed in Thales Avionics Service Bulletin C16291A–34–007, Revision 03, dated April 10, 2012, on any airplane, unless that Thales Avionics probe has been re-identified, and tested, in accordance with the Accomplishment Instructions of the service information specified in paragraph (i)(1)(i), (i)(1)(ii), or (i)(1)(iii) of this AD.

2. As of the effective date of this AD, no person may install a Thales Avionics AOA probe, P/N C16291AB, on which Thales Avionics Service Bulletin C16291A–34–009, dated September 10, 2009; or Airbus Service Bulletin A320–34–1444, dated October 7, 2009 (which is not incorporated by reference in this AD); has been incorporated.

(j) Other FAA AD Provisions

The following provisions also apply to this AD:

(1) Alternative Methods of Compliance (AMOCs): The Manager, International Branch, ANM–116, Transport Airplane Directorate, FAA, has the authority to approve AMOCs for this AD, if requested using the procedures found in 14 CFR 39.19. In accordance with 14 CFR 39.19, send your request to your principal inspector or local Flight Standards District Office, as appropriate. If sending information directly to the International Branch, send it to ATTN: Sanjay Ralhan, Aerospace Engineer, International Branch, ANM–116, Transport Airplane Directorate, FAA, 1601 Lind Avenue SW., Renton, Washington 98057–3356; telephone (425) 227–1405; fax (425) 227–1149. Information may be emailed to: anm–116–amoc–request@faa.gov.

(2) Airworthy Product: For any requirement in this AD to obtain corrective actions from a manufacturer or other source, use these actions if they are FAA-approved. Corrective actions are considered FAA-approved if they are approved by the State of Design Authority (or their delegated agent). You are required to ensure the product is airworthy before it is returned to service.

(k) Related Information

(1) Refer to MCAI European Aviation Safety Agency Airworthiness Directive 2011–0203, dated October 13, 2011, and the service information specified in paragraphs (k)(1)(i) and (k)(1)(ii) of this AD, for related information.

(2) For Airbus service information identified in this AD, contact Airbus, Airworthiness Office—EAS, 1 Bond Point Maurice Bellonte, 31707 Blagnac Cedex, France; telephone +33 5 61 93 36 96; fax +33 5 61 93 44 51; email account.airworthiness-eas@airbus.com; Internet http://www.airbus.com. For Thales Avionics service information identified in this AD, contact Thales Avionics, Retrofit Manager, 105,
DEPARTMENT OF TRANSPORTATION
Federal Aviation Administration

14 CFR Part 39


RIN 2120–AA64

Airworthiness Directives; Airbus Airplanes

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Notice of proposed rulemaking (NPRM).

SUMMARY: We propose to adopt a new airworthiness directive (AD) that requires the inspection and possible correction of the control commands actuator shaft for Airbus A300–600, A300–600R, and Model A300 C4–605R Variant F airplanes (collectively called Model A300–600 series airplanes) and Model A310 series airplanes (collectively called Model A300 B4–600, B4–600R, and F4–600R series airplanes) and Model A300 C4–605R Variant F airplanes (collectively called Model A300–600 series airplanes) and Model A310 series airplanes. This proposed AD was prompted by a report of an uncommanded slide back of the co-pilot seat to the end stop position. This proposed AD would require a one-time inspection for a part number, a tensile test of the affected seats, and corrective actions if necessary. We are proposing this AD to detect and prevent unwanted movement of a pilot or co-pilot seat in the horizontal direction, which could lead to inadvertent input on the flight control commands and possibly result in loss of controllability of the airplane.

DATES: We must receive comments on this proposed AD by January 24, 2013.

ADDRESSES: You may send comments by any of the following methods:

• Federal eRulemaking Portal: Go to http://www.regulations.gov. Follow the instructions for submitting comments.
• Fax: (202) 493–2551.
• Hand Delivery: U.S. Department of Transportation, Docket Operations, M–30, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue SE., Washington, DC, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

For Airbus service information identified in this proposed AD, contact Airbus SAS–EAW (Airworthiness Office), 1 Rond Point Maurice Bellonte, 31707 Blagnac Cedex, France; telephone +33 5 61 93 36 96; fax +33 5 61 93 44 51; email account.airworthiness@airbus.com; Internet http://www.airbus.com. For EADS Sogerma service information identified in this AD, contact EADS Sogerma, Zone Industrielle de l’Arsenal, CS. 60109, 21303 Chevronet, Cedex France; phone: 33 5 46 82 84 84; fax: 33 5 46 82 88 13; email: SCOD1@sogerma.eads.net; Internet: http://www.sogerma.eads.net.

We may review copies of the referenced service information at the FAA, Transport Airplane Directorate, 1601 Lind Avenue SW., Renton, WA. For information on the availability of this material at the FAA, call 425–227–1221.

Issued in Renton, Washington, on November 30, 2012.

Ali Bahrami, Manager, Transport Airplane Directorate, Aircraft Certification Service.

We propose to adopt a new airworthiness directive (AD) for all Airbus A310 series airplanes. This proposed AD requires a one-time inspection and possible correction of the control commands actuator shaft for Airbus A300–600, A300–600R, and F4–600R series airplanes, and Model A300 C4–605R Variant F airplanes (collectively called Model A300 B4–600, B4–600R, and F4–600R series airplanes) and Model A310 series airplanes. This proposed AD was prompted by a report of an uncommanded slide back of the co-pilot seat to the end stop position. This proposed AD would require a one-time inspection for a part number, a tensile test of the affected seats, and corrective actions if necessary. We are proposing this AD to detect and prevent unwanted movement of a pilot or co-pilot seat in the horizontal direction, which could lead to inadvertent input on the flight control commands and possibly result in loss of controllability of the airplane.

For Airbus service information identified in this proposed AD, contact Airbus SAS–EAW (Airworthiness Office), 1 Rond Point Maurice Bellonte, 31707 Blagnac Cedex, France; telephone +33 5 61 93 36 96; fax +33 5 61 93 44 51; email account.airworthiness@airbus.com; Internet http://www.airbus.com. For EADS Sogerma service information identified in this AD, contact EADS Sogerma, Zone Industrielle de l’Arsenal, CS. 60109, 21303 Chevronet, Cedex France; phone: 33 5 46 82 84 84; fax: 33 5 46 82 88 13; email: SCOD1@sogerma.eads.net; Internet: http://www.sogerma.eads.net.

You may review copies of the referenced service information at the FAA, Transport Airplane Directorate, 1601 Lind Avenue SW., Renton, WA. For information on the availability of this material at the FAA, call 425–227–1221.

Exercising the AD Docket

You may examine the AD docket on the Internet at http://www.regulations.gov; or in person at the Docket Operations office between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The AD docket contains this proposed AD, the regulatory evaluation, any comments received, and other information. The street address for the Docket Operations office (telephone (800) 647–5527) is in the ADDRESSES section. Comments will be available in the AD docket shortly after receipt.


SUPPLEMENTARY INFORMATION:

Comments Invited

We invite you to send any written relevant data, views, or arguments about this proposed AD. Send your comments to an address listed under the ADDRESSES section. Include “Docket No. FAA–2012–1224; Directorate Identifier 2012–NM–112–AD” at the beginning of your comments. We specifically invite comments on the overall regulatory, economic, environmental, and energy aspects of this proposed AD. We will consider all comments received by the closing date and may amend this proposed AD based on those comments.

We will post all comments we receive, without change, to http://www.regulations.gov, including any personal information you provide. We will also post a report summarizing each substantive verbal contact we receive about this proposed AD.

Discussion

The European Aviation Safety Agency (EASA), which is the aviation authority for Member States of the European Community, has issued EASA Airworthiness Directive 2012–0102, dated June 8, 2012 (referred to after this as the Mandatory Continuing Airworthiness Information, or “the MCAI”), to correct an unsafe condition for the specified products. The MCAI states:

During a steep climb manoeuvre that was flown with a high pitch (25°) for training of ground threat avoidance, an Airbus A310 aeroplane experienced an uncommanded slide back of the co-pilot seat to the end stop position.

Investigation revealed that on the affected seat, the disc key inside the clutch was broken. Sogerma Service Bulletin (SB) No 2510112–25–813, which addresses the previous end stop switch issue and which is covered by EASA AD 2010–0070 (which corresponds to FAA AD 2011–06–09, Amendment 39–16634 (76 FR 15805, March 22, 2011)) had been accomplished on this seat, but due to an inherent key not being detected at time, this broken disc key caused a jamming between the gear and the shaft of the clutch. Despite this failure, the torque transmission between the gear and the shaft was sufficient for normal operation, but not to keep the seat in locked position during climbing, due to the high longitudinal loads generated by the high aeroplane incidence. This condition, if not detected and corrected, could cause the pilot to lose contact with the controls, leading to an inadvertent input on the flight control commands during take-off or climb, possibly resulting in loss of control of the aeroplane.

For the reasons described above, this [EASA] AD requires a one-time inspection [part number P/N] inspection of the seats and tensile test] of the affected seats and, depending on findings, accomplishment of applicable corrective action(s) [replacing the seat or modifying the seat by replacing actuator P/N RT19H4FX with a new actuator].

You may obtain further information by examining the MCAI in the AD docket.

Relevant Service Information

Airbus has issued Alert Operators Transmission A25W001–12, dated June 6, 2012; and EADS Sogerma has issued Inspection Service Bulletin...